

Governance and Audit Committee

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Item

17 October 2017

Report of Monitoring Officer Author 282213

Title Review of Local Code of Corporate Governance

Wards affected Not applicable

Executive Summary

This report requests the Committee to review the Local Code of Corporate Governance for 2017/18. The Local Code of Corporate Governance is how the Council demonstrates that its structures comply with the recognised principles of good governance.

The report also provides recommended that Full Council includes the Code in its Policy Framework which comprises all of the Authority's key polices.

1. Decision Required

1.1 To review the updated Local Code of Corporate Governance for 2017/18 and to recommend to Full Council that it be approved for inclusion in the Council's Policy Framework.

2. Background

- 2.1 In 2007 CIPFA (The Chartered Institute of Public Finance and Accountancy) and SOLACE (The Society of Local Authority Chief Executives) issued "Delivering Good Governance in Local Authorities", a guide to ensuring that local authorities are appropriately governed. This was updated in December 2012.
- 2.2 Governance is defined as the systems and processes, and cultures and values, by which an organisation is directed and controlled and through which it accounts to, engages with and, where appropriate, leads their communities. It is about how Colchester Borough Council ensures that it is doing the right things, in the right way, for the right people, in a timely, inclusive, open and accountable manner
- 2.3 The Council strives to meet the highest standards of corporate governance to help ensure it meets its objectives. Members and Officers are responsible for putting in place proper arrangements for the governance of the Council's affairs and the stewardship of the resources at its disposal.
- 2.4 Therefore a Local Code of Corporate Governance has been developed to ensure that the Council complies with the principles set out in the CIPFA/SOLACE guidance. The Local Code is reviewed annually, to ensure that the Council is still satisfying the principles, and forms part of the Council's Policy Framework.

- 2.5 The guidance identifies six Core Principles against which local authorities should review their existing corporate governance arrangements and develop and maintain a local code of governance. The principles are;
 - Focusing on the purpose of the Council and outcomes for the community and creating and implementing a vision for the local area;
 - Members and officers working together to achieve a common purpose with clearly defined functions and roles;
 - Promoting values for the authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour;
 - Taking informed and transparent decisions which are subject to effective scrutiny and managing risk;
 - Developing the capacity and capability of members and officers to be effective; and
 - Engaging with local people and other stakeholders to ensure robust public accountability.
- 2.6 The six core principles each have a number of supporting principles, which in turn have a range of specific requirements that apply across the range of Council business.
- 2.7 The Local Code, and the Council's compliance with the principles, have been reviewed, and attached at Appendix 1 is the updated Local Code of Corporate Governance for 2017/18. This sets out the six principles and elaborates on how the Council is meeting them, what source documents or processes evidence this and in addition highlights any further or ongoing work. This in turn links into the Council's Annual Governance Statement.
- 2.8 There have been no significant changes to the code following the review, and it is considered still fit for purpose.

3. Strategic Plan References

3.1 The manner in which the Council governs its business is an underpinning mechanism in the Council's Strategic Plan aims to set out the direction and future potential for our Borough.

4. Publicity Considerations

- 4.1 The Local Code of Corporate Governance will be published on Corporate Governance section of the Council's website.
- 5. Financial, Equality, Diversity and Human Rights, Consultation, Community Safety, Health and Safety and Risk Management Implications
- 5.1 None.



Code of Corporate Governance 2017/18

A guide to the Council's compliance with the six principles of Corporate Governance.

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THE PRINCIPLES OF CORPORATE GOVERNANCE

| Core Principle 1 | Focusing on the purpose of the Council and outcomes for the community and creating and implementing a vision for the local area. |
|------------------|---|
| Core Principle 2 | Members and officers working together to achieve a common purpose with clearly defined functions and roles. |
| Core Principle 3 | Promoting values for the authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour. |
| Core Principle 4 | Taking informed and transparent decisions which are subject to effective scrutiny and managing risk. |
| Core Principle 5 | Developing the capacity and capability of members and officers to be effective. |
| Core Principle 6 | Engaging with local people and other stakeholders to ensure robust public accountability. |

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CODE OF CORPORATE GOVERNANCE

INTRODUCTION

"Governance is about how local government bodies ensure that they are doing the right things, in the right way for everyone, in a timely, inclusive, open, honest and accountable manner.

It comprises the systems and processes, and cultures and values, by which local government bodies are directed and controlled and through which they account to, engage with and where appropriate, lead their communities".

Delivering Good Governance in Local Authorities (CIPFA/SOLACE 2007)

The CIPFA/SOLACE guidance "Delivering Good Governance in Local Authorities" identified six Core Principles against which local authorities should review their existing corporate governance arrangements and develop and maintain a local code of governance. These principles are:

- 1. Focusing on the purpose of the Council and outcomes for the community and creating and implementing a vision for the local area
- 2. Members and officers working together to achieve a common purpose with clearly defined functions and roles
- 3. Promoting values for the authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour
- 4. Taking informed and transparent decisions which are subject to effective scrutiny and managing risk
- 5. Developing the capacity and capability of members and officers to be effective
- 6. Engaging with local people and other stakeholders to ensure robust public accountability.

This Code of Governance has been prepared in accordance with the Guidance and will be reviewed by the Governance Committee on an annual basis.

Additionally authorities are required to prepare and publish an Annual Governance Statement in accordance with this framework under Regulation 4(2) of the Accounts and Audit (Amendment) (England) Regulations 2011. The Annual Governance Statement is a key corporate document. The Chief Executive and the Leader of the Council have joint responsibility as signatories for its accuracy and completeness.

PRINCIPLE ONE

Core Principle 1 – Focusing on the purpose of the Council and outcomes for the community and creating and implementing a vision for the local area

Our aims in relation to focusing on the purpose of the Council and outcomes for the community and creating and implementing a vision for the local area are to:

- 1.1 Exercise strategic leadership by developing and clearly communicating the authority's purpose, vision and its intended outcome for citizens and service users
- 1.2 Ensure users receive a high quality service whether directly, or in partnership, or by commissioning
- 1.3 Ensure that the authority makes best use of resources and that tax payers and service users receive excellent value for money

| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|---|--|
| 1.1.1 Develop and promote the Council's purpose and vision | Strategic Plan 2015-18 Partnership working with local, regional and national stakeholders Service Plans Communications Strategy Council website – www.colchester.gov.uk Local Research and Statistics data on website The Constitution and its committees, panels and | Restructuring the Council into four service areas (from six) in July 2017, and setting up new commercial companies for housing development, heat network and trading services such as Events Preparing for the next Strategic Plan starting in 2018 |
| | Trading Board Peer Challenge action plan Core values of 'customer, business and culture' with identified attitudes and behaviours Strategic Plan Action Plan Key Performance Indicators (KPIs) reported and published to show achievements against targets New Waste Strategy introduced June 2017 Awards and accreditations Publication Scheme/Transparency Code | Encouraging self-serve and online options to maximise use of resources Customer Demand and Research project work. |

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| 1.1.2 Review on a regular basis the | Strategic Plan 2015-18 and its Action Plan | Preparing for the next Strategic Plan |
|---|--|--|
| Council's vision for the local area and its | The Constitution and its committees, panels and | starting in 2018 |
| impact on the authority's governance | Trading Board | Doctor of wines the Council into four |
| arrangements | Medium Term Financial Strategy and Capital Programme | Restructuring the Council into four service areas (from six) in July 2017, and |
| | Local Code of Corporate Governance | setting up new commercial companies |
| | Annual Governance Statement and Assurance | for housing development, heat network |
| | Framework | and trading services such as Events |
| | Risk Register | |
| | | Local Code of Corporate Governance |
| | | updated as required by CIPFA Guidance |
| | | |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|--|---|
| 1.1.3 Ensure that partnerships are underpinned by a common vision of their work that is understood and agreed by all parties | Strategic Plan 2015-18 Partners were key contributors in the Peer Challenge Partnership Strategy Partnership Register Council praised by All-Party Parliamentary Group Inquiry into partnership working Safer Colchester Partnership – annual plan, website, strategic and operational groups | Community Hub at Colchester library brings a range of partners together to provide customer-facing services. Also the Essex County Council Relationship Manager role. Crime and Disorder Committee examines the work of the Safer Colchester Partnership. |
| 1.1.4 Publish an annual report on a timely basis to communicate the authority's activities and achievements, its financial position and performance | Strategic Plan actions and monitoring of delivery Statement of Accounts Council's website www.colchester.gov.uk Awards and accreditations , Performance and Improvement sections of the website Performance Management Board Communications Strategy The Council's Forward Plan Publication Scheme/Transparency Code | A webpage has been set up to bring all Annual Reports into one central place on the Council's website for improved transparency An online Datashare 'library' gives access to view and download a range of council databases and information |
| 1.2.1 Decide how the quality of service for users is to be measured and make sure that the information needed to review service quality effectively and regularly is available | Performance reporting to Senior Management, Scrutiny Panel and the Cabinet Consultation – "Consultations, Research and Statistics" section on website Mosaic and other customer research tools Annual Monitoring Report External Audit annual audit letter and recommendations | 'Customer' strand of the Council's <u>Customer Service Standard</u> 'Customers and Partnerships' strand of Senior Management Team meetings – this meeting aims to ensure we are focused on our customers and looking for partnership opportunities Feedback tab on webpages (on the right) 'Help us get it right' options for customers |

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| In order to achieve our aims we have/will: | Source documents/processes | Further work ongoing |
|---|--|---|
| 1.2.2 Put in place effective arrangements to identify and deal with failure in service delivery | Performance reporting and performance indicators Complaints Procedure Internal Audit Process and annual work programme Chief Operating Officer Performance Management Board External Auditor's annual audit letter and recommendations The Constitution and its committees, panels and Trading Board Risk Management Strategy Ethical Governance Policies Annual Governance Statement Action Plan | Performance Management Board addresses and manages performance and financial issues and meets monthly. Preparation for Budget Group is also managed here. 'Help us get it right' options for customers |
| 1.3.1 Decide how value for money is to be measured and make sure that the authority or partnership has the information needed to review value for money and performance effectively. Measure the environmental impact of policies, plans and decisions. | Performance Reporting Performance Management Board Environmental Sustainability Strategy/Actions External Auditor's annual audit letter and recommendations Statement of Accounts Annual Treasury Strategy Statement Trading Board annual report Parking Partnership annual report Report templates – financial considerations Monitoring of commercial performance by the Trading Board Publication Scheme/Transparency Code Sustainability assessments for Local Development Framework | Building a sustainable commercial services arm for the Council Establishment of Revolving Investment Fund Committee |

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PRINCIPLE TWO

Core Principle 2 – Members and Officers working together to achieve a common purpose with clearly defined functions and roles

Our aims in relation to Members and Officers working together to achieve a common purpose with clearly defined functions and roles are to:

- 2.1 Ensure effective leadership throughout the authority and being clear about executive and non-executive functions and of the roles and responsibilities of the scrutiny function
- 2.2 Ensure that a constructive working relationship exists between authority members and officers and the responsibilities of members and officers are carried out to a high standard
- 2.3 Ensure relationships between the authority, its partners and the public are clear so that each knows what to expect of the other

| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|---|---|---|
| 2.1.1 Set out a clear statement of the respective roles and responsibilities of the executive and of the executive's members individually and the authority's approach towards putting this into practice | Constitution (Cabinet terms of reference) Record of decisions and supporting materials Member/Officer Protocol Member Training and Development Senior officer training Member role profiles Committee and Councillor area on the Council website Publication Scheme/Transparency Code | The Constitution will continue to be reviewed on a rolling basis. |
| 2.1.2 Set out a clear statement of the respective roles and responsibilities of other authority members, members generally and of senior officers | Constitution (Statutory Officer positions, Terms of Reference for Committees, Member roles) Protocols on planning, the representational role of Members, Chairmen, Officer/Members Schemes of Delegation Conditions of Employment Member role profiles | • |

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| Website and its Datashare section | |
|-----------------------------------|--|
|-----------------------------------|--|

| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|---|---|---|
| 2.2.2 Make the chief executive or equivalent responsible and accountable to the authority for all aspects of operational management | Development of the Committee and Councillor area on the Council website provides more complete and easily accessible information about Councillors and the Council's decision making processes. Chief Executive designated Head of Paid Service Constitution (Head of Paid Service responsibilities) Conditions of Employment Schemes of Delegation Job Accountability Statement /Person Specification Signature on Annual Governance Statement | The Constitution will continue to be reviewed on a rolling basis. Support for this from Chief Operating Officer New arrangements for trading/holding companies after July 2017 restructure |
| 2.2.3 Develop protocols to ensure that the leader and chief executive (or equivalent) negotiate their respective roles early in the relationship and that a shared understanding of roles and objectives is maintained | Constitution Member/Officer Protocol Regular 1:2:1's | The Constitution will continue to be reviewed on a rolling basis. Effective transfer of responsibilities to new Leader of the Council. New arrangements for trading/holding companies after July 2017 restructure |
| 2.2.4 Make a senior officer (usually the section 151 officer) responsible to the authority for ensuring that appropriate advice is given on all financial matters, for keeping proper financial records and accounts, and for | Strategic Finance Manager is the Council's Chief Financial Officer (S151 Officer). Constitution Job Accountability Statement / Person Specification S151 Officer Protocol | |

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| maintaining an effective system of internal financial control | Report template includes financial implications before report considered by Members Officer Pay Policy agreed by Full Council | |
|---|---|--|
| | | |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|---|---|---|
| 2.2.5 Make a senior officer (other than the responsible financial officer) responsible to the authority for ensuring that agreed procedures are followed and that all applicable statutes, regulations are complied with (usually the Monitoring Officer) | Strategic Governance Manager is the Council's Monitoring Officer Monitoring Officer Protocol Job Accountability Statement / Person Specification Report template requires that Legal Services are consulted before a report is considered by Members | |
| 2.3.1 Develop protocols to ensure effective communication between members and officers in their respective roles | Member / Officer Protocol Planning Procedures Code of Practice Outside Bodies advice given to Members Member and Officer Codes of Conduct | Portfolio Holder briefings |
| 2.3.2 Set out the terms and conditions for remuneration of members and officers and an effective structure for managing the process including an effective remuneration panel (if applicable) | Pay and conditions policies and practices Independent Remuneration Panel Terms of Reference and Reports Regular liaison meeting with Unison Officer Pay Policy agreed by Full Council | |
| 2.3.3 Ensure that effective mechanisms exist to monitor service delivery | Performance reporting and performance indicators Complaints Procedure Heads of Service monitoring Service Plans Performance Management Board Performance management system Scrutiny Panel Trading Board Annual Governance Statements for the Council, Colchester and Ipswich Museums Service and North Essex Parking Partnership Publication Scheme/Transparency Code | Customers and Partnerships' strand of Senior Management Team meetings Customer insight work Datashare brings key performance and related data into one place on the website |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|--|---|
| 2.3.4 Ensure that the organisation's vision, strategic plans, priorities and targets are developed through robust mechanisms, and in consultation with the local community and other key stakeholders, and that they are clearly articulated and disseminated | Strategic Plan underpinned by a review of all existing consultation work. Medium Term Financial Strategy Performance reporting and indicators Council Website Communications Strategy News releases, e-newsletters and social media Trading Board Customer insight groups Service Reviews | Preparing for the next Strategic Plan starting in 2018 Establishment of Revolving Investment Fund Committee |
| 2.3.5 When working in partnership ensure that members are clear about their roles and responsibilities both individually and collectively in relation to the partnership and to the authority | Constitution Individual Partnership Agreements Service Level Agreements Advice given to Members in relation to outside bodies Partnership Strategy Partnership Register | Community Hub at Colchester library brings a range of partners together to provide customer-facing services. Also the Essex County Council Relationship Manager role. Scrutiny Panel work programme includes review of partnership arrangements, with presentations from partners at Scrutiny |
| 2.3.6 When working in partnership: ensure that there is clarity about the legal status of the partnership ensure that representatives or organisations both understand and make clear to all other partners the extent of their authority to bind their organisation to partner decisions. | Constitution Individual Partnership Agreements Service Level Agreements Advice given to Members in relation to outside bodies Partnership Strategy Partnership Register Monitoring Officer role and protocol | Customers and Partnerships' strand of Senior Management Team meetings |

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PRINCIPLE THREE

Core Principle 3 – Promoting values for the authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour

Our aims in relation to promoting values for the authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour are to:

- 3.1 Ensuring authority members and officers exercise leadership by behaving in ways that exemplify high standards of conduct and effective governance
- 3.2 Ensuring that organisational values are put into practice and are effective

| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|--|---|
| 3.1.1 Ensure that the authority's leadership sets a tone for the organisation by creating a climate of openness, support and respect | Constitution Chief Executive's and Leader's blog on the Council's intranet | Staff survey and taking action on its findings |
| | Performance reporting Governance Committee has an overall view of conduct issues established by its terms of | Leadership Development Programme led by Executive Management Team |
| | reference Member and Officer Codes of Conduct Member/Officer Protocol | Social media, including Yammer on revamped Council intranet |
| | Whistleblowing Policy Anti-Fraud and Corruption Policy Freedom of Information Policy statement and | Datashare on the Council's website and on www.data.gov.uk supports the importance of openness and |
| | publication scheme Monitoring Officer and S151 Officer Protocols | importance of openness and transparency |
| | Localism Act Member conduct regime Annual review of Ethical Governance policies Peer Challenge | Employee Assistance Programme |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|--|---|
| 3.1.1 continued | Planning Procedures Code of Practice Officer Register of Gifts and Hospitality Officer voluntary register of interests Members' Register of Interests Website and intranet Corporate Roadshows by Chief Executive for staff Portfolio Holder monthly sessions with senior officers "Corporate Governance" section on the Council's website bringing all relevant information together under one heading | |
| 3.1.2 Ensure that standards of conduct and personal behaviour expected of members and staff, of work between members and staff and between the authority, its partners and the community are defined and communicated through codes of conduct and protocols | Member and Officer Codes of Conduct Performance management system Complaints procedures Anti-fraud and Corruption Policy Member/Officer Protocols Induction for new Members and staff Member Development Programme Member Personal Development Plans Officer training on Member/ officer relationship Whistleblowing Policy Information and Communication Technology (ICT) Security Policy Safeguarding Policy Intranet Annual review of Ethical Governance policies | Embedding the Council's core values of 'customer, business and culture' with identified attitudes and behaviours. The revised Job Accountability Statement/Person Specification template highlights the core values to applicants, and the revised staff appraisal scheme now makes how you conduct yourself against the values, attitudes and behaviours to be equally important to achieving the SMART objectives that apply to the role |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|--|---|
| 3.1.3 Put in place arrangements to ensure that members and employees of the authority are not influenced by prejudice, bias or conflicts of interest in dealing with different stakeholders and put in place appropriate processes to ensure that they continue to operate in practice | Member and Officer Codes of Conduct Equality and Diversity training for Members and Officers Financial Procedure Rules, Contract Procedure Rules Ethical Governance policies Registers of Interests (Officers and Members) Services and processes are underpinned by Equality Impact Assessments Equality Objectives Officer induction and training Annual review of Ethical Governance Policies Job Accountability Statements include whether or not a role is politically restricted | |
| 3.2.1 Develop and maintain shared values including leadership values both for the organisation and staff reflecting public expectations and communicate these with members, staff, the community and partners | Member and Officer Codes of Conduct Strategic Plan, objectives and priorities in place and shared Performance reporting Strategic Plan Action Plan – progress is reported to scrutiny on a half yearly basis | People Strategy actions Embedding the Council's core values of 'customer, business and culture' with identified attitudes and behaviours |
| 3.2.2 Put in place arrangements to ensure that procedures and operations are designed in conformity with appropriate ethical standards, and monitor their continuing effectiveness in practice | Contract Procedure Rules Ethical Governance Policies Member and Officer Codes of Conduct Monitoring of the above takes place by the Governance Committee ICT Security Policy Annual reporting to Governance Committee | |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|---|---|
| 3.2.3 Develop and maintain an effective Standards Committee | Member conduct issues (standards) within remit of Governance Committee Agenda and Minutes Terms of Reference Regular meetings Work programme | Annual review of the Localism Act arrangements by the Governance Committee. |
| 3.2.4 Use the organisation's shared values to act as a guide for decision making and as a basis for developing positive and trusting relationships within the authority | Member and Officer Codes of Conduct Strategic Plan, objectives and priorities in place and being shared Performance Appraisals Portfolio Holder briefing with Senior Managers Policy Framework | Embedding the Council's core values of 'customer, business and culture' with identified attitudes and behaviours |
| 3.2.5 In pursuing the vision of a partnership, agree a set of values against which decision making and actions can be judged. Such values must be demonstrated by partners' behaviour both individually and collectively | Values agreed with each partner Partnership Register Partnership Strategy | Annual report to Cabinet on Members' appointments to outside bodies, including feedback on outcomes, issues and engagement Scrutiny Panel work programme includes review of partnership arrangements, with presentations from partners at Scrutiny |

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PRINCIPLE FOUR

Core Principle 4 – Taking informed and transparent decisions which are subject to effective scrutiny and managing risk

Our aims in taking informed and transparent decisions which are subject to effective scrutiny and managing risk are to:

- 4.1 Being rigorous and transparent about how decisions are taken and listening and acting on the outcomes of constructive scrutiny
- 4.2 Having good quality information, advice and support to ensure that services are delivered effectively and are what the community wants/needs
- 4.3 Ensuring that an effective risk management system is in place
- 4.4 Using their legal powers to the full benefit of the citizens and communities in their areas

| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|--|--|
| 4.1.1. Develop and maintain an effective scrutiny function which encourages constructive challenge and enhances the organisation's performance overall and of any organisation for which it is responsible | Scrutiny is supported by robust evidence and data analysis Agenda and Minutes Scrutiny Panel Work programme Successful outcome of reviews Ownership of work programme Training for scrutiny chairman Scrutiny of partners and joint projects | Scrutiny Panel work programme includes review of partnership arrangements, with presentations from partners at Scrutiny Taking issues and developments to the Trading Board as appropriate Joint Scrutiny Chairman's meeting |
| 4.1.2 Develop and maintain open and effective mechanisms for documenting evidence for decisions and recording the criteria, rationale and considerations on which decisions are based | The Constitution and its committees, panels and Trading Board Decision making protocols Record of decisions and supporting materials Report template Decision list published (members) Recordings of meetings on the website Website | |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|---|--|---|
| 4.1.3 Put in place arrangements to | Member and Officer Codes of Conduct | |
| safeguard members and employees against | Member and Officer Registers of Interests | |
| conflicts of interest and put in place | Declaration of Interests at meetings | |
| appropriate processes to ensure that they | Code of Conduct guidance and training provided | |
| continue to operate in practice | to Members and Officers | |
| | Planning procedures Code of Practice | |
| | Governance Committee have responsibility for | |
| | these issues | |
| | Monitoring Officer reports on these issues | |
| | Politically restricted posts | |
| | Ethical Governance Policies, and annual review | |
| | Secondary Employment Policy | |
| 4.1.4 Develop and maintain an effective | Audit issues within remit of Governance | Continue to review Member training |
| Audit Committee (or equivalent) which is | Committee | programme with specific reference to |
| independent or make other appropriate | Member Development Programme | audit and governance |
| arrangements for the discharge of the | Agenda and Minutes | |
| functions of such a committee | The Constitution | |
| 4.1.5 Put in place effective transparent and | Complaints procedure "Help us get it right" on | Feedback tab on webpages (on the right) |
| accessible arrangements for dealing with | website with full details | |
| complaints | Annual letter from Local Government | Social media |
| | Ombudsman | |
| | Customer insight work | |
| 4.2.1 Ensure that those making decisions | Council's Website | Datashare |
| whether for the authority or partnership are | Report templates dealing with key aspects | |
| provided with information that is fit for the | Report by Head of Service with necessary | Projects carried out by the Council's |
| purpose – relevant, timely and gives clear | technical expertise included | Customer Demand and Research Team |
| explanations of technical issues and their | Training and professional development | |
| implications | Equality Impact Assessments | Customer insight work |
| | Clear and well understood decision making | |
| | processes with published timelines | |
| | Publication Scheme and Transparency Code | |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|---|--|--|
| 4.2.2 Ensure that professional advice on matters that have legal or financial implications is available and recorded well in advance of decision making and used appropriately | Report template requires that consultation is undertaken with legal and financial functions before report considered by Members Record of decision making and supporting materials S151 and Monitoring Officer Protocols Equality Impact Assessments Clear and well understood decision making processes with published timelines. | Introduction of Account Managers and Business Partners for Policy and Corporate services, including legal and financial matters |
| 4.3.1 Ensure that risk management is embedded into the culture of the organisation, with members and managers at all levels recognising that risk management is part of their job | Risk Management Strategy - Policy Framework Corporate Risk Manager Corporate/service planning Cabinet Member with accountability for risk management Half yearly reporting to Governance Committee Performance Management Board quarterly risk review Risk Registers- Strategic, Operational and Project Risk and Control self-assessment completed by all managers Training for Members and Officers Hub area for Risk Management Corporate Governance Team, bringing together the co-ordination of governance processes. | Embedding of risk management processes into projects, with a review of what constitutes a significant project Integrating operational, strategic and project risks into the risk reporting process to senior management |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|--|--|
| 4.4.1 Actively recognise the limits of lawful activity placed on them by, for example the ultra vires doctrine but also strive to utilise powers to the full benefit of their communities | Constitution Monitoring Officer Report templates Equality Impact Assessments Equality Objectives | |
| 4.4.2 Recognise the limits of lawful action and observe both the specific requirements of legislation and the general responsibilities placed on local authorities by public law | Availability of professional legal advice Knowledge of current and forthcoming legislation and regulations Monitoring Officer Protocol S151 Officer Protocol Report templates Constitution Equality Impact Assessments Equality Objectives Training and Policy updates | Introduction of Account Managers and Business Partners for Policy and Corporate services, including legal and financial matters |
| 4.4.3 Observe all specific legislative requirements placed upon them, as well as the requirements of general law, and in particular to integrate the key principles of good administrative law – rationality, legality and natural justice into their procedures and decision making processes | Availability of professional legal advice Knowledge of current and forthcoming legislation and regulations Monitoring Officer Protocol S151 Officer Protocol Procedure Rules Report template Constitution Format for quasi-judicial committees "Have Your Say" processes Planning Procedure Code of Practice Equality Impact Assessments Equality Objectives Datashare | Introduction of Account Managers and Business Partners for Policy and Corporate services, including legal and financial matters |

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PRINCIPLE FIVE

Core Principle 5 – Developing the capacity and capability of Members and Officers to be effective

Our aims in relation to developing the capacity and capability of Members and Officers to be effective are:

- 5.1 Making sure that Members and Officers have the skills, knowledge, experience and resources they need to perform well in their roles
- 5.2 Developing the capability of people with governance responsibilities and evaluating their performance as an individual and as a group
- 5.3 Encouraging new talent for membership of the authority so that best use can be made of individuals' skills and resources in balancing continuity and renewal

| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|---|---|
| 5.1.1 Provide induction programmes tailored to individual needs and opportunities for Members and Officers to update their knowledge on a regular basis | Member training and development Member training records on the website Member and Officer Induction programmes Refresher courses Briefings Appraisals for officers People Strategy Personal Development Plans Learning and Development Strategy Charter Status for Elected member development | Member skills development Development of e-induction options for new starters as part of refreshed intranet MyLearning is being developed as the 'one stop shop' for staff e-learning and development needs – from induction to essential skills and wellbeing. |
| 5.1.2 Ensure that the statutory officers have the skills, resources and support necessary to perform effectively in their roles and that these roles are properly understood throughout the organisation | Appraisals and regular 1 to 1 sessions Personal Development Plans Training and development Induction Monitoring Officer and S151 Officer Protocols Employee Policies Learning and Development Strategy/Annual Learning and Development Plan | Talent Management/Career Track for staff Future Leader programme |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|---|---|
| 5.2.1 Assess the skills required by Members and Officers and make a commitment to develop those skills to enable roles to be carried out effectively | Appraisals for officers SMART objectives Personal Development Plans for officers Member training and development People Strategy Learning and Development Strategy/Annual Learning and Development Plan Charter Status for Elected Member Development | Member skills development Developing the training records on the Member Information System Talent Management/Career Track for staff |
| 5.2.2 Develop skills on a continuing basis to improve performance including the ability to scrutinise and challenge and to recognise when outside expert advice is needed | Appraisals for officers Personal Development Plans for officers Member training and development Member scrutiny training People Strategy Colchester Learning Managers Vine HR and East Of England Local Government Association – meetings, best practice and briefings Peer Challenge and action plan Charter Status for Elected Member Development | Member skills development Talent Management/Career Track for staff Learning and Development – commercial and Office365 skills |
| 5.2.3 Ensure that effective arrangements are in place for reviewing the performance of the authority as a whole and of individual members and agreeing an action plan which might for example aim to address any training or development needs | Performance reporting and indicators Performance and Improvement Framework Performance management and appraisals – staff SMART objectives People Strategy Peer Challenge and action plan Annual Audit Letter Members Personal Development Plans Annual Training Plan Local Government Ombudsman Annual Letter | |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|---|--|
| 5.3.1 Ensure that effective arrangements designed to encourage individuals from all | Equality Impact Assessments on services and policies | Apprenticeship scheme introduced in September 2017 |
| sections of the community to engage with, contribute to and participate in the work of the authority | Consultations, Research and Statistics on website Voluntary Sector Grants programme | Community Enabling Strategy |
| | Public meetings Equality Objectives | Community Budgets |
| | Strategic Plan Consultation Local Development Framework consultation | Use of social media |
| | Community development work Consultations Customer insight work | Council's commitment to paying the Living Wage as a minimum for its staff including, for example, those helping to |
| | Research and Engagement Team projects Have Your Say! processes Appointment of Independent Persons | support the Council's elections work at polling stations |
| 5.3.2 Ensure that career structures are in place for Members and Officers to | People Strategy Internal Recruitment Process | Talent Management/Career Track - the SMT Talent Panel considers critical |
| encourage participation and development | Internal Secondments Personal Development Plans for officers Personal Development Plans for members | roles; moderate career track paths; confirm Future Leader or Future Potential assessments; and then consider those |
| | Talent Management/Career Track for staff Member skills development Staff structure charts | on the Future Leader career track and manage their development |
| | Clair structure sharts | Future Leader Programme |
| | | Staff Recognition Scheme |
| | | Opportunities such as the District Council Staff Development Programme and the Local Authority Challenge as they arise |

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PRINCIPLE SIX

Core Principle 6 – Engaging with local people and other stakeholders to ensure robust public accountability

Our aims in relation to engaging with local people and other stakeholders to ensure robust public accountability are to:

- 6.1 Exercise leadership through a robust scrutiny function which engages effectively with local people and all local institutional stakeholders, including partnerships, and develops constructive accountability relationships
- 6.2 Take an active and planned approach to dialogue with and accountability to the public to ensure effective and appropriate service delivery whether directly, in partnership or by commissioning
- 6.3 Make best use of human resources by taking an active and planned approach to meet responsibility to staff

| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|---|--|---|
| 6.1.1 Make clear to themselves, all staff and | Constitution | A key part of the Government's |
| the community, to whom they are | Community Enabling Strategy | Transparency agenda is to bring |
| accountable and for what | Stakeholder identification | information together into one searchable |
| | Targets and Performance Monitoring | website - www.data.gov.uk to provide |
| | Website and intranet | clarity on these issues. The information |
| | Consultation Strategy | on the Datashare section of the Council's |
| | Communications Strategy | website is now also being published on |
| | Datashare section on the Council's website | www.data.gov.uk |
| | brings together all information required under | |
| | statutory codes such as the 'Local Government | Community Budgets 2016-17 (replaced |
| | Transparency Code' to make this easily | Locality Budgets) have been brought in |
| | accessible | with clearer guidelines and all |
| | Structure charts for senior management | spend/activity transparently available on |
| | | the Council's website. |
| | | |
| | | |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|---|---|--|
| 6.1.2 Consider those institutional | Stakeholder identification | Ongoing review of Freedom of |
| stakeholders to whom they are accountable | Statutory provisions | Information requests to see if there are |
| and assess the effectiveness of the | Stakeholder surveys | items which could be put onto the |
| relationships and any changes required | Consultation Strategy | website or Datashare, so that a repeat |
| | Communications Strategy | request would not be needed as the item |
| | Partnership Strategy and Register | had been made freely available. |
| | Scrutiny Panel and the Crime and Disorder | Examples have been business rate and |
| | Committee Work Programme | public funeral information now published |
| | Datashare | as a matter of routine. |
| 6.1.3 Produce an annual report on scrutiny | Annual Scrutiny Report | |
| function activity | | |
| 6.2.1 Ensure that clear channels of | Communications Strategy | |
| communication are in place with all sections | News releases, e-newsletters and social media | Social media and text messaging |
| of the community and other stakeholders | Websites | |
| including monitoring arrangements to ensure | Equality Impact Assessments | Customer research and demand projects |
| that they operate effectively | Safeguarding Policies | |
| | Datashare, Freedom of Information and Data | |
| | Protection section of the website | |
| | Recordings of meetings on the website | |
| 6.2.2 Hold meetings in public unless there | Constitution | |
| are good reasons for confidentiality | Access to Information Rules | |
| | Compliance with Localism Act access to | |
| | information regulations | |
| 6.2.3 Ensure arrangements are in place to | Strategic Plan 2015-18 | Preparing for the next Strategic Plan |
| enable the authority to engage with all | Website - "Consultations, Research and | starting in 2018 |
| sections of the community effectively. These | Statistics" section | |
| arrangements should recognise that different | Consultation strategy | Holding <u>public consultations</u> on key |
| sections of the community have different | Communications strategy | issues to encourage different sections |
| priorities and establish explicit processes for | Community development work | with differing views to take part |
| dealing with these competing demands | Equality Objectives and Equality Impact | |
| | Assessments | Community Enabling Strategy |
| | Budget Consultation Meeting | |

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| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
|--|---|--|
| 6.2.4 Establish a clear policy on the types of issues they will meaningfully consult on or engage with the public and service users including a feedback mechanism for those consultees to demonstrate what has changed as a result | Statement of Community Involvement Customer insight project team and its work Partnership framework Communication strategy Consultation Strategy Budget Consultation - meeting and online Strategic Plan consultation Website - "Consultations, Research and Statistics" section Cabinet and Council – progress of questions raised by the public | |
| 6.2.5 On an annual basis, publish a performance plan giving information on the authority's vision, strategy, plans and financial statements as well as information about its outcomes, achievements and the satisfaction of service users in the previous period | Statement of Accounts Strategic Plan 2015-18 Website www.colchester.gov.uk Performance Reporting and Performance Indicators Council website has "Performance and Improvement", "Council Awards and Achievements" and "Council and Democracy" sections Publication Scheme and Transparency Code | Strategic Plan Action Plan – progress is reported to Scrutiny and Cabinet on a half-yearly basis Trading Board annual report A webpage has been set up to bring all annual reports into one central place on the Council's website for improved transparency |

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|--|--|---|
| In order to achieve our aims we have/will: | Source documents/Processes | Further work ongoing |
| 6.2.6 Ensure that the authority as a whole is | Constitution | Community Hub at Colchester library |
| open and accessible to the community, | Customer service standards | brings a range of partners together to |
| service users and its staff and ensure that it | Voluntary Sector Compact | provide customer-facing services for |
| has made a commitment to openness and | "Have Your Say" at meetings | customers of the Council and other |
| transparency in all its dealings, including | Freedom of Information Act Publication Scheme | organisations. This town centre location |
| partnerships subject only to the need to | Member and Officer Codes of Conduct | is easy to access for those who do not |
| preserve confidentiality in those specific | Ethical Governance Policies | wish to self-serve or would like some |
| circumstances where it is proper and | Monitoring Officer Protocol | assistance to do so online. It is open plan |
| appropriate to do so | Communications Policy | with a Welcome Zone where staff work |
| | Data Protection Policy | with customers, but also includes areas |
| | ICT Security Policy | where confidential discussions can be |
| | Council website | carried out if needed or appropriate |
| | Datashare, Freedom of Information and Data | |
| | Protection section of the website | Security checks on staff who process |
| | National Fraud Initiative - Fair Processing Notice | official/sensitive information using the |
| | Egress Switch Secure Email Encryption | Public Sector Network or who need a |
| | Publication Scheme and Transparency Code | secure .GCSX e-mail address |
| 6.2.1 Dayalan and maintain a clear natioy on | Investore in Deeple | Stoff our roy and taking action on its |
| 6.3.1 Develop and maintain a clear policy on | Investors in People | Staff survey and taking action on its |
| how staff and their representatives are | Facilities and Recognition Agreement with UNISON | findings |
| consulted and involved in decision making | | Staff auggestion haves |
| | Internal Communications Strategy | Staff suggestion boxes |
| | Service Reviews and other operational reviews include consultation and involvement | Investors in Recola recognidation |
| | | Investors in People – reaccreditation |
| | arrangements as part of the process/staff communications | work underway autumn 2017 |
| | COMMUNICATIONS | |

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