

Crime and Disorder Committee

**Grand Jury Room, Town Hall
30 August 2011 at 6.00pm**

The Committee will usually convene immediately following the conclusion of the Strategic Overview and Scrutiny Panel.

The Committee deals with

The review and scrutiny of decisions made, or other actions taken, in connection with the discharge by the responsible authorities of their crime and disorder functions, and to make reports and recommendations to the Council or the Cabinet with respect to the discharge of those functions.

The role of the Crime and Disorder Committee

The Committee shall meet to review or scrutinise decisions or other actions taken in connection with the functions conferred to the Committee, these being, a strategy for the reduction of crime and disorder in the Borough and a strategy for combating the misuse of drugs in the borough.

The Committee has to meet at least once in every twelve month period.

The Committee may co-opt persons to serve on the Committee who are members of the public, employees, officers or members of responsible authorities, for example, the Council, Essex County Council, Essex Police Authority, Essex Fire and Rescue Authority and the Essex Probation Service. Executive members of the Council may not be co-opted to the Committee. Co-opted persons shall not be entitled to vote on any matter, unless the Committee so determines.

The work of the Crime and Disorder Committee

An annual review of the Safer Colchester Partnership Strategy will be a year on year substantive report to be considered by the Committee.

Any Member of Colchester Borough Council may give written notice to the Scrutiny Officer (on behalf of the Head of Corporate Services) that they wish an item to be included on the agenda of the Committee in relation to a local crime and disorder matter. If the matter is considered a local crime and disorder matter, the item will be included on the first available agenda of the Committee.

A crime and disorder matter is a matter involving anti-social behaviour or other behaviour adversely affecting the local environment, or the misuse of drugs, alcohol and other substances.

The Committee once it has considered a local crime and disorder matter shall consider whether or not to make a report to the Cabinet or Council, and if it decides not to, shall notify the Councillor concerned of its decision(s) and the reason(s) for it.

If the Committee decides to report to the Cabinet or Council, it will provide a copy of the report to the Councillor concerned and the responsible authorities and co-operating persons or bodies as appropriate.

**COLCHESTER BOROUGH COUNCIL
CRIME AND DISORDER COMMITTEE
30 August 2011 at 6:00pm**

Members

Chairman : Councillor Andrew Ellis.
Deputy Chairman : Councillor Dennis Willetts.
Councillors Kim Naish, Gerard Oxford, Colin Sykes,
Nigel Chapman, Nick Cope, Bill Frame, Theresa Higgins and
Will Quince.

Substitute Members : All members of the Council who are not Cabinet Members or members of the panel.

Agenda - Part A

(open to the public including the media)

Members of the public may wish to note that agenda items 1 - 5 are normally brief.

Pages

1. Welcome and Announcements

(a) The Chairman to welcome members of the public and Councillors and to remind all speakers of the requirement for microphones to be used at all times.

(b) At the Chairman's discretion, to announce information on:

- action in the event of an emergency;
- mobile phones switched off or to silent;
- location of toilets;
- introduction of members of the meeting.

2. Substitutions

Members may arrange for a substitute councillor to attend a meeting on their behalf, subject to prior notice being given. The attendance of substitute councillors must be recorded.

3. Urgent Items

To announce any items not on the agenda which the Chairman has agreed to consider because they are urgent and to give reasons for the urgency.

4. Declarations of Interest

The Chairman to invite Councillors to declare individually any personal

interests they may have in the items on the agenda.

If the personal interest arises because of a Councillor's membership of or position of control or management on:

- any body to which the Councillor has been appointed or nominated by the Council; or
- another public body

then the interest need only be declared if the Councillor intends to speak on that item.

If a Councillor declares a personal interest they must also consider whether they have a prejudicial interest. If they have a prejudicial interest they must leave the room for that item.

If a Councillor wishes to make representations on an item on which they have a prejudicial interest they may do so if members of the public are allowed to make representations. In such circumstances a Councillor must leave the room immediately once they have finished speaking.

An interest is considered to be prejudicial if a member of the public with knowledge of the relevant facts would reasonably regard it as so significant that it is likely to prejudice the Councillor's judgement of the public interest.

Councillors should consult paragraph 7 of the Meetings General Procedure Rules for further guidance.

5. Minutes

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To confirm as a correct record the minutes of the meeting held on 18 May 2011.

6. Have Your Say!

(a) The Chairman to invite members of the public to indicate if they wish to speak or present a petition at this meeting – either on an item on the agenda or on a general matter not on this agenda. You should indicate your wish to speak at this point if your name has not been noted by Council staff.

(b) The Chairman to invite contributions from members of the public who wish to Have Your Say! on a general matter not on this agenda.

7. Safer Colchester Partnership

2 - 10

See report from the Executive Director, Mr. Ian Vipond.

Councillor Tim Young, Portfolio Holder for Housing and Community Safety will introduce the Safer Colchester Partnership review.

Chief Superintendent Alison Newcomb will attend the meeting to discuss with Members the Safer Colchester Partnership review.

Assistant Chief Constable Tim Newcomb will attend the meeting and brief Members on the Police Reform plans.

Linda Belgrove, Independent Member for the Essex Police Authority will attend the meeting for the Safer Colchester Partnership review.

8. Exclusion of the public

In accordance with Section 100A(4) of the Local Government Act 1972 and in accordance with The Local Authorities (Executive Arrangements) (Access to Information) (England) Regulations 2000 (as amended) to exclude the public, including the press, from the meeting so that any items containing exempt information (for example confidential personal, financial or legal advice), in Part B of this agenda (printed on yellow paper) can be decided. (Exempt information is defined in Section 100I and Schedule 12A of the Local Government Act 1972).

CRIME AND DISORDER COMMITTEE
18 MAY 2011

Present :- Councillor Andrew Ellis (Chairman)
Councillors Nigel Chapman, Nick Cope, Bill Frame,
Theresa Higgins, Gerard Oxford, Will Quince,
Colin Sykes and Dennis Willetts

Substitute Member :- Councillor Michael Lilley for Councillor Kim Naish

1. Chairman

RESOLVED that Councillor Ellis be appointed Chairman for the ensuing Municipal Year.

2. Deputy Chairman

RESOLVED that Councillor Willetts be appointed Deputy Chairman for the ensuing Municipal Year.



30 August 2011

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|-----------------------|-------------------------------------|---------------|---------------------------------|
| Report of | Executive Management Team | Author | Bridget Tighe 282104 |
| Title | Safer Colchester Partnership | | |
| Wards affected | All | | |

This report outlines the current work and objectives of the Safer Colchester Partnership.

1. Action required

- 1.1 To invite the Crime and Disorder Committee to scrutinise the work of the Safer Colchester Partnership (SCP).

2. Reason for report

- 2.1 To enable the Crime and Disorder Committee to scrutinise the work of the Safer Colchester Partnership.

3. Background information

- 3.1 The funding for Community Safety Partnerships for 2011-12 received from the 'Home Office Community Safety Fund' was reduced by more than 50%. In 2010-11 the Safer Colchester Partnership received £121,372 and in 2011-12 this was reduced to £49,742.00.
- 3.2 In addition, the agencies that make up the partnership: Essex Fire, Essex Police, NHS and Essex Probation amongst them, are receiving cuts to their budgets with subsequent restructuring of staff and cutting of services to meet the reduced budget. For instance, Essex Police has significantly restructured its service and members are due to receive a presentation on this at this meeting.
- 3.3 Therefore, the big challenge for the partnership in 2011-12 is to maintain its positive partnership working relationships and practical outcomes with the reduction in resources (see below).

4. The partnership's work in 2011-12

- 4.1 The priorities for the partnership are identified through the Strategic Assessment of Crime and with reference to the priorities of the Safer Essex Partnership.
- 4.2 The partnership has four priorities for 2011-12 (the full partnership plan is attached at Appendix A):
- to address domestic abuse
 - to reduce reoffending through integrated offender management
 - to address alcohol misuse
 - to reduce crime and the fear of crime

4.3 Addressing domestic abuse

Domestic abuse is a violent offence and during 2011-12 the partnership will be supporting the work of the Women's Refuge, in particular by improving and re-launching the Sanctuary Scheme, organising and holding a Domestic Abuse Conference for practitioners and launching a new publicity campaign. In addition the partnership will support the Women's Support Officer in the Integrated Domestic Abuse Programme. This programme works with offenders to address their offending behaviour and the Women's Support Officer provides support to the victims ensuring their views are represented and they are kept up to date with the perpetrators progress.

4.4 There is a new duty from April 2011 on community safety partnerships to carry out a Domestic Homicide Review in the case of a death due to domestic abuse. The partnership will be working throughout the year to put in place a review process akin to a Serious Case Review for such an eventuality.

4.5 Integrated Offender Management Units (IOM's)

In line with Government guidance, during 2011-12 the partnership is required to develop an Integrated Offender Management approach. This will bring together local agencies to develop a multi-agency problem solving approach to offenders. There is discussion currently to set up a Colchester and Tendring IOM Steering Group to manage the local IOM scheme.

4.6 To address alcohol misuse

This year there is particular emphasis on reducing alcohol related crime. The partnership is looking to explore better information sharing with hospitals to share information on admissions due to drinking. In addition, the partnership will be working with Trading Standards to deliver Challenge 25. This initiative, due to start in November, will target underage sales of alcohol and tobacco.

4.7 In addition to this planned work, the partnership can respond to issues that arise during the year. The Tasking & Management Group is responsible for monitoring the action plan and dealing with any issues that arise out of it. It can undertake focused problem solving around a specific issue.

4.8 For instance, street drinkers became an issue that was referred to this group during the last year. The group has instigated a pilot project, along with partners in the voluntary sector in order to test a possible long term solution to the problem.

4.9 Throughout 2011-12 the partnership will also continue to deliver its regular projects to tackle crime.

Crucial Crew – this project delivered personal and safety education to over 1600 Year 6 children from 55 schools across the borough. The safety scenarios included road, crime and anti-social behaviour, fire, internet, rail and drugs and alcohol.

Community Days of Action and Safer Colchester Project – We plan to undertake 3 this year between April 11 and March 12. One has

already taken place in harbour ward with the largest joint enforcement operation to date for a CDOA event. The Safer Colchester Project seeks to deliver longer term results following the initial day of action.

NAPs – the Neighbourhood Action Panels continue with their work of targeting local problems with joint problem solving. The recent police review of NAPs resulted in the recommendations below:

- Consider a name change - suggested 'Neighbourhood meetings'
- Single marketing standard
- Community to vote for priorities under the Chair who should be a police officer however, issues can be brought via other routes such as door knocking
- Time frame for meetings: monthly, 6 weekly or bi-monthly
- Neighbourhood meeting rather than ward level meetings. This might encourage more community attendance and maximise efficient use of officer/PCSO time
- 1 police officer / PCSO to attend rather than 2/3
- clear guidance should be made available to clarify roles involved in co-ordinating meetings.

These recommendations will be considered by the NAP Chairs in their annual meeting in September.

Firebreak – this project targets young people aged between 13-17 years who are at risk of exclusion from school, or are known to the police or at risk in some other way. The project is a 5 day course aimed at improving self esteem, self discipline and responsibility. One session has run already this year with 6 attendees. Another is due to run later in the year.

5 Strategic Plan references

- 5.1 This work directly contributes to the council's Strategic Plan for 2009-2012 objectives for community safety.

6 Consultation

- 6.1 There is an annual public meeting and the NAPs and CDOAs provide a number of opportunities for communities to engage with the partnership.

7 Publicity Considerations

- 7.1 All publicity tries to achieve a positive reflection of the safe Colchester Town and Borough that we have and the work of the partnership; police and council as partners working together rather than any one individual agency to continue to try and reduce crime and ASB further.

8 Financial implications

- 8.2 It is expected that funding for the partnership's work will be reduce further in 2012-13 and it is currently unclear whether any funding will continue to come to local partnerships once Police Commissioners are in place. Therefore, during this financial year the partnership will be looking at where they can maintain the partnerships and projects they have built up without the funding they currently use.

9 Human Rights Implications

9.1 There are no specific human rights implications.

10. Equality and Diversity implications

10.1 There are no specific equality and diversity implications.

10.2 The Equality Impact Assessment carried out for this report is called “Safer Community Partnership” and is available via the following link:

http://www.colchester.gov.uk/Info_page_two_pic_2_det.asp?art_id=8001&sec_id=1988

11 Community Safety Implications

11.1 The Community Safety implications are the subject of this report.

12 Health and Safety Implications

12.1 There are no specific health and safety implications.

13 Other Standard References

13.1 None.

Background Papers

Appendix A - The annual partnership plan.

Safer Colchester Partnership ANNUAL PARTNERSHIP PLAN 2011-12

| KEY PRIORITY 1 – To address domestic abuse | | | | | | | |
|--|---|-------------|--|--------------------------------|--------------------------------|------------------------------------|--------------------------------------|
| Objective | Performance Outcome | Target Area | Outputs | Funding | Lead Agency or Person | By When | Data Source |
| Support the work of the Women's Safety Worker within the Integrated Domestic Abuse Programme | Women living with perpetrators of domestic abuse are supported | All wards | <ul style="list-style-type: none"> Women with perpetrators of domestic violence are identified and supported. | Essex Probation & SCP £5000 | Essex Probation | Mar 2012 | Essex Probation |
| Support the work of the Domestic Abuse Forum | Support actions from the Domestic Abuse Forum when required | All wards | <ol style="list-style-type: none"> Update and monitor the Domestic Abuse Action Plan 2011-14. Actions include: <ul style="list-style-type: none"> Work with partners to update the Sanctuary Scheme process and ensure referrals receive efficient service. Deliver "Working Together Effectively to Support Children & Young People Affected by Domestic Abuse" conference. | | DV Forum | Jun 12 Oct 12 21 Jun | |
| KEY PRIORITY 2 – To reduce re-offending through integrated offender management | | | | | | | |
| Reduce adult re-offending rates by working more effectively in partnership. | Develop Integrated Offender Management based on the recommendations of the LCJB commissioned report and on the approach agreed at the IOM. Baseline: waiting for Qtr 4 figures due out in June/July. | All wards | <ul style="list-style-type: none"> An IOM action plan is agreed and monitored in collaboration with the IOM Co-ordinator | Essex Police & Essex Probation | Essex Probation & Essex Police | Apr 2012 | National Offender Management Service |

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| Reduce adult re-offending rates by providing support for offenders when they leave prison | Offenders have access to support services | All wards | <ul style="list-style-type: none"> For details of the initiatives that meet this target see 'Reducing Re-offending Action Plan 2011-12' | Various | Essex Probation | Apr 2012 | Essex Probation Service |
| KEY PRIORITY 3 – To address alcohol misuse | | | | | | | |
| Objective | Performance Outcome | Target Area | Outputs | Funding | Lead Agency or Person | By When | Data Source |
| Reduce alcohol misuse and related harm | Review, update and monitor the NEE Alcohol Action Plan 11-12 | All wards | <ul style="list-style-type: none"> Review NEE ALCOHOL action plan (see attached) Update NEE ALCOHOL action plan Monitor NEE ALCOHOL action plan | Nil – apart from staff time which is a hidden indirect cost. | NEENHS & TCMG | Jul 2012 Ongoing | NEENHS |
| Reduce crime & offending caused by alcohol misuse. | Ensure that the Designated Public Place Order for Colchester is enforced and proactively used by police officers. | Town Centre | <ul style="list-style-type: none"> To allow police officers to remove, and immediately dispose of, any form of alcohol from any person acting in a disorderly manner. To reduce or prevent acts of crime, disorder, violence or ASB caused by alcohol. | Nil – apart from staff time which is a hidden indirect cost. | Essex Police | Ongoing | Essex Police |
| As above | Improve use of the Behave or Be Banned (BOBB) | Town Centre | <ul style="list-style-type: none"> Identify those people committing acts of crime, violence and ASB in licensed premises Ban those offenders for a set period from all participating premises as per the requirements of the scheme | Officer time which is a hidden cost. | Essex Police | Ongoing | Essex Police |

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| As above | Partners to participate in Night Owl | Town Centre | <ul style="list-style-type: none"> Ensure that licensees take a more proactive approach to dealing with offenders. Police to provide data to CSP staff who will then send out letters giving a | Nil – apart from staff time which is a hidden indirect cost. | Essex Police | Ongoing | Essex Police |
| As above | Work in partnership to access funding for the SoS Bus beyond Oct 2012 | Town Centre | <ul style="list-style-type: none"> Funding strategy written for the SoS Bus. | Nil – apart from staff time which is a hidden indirect cost. | Open Road CCVS CBC | Ongoing | Open Road |
| As above | Plan and monitor the impacts on agencies and the community of the street drinker's 'wet zone' project. | Town Centre | <ul style="list-style-type: none"> Working group to plan, deliver and monitor a 3 month pilot 'wet zone' for street drinkers. | £7,974 | April Centre TCMG working group | Oct 2011 | TCMG Working Group |
| As above | Partners to participate in addressing issues relating to the Night Time Economy | Town Centre | <ul style="list-style-type: none"> Bring balance to use of town centre in the evening and night time through diversifying offer Participate in group working towards self assessment and external assessment for Purple Flag Status. Agree and implement night-time Acceptable Behaviour Contracts (ABCs) in conjunction with the police Use ASB enforcement tools and other interventions: to tackle behaviour amounting to | Nil – apart from staff time which is a hidden indirect cost. | | Jan 12 | All partners |

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| | | | | | public nuisance and during the operation of the Weekend Noise Service | | | | | | | | | | |
| KEY PRIORITY 4 – To reduce crime and the fear of crime | | | | | | | | | | | | | | | |
| Objective | Performance Outcome | Target Area | Outputs | Funding | Lead Agency or Person | By When | Data Source | | | | | | | | |
| Reduce violent crime across Colchester by 1% | This is a Life Chance action plan target to work in partnership with other agencies to reduce violent crime across Colchester Borough by 1% | All wards | There is a meeting planned to go through outputs required for this target. These targets will be put on a separate action plan. | Nil – apart from staff time which is a hidden indirect cost. | Essex Police | Jul 2012 Ongoing | Essex Police | | | | | | | | |
| Local residents in the Borough have the opportunity to report concerns to their Neighbourhood Action Panels. | Residents feel they have local group to which they can report their concerns and identify their safety priorities. | All wards | <ul style="list-style-type: none"> Essex Police complete NAP review. CBC complete NAP review. SCP continues to provide support to all NAPs. | A proportion of staff costs allocated in SCP budget. | Essex Police | Ongoing | Essex Police / CBC | | | | | | | | |
| Engage local residents in community days of action and Safer Colchester | Residents feel they have been involved in concentrated day of action and have a legacy from safer Colchester | 3 wards (tbc) | <ul style="list-style-type: none"> Partners work together to deliver a day that tackles issues of community safety | £6,000 plus staff time which is a hidden indirect cost. | CBC | tbc | CBC | | | | | | | | |

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| Engage with Young People on issues of community safety | Provide information and preventative activities for young people. | All wards | <ul style="list-style-type: none"> Deliver Crucial Crew event involving 7-10 crime reduction scenarios to 1500 + year 6 school children. Deliver the Fire Break project for 12 young people most at risk of being expelled | £3,000 plus staff time £4,000 | CBC Essex Police SCP Essex Fire | June 11 Jun 11 | CBC Essex Fire |
| Engage with families with chaotic lifestyles | Work with partners on delivering better outcomes for families with chaotic lifestyles. | All wards | <ul style="list-style-type: none"> Deliver on 'Essex Families' project for Colchester Continue with work on Colchester's Family Intervention Project | Nil – apart from staff time which is a hidden indirect cost. ECC £120K | CBC Essex CC NEENHS Catch 22 + partners | Ongoing | CBC |
| Reduce ASB in Colchester | There is a reduction in ASB in Colchester | All wards | <ul style="list-style-type: none"> Agree and implement Acceptable Behaviour Contracts (ABCs) and Parenting Contracts (NEW) Work with police and other partners to identify repeat and vulnerable callers reporting ASB and tackle underlying causes. Increase use of body worn video equipment. | Nil – apart from staff time which is a hidden indirect cost. | CBC ASB team CBC ASB team Essex Police | | |

