# **Trading Board Meeting**

## G3, Rowan House, 33 Sheepen Road, Colchester, CO3 3WG Wednesday, 24 September 2014 at 18:00

The role of the **Trading Board** is to consider the trading issues of the Council and to challenge and monitor the Council's trading arrangements including companies owned by the Council and joint Committee arrangements, and to make recommendations to Council and Cabinet on trading proposals.

#### Access to information and meetings

You have the right to attend all meetings of the Council, its Committees and Cabinet. You also have the right to see the agenda, which is usually published 5 working days before the meeting, and minutes once they are published. Dates of the meetings are available at www.colchester.gov.uk or from Democratic Services. Occasionally meetings will need to discuss issues in private. This can only happen on a limited range of issues, which are set by law. When a committee does so, you will be asked to leave the meeting.

#### Have Your Say!

The Council values contributions from members of the public. Under the Council's Have Your Say! policy you can ask questions or express a view to most public meetings. If you wish to speak at a meeting or wish to find out more, please refer to Attending Meetings and "Have Your Say" at www.colchester.gov.uk

#### Audio Recording, Filming, Mobile phones and other devices

The Council audio records all its public meetings and makes the recordings available on the Council's website. Audio recording, photography and filming of meetings by members of the public is also permitted. The discreet use of phones, tablets, laptops and other such devices is permitted at all meetings of the Council, with the exception of Committee members at all meetings of the Planning Committee, Licensing Committee, Licensing Sub-Committee and Governance Committee. It is not permitted to use voice or camera flash functionality and devices must be kept on silent mode. Where permitted, Councillors' use of devices is limited to receiving messages and accessing papers and information via the internet. Viewing or participation in social media is at the discretion of the Chairman / Mayor presiding at the meeting who may choose to require all devices to be switched off at any time.

#### Access

There is wheelchair access to the Town Hall from St Runwald Street. There is an induction loop in all the meeting rooms. If you need help with reading or understanding this document please use one of the contact details at the bottom of this page and we will try to provide a reading service, translation or other formats you may need.

#### Facilities

Toilets with lift access, if required, are located on each floor of the Town Hall. A vending machine selling hot and cold drinks is located on the ground floor.

#### **Evacuation Procedures**

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#### Colchester, CO1 1JB

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#### e-mail: democratic.services@colchester.gov.uk

www.colchester.gov.uk

- a) Consider and review the activities performed by:
  - the commercial services arm of the Council
  - those services generating income of approximately £250,000 or above
  - any trading arms of the Council
  - any partly or wholly owned companies of the Council
- b) Identify and develop any new commercial agreements generating significant income for the Council for approval by Cabinet or Council.
- c) Develop the composition of any new body or bodies created wholly or in part by the Council for commercial purposes including their purpose; governance; operating model; business planning function; risk factors; and to recommend approval for such new arrangements to Cabinet or Council.
- d) Ensure any Council capital investment and/or assets that are to be transferred to or used by an outside body for commercial purposes is properly specified, protected and used by the outside body and recommended to Cabinet or Council for approval.
- e) Consider any proposed new/transfer or sale/purchase of company shares and make recommendations on these for approval by Council.
- f) Identify and recommend to Cabinet or Council major strategic opportunities for procurement of services from other companies, organisations, social enterprises and the voluntary and third sector.
- g) Receive regular reports of procurement agreements entered into including financial and service performance measures against those stated in the contract and bring any concerns or risks as recommendations to Cabinet.

## COLCHESTER BOROUGH COUNCIL Trading Board

Wednesday, 24 September 2014 at 18:00

#### Member:

Councillor Julia Havis Councillor Bill Frame Councillor Kevin Bentley Councillor Roger Buston Councillor Robert Davison Councillor Mark Cory Councillor Dave Harris Councillor Justin Knight Councillor Rosalind Scott Chairman Deputy Chairman

#### Substitutes:

All members of the Council who are not Cabinet members.

## **AGENDA - Part A**

(open to the public including the press)

#### Members of the public may wish to note that Agenda items 1 to 5 are normally brief.

#### **1 Welcome and Announcements**

a) The Chairman to welcome members of the public and Councillors and to remind all speakers of the requirement for microphones to be used at all times.

- (b) At the Chairman's discretion, to announce information on:
  - action in the event of an emergency;
  - mobile phones switched to silent;
  - the audio-recording of meetings;
  - location of toilets;
  - introduction of members of the meeting.

#### 2 Substitutions

Members may arrange for a substitute councillor to attend a meeting on their behalf, subject to prior notice being given. The attendance of substitute councillors must be recorded.

#### 3 Minutes

To confirm as a correct record the minutes of the meeting held on 6 August 2014.

#### Minutes of Trading Board 6 August 2014

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#### 4 **Declarations of Interest**

The Chairman to invite Councillors to declare individually any interests they may have in the items on the agenda. Councillors should consult Meetings General Procedure Rule 7 for full guidance on the registration and declaration of interests. However Councillors may wish to note the following:-

- Where a Councillor has a disclosable pecuniary interest, other pecuniary interest or a non-pecuniary interest in any business of the authority and he/she is present at a meeting of the authority at which the business is considered, the Councillor must disclose to that meeting the existence and nature of that interest, whether or not such interest is registered on his/her register of Interests or if he/she has made a pending notification.
- If a Councillor has a disclosable pecuniary interest in a matter being considered at a meeting, he/she must not participate in any discussion or vote on the matter at the meeting. The Councillor must withdraw from the room where the meeting is being held unless he/she has received a dispensation from the Monitoring Officer.
- Where a Councillor has another pecuniary interest in a matter being considered at a meeting and where the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice the Councillor's judgement of the public interest, the Councillor must disclose the existence and nature of the interest and withdraw from the room where the meeting is being held unless he/she has received a dispensation from the Monitoring Officer.
- Failure to comply with the arrangements regarding disclosable pecuniary interests without reasonable excuse is a criminal offence, with a penalty of up to £5,000 and disqualification from office for up to 5 years.

#### 5 Have Your Say!

a) The Chairman to invite members of the public to indicate if they wish to speak or present a petition at this meeting – either on an item on the agenda or on a general matter not on this agenda. You should indicate your wish to speak at this point if your name has not been noted by Council staff.

(b) The Chairman to invite contributions from members of the public who wish to Have Your Say! on a general matter not on this agenda.

#### 6 Urgent Items

To announce any items not on the agenda which the Chairman has agreed to consider because they are urgent, to give reasons for the urgency and to indicate where in the order of business the item will be considered.

#### 7 Commercial Enterprises in the Sport and Leisure Environment 13 - 22

See report by the Head of Operational Services.

Mike Hill, Managing Director, Leisure Net Solutions Limited, will attend to assist the Panel.

#### 8 Work Programme 2014/15

23 - 26

See report by the Assistant Chief Executive

#### 9 Exclusion of the Public (not Scrutiny or Executive)

In accordance with Section 100A(4) of the Local Government Act 1972 to exclude the public, including the press, from the meeting so that any items containing exempt information (for example confidential personal, financial or legal advice), in Part B of this agenda (printed on yellow paper) can be decided. (Exempt information is defined in Section 100I and Schedule 12A of the Local Government Act 1972).

## Part B

(not open to the public including the press)

#### 10 Minutes

 Information relating to the financial or business affairs of any particular person (including the authority holding that information);

#### 11 Commercial Business Development - Community Alarms

 Information relating to the financial or business affairs of any particular person (including the authority holding that information);

#### 12 Commercial Business Development - Monitoring/CCTV

 Information relating to the financial or business affairs of any particular person (including the authority holding that information);

#### 13 Commercial Business Development - Helpline/CCTV Monitoring - Options for the Development of ICT

 Information relating to the financial or business affairs of any particular person (including the authority holding that information);

#### 14 Commercial Business Development - Bereavement Services

 Information relating to the financial or business affairs of any particular person (including the authority holding that information);

#### 15 **Commercial Business Development - Building Control**

• Information relating to the financial or business affairs of any particular person (including the authority holding that information);

#### 16 **Commercial Business Development - Other Activities**

 Information relating to the financial or business affairs of any particular person (including the authority holding that information);

#### 17 **Procurement Savings**

 Information relating to the financial or business affairs of any particular person (including the authority holding that information);

## TRADING BOARD 6 AUGUST 2014

Present :-	Councillor Julia Havis (Chairman) Councillors Roger Buston, Mark Cory, Robert Davidson, Bill Frame, David Harris, Justin Knight
Substitute Members	Councillor Andrew Ellis for Councillor Kevin Bentley Councillor Julie Young for Councillor Rosalind Scott
Also Present: -	Councillor Liddy, Councillor Quince, Councillor Smith, Councillor Turrell

#### 11. Minutes

*RESOLVED* that the minutes of the meeting on 18 June 2014 be confirmed as a correct record.

#### 12. Briefing on the Supermarket Levy

The Board considered a report from the Head of Commercial Services providing background on the "supermarket levy", a potential levy that could be imposed on large retail units. In addition to the report, the Board also had before it an extract from the BBC website giving an update on how some local authorities were seeking government approval to introduce such a levy. Gareth Mitchell, Head of Commercial Service, introduced the report and explained that it had been brought to the Board following a request from Board during the previous municipal year. It was stressed that there was no power to introduce a levy at this stage: the Sustainable Communities Act only provided an opportunity for local authorities to request the Secretary of State to allow them to levy such a charge.

Councillor Liddy attended and, with the consent of the Chairman addressed the Board. He thanked officers for the comprehensive information provided. He explained that 95% of all money spent in major retail outlets left the local economy. He felt that the arguments against the introduction of such a levy could not be sustained. He did not believe that the introduction of a levy would place the borough at a competitive disadvantage versus neighbouring authorities. Market forces would dictate the success of major retail units, rather than the imposition of relatively minor levies. Major retailers would not leave Colchester if such a levy was imposed. Neither did he believe that it would be confused with CIL: it was clearly similar to a business rates. Such a levy had been successfully introduced in Scotland and Northern Ireland. Major retailers would be able to absorb the costs of such a levy in the same way they had absorbed rises in VAT and given the profit levels they enjoyed, would be able to pay such a levy. It was important that new sources of revenue were found to invest in the Borough.

Councillor Quince attended and, with the consent of the Chairman addressed the Board.

He opposed the introduction of such a levy on the grounds tht it was anti-competitive and created an artificial market. It was inflationary and would deter out of town retailers from coming to Colchester. The comparison with Scotland and Northern Ireland was not valid as the levy had been introduced on a national scale, thereby negating issues of competitive disadvantage. It would essentially be a tax on hard working families in Colchester. Major retailers made a significant contribution to local economy and should not be penalised for their success. The unfairness between out of town retailers and town centre retailers would be best addressed through a reduction in town centre parking charges, which was the responsibility of the Council, or through extending business rate relief to small businesses.

In discussion, members of the Board raised the following issues and made the following points:-

- The purpose of a levy should be to improve the economic, social and environmental well-being of an area, rather than to plug budget gaps.
- Supermarkets would be able absorb the costs of such a levy, which would redistribute funds back to the communities from which retailers were making their profits.
- Whether Trading Board was the correct forum to consider the issue, given this was primarily a local taxation issue, rather than a business opportunity.
- Whether any such levy should apply to "local" smaller scale supermarkets.
- How and by whom funds generated by such a levy should be administered and how funds raised by a levy could be used to support town centre retailers.
- The need to support small retailers, given the role they played in supporting the most disadvantaged sections of the local community.
- Whilst major retailers brought benefits to communities in terms of employment, they also caused problems in terms of issues such as congestion.
- The impact of the levy on suppliers and the possibility that large retailers would seek to respond to the levy by driving down the costs of goods from suppliers.
- The need for more detailed information before any final decision was made.
- The levy would apply to all large scale retailers and was not just aimed at supermarkets.
- Alternative methods could be used to achieve the same result, such as more sophisticated use of business rates or through initiatives such as Business Improvement Districts.
- That a group of local councils were formally asking the government to authorise the introduction of such a levy and that it would be sensible to await developments.

Following its discussion the Board considered that the issue should be referred to Cabinet in order for Cabinet to take any action it considered necessary. Ian Vipond, Strategic Director, Commercial and Place, noted a request that further information be submitted to Cabinet when it considered the issue but explained that, given the preliminary nature of the proposals it was unlikely that any further detailed information could be provided at this stage

*RESOLVED* that the issue of the "supermarket levy" be referred to Cabinet to consider and take any action that it considered necessary.

For action by:	Target Date
Democratic Services Officer	August 2014

## 13. Work Programme 2014-15

*RESOLVED* that the work programme for the Trading Board 2014-15 be noted.

1	िर				Item
		Trading Board			7
Co	lchester	24 September 2014			
	Report of	Head of Operational Services	Author	Matthew Young	
				Tim Swallow	
				<b>282106</b>	
	Title	Commercial Enterprises in the Spor	t and Leisure	Environment	
	Wards affected	All Wards			

#### This report looks at the typical measures you would expect to see in a sport and leisure commercial enterprise and contrasts these with the changes delivered through the Fundamental Service Review (FSR) of the Council's Sport & Leisure service

#### 1. Decision(s) Required

1.1 Members are asked to note the contents of the report and comment on the service's progress and plans to meet the commercial challenges of the sport and leisure sector.

#### 2. Introduction and Background

- 2.1 The Sport & Leisure FSR process set out a plan for the development and commercialisation of the Sport and Leisure Service over a three year period with the aim of achieving a break-even financial position on direct costs by the end of the 2014/15 financial year.
- 2.2 The FSR Business Case was agreed by Cabinet in March 2012 and work began on the major capital funded building works in September 2012 and these were completed in July 2013. It is worth noting that the sequence/order of the building works/implementation had to change dramatically due to structural and design issues. This delayed the delivery of the implementation plan of the FSR and the resultant increase in income by 7 months, although services continued to be delivered during that period.
- 2.3 The plan was to construct an improved and customer friendly front of house Welcome Zone with new IT improvements that gave customers self-serve options and enabled the service to gather valuable customer data. There were also plans to open a new Catering Outlet, Swim Shop and retail outlet.
- 2.4 There would be a new Gym; Dance Studio and creation of a Spinning Room to meet the new demands of customers who use the leisure industry.
- 2.5 The re-structuring of staff and resources as part of the FSR was also set up to operate three areas in the business under new external management agreements with third parties. These were the Catering service, the Tennis Centre and the retail outlet. In the FSR model all three areas would only require minimal resources to manage the 'client side' of these contracts and also would provide increased levels of income compared to levels pre-FSR. However, the Catering and Tennis Centre contracts did not materialise which impacted on implementation and service delivery.

- 2.6 All these developments were designed to stimulate and renew interest in the facilities, boost customer usage and increase the number of members that would significantly increase the income of the business.
- 2.7 The financial forecast at period 3, 2014/15 budget is expected to deliver the £0.8m of savings and additional income outlined in the FSR business case.

#### 3. The results

3.1 The following table shows the core changes as set out in the FSR Business Case and describes what has actually been delivered.

Core Change	Result
Building redesign and improvements to Reception; Activa Gym; Classics Bar	All delivered and opened by July 2013
Register with the "myleisureworld" website to obtain discounts, rewards and enable use of self-service options	Leisure Card holders can register and get discounted prices for activities and partner discounts with external companies. Customers can use self- service pods and online booking. Over 21,000 customers registered in the first year.
Use smart-card technology for fast-track options	The Leisure Card enables self-service at kiosks avoiding queues.
Have access to a one-stop website giving information and advice on all their sport, leisure and recreation needs	The service website is specific to all leisure world activities.
Use self-service/fast-track kiosks	The Leisure Card enables self-service at kiosks avoiding queues. In the first year over 150,000 tickets have been issued by this self- serve method.
Make online bookings	Leisure Card holders can make on-line bookings. Approximately 40% of bookings that are available on-line are now made on- line.
Manage and make updates to their personal information	Customers can manage their bookings and make updates to their personal data such as change of address, telephone, postcode within the online bookings package.
Carry out online searches to locate the activity at a time and date of their choice	There is a simplified process since online booking system changed and will be even better with introduction of smart phone 'App' The 'App' will show real-time availability.
Use other technologies available such as texts and smart phone applications to both access and receive information	All available using My Leisure card and will be enhanced with the introduction of the new Leisure World smart phone 'App'. The 'App' is due to launch in September 2014.

<ul> <li>Enable the service to:</li> <li>better understand who our customers are and their needs</li> <li>improve the management of customers in the building</li> <li>gain better management information on performance and income in order to develop the service meet the needs of an ever-changing customer base</li> </ul>	The new system has provided us with information about our customer behaviours and habits. Working with the Behavioural Change Group we were able to use this information to facilitate an incentive trial around customer booking methods.
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#### 3.2 Usage

- 92,000 additional visits recorded across key activities compared to previous year.
- Activa growth in usage 2013/14 compared to 2012/13 is 25%, however, the new extended gym was open for the whole of the last quarter of 2012/13, therefore if you compare 2013/14 to 2011/12 before the FSR changes the actual growth is 32%.
- Expected growth in aerobics when Les Mills programme introduced in July 2014 to increase average occupancy levels from 25% to 50% by the end of the financial year.
- 3.3 There were also other developments in the Business Case that were planned to make the service more commercial. These are summarised in the following table with updates on progress.

Service area	Update
Joint Use Sports Centres	Efficiencies in operations delivered and improved branding implemented. Discussions are on-going with the Gilberd & Thurstable Schools about the development of these sites with a focus on profitability, marketing and service development.
Tennis Centre	Market testing did not attract any interest. Options for the service and the site are being investigated.
Catering	Market testing did not attract any interest. Catering facility developed and run in-house which after a successful first full year of trading is now forecasting a profit. Future options to be considered.
Swim Shop and Retail outlet	The improved Zoggs swim shop was delivered in time for the opening in July 2013; this has shown an increase in income with over 16,000 items sold over the first year and positions us as the highest sales outlet for Zoggs in the UK. The retail outlet was let to a photographic company who commenced trading in October 2013; this is managed under a profit share agreement.
Business Development Page 1	Team set up and have worked with Business managers to introduce: 5 of <u>26</u> Les Mills group fitness classes

Service area	Update
	<ul> <li>Outdoor fitness classes</li> <li>Active + programme</li> <li>Introduced 'points' incentive schemes for</li> <li>Leisure Card holders. Also carried out mystery shopper exercises and competitor analysis. Developed offers for off-peak periods to increase usage and income.</li> <li>Developed relationships with Partners to offer additional benefits to customers, such as discounts at local shops as well as offering additional health and wellbeing services on- site such as letting space to the NHS Breast Screening Clinic, NHS Blood Service and private Physiotherapy services.</li> </ul>
Commercial Hub	<ul> <li>Our Swim School has been developed (including free swimming for everyone having lessons) and is achieving record enrolments since 2007.</li> <li>Aqua Springs has received awards from two commercial suppliers due to our ongoing commitment to their products over the last 18 months and high levels of retail turn over.</li> <li>Leisure World received an award for 'Best Sports or Leisure Centre in Essex 2014' from Primary Times magazine.</li> <li>The Fitness Pool opens 30 minutes earlier (at 5.30am) now on a couple of mornings a week for the Swimming Club.</li> <li>Installations of Photovoltaic solar panels to a large area across the roof in order to reduce energy bills and CO2 emissions.</li> </ul>
Lifestyle Memberships	A review of the Lifestyle Membership packages and introduction of new packages has resulted in increased live members with over 3,150 members compared to pre-FSR highest recorded number of 2,857 live members which is a 10% increase. Income in 2010/11 when the FSR targets were set was £685k with an expected out-turn this year of over £1m a growth of £315k a growth of over 45%.

- 3.4 The marketing of the service has also been important in developing awareness of the Leisure World brand and the services provided. Activities that have already taken place include:
  - New brand the recognizable 'Globe' logo has been widely promoted across all sites and is now included on signage, marketing material, décor, stationery, the website, on Twitter and on the Leisure Garde 16 of 26

- Campaigns for new services including; Les Mills, Outdoor Gym, , Underwater Photography Sessions. Refurbished Activa Gym (inc. changes to memberships); Reception Area; Coffee Shop and Spinning Room.
- Launched Twitter page in July 2013 and now have 488 followers.
- Leisure Card/Key Fob introduction of Leisure Card for all customers with additional benefits such as Loyalty points and offers at other local businesses.
- Billboards at sites across Colchester promoting both the opening of the newly refurbished gym and the launch of the Les Mills programme
- Leisure World Xtra and Charter Hall Xtra launched and sent regularly to being sent to members and customers.
- Information screens in Welcome Zone promoting what we offer
- Attendance at events to promote memberships including University Fresher's Fayre, Weightwatchers and Race for Life
- Significant campaign for Memberships at train stations on barriers that all rail travellers use

Future developments include:

- Leisure World 'app' launched for all smart phones
- Gov Radio which enables internal advertising by all CBC Services reaching our million plus customer visits per year.
- Advertising space within the adjacent McDonald's restaurant
- English Tourist Board brown road signs to be updated directing customers to Leisure World, Charter Hall and Aqua Springs
- Facebook an account specifically for Leisure World
- Website development to make more user friendly and commercial, add virtual tours and classes
- Web Key USB memory stick / QR code within Promotional Card given out at Exhibitions regarding Town Hall weddings (pioneered by ECC, paid for through advertising, free to CBC)
- Collaborations and reciprocal deals with large employers or educational institutions
- Welcome packs for new members and new residents in the Borough
- Further development of the café brand at Leisure World Colchester into other business units such as Aqua Springs
- Ability to update live information and promotions via digital display boards.
- 3.5 The changes in the business model and philosophy in the service have required staff to go through a change in the way that they approach their roles and perform their jobs. There has always been a emphasis on excellent customer service, but in addition staff are now expected to be business focussed. Training has been given in sales and marketing to a number of front line staff and that will be continuing as services develop. There has been a lot of work on developing a new culture and the Head of Service and Group Manager have held workshops for all staff that shared the Council's commercial principles and highlighted their role in the service meeting its business targets.
- 3.6 From this Members can see that the vast majority of the core changes identified in the Business Case have been delivered and in the Financial Performance section below the outturn position based on three months' performance is positive.
- 3.7 However, like any business Sport and Leisure cannot stand still and it needs to keep growing and developing like any successful commercial organisation whilst ensuring that it is providing the services that retain existing customers and attract new ones. The sport & leisure industry is very competitive and, whilst there will always be a demand from people to access facilities that enable them to remain active, the expectation of the Page 17 of 26

service they experience has to be comparable with any activity they carry out in their leisure time.

- 3.8 As part of the planning for the delivery of Sport and Leisure for the next 3 years and beyond, a Borough-wide Sports Facility Strategy is being produced this year that will:
  - Analyse supply of and demand for indoor and outdoor sports facilities in Colchester.
  - Identify gaps in provision and explore opportunities for improved provision.
  - Provide built indoor sports facility analysis and strategy including recommendations
  - Produce a playing pitch strategy incorporating policy options, local standards and an action plan.

A national leisure marketing specialist are currently benchmarking our financial performance for the fitness centre and swimming lessons against other leisure centres in the country to identify where opportunities exist to increase income even further.

- 3.9 The industry both locally and regionally is always developing with either new competitors arriving or new trends starting. Over the next few years the service can expect competition from David Lloyd Leisure as well as other developments in the North Colchester Gateway area. There is also likely to be increased retail or leisure provision on the land opposite Leisure World and increased competition from new businesses entering the health and beauty market which competes with Aqua Springs.
- 3.10 To meet these challenges the future Business Plan includes:
  - Improvements to Aqua Springs, including the café, and a full re-launch of the facility
  - Remodelling and improvements to both female and male dry side changing rooms responding to customer feedback
  - Active marketing to increase corporate membership take-up
  - Investment in new kitchen area and VIP lounge to cater for wider range of Charter Hall Events.
  - Use of technology to gain better customer insight such as electronic customer feedback systems – to provide more targeted services and offers. Increased use of Trip Advisor etc for recommendations
  - Continue to consider opportunities to work with external Partners to maximise the operations & facilities across the business.
  - Use existing retail space to sell a larger range of items
  - Using high-profile national events (such as Tour de France or Football World Cup) and national campaigns (such as 'Stoptober' or 'Movember') to create a buzz in the centre
  - Review minimum age restrictions for entrance into Aqua Springs
  - Review the opportunities to work with Health & Wellbeing organisations to develop Leisure World Colchester as a business partner.
  - Build on ongoing popularity of Leisure Pool by adding new features to keep it modern and fresh and refurbishment of changing rooms.

#### 4. Comparisons and competition

4.1 The Local Authority market

Colchester Borough Council has been very clear that it is working towards a specific target of Sport and Leisure returning an operating surplus by the end of 2014/15. We are not aware of any other authorities in Essex or in our close Suffolk neighbours, Ipswich and Babergh, who have a financial target and none have included such a target in their published strategic aims.

Since the early 1990s local councils have had options for the outsourcing of sport and leisure services to external organisations, with a number of models available, such as trust status or through private operators. Colchester Borough Council considered a transfer of the whole of sport and leisure services to a newly created non-profit distributing organisation (NPDO) but this did not take place because it was not as attractive as first thought from a financial and operational view.

Braintree and Maldon's sport and leisure facilities are managed by private sector operators. Chelmsford, Tendring and Ipswich operate their services in-house. Chelmsford were pursuing the trust option for its wider leisure services but decided in 2007 not to proceed with this project and remain operating in-house. Tendring were looking to outsource in 2004 but in 2013 committed to invest £1.5million in its leisure facilities as part of their ongoing plan to continue to deliver services in-house.

4.2 The private sector market

In July 2014 an analysis of our key 9 local competitors in the health and fitness market was undertaken, including desk research and mystery shopping visits to them all. The information gained is helping to shape our membership packages, promotional campaigns and pricing strategies in the future. For commercial confidentiality reasons this report does not include specific examples but in general the research identified the following:

- Most gyms similar to Leisure World (LW) only offer contracts of at least 12 months or a significant increase in price with no contract and have a joining fee
- None have the same size of gym and amount of equipment than Activa
- Most offer classes and some do have as extensive a range as LW
- Most offer free parking and sell sports drinks and energy bars as well as light refreshments
- There is a noticeable reduction in cleaning standards and staffing in the budget gyms
- The Spa offer in one business is impressive due to its quality and range of services, however this is also the most expensive competitor
- The quality of the introduction and sales process was mixed although all staff were positive and pleasant.

The research found that the offer at Leisure World Colchester is still positioned where the FSR Business Case said it should be, delivering a good value offer with the additional benefits of a large sport and leisure facility. It is clear that LW is not the cheapest, but equally the competitors will find it hard to undercut the range and quality of the services and the added benefit of no monthly contract.

The Health & Fitness industry is a significant part of the LW business and a key part of the FSR review with the Council investing in the extension of the gym and building a bespoke studio space based on researching the demand and realising the potential to increase income and usage. The net income for this area is around £1.6m per year which is a third of our income with 265,000 visits per year and around a quarter of our usage.

As part of the Business Plan for 2014/15 we are investing further in this area by refurbishing and modernising Aqua Springs which is already a 'Unique Selling Point' and one that customers find highly desirable and also, by re-modelling the dry changing areas to a high standard, it will ensure that they compare favourably to the changing facilities of the private sector.

- 4.3 However, as well as the direct competition with other providers of fitness centres, swimming facilities and spas, Sport & Leisure are also competing with any other leisure provider for people's disposable income. This can be cinemas, theatres and even restaurants in fact anywhere that individuals and families can choose to spend leisure time and their money. The offer and prices of these leisure providers are reviewed annually as part of the fees and charges setting process.
- 4.4 Competition is also not limited to Colchester as people can choose to use facilities in neighbouring towns and with London and its many attractions less than one hour away on the train the offer particularly at the main Leisure World site needs to be high quality and excellent value. It has to be built on its convenience, its benefits to health as well as highlighting the enjoyment and pleasure of a visit.
- 4.5 It is also useful to get an external view of how well the business is set to meet the commercial challenges of the sport and leisure sector now and in the future. To do this the meeting will be attended by Mike Hill, the Managing Director of Leisure Net Solutions Limited who are a leading provider of customer insight, business intelligence and consultation services to the cultural services, active leisure and health & fitness industries.

#### 5. Strategic Plan References

5.1 This report links to the Strategic Plan priority area of "Providing sport and leisure for all, alongside good quality green spaces and play areas"

#### 6. Financial Performance

6.1 The financial impact of the changes are set out below with actual figures used for the last two financial years and the agreed 2014/15 budget which at this stage is expected to be achieved. This reflects the delivery of £0.8m of savings and additional income outlined in the FSR business case.

	Actual 2012/13 # £'000	Actual 2013/14 # £'000	Budget 2014/15 £'000
Direct Expenditure	4,681	4,141	4,268
Direct Income	-4,160	-4,319	-4,530
Net Direct	521	-178	-262
Specific non-direct charges*	142	532	441
Total Net	663	354	179

Notes:

\* From 2013/14 includes costs of repair and maintenance service now managed centrally. Non direct costs via Head of Services are not included

# Spend figures in 12/13 and 13/14 include one-off redundancy costs

- 6.2. The Council agreed the FSR capital investment of £1.6m which included the cost of changes to the building (£1.4m) and IT systems (£0.2m).
- 6.3. Some of the key financial issues to Page 120 hota 26.-

- Income in 2013/14 of over £4.3m delivered an income growth of almost 4% across the business compared to previous year.
- Income in 2014/15 is set to continue to grow with a target figure of over £4.5m.
- Expenditure efficiency savings targets in the FSR Full Business Case were achieved during 2013/14.
- The budget for 2014/15 is set to deliver the full FSR savings target of £0.8m

#### 7. Equality, Diversity and Human Rights implications

7.1 The EQIA for the Sport & Leisure FSR is linked below: <u>http://www.colchester.gov.uk/CHttpHandler.ashx?id=3760&p=0</u>

#### 8. Risk Management Implications

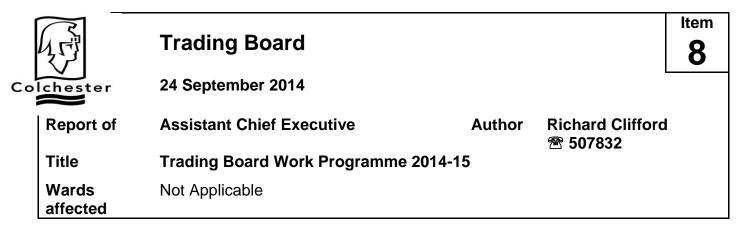
- 8.1 The following risks were identified before the implementation phase of the FSR:
  - time, skills and capability to deliver the change
  - alignment of service ICT priorities and costs with those of the wider Council
  - dependency on technology to deliver review objectives
  - resource availability for planning, and then for implementation
  - the effect on performance, income and customer service during transition
  - the effect of increased fitness centre competition on achieving income targets
  - securing the investment necessary to deliver review objectives
  - creating the 'customer focus/commercial edge' culture required to deliver review objectives
  - impact of economic climate on forecasts for commercial income
  - effectiveness of communications with a large dispersed staff group
  - Potential customer dissatisfaction with service changes and related negative media coverage.

#### 9. Standard References

9.1 There are no particular references to the publicity or consultation considerations; or community safety; health and safety implications in this report.

#### **Background Papers**

Street & Leisure FSR Business Case



#### This report concerns the work programme for the Trading Board 2014-15

#### 1. Decision(s) Required

1.1 To note the Work Programme for the Trading Board.

#### 2. Reasons for Decision(s)

2.1 The work programme is a standard item included on the agenda of all meetings of the Trading Board. It allows the Board to consider the scheduling of forthcoming items of business and to suggest additional items that fall within the Board's remit.

#### 3. Alternative Options

3.1 It is open to the Board to agree amendments to the Work Programme.

#### 4. Supporting Information

- 4.1 The current work programme is attached comprising items previously requested by Panel members, together with other items of business particularly in relation to the progress of the commercial reviews of services. It is anticipated that the updates on the commercial reviews of service will be the main focus of the Board's work going forward, and this is reflected in the work programme.
- 4.,2 It is open to the Board to suggest additional items that fall within the Board's remit that they wish the Board to consider.

#### 5. Strategic Plan References

5.1 There are a number of priorities for the Council within the overall objective of seeing Colchester as the place to live, learn, work and visit these priorities require a sustainable and financed Council in order to deliver them. The Commercial approach which the Trading Board oversees is critical to the achievement of that outcome and as a result all outcomes in the Strategic Plan.

#### 6. Standard References

6.1 There are no particular references to; publicity or consultation considerations; or financial; equality, diversity and human rights; community safety; health and safety or risk management implications.

Date of Meeting	Scheduled items of business
18 June 2014	Revolving Investment Fund
	Commercial Business Development report
	Update on CBH Trading Subsidiary (verbal)
	Update on Building Control proposals (verbal)
	Council Recharges
	Approval of Annual Report to Cabinet and Council
6 August 2014	Feasibility of Supermarket Levy
	Commercial Business Development report
	Commercial Procurement Report
24 September 2014	CommercialBusinessDevelopmentandProcurementreportsProcurementProcurement
	Termination of Software Contract
	Report on measures typical to commercial enterprise in the sport and leisure environment (see minute 9, 14 August)
5 November 2014	CommercialBusinessDevelopmentandProcurementreportsProcurementProcurement
15 January 2015	CommercialBusinessDevelopmentandProcurementreportsProcurementProcurement
11 March 2015	CommercialBusinessDevelopmentandProcurementReportsProcurementProcurement

Items to be scheduled	
	Strategic Asset Management
	Commercial Services Review: Trade Waste
	Stadium Management Company

Last updated: 28 August 2014