

# Crime and Disorder Committee Meeting

**Grand Jury Room, Town Hall, High Street,  
Colchester, CO1 1PJ**

**Tuesday, 20 September 2016 at 18:00**

The Crime and Disorder Committee review and scrutinise decisions made, or other actions taken, in connection with the discharge by the responsible authorities of their crime and disorder functions, and to make reports and recommendations to the Council or the Cabinet with respect to the discharge of those functions.

# Information for Members of the Public

## Access to information and meetings

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## Have Your Say!

The Council values contributions from members of the public. Under the Council's Have Your Say! policy you can ask questions or express a view to most public meetings. If you wish to speak at a meeting or wish to find out more, please refer to Your Council> Councillors and Meetings>Have Your Say at [www.colchester.gov.uk](http://www.colchester.gov.uk)

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## Access

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# **The role and work of the Crime and Disorder Committee**

## **The role**

The Committee shall meet to review or scrutinise decisions or other actions taken in connection with the functions conferred to the Committee, these being, a strategy for the reduction of crime and disorder in the Borough and a strategy for combating the misuse of drugs in the borough.

## **The Committee has to meet at least once in every twelve month period.**

The Committee may co-opt persons to serve on the Committee who are members of the public, employees, officers or members of responsible authorities, for example, the Council, Essex County Council, Essex Police Authority, Essex Fire and Rescue Authority and the Essex Probation Service.

Executive members of the Council may not be co-opted to the Committee. Co-opted persons shall not be entitled to vote on any matter, unless the Committee so determines.

## **The work**

The review of the Safer Colchester Partnership will be a year on year substantive report to be considered by the Committee.

Any Member of Colchester Borough Council may give written notice to the Scrutiny Officer that they wish an item to be included on the agenda of the Committee in relation to a local crime and disorder matter. If the matter is considered a local crime and disorder matter, the item will be included on the first available agenda of the Committee.

A crime and disorder matter is a matter involving anti-social behaviour or other behaviour adversely affecting the local environment, or the misuse of drugs, alcohol and other substances.

The Committee once it has considered a local crime and disorder matter shall consider whether or not to make a report to the Cabinet or Council, and if it decides not to, shall notify the Councillor concerned of its decision(s) and the reason(s) for it.

If the Committee decides to report to the Cabinet or Council, it will provide a copy of the report to the Councillor concerned and the responsible authorities and co-operating persons or bodies as appropriate.

**COLCHESTER BOROUGH COUNCIL**  
**Crime and Disorder Committee**  
**Tuesday, 20 September 2016 at 18:00**

**Member:**

Councillor Beverly Davies  
Councillor Christopher Arnold  
Councillor Phil Coleman  
Councillor Adam Fox  
Councillor Mike Hogg  
Councillor Lee Scordis  
Councillor Barbara Wood

Chairman  
Deputy Chairman

**Substitutes:**

All members of the Council who are not Cabinet members or members of this Panel.

**AGENDA - Part A**  
(open to the public including the press)

**Members of the public may wish to note that Agenda items 1 to 5 are normally brief.**

**1 Welcome and Announcements**

- a) The Chairman to welcome members of the public and Councillors and to remind all speakers of the requirement for microphones to be used at all times.
- (b) At the Chairman's discretion, to announce information on:
  - action in the event of an emergency;
  - mobile phones switched to silent;
  - the audio-recording of meetings;
  - location of toilets;
  - introduction of members of the meeting.

**2 Substitutions**

Members may arrange for a substitute councillor to attend a meeting on their behalf, subject to prior notice being given. The attendance of substitute councillors must be recorded.

**3 Urgent Items**

To announce any items not on the agenda which the Chairman has agreed to consider because they are urgent, to give reasons for the urgency and to indicate where in the order of business the item will be considered.

#### 4 **Declarations of Interest**

The Chairman to invite Councillors to declare individually any interests they may have in the items on the agenda. Councillors should consult Meetings General Procedure Rule 7 for full guidance on the registration and declaration of interests. However Councillors may wish to note the following:-

- Where a Councillor has a disclosable pecuniary interest, other pecuniary interest or a non-pecuniary interest in any business of the authority and he/she is present at a meeting of the authority at which the business is considered, the Councillor must disclose to that meeting the existence and nature of that interest, whether or not such interest is registered on his/her register of Interests or if he/she has made a pending notification.
- If a Councillor has a disclosable pecuniary interest in a matter being considered at a meeting, he/she must not participate in any discussion or vote on the matter at the meeting. The Councillor must withdraw from the room where the meeting is being held unless he/she has received a dispensation from the Monitoring Officer.
- Where a Councillor has another pecuniary interest in a matter being considered at a meeting and where the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice the Councillor's judgement of the public interest, the Councillor must disclose the existence and nature of the interest and withdraw from the room where the meeting is being held unless he/she has received a dispensation from the Monitoring Officer.
- Failure to comply with the arrangements regarding disclosable pecuniary interests without reasonable excuse is a criminal offence, with a penalty of up to £5,000 and disqualification from office for up to 5 years.

#### 5 **Minutes**

To confirm as a correct record the minutes of the meeting held on 15 September 2015 and 25 May 2016.

**15-09-15**

7 - 12

**25-05-16**

13 - 14

#### 6 **Have Your Say!**

a) The Chairman to invite members of the public to indicate if

they wish to speak or present a petition at this meeting – either on an item on the agenda or on a general matter relating to the terms of reference of the Committee/Panel not on this agenda. You should indicate your wish to speak at this point if your name has not been noted by Council staff.

(b) The Chairman to invite contributions from members of the public who wish to Have Your Say! on a general matter relating to the terms of reference of the Committee/Panel not on this agenda.

- 7      **Safer Colchester Partnership**      15 - 40  
See report of Executive Management Team

- 8      **Exclusion of the Public (Scrutiny)**  
In accordance with Section 100A(4) of the Local Government Act 1972 and in accordance with The Local Authorities (Executive Arrangements) (Access to Information) (England) Regulations 2000 (as amended) to exclude the public, including the press, from the meeting so that any items containing exempt information (for example confidential personal, financial or legal advice), in Part B of this agenda (printed on yellow paper) can be decided. (Exempt information is defined in Section 100I and Schedule 12A of the Local Government Act 1972).

## **Part B**

(not open to the public including the press)

# **CRIME AND DISORDER COMMITTEE**

## **15 SEPTEMBER 2015**

*Present:-* Councillor Marcus Harrington (In the Chair)  
Councillor Annesley Hardy (Acting Deputy Chairman),  
Councillors Peter Higgins and Chris Pearson and Julie Young.

*Substitute Member:-* Councillor Julia Havis for Councillor Nick Cope,  
Councillor Pauline Hazell for Councillor Beverly Davies  
and Councillor Dennis Willetts for Councillor Patricia Moore.

*Apologies:-* Councillor Mike Hogg

*Also present:-* Councillor Tim Young

### **3. Deputy Chairman**

*RESOLVED* that Councillor Hardy be elected Deputy Chairman for the meeting.

### **4. Have Your Say!**

Andy Hamilton attended the meeting and addressed the Committee pursuant to the provisions of Meetings General Procedure Rule 5(1). He explained that he had been attending the club called Mingles in London Road, Colchester regularly on Friday and Saturday evenings in order to make a silent protest about the club. He considered it had breached planning requirements but he had received no response to his emails to the Council in relation to the club's operation. He alleged that he had been assaulted, threatened and harangued by the club owner. He was concerned that the Council seemed to be denying responsibility for what he considered to be an unlicensed sexual entertainment venue and, as such, he deemed the Council was supporting the sex trade.

*RESOLVED* that Mr Hamilton's comments be noted.

### **5. Minutes**

*RESOLVED* that the minutes of the meetings held on 16 September 2014 and 27 May 2015 be confirmed as correct records.

### **6. Safer Colchester Partnership**

Councillor Havis (in respect of her Board membership of Colchester Borough Homes) declared a non-pecuniary interest in the following item pursuant to the provisions of Meetings General Procedure 7(5).

**Councillor Pearson (in respect of his employment with the National Probation Service) declared a non-pecuniary interest in the following item pursuant to the provisions of Meetings General Procedure 7(5).**

**Councillor J. Young (in respect of her spouse's Chairmanship of Colne Housing Association and her spouse's position as Portfolio Holder for Community Safety, Licensing and Culture) declared a non-pecuniary interest in the following item pursuant to the provisions of Meetings General Procedure 7(5).**

The following members of the Safer Colchester Partnership (SCP) attended the meeting and jointly presented an overview of the Partnership's work in 2014-15 as well as responding to members questions:

- Pam Donnelly, Chairman of the Safer Colchester Partnership
- Councillor Tim Young, Portfolio Holder for Community Safety, Licensing and Culture
- Sue Nice, Community Safety Manager, Colchester Borough Homes
- Henry Griffiths – Offender Management, The Essex Rehabilitation Co Ltd (Essex CRC)
- Sam Hepplewhite – Interim Accountable Officer, North East Essex Clinical Commissioning Group
- Sharn Taylor, Acting Chief Inspector, Essex Police
- Melanie Rundle, Community Initiatives Manager

Pam acknowledged the invaluable support provided by Karen Loweman, Henry Griffiths, Jo Hall and Richard Philibrown who had each agreed to lead on the four key priority areas identified by the Partnership whilst Councillor T. Young provided an overview of the Partnership's particular achievements during the year.

The Committee members had also been provided with a snapshot of Colchester's Purple Flag accreditation, an objective assessment aimed to provide recognition to town centres which were managing the night-time experience and to help overcome negative public perceptions and Sally Harrington, Professional Services Manager, attended the meeting to respond to questions specifically relating to Purple Flag.

It was explained that the SCP had been set up to deliver the statutory duty for local agencies to work together to tackle crime and included a variety of partners:

- Colchester Borough Council
- Essex Police, Essex Fire
- Essex Probation
- Colchester Community Voluntary Services
- Colchester Garrison
- Essex County Council
- Colchester Borough Homes
- North East Essex Clinical Commissioning Group (CCG)

The Partnership had a statutory duty to carry out an annual assessment of crime, involving an analysis of data on the frequency, location and types of crime in order to identify patterns and trends. The assessment had been used to develop a shared action plan which prioritised the key local issues and outlined actions to address them. The partnership then monitored this action plan throughout the year, reviewing and refocusing activity as necessary to effectively tackle the issues.

The Partnership's action plan for 2014-15 had focussed on four key priorities:



- Protecting vulnerable people
- Reducing reoffending
- Addressing alcohol misuse
- Reducing crime and the fear of crime

An end of year report and an action plan for 2015 -16 were detailed and included the following highlights:

#### Protecting Vulnerable People:

- New tools and powers to protect vulnerable people
- Community Trigger
- Quarterly multi agency meetings
- Raising awareness through events
- Domestic Abuse
- Sanctuary Scheme
- Healthy Relationships - roll out to secondary schools
- Keep Safe
- “Older Peoples” Crucial Crew

#### Reducing reoffending:

- Integrated Offender Management (IOM) continued development - 75.29% reduction in offending whilst offenders are 'active'
- Cost saving of nearly £180,000 when comparing the cost of offences pre and post IOM intervention
- 58.82% reduction in proven offending, in offenders successfully de-selected from IOM compared to pre-IOM offending
- Develop IOM links with other partners and agencies - Beacon House, Oxford Road, Open Road and Westminster Drugs Project
- Funding for two Firebreak courses to target offenders who need additional support and direction.
- Permanent Link Worker from Police and Crime Commissioner to support development of the project.

#### Addressing alcohol and drug misuse:

- High intensity users into Accident and Emergency including long term conditions (Chronic Obstructive Pulmonary Disease)
- Intelligent use of data to identify outcomes across agencies
- Service gap analysis compared to need
- Mental Health – street triage, Accident and Emergency crisis support, System Resilience Group
- Fire Break scheme for alcohol and drug misuse
- Polycarbonate Drinking Vessels
- SOS Bus
- Licensing Enforcement Group - data sharing
- Proactive partnership work to tackle street drinking

#### Reducing crime and the fear of crime:

- Crucial Crew
- Section 222 development
- Public Space Protection Orders (PSPO)
- Mental Health Triage

- Anti-Social Behaviour and Stop Search
- Knife Amnesty
- Partner focus and Shared Strategies

In discussion, Members of the Committee commented, in particular, in relation to:

- The Police and Crime Commissioner's (PCC's) record in relation to attendance at public meetings;
- Details of the delivery of actions in the presentations was welcomed but details of the SCP's strategy and targets for dealing with crime for the future needed to be provided to enable the Committee to adequately scrutinise the work of the SCP;
- The need for the Neighbourhood Watch Scheme to be revisited with a view to providing assistance in combatting dwelling burglaries;
- The evidence to support the view that drug mis-use problems often began with as a result of exclusions from school;
- Concern about the increased levels of burglaries in the town especially in the period when additional police officers were patrolling the streets as a consequence of two violent murders;
- The reasons why offenders on release from prison were not being housed close to their family members and the detrimental effect this would have in terms of poor support networks;
- The implications of forthcoming public health sector cuts and its effect on alcohol / drug mis-use and crime;
- The definition used in the report and presentation in relation to 'vulnerable people';
- More detail needed about the work with school age children regarding domestic abuse;
- Details of the numbers of police officers currently employed in Colchester;
- Whether it was possible to supply Councillors with dwelling burglary statistics on a ward by ward basis;
- The problem associated with people urinating in town centre doorways and the growing incidence of rough sleepers together with dogs in town centre walkways;
- The reference in the Purple Flag Snapshot survey to only 40% of people not recommending the town to others;
- The recent debate in parliament in relation to the National Rural Crime Survey which identified the average cost of crime to an individual in rural areas was significantly greater than in urban areas, that fear of crime in rural areas totally 39% whilst police performance was measured at 39%. Whether the perception that rural crime was not treated as seriously as crime in urban areas was true in Colchester.

Pam Donnelly, Councillor Tim Young and the other members of the partnership provided the following responses to issues raised:

- Sharn Taylor explained there had been a 56% increase in burglary figures over the previous year but that there had been some very recent successes in response to this which she anticipated would have a very positive effect. She also referred to the significant work done in relation to drug related activity;
- Councillor Tim Young explained that the appropriate route to call to account the work of the PCC was the PCC Panel, on which he was the representative for Colchester and questions could be directed by means of the PCC website;
- Pam Donnelly explained recent discussions with the University of Essex which would assist with the evaluation of the effectiveness of the Partnership's work and the work of the Responsible Authorities Group in determining the most effective use of funding

to help develop a longer term strategy which was hoped would be presented to the Committee next year;

- Sharn Taylor explained the reduction in hours of the Essex Watch Co-ordinator that had been part of Essex Police cost saving exercises and the forthcoming review of priorities which would be part of future budgeting measures. She went on to detail the work undertaken in schools by Police Youth Officers in order to identify those students who needed extra support;
- Sue Nice referred to funding provided to Colchester Borough Homes (CBH) for work with Year 8 and 9 pupils at Colchester Academy involving talks by former offenders and drug users. The initiative had proved to be effective and further funding was being used to focus on Year 10 and 11 pupils;
- Henry Griffiths confirmed his awareness of the resettlement issues which were largely due to the reduced cost of housing in Tendring compared to Colchester. He acknowledged that it was important for people to live close to their families if they could provide positive support and he confirmed that work was continuing with the National Association for the Care and Resettlement of Offenders (NACRO);
- Sam Hepplewhite briefly explained the reorganisation of health service commissioning and acknowledged that Councillors' alcohol / drug related concerns were shared within the Health Service;
- Pam confirmed that a specific definition for 'vulnerable people' had not been used but that the action plan provided an indication of the type of people and groups considered to fall within this term and she explained the review being undertaken in relation to the work of the Crucial Crew and the need to maintain its relevance;
- Sharn provided details of the number of police officers within Colchester's establishment which were supplemented by additional officers directly employed by other budget holders. She went on to mention the further significant cuts which would be necessary for Essex Police to meet the £60million savings that needed to be identified by 2020 and she acknowledged that local policing would look very different in five years' time compared to the present day, particularly given the predicted increase in housing in the area and the movement of people into the area from elsewhere;
- Councillor Young agreed that increases in crime statistics was a direct result of decreases in funding. Neighbourhood Policing would continue to be affected, the number of police stations was likely to be reduced to one per district and he considered the total number of police officers would shortly fall below 3,000;
- Sharn confirmed that dwelling burglary statistics would be sent to Mel Rundle for circulation to Councillors;
- Sharn explained that people found urinating could be issued with a Fixed Penalty Notice and went on to refer to the campaign 'Your Kindness Kills' which had been initiated to draw attention to the fact that 80% of rough sleepers were not actually homeless and that donations of money to individuals would be better directed towards support agencies who could target assistance to those most in need;
- Sue Nice confirmed that action was due to be taken in relation to a rough sleeper in possession of a number of dogs;
- Councillor Young's view was that even though the numbers of people recommending the town was not increasing, the numbers of people visiting was going up;
- Sally Harrington explained that the Purple Flag survey had been completed by a predominantly younger group of people and it was likely that their view of the town was skewed by reason of their familiarity with attractions in and around London;
- Sally also explained the work done by Council officers to support the new Pub watch initiative. This had shown that the local pub owners and managers were very willing to work together to improve the town centre night time economy but were reliant on

the involvement of the Council to make sure meetings were arranged adequately. She was hopeful that future work would bring more restaurant owners to join the group to give a wider and balanced view;

- In terms of rural crime Sharn confirmed that police forces were compelled to prioritise resources according to demand and to direct resources where there were higher concentrations of crime. She also mentioned the presence of a County-wide rural policing team which was based in Chelmsford.

*RESOLVED* that the representatives from the Safer Colchester Partnership be thanked for attending the meeting and responding to members questions and the contents of the report detailing the work of the Partnership be noted.

# **CRIME AND DISORDER COMMITTEE**

## **25 MAY 2016**

*Present:-* Councillor Davies (Chairman), Councillor Arnold,  
Councillor Coleman, Councillor Fox, Councillor Hogg,  
Councillor Wood

*Substitutions:-* Councillor Pearson for Councillor Scordis

### **7. Appointment of Chairman**

*RESOLVED* that Councillor Davies be appointed Chairman for the ensuing Municipal Year.

### **8. Appointment of Deputy Chairman**

*RESOLVED* that Councillor Arnold be appointed Deputy Chairman for the ensuing Municipal Year.



20 September 2016

Report of	Executive Management Team	Author	Melanie Rundle ☎ 282541
Title	Safer Colchester Partnership		
Wards affected	All		

**The Panel is invited to review the work of the Safer Colchester Partnership**

**1. Action required**

- 1.1 To invite the Crime and Disorder Committee to scrutinise the work of the Safer Colchester Partnership (SCP).

**2. Reason for scrutiny**

- 2.1 Under the Crime and Disorder (Overview and Scrutiny) Regulations 2009 the Committee is required to meet once a year to review the work and progress of the Safer Colchester Partnership in connection with the discharge by the responsible authorities of their statutory crime and disorder reduction functions.

**3. Background information**

- 3.1 The Crime and Disorder Act 1998 sets out statutory requirements for local agencies to work together to tackle crime in their local area. Partners involved in this work are known as 'responsible authorities'.
- 3.2 The Safer Colchester Partnership (SCP) was set up in order to deliver this statutory duty and includes a variety of partners: Colchester Borough Council (CBC), Essex Police, Essex County Fire & Rescue Service (ECFRS), Essex Probation, Colchester Community Voluntary Services, Colchester Garrison, Essex County Council and Colchester Borough Homes (CBH).
- 3.3 In addition, from April 2013 the North East Essex Clinical Commissioning Group (CCG) was also required to become a member of the partnership.
- 3.4 There are many areas where the work of agencies overlaps and it is more effective to work in partnership to address issues. For instance, the Police and Essex Probation services have worked together to address reoffending and this has resulted in fewer opportunities for offenders to slip through the net. Also, more effective data sharing between agencies enables partners to target resources to where they are needed most.
- 3.5 The Partnership has a statutory duty to carry out an annual assessment of crime. This involves analysing data on the frequency, location and types of crime in order to identify patterns and trends. The assessment is shared amongst partners and used to develop a shared action plan which prioritises the key local issues and outlines

actions to address them. The partnership then monitors this action plan throughout the year, reviewing and refocusing activity as necessary to effectively tackle the issues.

#### **4. The Partnership's work during 2015-16**

4.1 The Partnership's action plan for 2015-16 focussed on 4 priorities:

- Protecting vulnerable people
- Reducing reoffending
- Addressing alcohol & drug misuse
- Reducing crime and the fear of crime

Below are some of the highlights from the SCP end of year Performance Report 15-16 which is attached at Appendix 1.

##### **KP1 Protect Vulnerable People**

- **Domestic Abuse (DA) awareness raising event** held on 27/11/15 in Town Centre (via a Market Stall) where representatives from CBC, Colchester and Tendring Women's Refuge and CBH saw between 200-300 people and handed out 100 information packs (containing a DA Directory, freebies showing the national helpline numbers, panic alarms, torches, information on the Women's Refuge and information on Safer Places Mens Services). 5 DA victims were also directly signposted to local agencies for further help.
- **An Older Peoples Crucial Crew** event successfully delivered 27/03/15 providing personal safety, fire home safety, trading standards/rogue traders, street safety, gas safety, mobile phone advice, first aid and falls prevention sessions to 150 guests.
- **Supporting people with chaotic lifestyles** project launched Sept 2015, working with Catch 22, to provide targeted support work for approx.. 6-10 repeat victims of anti-social behaviour
- **A Keeping Safe in Colchester** event took place on 16/06/15 where 60 vulnerable adults living in the community and their family/carer received a safety input from a number of agencies including Essex Police ( home security), ECFRS (home fire safety), Keep Safe Scheme and Colchester Helpline.

##### **KP2 Reduce Reoffending**

- **The DRIVE Project** pilot – a domestic abuse perpetrator programme encouraging behaviour change in those perpetrators not yet in the criminal justice system – started January 2016, with referrals accepted from March 2016 (as of July 2016, the project had received referrals for 15 Colchester cases and are allocating approximately 1 new case per week from Colchester area)

##### **KP3 Address Alcohol & Drug Misuse**

- **A 6 month pilot to trial the use of virtually unbreakable 'polycarbonate' drinkware** successfully took place with Elysium Group during August 2015 – February 2016. During the pilot, there were no incidents of broken glass causing injuries to customers or staff inside or outside the 2 venues (Qube Bar and Hudson Cellar) and the bars have continued to use the drinkware in both high risk areas.



- **A Fire Break Scheme**, to tackle the implications of drug and alcohol misuse in young people, was successfully delivered by ECFRS and Anglian Community Enterprise (ACE) in Colchester Fire Station in Oct 2015.
- **A Public Space Protection Order (PSPO)** was initiated in September 2015 to prohibit opened alcoholic drinking vessels and begging in the St Botolphs and Priory Street

#### **KP4 Reduce Crime & Fear of Crime**

- **Younger Peoples Crucial Crew 2015** event successfully delivered over 2 weeks in June 2015 to 2022 year 6 children from 63 Colchester schools. 7 community safety scenarios were delivered to the children, these being fire safety, road safety, internet safety, smoking awareness, Anti-Social Behaviour (ASB), knife crime awareness & alcohol awareness.
- **An Autumn Community Day of Action (CDoA)** event was held in Lexden on 25/09/15, in partnership with Kingsland Church, to tackle those issues affecting the local residents and also to focus specifically on Crime Prevention and Fear of Crime involving organisations from both the public and private sector.
- **A Spring Community Day of Action (CDoA) event** successfully took place in Greenstead on 11/03/16 in partnership with Greenstead Community Centre and Essex University Volunteers Team, with 24 agencies participating.
- **Your Kindness Kills**, a multi-agency project looking at tackling the issue of street begging in Town Centre by changing behaviour and educating the 'kind hearted' members of the public that currently give money to 'homeless beggars' was launched in September 2015 in Town Centre with multi-agency presence.
- Phase 2 of the **Knives Amnesty** and awareness campaign launched in March 2016 resulting in second large amnesty bin being placed in Colchester town centre (Vineyard Street).
- **A Multi-Agency Partnership Hub** is being created at Colchester Police Station to focus on problem solving, crime prevention and community enabling.
- Focus on raising awareness of **Organised Gangs and 'Cuckooing'** resulting in a poster being produced by Essex Police in May 2015. Multi-agency work currently underway looking at preventative measures and support for those at risk
- **A Fire Break Scheme**, to tackle the implications of anti-social behaviour in young people, was successfully delivered in Colchester Fire Station in November 2015
- **A Prison Me No Way** project successfully delivered into Colchester Academy, years 10 & 11, in November 2015
- **Multi-agency patrols**, including CBC, ECFRS, Police and Essex University, took place to deliver crime reduction, home fire safety, personal safety and recycling/litter advice to students in Greenstead area (due to an increase in burglaries in the area) in Oct 2015. Further patrols took place Jan 2016.

## **5. Changes during the year**

- 5.1 On the 1<sup>st</sup> April 2016, Colchester Policing Team restructured and aligned their priorities to that of the SCP. This enables them to identify and protect those that are at the most risk of harm.

Chief Inspector Elliott Judge is the District Commander and will be available at the Scrutiny Meeting to answer any questions on the nature and scale of the changes.

## **6. The Police and Crime Commissioner (PCC)**

- 6.1 Cllr Tim Young was a member of the Police and Crime Panel throughout the year, which is the body set up to scrutinise the work of the PCC. Cllr Lilley now has Community Safety in his Portfolio and will be at the meeting to provide an update on the work of the panel and to answer any questions.
- 6.2 The previous PCC for 15/16 Nick Alston held an event in Colchester on 26<sup>th</sup> January 2016 called 'Hidden Harms'. The event had over 280 attendees from a variety of organisations with an interest in Community Safety and the feedback was excellent. Workshops included Modern Slavery, Hate Crime, Elder Abuse, Domestic Abuse and Sexual Violence.

## **7. Plans for the Partnership's work during 2016-17**

- 7.1 The priorities for 2016-17 are:
- Protecting vulnerable people
  - Reducing reoffending
  - Addressing alcohol and drug misuse
  - Reducing crime and the fear of crime

(The Annual Partnership Plan for 16-17 is attached at Appendix 2)

- 7.2 The Partnership reflected on feedback provided by the Crime and Disorder Committee last year and have devised a 3 year strategy, which sets out our vision and how we will achieve this with partners. This Strategy is attached as Appendix 3.
- 7.3 A new website was launched in May [www.safercolchester.co.uk](http://www.safercolchester.co.uk), which has had input from all partners. This website will be regularly maintained, to ensure residents can access information, advice and guidance about keeping safe in Colchester.
- 7.4 There are several emerging themes we have become aware of during the previous year, such as gang violence, modern slavery and child sexual exploitation. We are working with all partners to respond to these areas and put in place relevant policies and procedures, projects and training to ensure we are able to deal with these issues when they arise or prevent them from happening. As part of this piece of work we have commissioned a Local Assessment Process Review in partnership with the Institute of Community Safety, to provide insight around violence and vulnerability locally and formulate an action plan going forward.

## **8. Strategic Plan references**

- 8.1 This work contributes to the Council's Strategic Plan 2015-18 by working in partnership to tackle crime issues and tackling anti-social behaviour.

## **9. Consultation**

- 9.1 The Strategic Assessment of Crime and input from partners has informed the partnership plan for the year. In addition, Community Days of Action are preceded by a consultation period where local residents are encouraged to identify the issues in their local area that need tackling.

## **10. Publicity considerations**

- 10.1 All publicity tries to achieve a positive reflection of the work of the Safer Colchester Partnership.

## **11. Financial implications**

- 11.1 It is expected that funding for the partnership's work will continue to be reduced. Therefore, the partnership will consider the financial sustainability of any project work it undertakes.

## **12. Human Rights implications**

- 12.1 There are no specific human rights implications

## **13. Equality and Diversity implications**

- 13.1 There are no specific equality and diversity implications

## **14. Community Safety implications**

- 14.1 The community safety implications are the subject of this report.

## **15. Health and Safety implications**

- 15.1 There are no specific health and safety implications.

## **Background Papers**

Appendix 1 – The Safer Colchester Partnership end of year Performance Report 15-16

Appendix 2 – The Safer Colchester Partnership annual partnership plan 16-17

Appendix 3 – SCP Strategy 2016-19

## **ACRONYMS:**

<b>Abbreviation</b>	<b>Description</b>
ASB	Anti-Social Behaviour
ACE	Anglian Community Enterprise
CBC	Colchester Borough Council
CBH	Colchester Borough Homes
CCG	Clinical Commissioning Group
CDoA	Community Day of Action
CSP	Community Safety Partnership
DA	Domestic Abuse
ECFRS	Essex County Fire & Rescue Service
PCC	Police and Crime Commissioner
PSPO	Public Space Protection Orders
SCP	Safer Colchester Partnership

**GLOSSARY:**

<b>Name</b>	<b>Description</b>
ACE	A social enterprise providing a wide range of NHS Community Health Services
Catch 22	A registered charity working in communities to deliver bespoke support work
CCG	North East Essex Clinical Commissioning Group (CCG) is made up of the 43 GP practices in North East. The CCG is responsible for planning and buying most of the health services for the people of North East Essex
Colchester Helpline	Helpline provide 24 hour service that supports customers in their own home and the service is tailored to meet their needs.  Helpline offer two services - Monitoring Only and Monitoring and Response
DA Directory	A directory of services available for people affected by Domestic Abuse
Firebreak	The Firebreak programme aims to promote a culture of safety and team work and citizenship by teaching a range of vital life skills whilst undertaking the various disciplines of the Fire Service. The course provides a learning environment that combines practical skills and scenario based training, with classroom centred theory/discussion workshops.
Keep Safe scheme	Keep Safe is a free scheme to help anyone with a learning disability living in the Colchester Borough. Venues across the town display the Keep Safe sticker and will offer the use of a telephone or will make a phone call for members if they are in need. For example, if they lose their keys, telephone or wallet, or they are distressed in any way.
Local Assessment Process Review	A coordinated Local Assessment Process (LAP) for partnerships and forces The LAP will help local areas understand a new type of organised crime, which operates much more in private rather than public space, could be described as 'hidden', is not fully understood and is powered by the illegal drugs market.
Polycarbonate drinkware	Polycarbonate Drinking Vessels (PDVs) are a high quality, virtually unbreakable drink-ware range possessing benefits not found in traditional glass vessels or other plastic alternatives.  Manufactured from a shatter-proof material, they help create a better environment by removing the risk of damage to floors and furnishing as well as injury from breakages
Prison me no way	Prison Me! No-Way! is a national educational charity with a core aim of raising awareness among young people about the causes, consequences and penalties of crime.
Public Space Protection Orders	A public spaces protection order can be made when two conditions are met. Firstly, that (i) activities carried on in a public place have had a detrimental effect on the quality of life of those in the locality; and (ii) it is likely that activities will be carried on in a public place within that area and that they will have such an effect.  The second condition is that the effect, or likely effect, of the activities is, or is likely to be of a persistent or continuing nature, such as to make the activities unreasonable, and therefore justifies the restrictions imposed by the notice.
Safer Places Men's Services	Safer Places is an independent charity which provides a comprehensive range of services to adults & children affected by domestic and sexual abuse



## ***Safer and Stronger Communities***

### **Colchester Community Safety Partnership    Year end performance report for 2015-2016**

Date: **May 2016**

Prepared by: Sonia Carr (☎ 01206 282978)

This report provides information on performance towards achieving the Annual Partnership Plan targets

#### **KEY PRIORITY 1: TO PROTECT VULNERABLE PEOPLE**

This priority will include encouraging proactive reporting of domestic abuse and hate crime and supporting those at risk. It will also enable the partnership to provide support to chaotic families and prevent younger people and vulnerable adults becoming victims of crime

<b>Target</b>	<b>Lead Agency</b>	<b>Outcome</b>
Raise awareness of, encourage reporting of and support victims of Domestic Abuse	CBC	Continue to operate a sanctuary scheme for high risk, repeat victims of domestic abuse. 62 Essex Police HRDV home security reports were passed to Colchester Sanctuary Scheme for further investigation between 1/4/15 – 31/3/16 resulting in 3 sanctuary scheme funded installations
	CBC	DA Awareness Day held Fri 27/11/15 in Town Centre via a Market Stall, with representation from CBC, CTWR and CBH. Approx. 200-300 people seen and 100 awareness packs handed out. Approx. 5 DA victims spoken to and signposted. The majority of market traders wore a white ribbon in support of the National White Ribbon Campaign
	Essex Police	Essex Police distributed body worn cameras to front line staff which can be used to evidence DA incidents.
Provide information on community safety issues and preventative activities to older and	ECFRS & CBC	Older Peoples Crucial Crew event successfully took place on 27/03/15 delivering the following scenarios to 150 guests: personal safety, fire home safety, trading standards/rogue traders, street safety, gas safe, mobile phone advice, first aid and falls prevention. 2016 event to take place 14 April in St Botolphs Church

vulnerable people	ECFRS	Keeping safe in Colchester event took place at Bright lives on 18/6/15. 60 vulnerable adults living in the community and their family/carers received a safety input from ECFRS (Home Fire safety), Essex Police (home security), Keep Safe scheme and Colchester Helpline. Hoping to run another event in 2016.
Provide targeted support for repeat victims of hate crime and ASB	CBH	Supporting people with chaotic lifestyles project started September 2015 to provide targeted support work for repeat victims of ASB. Support commissioned from local support providers (i.e. Beacon House, Open Road, Catch 22). Aim is to support 6 - 10 vulnerable victims of ASB with measured outcomes.. 4 referrals from CBH as of March 2016 who will each receive intensive support from the above agencies. Partner agencies encouraged to make referrals.
Reduce the risk of vulnerable people becoming victims of crime	CBC	Maintain and extend the Keep Safe scheme across the borough. The scheme now has approx. 205 vulnerable adults and approx.23 venues including a new venue – Highwoods Tesco. The scheme will undergo a relaunch in including extending to older people and introducing a mobile APP.
	CBC	Get home safely campaign - a joint CBC Licensing/Community Safety campaign to raise awareness of how to get home safely after a night out and promote a personal safety message. Posters were designed and produced, offering advice on the best ways to get home safely i.e. a licensed taxi, night bus or if walking, walk with friends not alone. Posters were displayed on toilet doors in bars, pubs and clubs leading up to and over the busy Christmas and New Year period

## KEY PRIORITY 2: TO REDUCE REOFFENDING

This priority will deliver jointly agreed initiatives and interventions to effectively reduce reoffending. It will also support and develop the Integrated Offender Management Scheme to focus activity on those individuals responsible for causing the most harm in communities

Target	Lead Agency	Outcome
Tackle offending and reoffending	CRC & ECFRS	2 Fire break schemes to focus on reducing offending and reoffending (especially DA incidents) by promoting healthy relationships and empowering individuals. Both schemes to take place in April 2016. Some IOM cases may be referred to the scheme/s. PCC contacted re carry forward of the funds.

Introduce a pilot behaviour change programme for perpetrators of domestic abuse	DRIVE Board	A number of planning meetings took place throughout 2015 leading to the pilot launching in February 2016, with referrals accepted from March 2016. Drive project has recruited 3 case workers who work intensively with MARAC and JDATT to identify high priority perpetrators and provide a 'carrot and stick' programme in order to implement behaviour change. As of April 2016, 10 cases had been referred to the Drive Project. Pilot due to run for 1 year.
IOM	CRC	<p>IOM cohort – number of nominals on the IOM cohort (Colchester &amp; Tendring) at the end of each month from April – Sept 15 as follows:</p> <p>Month End  April 15 = 78  May 15 = 75  June 15 = 74  July 15 = 73  Aug 15 = 73  Sept 15 = 73</p>

### KEY PRIORITY 3: TO ADDRESS ALCOHOL & DRUG MISUSE

Alcohol and drug misuse fuels most of the violent and anti-social behaviour that takes place in the town centre and the partnership will be looking to support projects and initiatives that can tackle both the night time economy and issues such as daily street drinking

Target	Lead Agency	Outcome
Actively encourage licensed premises in Colchester to replace traditional glassware with polycarbonate drinkware	CBC	A 6 month pilot scheme to replace traditional glassware in pubs and clubs with virtually unbreakable 'polycarbonate' drinkware successfully took place in Qube and Hudson Bars during August 2015 – February 2016. During the pilot, there were no incidents of broken glass causing injuries to customers or staff inside or outside the premise. The bars have continued to use the polycarbonate drinkware in their high risk areas.
Tackle the implications of drug and alcohol misuse	ECFRS & ACE	A Fire Break scheme was delivered in October 2015 to tackle the implications of drug and alcohol misuse (in partnership with ACE)
Prohibit opened alcoholic drinking vessels and begging in the Town Centre	Essex Police	PSPO (Public Space Protection Order) initiated in Sept 2015 (to replace original Section 222) to cover St Botolph's and The Priory areas

<b>KEY PRIORITY 4: TO REDUCE CRIME AND THE FEAR OF CRIME</b>		
This priority seeks to address both the volumes and severity of crimes occurring across the Borough, engaging with local communities and vulnerable groups to develop and support prevention mechanisms and education of young people and vulnerable adults around issues of community safety		
<b>Target</b>	<b>Lead Agency</b>	<b>Outcome</b>
Engage with local communities to reduce crime, fear of crime and improve their quality of life	CBC	Lexden Community Day of Action (CDoA), the first community lead CDoA event working in partnership with Kingsland Church Lexden, was successfully delivered on Friday 25/9/15 and the morning of Saturday 26/9/15. Outcomes attached. St Andrews CDoA, working in partnership with Greenstead Community Centre & Essex University V Team) was successfully delivered on Friday 11/03/16.
	CBC	7 LCAP's continue to operate throughout the Borough, engaging with local communities to help reduce the fear of crime and increase public reassurance.
Increase awareness of, and consequences of crime and provide community safety advice and preventative activities for young people to encourage positive life choices	CBC	2022 children attended the 2015 event, to hear scenarios on Smoking Awareness, Knife Crime Awareness, Fire Safety, Alcohol Awareness, Anti-Social Behaviour, Internet Safety and Road/Cycle Safety.
	ECFRS	Colchester ASB Fire Break successfully took place (with pupils from Colchester Academy) at Colchester fire station In Nov 2015
	CBH	A project to educate children and young people about the causes, impact and consequences of crime and deal with life challenges was successfully delivered into Colchester Academy (Years 10 & 11), in Nov 2015
Discourage the public from giving money to 'beggars' in the town centre	CBC & CBH	A multi-agency campaign was launched 12/9/15 in Town Centre with multi-agency presence. Leaflets and posters were displayed in shop doorways and in high profile town centre locations
Create a multi-agency hub area for agencies to focus on problem solving, crime prevention and community enabling	Essex Police	Agreement that a multi-agency partnership hub at Colchester Police Station will be created to focus on problem solving, crime prevention and community enabling. Hub will accommodate Essex Police Community Policing Team including Crime Prevention Officer, NHW co-ordinator, Licensing Officer and Hate Crime Officer alongside Officers from CBC (Zones & Community Safety), CJMH worker, Military (RMP) and possibly CBH and CBC Licencing.
Initiate targeted projects	Essex	Following the launch of a knives amnesty and awareness campaign in Jan 2015, where a



to reduce crime in the borough	Police	large amnesty bin was placed outside Colchester Policed Station (to date over 500 knives and pointed articles have been handed in); a second phase will has now seen a second bin placed in Vineyard Street.
	Essex Police	This initiative was created in 2014 to tackle the on-going issue of cycle theft in Colchester. Since January 2014, every public cycle rack has had campaign stickers placed on them to remind cyclists to secure their bikes and informative 'bands' placed around the frames of the bike that give security guidance and also 'grade' how effective the owners locking habits are. Phase 2 of the campaign ensured that further 'bands' were distributed.





## Safer Colchester Partnership - **Draft** Annual Partnership Plan 2016-2017

The Safer Colchester Partnership (SCP) work to reduce crime and disorder in Colchester and deliver the key priorities contained in this Annual Partnership plan.

Prepared by: Sonia Carr (☎ 01206 282978)

**KEY PRIORITY 1: TO PROTECT VULNERABLE PEOPLE**  
(KP LEAD: COLCHESTER BOROUGH HOMES)

This priority will include raising awareness of issues such as domestic abuse, hate crime and gangs alongside supporting those at risk. It will also enable the partnership to provide support to chaotic families and prevent vulnerable adults becoming victims of crime and exploitation.

OBJECTIVE	PROGRESS / OUTPUT	FUNDING	PROJECT LEAD / AGENCY	END DATE	POLICE PRIORITY	PCC PRIORITY
Deliver a <b>social media campaign</b> aimed at 16-24 age group to promote reporting of Domestic Abuse (DA) with the aim of reducing occurrences of DA	Campaign to link in with 16 days of action for DA from 25 <sup>th</sup> November 2016	TBC	CBC	Apr 17	3	2
<b>Supporting People With Chaotic Lifestyles</b> - Project continues from 15-16 (started Sept 15) The project aim is to reduce the incidents of hate crime and anti-social behaviour targeted at vulnerable single people and families who may have a chaotic life style or be hoarders	Project went live in Sept 15 and as of Dec 15 had received 2 referrals who will receive 4 hours per week intensive support. 4 Referrals from CBH as of March 2016 – partner agencies encouraged to make referrals.	<b>£5000</b> SCP (15-16 allocation)	CBH / Catch 22	Sept 16	Multiple	1
Maintain and extend <b>the Keep Safe</b> scheme across the borough. Also extend the scheme to older people	Working with ECC to relaunch the scheme	TBC	CBC	Apr 17		
<b>Network Speed Dating Events</b> Essex County Fire and Rescue Service (ECFRS) invite 25 people to a networking session where you meet 24 contacts for 6 minutes a time.	Network Speed Dating Events to take place 4 <sup>th</sup> April and 7 <sup>th</sup> July	N/A	ECFRS	Apr 16		

This gives the opportunity to either make up to 24 new contacts or renew friendships with old contacts						
<b>Colchester Walk &amp; Talk Event</b> in Colchester to interact and engage with people with mental health issues who may be isolated at home or require befriending / support	To take place on 13th Apr	N/A	ECFRS	Apr 16		
<b>Dementia Alliance work</b> – further details required via Tracy Rudling & Pam D		N/A	CCVS	TBC		
<b>Gangs awareness training</b> (Inc. cuckooing) to be delivered to police		TBC	Police	TBC	4	1
<b>Local Assessment Process review</b> to identify extent of the gangs issue for Colchester and key areas of focus for gangs activity	Review taking place 27 <sup>th</sup> September 2016	£2000 SCP (15-16 C/F)	CBC	TBC	4	4
SCP ' <b>Hidden Harms</b> ' event to deliver awareness on emerging themes of gangs, modern slavery, CSE and DHR recommendations	Event to take place 30 <sup>th</sup> November 2016 at Town Hall	£5000 SCP (from 16-17 PCC funds)	CBC	Apr 17	Multiple	4

#### KEY PRIORITY 2: TO REDUCE REOFFENDING

(KP LEAD: ESSEX CRC - COMMUNITY REHABILITATION COMPANY LIMITED)

This priority will deliver jointly agreed initiatives and interventions to effectively reduce reoffending. It will also support and develop the Integrated Offender Management Scheme to focus activity on those individuals responsible for causing the most harm in communities.

OBJECTIVE	PROGRESS / OUTPUT	FUNDING	PROJECT LEAD / AGENCY	END DATE	POLICE PRIORITY	PCC / PRIORITY
<b>IOM Statutory duty</b> for all CSP's. IOM provides a fully integrated, sustainable multi-agency approach to offender management.		N/A	CRC / NPS		Multiple	3
<b>DRIVE PERPETRATOR PROGRAMME</b> aimed at 'Priority Perpetrators' who are not yet part of the CJS. This is a behaviour change programme	Pilot started January 2016. DRIVE to present update to RASG Sept 2016. As of July 2016, 15 referrals for Colchester.	N/A	Drive Steering Group		Multiple	4

### KEY PRIORITY 3: TO ADDRESS ALCOHOL & DRUG MISUSE

(KP LEAD: ESSEX CCG)

This priority will support projects and initiatives that can address alcohol and drug abuse (including legal highs) in the borough throughout both the night time and day time economies alongside working in partnership to encourage behaviour change

OBJECTIVE	PROGRESS / OUTPUT	FUNDING	PROJECT LEAD / AGENCY	END DATE	POLICE PRIORITY	PCC / PRIORITY
Working with partners to identify individuals who are <b>high intensity users of services</b> and develop packages of care and support around them	Reduced attendance at hospital Reduced contact with police and ambulance trust		CCG	April 2017	Multiple	4
Work with <b>primary care to support</b> <ul style="list-style-type: none"> <li>the reduction of individuals addicted to prescription drugs</li> <li>the reduction of prescription drugs available on the street</li> </ul>	Reduction in prescribing GP education package Explore options for re launching 'Benzo clinics'	TBC	CCG	April 2017	Multiple	1
Working with partners to <b>reduce the number of people that reach crisis point</b> and come into hospital to detox	More responsive and community support to individuals		CCG	April 2017	Multiple	1
Work with CSP to <b>engage health and social care</b> in supporting the terms of probation plan.	Creating opportunities for positive dialogue and understanding of partners responsibility in individuals probation plans		CCG / CRC	April 2017	Multiple	1
<b>Psychoactive (legal/illegal) Highs Awareness</b> – campaign / web campaign?	Jo H to attend some awareness before agreeing on how to deliver awareness to wider		CCG		Multiple	1
<b>Reduce street drinking</b> - Street Drinkers Task & Finish Group set up – lead by Beacon House to tackle the issue and feed back to SCOG	1 <sup>st</sup> meeting taken place June 2016		CBC / Beacon House		Multiple	1
<b>The additional deployment of the SOS Bus</b> for "A level Thursday" 18 <sup>th</sup> August (this date has been identified as critical due to the increased number of young people in the town)		<b>£586</b> SCP (15-16 C/F funds)	CSP/ Open Road		Multiple	1
<i>Share data to inform focus of which pubs and clubs people are known to drink e.g. Police and NHS data to target licencing action from Borough council</i>	Would councillor Lilley be able to update please		CCG		Multiple	1
<b>Improve access to psychological therapies</b> and mental health services for people with Drug and Alcohol problems	Meeting to be arranged with MH services to understand criteria and explore ways that more people can be supported		CCG		Multiple	1

# KEY PRIORITY 4: TO REDUCE CRIME AND THE FEAR OF CRIME

(KP LEAD: ESSEX POLICE)

This priority seeks to address the emerging themes of modern slavery, gangs and extremism tackling both the volumes and severity of crimes occurring across the Borough, by promoting positive partnership working alongside engaging with local communities and vulnerable groups to develop and support prevention mechanisms and education of young people and vulnerable adults around issues of community safety.

OBJECTIVE	PROGRESS / OUTPUT	FUNDING	PROJECT LEAD / AGENCY	END DATE	POLICE PRIORITY	PCC / PRIORITY
<b>Modern Slavery / Human Trafficking awareness</b> , education and enforcement programme to be delivered to partners (via anti-slavery coordinator, Police)		N/A	Essex Police	Apr 17	2	3
<b>Gangs awareness</b> programme to be delivered into schools (i.e. Junior Smart or Paul Hannaford)	Programme to start from Nov/Dec 2016	TBC	TBC		2	4
Create a <b>multi-agency community safety partnership hub</b> at Colchester Police Station to focus on problem solving, crime prevention and community enabling.	Building works began July 2016 – due for completion September 16. SCP funded furniture and equipment ordered.	<b>£5911</b> SCP (16-17 PCC funds)	Police		all	5
<b>Deliver Crucial Crew</b> event to provide information on community safety issues and preventative activities for older people.	Older Peoples Crucial Crew Event took place 14th April 2016. 150 people attended – full evaluation to be obtained from Jo Wood	<b>£800</b> SCP funding (15-16 C/F funds)	ECFRS	April 16	Multiple	5
<b>Younger Peoples Crucial Crew</b> Provide community safety advice and preventative activities for all year 6 Colchester pupils	Event took place 6 – 17 June - full evaluation to be obtained from Jo Wood	<b>£6000</b> SCP (16-17 PCC funds)	CBC	June 16	Multiple	5
Deliver 2 <b>Community Days Of Action</b> (CDoA) events per year (March & Septembers) in areas submitted by Community Groups	1 <sup>st</sup> event to take place East Donyland on 7 <sup>th</sup> October 2016	<b>£1000</b> SCP (16-17 PCC funds)	CBC	March 17	Multiple	5
<b>2 Safer Colchester legacy Projects</b> to follow on from the CDoA events in order to enable the community to	Greenstead project delivered April – July East donyland project to be delivered October 16 – January 17	<b>£1000</b> SCP (from 16-17 PCC funds)	CBC	June 17	Multiple	5
<b>Local Community Action Panels</b> Continue to maintain and support 6 L-CAPS across the Borough and encourage community participation	Support of newly reformed 6 LCAPS from May 2016 – police attendance at 12 meetings per year	<b>£500</b> SCP (from 16-17 PCC funds)	CBC	April 17	Multiple	5
Create a <b>SCP Website</b> to be used as a one stop shop for information and advice for residents,	Website launched 30 <sup>th</sup> May 2016 and receives constant monitoring via SCP	<b>£2650</b> SCP (from 16-17	SCP/CBC		Multiple	5

visitors and businesses	Community Safety Team	PCC funds)				
<b>NTE Licensing Conference</b> aimed at the trade and key partners, to forge those collaborative relationships.		Nil cost to SCP	Essex Police	Sept 16	Multiple	5

**New PCC (from May 2016) Roger Hirst: policy implications from Manifesto commitments:**

1. Crack down on Anti-Social Behaviour
2. Be tough on Domestic Violence
3. Reverse the trend in serious violent crime
4. Tackle gangs and organised crime
5. Make Essex Police more local, visible, and accessible.

**PCC'S (Nick Alston) KEY AREAS OF FOCUS UP TO MAY 2016**

- Ensuring local solutions meet local problems
- Reducing domestic abuse and all other hidden harms
- Supporting victims of crime
- Reducing youth offending and all types of re-offending
- Tackling the consequences of alcohol and drug abuse and mental health issues
- Improving road safety
- Improving crime prevention
- Increasing efficiency in policing through collaborative working and innovation

**Essex Police Plan on a Page (May 2016): Priorities:**

1. Child abuse and exploitation
2. Immigration and modern slavery
3. Domestic abuse
4. Urban street gangs and related violence / vulnerability
5. OCG Criminality
6. Counter terrorism and domestic extremism
7. Digital crime
8. Dwelling burglary
9. Violence with injury
10. Repeat high harm ASB

**Glossary**

Abbreviation	Description	Abbreviation	Description
ACE	Anglian Community Enterprise	ASB	Anti-Social Behaviour
CBC	Colchester Borough Council	CBH	Colchester Borough Homes
CCG	Clinical Commissioning Group	CCVS	Colchester Community Voluntary Services
CDoA	Community Day of Action	CJS	Criminal Justice System
CRC	Community Rehabilitation Company	CSE	Child Sex Exploitation
CSP	Community Safety Partnership	DA	Domestic Abuse
DHR	Domestic Homicide Review	ECFRS	Essex County Fire & Rescue Service
IOM	Integrated Offender Management	L-CAPS	Local Community Action Panels
NPS	National Probation Service	NTE	Night Time Economy
OCG	Organised Crime Groups	PCC	Police and Crime Commissioner
SCOG	Safer Colchester Operational Group	SCP	Safer Colchester Partnership





*Safer and Stronger Communities*

## **SAFER COLCHESTER PARTNERSHIP STRATEGY 2016 - 2019**

### **THE SAFER COLCHESTER PARTNERSHIP (SCP)**

The Safer Colchester Partnership (SCP) is a statutory partnership of organisations who work together to create strategies and practical interventions to reduce crime and disorder in the Colchester Borough. The members of the SCP (known as responsible authorities) are as follows:

- Colchester Borough Council
- Colchester Borough Homes\*
- Colchester Community Voluntary Services
- Colchester Garrison\*
- Essex Community Rehabilitation Company
- Essex County Council
- Essex County Fire & Rescue Service
- Essex Police
- National Probation Service
- North East Essex Clinical Commissioning Group (CCG).

*\*Non statutory members who are able to make a valuable contribution to crime and disorder reduction in the Colchester Borough.*

## **GOVERNANCE AND COORDINATION**

### **RESPONSIBLE AUTHORITIES STRATEGIC GROUP (RASG)**

RASG consists of **Chief Officers** representing the statutory and non-statutory organisations that are well placed to make a valuable contribution to reducing crime and disorder in the Colchester Borough.  
RASG are the strategic decision makers and set the priorities for the SCP



### **SAFER COLCHESTER OPERATIONAL GROUP (SCOG)**

SCOG consists of **Operational Officers** representing the statutory and non-statutory organisations, and other partner agencies that are well placed to make a valuable contribution to reducing crime and disorder in the Colchester Borough.  
SCOG take direction from RASG and monitor the SCP's priorities

## **STRATEGIC AND OPERATIONAL RESOURCES**

The Strategic direction of the SCP is led by the RASG, which is chaired by the Executive Director for Customer Operations and Partnerships, with support from the Portfolio Holder for Community Safety. This ensures that all relevant policies and procedures are considered when putting together the work plan annually and current emerging themes taken into consideration.

The SCP works closely with all relevant CBC departments, but in particular with Zones and Licensing, in order to deliver joint initiatives, share resource and skills and avoid duplication of services. CBC resources used to chair, coordinate and maintain the SCP, however there is a part-time support role which is funded solely from the SCP external funds. The majority of projects which are delivered each year rely on partnership working with internal and external partners to ensure successful delivery, this is a key element.

## **VISION**

**The Safer Colchester Partnership (SCP) will work together in partnership to reduce crime and disorder in Colchester.  
The SCP will achieve this by working to 3 main themes:**

### **PROTECT**

Prevent crime, encourage reporting of crime and support victims of crime through education, awareness raising and training

### **REDUCE**

Reduce crime, the fear of crime and re-offending through delivery of initiatives, education and community engagement

### **ADDRESS**

Address drug and alcohol misuse through delivery of projects, initiatives and education

## **CONSULTATION AND INFORMATION GATHERING**

Working alongside partner agencies, and engaging with local communities, the SCP identifies local crime priorities and quality of life issues. A number of information sources are utilised in order to obtain this data annually:

- **Police and Crime Plan for Essex 2016 – 2020:**

A plan to set the strategic direction of Essex Police; the key areas of focus are to: crack down on anti-social behaviour, be tough on domestic violence, reverse the trend in serious violent crime, tackle gangs and organised crime and make Essex Police more local, visible, and accessible.

- **Colchester Borough Council (CBC) Strategic Plan 2015 – 2018**

This plan sets out the direction and potential for Colchester Borough Council. There are the four main strands' of the plan: the 'Welcoming' strand is relevant when ensuring Colchester is a welcoming and safe place for residents, visitors and businesses with a friendly feel that embraces tolerance and diversity.

- **Colchester Borough Council (CBC) Community Enabling Strategy 2015 onwards**

This is a strategy to support the wider CBC Strategic Plan and demonstrates how CBC will encourage self-help and self-reliance to reduce cost, protect services and achieve the ambitions of local groups.

- **Essex Police Control Strategy 2016 (annual strategy)**

The High Priority Strategic Themes for Essex Police are: child abuse and exploitation, immigration and modern slavery, domestic abuse, urban street gangs and related violence / vulnerability and OCG criminality. Other emerging priorities to be considered are: counter terrorism and domestic extremism, digital crime, criminal use of firearms and dwelling burglary.

- **Strategic Assessment of Crime 2016 – 2017 (annual report)**

An annual report, containing data from partner agencies and residents, to measure and analyse levels, patterns and trends of crime & disorder, anti-social behaviour, reoffending, substance misuse and vulnerability in Colchester. This document also identifies any emerging crime issues and trends.

- **Essex Police North LPA Tasking / Tactical Assessment**

Fortnightly meetings (led by Colchester Divisional Commander) are held at Colchester Police Station, with Tactical Assessments produced to identify current priorities.

- **Community Sources**

Information is obtained from the local community via consultations and events and data collated from these sources is fed into the Annual Partnership Plan where relevant.

### **PRIORITIES FOR THE SAFER COLCHESTER PARTNERSHIP (SCP)**

Once all data is collated and analysed, key priorities are identified and the SCP agrees the objectives it needs to adopt for the coming year. Partnership working plays a vital role in the delivery and achievement of the priorities and this is successfully demonstrated within the SCP in a number of ways:

- **Shared working environment**

A Community Safety Hub is located within Colchester Police Station, which acts as a base from which a number of partner agencies can work together and share information, ideas and resources.

- **Joint campaigns**

Many joint campaigns are delivered in order to share resources, skills and funding. This approach avoids duplication and promotes multi-agency working rather than 'silo' working.

- **Communication**

The SCP holds regular strategic and operational level meetings in which progress of the achievement of its priorities is discussed, monitored and evaluated. Communication between the SCP members often takes place outside of these meetings if required. An SCP website is also being launched in order for the public to be able to access a vast range of community safety advice and find out exactly what the SCP is delivering.

An Annual Partnership Plan is produced to highlight and tackle the key priorities for the forthcoming year – each plan runs from 1st April – 31st March. SCP Annual Partnership Plans are available to view via [www.safercolchester.co.uk](http://www.safercolchester.co.uk)

For 2016 – 2017, the Key Priorities have been identified by the SCP as follows:

**KP1: TO PROTECT VULNERABLE PEOPLE**

This priority will include raising awareness of issues such as domestic abuse, hate crime, modern slavery, gangs and prevent/extremism alongside supporting those at risk. It will also enable the partnership to provide support to chaotic families and prevent vulnerable adults becoming victims of crime.

**KP2: TO REDUCE REOFFENDING**

This priority will deliver jointly agreed initiatives and interventions to effectively reduce reoffending. It will also support and develop the Integrated Offender Management Scheme to focus activity on those individuals responsible for causing the most harm in communities.

**KP3: TO ADDRESS ALCOHOL & DRUG MISUSE**

This priority will support projects and initiatives that can address alcohol and drug abuse (including legal highs) in the borough throughout both the night time and day time economies alongside working in partnership to encourage behaviour change.

**KP4: TO REDUCE CRIME AND THE FEAR OF CRIME**

This priority seeks to address both the volumes and severity of crimes occurring across the Borough, by promoting positive partnership working, alongside engaging with local communities and vulnerable groups to develop and support prevention mechanisms and education of young people and vulnerable adults around issues of community safety.

An End of Year Performance Report is compiled by the 31<sup>st</sup> May each year to summarise the work of the SCP over that period.

**EMERGING THEMES**

The issues below have been identified as emerging themes for the SCP:

- **Modern slavery**

The Modern Slavery Act 2015 received Royal Assent on 26 March 2015. The SCP is working closely with CBC Equality and Safeguarding Co-ordinator to ensure they discharge their legal duties. This is a 'hidden' crime which has become a high priority issue for many partner agencies. Relevant policies and procedures are being updated to reflect the Act and relevant staff training is taking place. Awareness campaigns will be delivered by the SCP during 2016/17.

- **Prevent**

Prevent is a high priority issue for many partner agencies, with new legislation coming into force which requires CSP to produce both a local Prevent Strategy and Action Plan. Workshop to Raise Awareness of Prevent (WRAP) training is being delivered to frontline staff (in all partner agencies) to raise awareness of Prevent, with other 70 people trained to date (Aug 2016)

- **Gangs and gang related violence**

This crime is on the increase in Colchester. Essex Police carry out proactive work via Operation Raptor and also deliver training and advice to partner agency staff on how to spot the signs of issues such as ‘cuckooing’. There is a Violence and Vulnerability Board which come together to discuss emerging issues and threats across the County and the Community Safety and Initiatives Manager attends this Board on behalf of the CSP. We have included this specific theme in the job accountability of a new one year role that commences in June, with the expectation the individual will gather data and raise awareness locally.

- **Domestic Abuse**

Historically another ‘hidden’ crime which is a high priority issue for many partner agencies and reported incidents are increasing., Focussed, targeted domestic abuse awareness campaigns to be delivered to encourage reporting but also signpost for support

- **The Peel Report - Police effectiveness 2015 (vulnerability)**

In summer 2015, as part of HMIC annual inspections into police effectiveness, efficiency and legitimacy (PEEL), HMIC’s effectiveness programme inspected how well forces keep people safe and reduces crime. This included an assessment of how effectively forces protect vulnerable people from harm, and support victims.

The HMIC ‘PEEL: Police effectiveness 2015 (vulnerability) – An inspection of Essex Police’ report identified significant concerns about the capability of Essex Police to protect vulnerable people (particularly those experiencing domestic abuse and child sexual exploitation) from harm and support victims, as there were serious weaknesses in the force’s arrangements to safeguard and investigate cases involving vulnerable people.

Re-visit findings concluded that Essex Police has made significant progress against the two causes of concern and three areas for improvement identified in HMIC’s ‘PEEL: Police effectiveness 2015 (vulnerability) – An inspection of Essex Police’ report. HMIC observed a change of mind set and approach to vulnerability across the force, putting children and vulnerable people at the centre of everything the force does.

HMIC will continue to monitor Essex Police’s progress against the two causes of concern and three areas for improvement set out in the ‘PEEL: Police effectiveness 2015 (vulnerability) – An inspection of Essex Police’ report published on 15 December 2015 and will carry out an effectiveness inspection in Autumn 2016.

The SCP will continue to support Essex Police in protecting vulnerable people from harm and support victims by raising awareness of the issues and providing support/signposting mechanisms.

### **DOMESTIC HOMICIDE - LESSONS LEARNED**

CSP's have a statutory duty to conduct Domestic Homicide Reviews (DHR's) when a murder takes place in their area and the perpetrator is a relative or partner of the victim. The purpose of a DHR is to:

- Establish what lessons are to be learned from the domestic homicide regarding the way in which local professionals and organisations work individually and together to safeguard victims;
- Identify clearly what those lessons are both within and between agencies, how and within what timescales they will be acted on, and what is expected to change as a result;
- Apply these lessons to service responses including changes to policies and procedures as appropriate; and
- Prevent domestic violence homicide and improve service responses for all domestic violence victims and their children through improved intra and inter-agency working.

When this type of incident occurs in Colchester, the SCP input into the Final Report and Action Plan and ensures all recommendations are implemented within agreed timescales. This can include training of frontline professionals, changes to policies and procedures, awareness raising and cuts across all agencies locally and sometimes nationally.

