

Local Plan Committee

Item

2 October 2023

Report of Bethany Jones

Principal Planning Policy Officer 01206 282541

Title Colchester Local Plan Review – Call for Sites and Strategic Land

Availability Assessment

Wards All wards affected

affected

1. Executive Summary

- 1.1 The Local Plan Review will need to allocate land for the provision of homes and other uses to meet the City's future and existing needs. The 'Call for Sites' is an opportunity for the public, Members, landowners, developers and other stakeholders to promote land for development across the City. Alongside land for housing, employment, community facilities and infrastructure, there will also be a Green Infrastructure category to promote sites for offsite biodiversity net gain, country parks, open spaces and other green uses.
- 1.2 The Call for Sites forms the first part of the Strategic Land Availability
 Assessment (SLAA). The methodology for this assessment has been prepared in
 accordance with national Planning Practise Guidance. Committee are asked to
 agree to publish the methodology for consultation.

2. Recommended Decision

- 2.1 Members are asked to:
 - (i) Agree to launch the Call for Sites
 - (ii) Agree to publish the Strategic Land Availability Assessment for public consultation in accordance with Planning Regulations and the Statement of Community Involvement
 - (iii) Agree that minor changes to the Call for Sites proforma and Strategic Land Availability Assessment Methodology can be approved by the Joint Heads of Planning in consultation with the Chair of the Committee prior to the consultation commencing

3. Reason for Recommended Decision

3.1 To enable progression with work on the Local Plan Review.

4. Alternative Options

4.1 The Council could delay work on the Local Plan Review, but failure to keep the Local Plan up to date would leave the Council vulnerable to speculative planning applications.

5. Background Information

- 5.1 Following agreement of the approach to the Local Plan Review at Committee in August, Officers have begun preparations for the 'Call for Sites' process. Given the changes to national policy since examination of the Adopted Local Plan including the introduction of the Standard Method for calculating housing need, the Local Plan Review will need to allocate land for the provision of new homes to meet the City's existing and future needs.
- 5.2 The Call for Sites is an opportunity for the public, Members, landowners, developers and other stakeholders to promote sites for development across the City. This includes land for use of housing, employment, community facilities and/or infrastructure development. Officers have also included a Green Infrastructure category to enable land to be promoted for offsite biodiversity net gain, country parks, open space and other green uses.
- 5.3 Since the Council last undertook a Call for Sites, there have been significant digital advances to reduce the amount of officer time spent in processing the submissions and digitalizing site boundaries from printed maps. The Consultation Portal (JDi/OpusConsult) enables stakeholders to complete their submissions online, including the ability to draw the site boundary directly on a digital map. It will be encouraged that all sites are submitted in this way, however there will be the option for the questionnaire to be completed and sent via email or post. Appendix A includes a copy of the questionnaire and this will be replicated within the Consultation Portal.
- 5.4 The Call for Sites will be open for submissions until the end of the year (at least 10 weeks). It is likely that a second Call for Sites will be undertaken at a later stage in the plan making process.
- 5.5 The site suggestions received will be used to inform the preparation of the Local Plan. It is important to note, the Call for Sites exercise will not in itself determine whether a site should be allocated for development. All sites will need to be further assessed and the overall strategy for the Local Plan will be informed by a number of evidence base documents and feedback from consultations. The

- submission of a site through the Call for Sites process does not give them any planning status, nor does it determine any future planning status.
- 5.6 The sites received through the Call for Sites, plus any additional sites identified, will be assessed through the Strategic Land Availability Assessment (SLAA). In addition to the Call for Sites submissions, the Council will also proactively look to identify any additional potential sites and locations for growth or green uses, in order to ensure its approach to new land allocation is comprehensive. This is outlined within the Methodology Stage 1 under 'Desktop Review'.
- 5.7 The methodology and assessment proforma are outlined in Appendix B. The methodology follows guidance set out in the national Planning Practice Guidance (PPG). This appraises sites for their suitability, availability and achievability with the aim of objectively determining which sites will be deliverable over the plan period.
- 5.8 Although there is not a requirement to consult upon the Strategic Land Availability Assessment methodology, it is considered best practise to do so and adds to transparency throughout the plan making process. It is proposed that this coincides with the launch of the Call for Sites. The methodology would be subject to consultation for 4 weeks. By launching both together, this will save time and resources for officers as well as provide a more holistic understanding of the site assessment process for the Local Plan Review.
- 5.9 The consultation and Call for Sites will be advertised on the Council's website, social media and a press release issued. Notifications will be sent to all those included on the Planning Database, and specific consultees including but not limited to Town and Parish Councils, Residents Associations, Local Organisations and Groups and all Members.
- 5.10 As part of the consultation, there will also be an officers workshop with colleagues from across the planning service, Essex County Council and other statutory consultees to discuss the Strategic Land Availability Assessment methodology. This will build upon examples of best practise and lessons learnt from the process previously.
- 5.11 Following consultation on the Strategic Land Availability Assessment, all responses will be reviewed, and any necessary amendments will be made to the methodology. The outcome of the consultation and agreement of the methodology will return to Local Plan Committee in December 2023 to enable commencement of site assessment in the new year.

6. Equality, Diversity and Human Rights implications

6.1 An Equality Impact Assessment has been prepared for the Adopted Local Plan, and is available to view by clicking on this link:

https://cbccrmdata.blob.core.windows.net/noteattachment/Equality%20Impact%2 0Assessment%20June%202017.pdf

7. Strategic Plan References

7.1 The current Local Plan provides a key strategic delivery vehicle for many Strategic Objectives in the Council's Strategic Plan (April 2023-April 2026). In particular the following Strategic Objectives are particularly relevant; Respond the Climate Emergency through policies which seek to conserve and enhance biodiversity; Improve health, wellbeing and happiness, through placemaking and provision of appropriate infrastructure; Deliver homes for those most in need, through housing targets, site allocations and policies providing for affordable housing and a mix of evidenced housing needs; and Grow our economy so everyone benefits, through policy seeking to provide and manage economic growth throughout existing and new communities.

8. Consultation

- 8.1 Both the Call for Sites and Strategic Land Availability Assessment Consultation will be undertaken in accordance with the Council's Statement of Community Involvement and Engagement and Consultation Strategy.
- 8.2 The consultation will be hosted on the Council's Planning Consultation Portal (JDi/Opus Consult). However, there will be alternative method to provide comments or submit sites for those who are not able to use online.
- 8.3 The consultation will be publicised through written/email consultations with statutory consultees, general consultees on our database, other relevant stakeholders, individuals, and organisations who have expressed a wish to be consulted.

9. Publicity Considerations

9.1 There is likely to be continued interest in the new Local Plan preparation, particularly the proposed allocation of land for development. It will be important to manage publicity carefully, to help minimise misconception and concerns. As part of the consultation, officers will prepare a press release to coincide with the launch of the Call for Sites and Strategic Land Availability Assessment Consultations.

10. Financial implications

10.1 There is a significant financial implication in preparing a Local Plan. All evidence base documents that need to be prepared by consultants have an associated cost along with all consultation exercises and the eventual examination. An up to date local plan does however help avoid costly appeals.

11. Health, Wellbeing and Community Safety Implications

- 11.1 There are no specific health, wellbeing and community safety implications.
- 12. Health and Safety Implications
- 12.1 No direct implications.
- 13. Risk Management Implications
- 13.1 No direct implications.

14. Environmental and Sustainability Implications

- 14.1 The Council has declared a Climate Emergency and has committed to being carbon neutral by 2030. The purpose of the planning system is to contribute to the achievement of sustainable development as defined in the National Planning Policy Framework. Achieving sustainable development means that the planning system has three overarching objectives, which are interdependent and need to be pursued in mutually supportive ways. These are economic, social and environmental objectives.
- 14.2 The Local Plan review will take account of any updated evidence and changes in legislation that help contribute towards achieving carbon neutral by 2030. Further consideration of future policy development on the environment, climate change, biodiversity, place making and active environments will seek opportunities towards Colchester becoming a greener city that is resilient to the climate change challenges.

Appendices

A - Call for Sites Questionnaire

B – Strategic Land Availability Assessment Methodology and Assessment Proforma

Appendix A: Call for Sites questionnaire



Colchester City Council Local Plan Review Call for Sites – Autumn/Winter 2023

As part of the Colchester Local Plan Review, the Council are inviting submissions of potentially developable land. This could be land for a range of types of development or to form part of the Council's Green Infrastructure Network including off site Biodiversity Net Gain.

Submissions can be made via the Council's Consultation Portal. This includes the ability to either upload a GIS file of the site boundary or drawing the boundary directly into our mapping system. Additional documents to support your submission can also be uploaded.

Please providing as much information as possible and avoid leaving questions blank if possible.

A separate form should be completed for each site.

Section 1: Contact Details

1. Personal Details

Full Name
Organsiation (if relevant)
Job Title (if relevant)
Address Line 1
Address Line 2
Town/City
County
Post Code
Email
Telephone Number

2. Agent Details if applicable

Full Name
Organsiation (if relevant)
Job Title (if relevant)
Address Line 1
Address Line 2
Town/City
County
Post Code
Email
Telephone Number

3.	Your Status – please check one box
	☐ Site Owner
	□ Parish Council
	□ Local Resident
	□ Community Group
	☐ Planning Consultant
	☐ Land Agent
	□ Developer
	☐ Registered Provider
	☐ Other (please specify)
	Other

Section 2: Site Details

Site Nar	me
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	Provide a name for your site to be consistently referenced
5.	Site Location
	Site Address (including postcode if known)
	Grid Reference
	Site location and surrounding area description*
	Which Parish is the site located within? (if multiple please state)
	Is the site wholly within the administrative area of Colchester City Council? If no, please state which additional authorities the site is located in
6.	Site Area
	Site area (hectares)
	Developable site area (hectares)
7.	What is the land type? Please check one box
	☐ Wholly greenfield
	☐ Wholly brownfield/previously developed land☐ Part greenfield and part brownfield/previously developed land
	□ Other
8.	What is the current land use of the site?
	□ Agricultural □ Commercial
	☐ Housing/Residential
	☐ Industrial☐ Community
	☐ Other (please specify)

	Other
Section	on 3: Planning History
9.	Has this site been promoted for development through the Local Plan or Neighbourhood Plan process before?
	□ Yes
	□ No
	If yes, please provide additional details including date of previous promotion, previous site reference, promoted use, reason for non-selection if known and any differences between the previous submission details and this proposal
10	Does the site have any planning application history? If known, please include relevant planning application numbers.

Section 4: Proposed Future Use

11. What are you proposing this site for?	
A. Residential. Please select all that apply.	
 □ Market Housing □ Affordable Housing □ Custom and Self Build Housing □ Older Persons Housing □ Gypsy and Traveller Accommodation □ Other (please specify) 	
Other	
Indicative Number of units/dwellings/plots/bedspaces/pitches	
maicative Number of units/dwellings/plots/bedspaces/pitches	
How many new units/dwellings do you think will be built each year?	
Could development of the site enhance or create green infrastructure? e.g. provision	
of open space, parks, sports and/or recreation grounds, Country Park, allotments and biodiversity net gain. If yes, please provide further detail.	
Has a preliminary ecological appraisal or Biodiversity Metric calculation been carried out? ☐ Yes	
□ No	
If yes, please provide additional details	
B. Commercial. Please select all that apply.	
□ Employment □ Retail	
☐ Sports and Leisure	
☐ Restaurant/café	
□ Logistics	

□ Other (please specify)
Other
Indicative Floorspace sqm
Could development of the site enhance or create green infrastructure? e.g. provision of open space, parks, sports and/or recreation grounds, Country Park, allotments and biodiversity net gain. If yes, please provide further detail.
Has a preliminary ecological appraisal or Biodiversity Metric calculation been carried out?
□ Yes □ No
If yes, please provide additional details
C. Infrastructure. Please select all that apply. Education Community Facilities Health and Wellbeing Transport Renewable Energy (e.g. solar and wind farms) Telecommunications (e.g 5G masts) Other (please specify)
Other
Additional information including Indicative floorspace sqm, hectares available or type of renewable energy
Could development of the site enhance or create green infrastructure? E.g. provision of open space, parks, sports and/or recreation grounds, Country Park, allotments and biodiversity net gain. If yes, please provide further detail.

Has a preliminary ecological appraisal or Biodiversity Metric calculation been carried out?	
□Yes	
□ No	
If yes, please provide additional details	
D. Green Infrastructure. Please tick all that apply.	
□ Open Space	
☐ Park, Sport and/or recreation grounds	
□ Country Park	
☐ Allotments	
☐ Biodiversity Net Gain☐ Other (please specify)	
□ Other (please specify)	
Other	
Hectares available	
Please provide details of why the site would be suitable for this use	
What are the existing habitats onsite?	
Has a preliminary ecological appraisal or Biodiversity Metric calculation been carried out?	
□Yes	
□ No	
If you place provide additional details	
If yes, please provide additional details	
E. Other.	
Please provide details of proposed land use and amount of land available	

Section 5: Site Ownership

12. What is your/clients current ownership status of the land?
□ Sole owner□ Part owner□ Do/does not own
13. If you are not the owner, or own only part of the site, do you know who owns the site or the reminder of it (please provide details) is land acquisition required?
14. Does the site owner (or other owners) support this proposal for the site? ☐ Yes
□ No
15. If you are not the owner, why do you think this site should be considered to be promoted for this use?
16. In the event a neighbouring site is also promoted for development, would the landowner be open to working in partnership and bringing the site forward in combination with others to enable a comprehensive approach to development?
□ Yes
□ No □ Don't know
If no or don't know please explain why
17. What, if any, market interest has there been in the site?
 □ Site is owned by a developer □ Site is under option to a developer □ Enquiries received

☐ Site	e has/is being marketed
□ Nor	ne
☐ Not	t Known
18. Are th	nere any legal restrictions on the site?
□ Yes	5
□ No	
□ Doi	n't Know
If yes	s, please provide details

Section 6: Site Constraints

19. Do any current uses on the site need to be relocated?	
□Yes	
□ No	
☐ Don't Know	
If yes, please provide details	
20. Does the site have any access constraints?	
□Yes	
□ No	
☐ Don't Know	
Please provide details	
21. Is delivery of the site dependent on a ransom strip?	
□ Yes	
□ No	
☐ Don't Know	
22. Are there any restrictive covenants that prevent development of the site?	
□Yes	
□ No	
□ Don't Know	
If yes, please provide details	
23. Is there any contamination for either all or part of the site?	
□Yes	
□ No	
☐ Don't Know	
If you who are wearing datails	
If yes, please provide details	

.Ar	e there any existing Tree Protection Orders within the site?
	Yes
	No
	Don't Know
If	yes, please provide details
 . Is '	there a river or ditch either wholly or partially within the site?
. 10	and a river of alteri entier whony of partially within the one:
	Yes
	No
	Don't Know
If	yes, please provide details
	any of the constraints identified above, please identify any ways in which ese could be overcome.

Section 7: Existing Infrastructure and Utilities

27. Which if any, of the following utilities are currently available to the site?
☐ Mains water supply
☐ Wastewater/sewage supply
☐ Gas supply
□ Electricity supply
☐ Broadband and digital communications
□ Other
Other
28. Which if any, of the following are located within or adjacent to the site?
☐ Public Right of Way (footpath, bridleway, restricted byway or byway)
□ Foot/Cycle Way
□ Public Highway
□ Pylons
□ Other
Other
29. Is there an existing vehicular access to the site?
□ Yes
□ No
□ Don't Know
If yes, please provide details

Section 8: Site Availability

30. When will the site be available for development?	
 Immediately within 5 years within 5 to 10 years within 10 to 15 years beyond 15 years 	
31. Has an economic viability assessment been carried out for the proposed development?	
☐ Yes ☐ No ☐ Don't know	
Please provide any recent information relating to the viability of the site including details of site specific costs and abnormal costs	
32. Are there any other issues to be resolved or restrictions to the site being available for development?	
□ Yes □ No	
If yes, please provide further details.	

Section 9: Additional Information

33. Can the site be comprehensively seen from a public road, footpath, bridleway or other public land?
□ Yes
□ No
□ Don't Know
please provide contact details (name, telephone and email) for a suitable person to arrange a site visit if required
Please provide any additional information, studies or further explanation you consider may be helpful to the Council. This may include the following documents: • Title Plans and Deeds • Indicative Development Plan
Viability Assessment

Submissions are encouraged via the Council's Consultation Portal.

Alternatively, this form can be completed and sent via email to XXX. Where submissions are sent via email, please ensure these are sent as Microsoft Word files. The only file accepted in PDF format is a site plan, which must clearly identify the boundary of the land being promoted, at a scale of no less than 1:2500. The submission of the site boundary as a GIS Shapefile should also be submitted wherever possible.

Appendix B: Strategic Land Availability Assessment Methodology and Assessment proforma



Colchester Local Plan Review

Strategic Land Availability Assessment Proposed Methodology

Autumn 2023

Contents

TO BE UPDATED BEFORE PUBLISHING

1. Introduction

- 1.1 The Council adopted the current Colchester Local Plan Section 1 in February 2021 and Section 2 in July 2022. This guides growth and development across Colchester to 2033. To ensure plans remain effective, they require reviewing and updating at least every five years.
- 1.2 The Council are now in the early stages of reviewing the Colchester Local Plan.
- 1.3 A Strategic Land Availability Assessment (SLAA) is an essential part of producing a Local Plan. Its purpose is to identify what land is capable of being developed and to assess the constraints and opportunities of developing that land. The SLAA process highlights issues which help inform future decisions regarding the allocation of land for housing, employment and other uses in the emerging Local Plan. The Council will also be assessing sites for green uses, such as for biodiversity net gain, open space, country parks. This will be the first time these uses have been included in the assessment.
- 1.4 The SLAA is part of the technical evidence base for the Local Plan which complements other important sources of information such as public consultation and sustainability appraisal. Together these sources of evidence inform the strategic planning decision-making process. Therefore, the SLAA is not the sole source of evidence informing which sites should be allocated for development, but instead it contributes to the local planning authority's understanding of what land is developable.
- 1.5 The Council has reviewed and refined the SLAA methodology to reflect updates to national policy, local priorities and take account of the latest best practice. This document sets out the proposed methodology for the Strategic Land Availability Assessment, including details of the Call for Sites.
- 1.6 This methodology will be subject to public consultation and following this, adopted by the Council's Local Plan Committee.

2. Policy Context

2.1 The National Planning Policy Framework (NPPF) paragraph 68 sets out the requirement for local authorities to prepare a Strategic Housing Land Availability Assessment:

"Strategic policy-making authorities should have a clear understanding of the land available in their area through the preparation of a strategic housing land availability assessment. From this, planning policies should identify a sufficient supply and mix of sites, taking into account their availability, suitability and likely economic viability".

2.2 The Planning Practice Guidance (PPG) for Housing and Economic Land Availability Assessments expands on this by clarifying that:

"An assessment of land availability identifies a future supply of land which is suitable, available and achievable for housing and economic development uses over the plan period. The assessment is an important source of evidence to inform plan-making and decision-taking, and the identification of a 5-year supply of housing land.

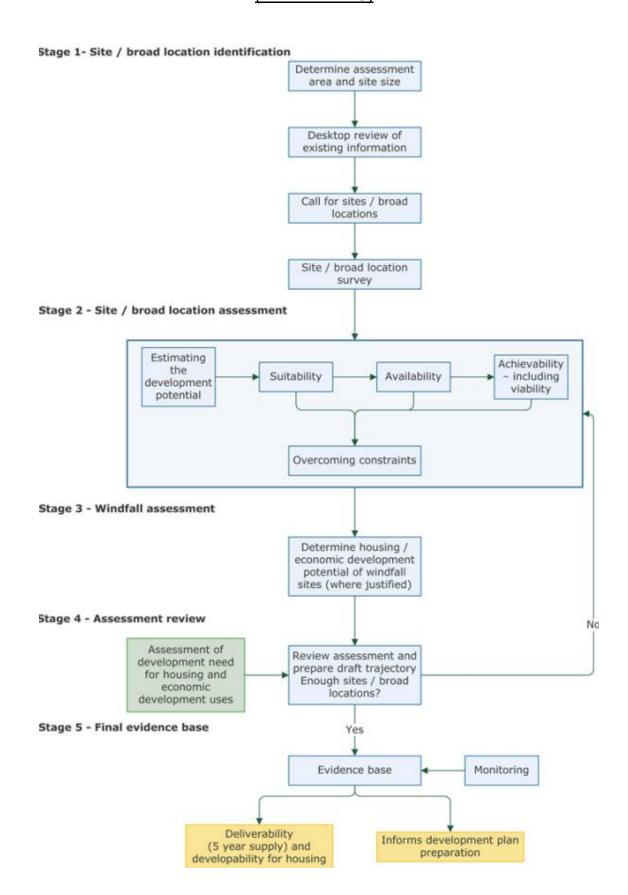
Plan-making authorities may carry out land availability assessments for housing and economic development as part of the same exercise, in order that sites may be identified for the use(s) which is most appropriate.

An assessment should:

- identify sites and broad locations with potential for development;
- assess their development potential; and
- assess their suitability for development and the likelihood of development coming forward (the availability and achievability)."

The PPG also provides a methodology flow chart (see figure 1 below) which indicates the inputs and processes that can lead to a robust assessment. Local Authorities must have regard to this guidance in the preparation and updating of their methodologies and where there are any departures from the guidance, an explanation must be provided.

<u>Figure 1 – Housing and Economic Land Availability Assessment Methodology Flowchart</u> (as set out PPG)



3. Proposed Methodology

Overview

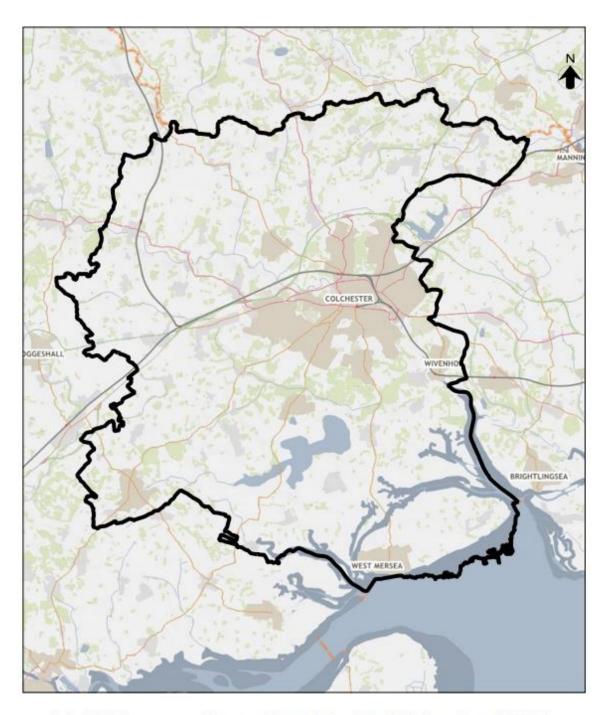
- 3.1 The Council's SLAA methodology has been prepared in accordance with the methodology set out in the PPG. This follows a five stage process, comprising:
 - Stage 1 Identification of sites and broad locations
 - Stage 2 Assessment of sites and broad locations
 - Stage 3 Windfall sites assessment
 - Stage 4 Review of assessment
 - Stage 5 Final evidence base
- 3.2 This report addresses the first two stages of the process. Stage five is the final output of site assessments (from stages 1 and 2) and a separate evidence base document will be prepared to support the Local Plan.

Stage 1 - Identifying the sites

Geographical Area

3.3 The first stage of the SLAA is to determine the geographical area of the assessment. The PPG states this should be the plan making area. It is therefore proposed that the geographical area of the assessment will be the Colchester administrative area. This is shown below in Figure 2.

Figure 2 – Colchester City Council Administrative Boundary



Scale: 1:140000 Date: 18/09/2023 © Crown copyright and database rights 2023 Ordnance Survey 100023706

Proposed Uses

- 3.4 It is proposed that the following uses will be assessed through the SLAA:
 - Residential
 - Market and Affordable Housing
 - Custom and Self Build
 - Older Persons Housing
 - Gypsy and Traveller Accommodation
 - Commercial
 - Employment
 - Retail
 - Sports and Leisure
 - Restaurant/Café
 - Logistics
 - Infrastructure
 - Education
 - Community Facilities
 - Health and Wellbeing
 - Transport
 - Renewable Energy
 - Telecommunications
 - Green Infrastructure
 - Open Space
 - o Park, Sport and/or Recreation Grounds
 - Country Park
 - Allotments
 - Biodiversity Net Gain

Site Thresholds

- 3.5 The PPG sets out that it may be appropriate to consider all sites capable of delivering 5 or more dwellings or economic development on sites of 0.25ha (or 500m² floor space) and above. It is therefore proposed to adopt these site size thresholds for built development.
- 3.6 As outlined above, the Council are also assessing sites for green uses. The site size threshold for these uses is proposed as 0.25ha and above.

Desktop Review

3.7 The PPG sets out that plan makers need to be proactive in identifying as wide a range of sites and broad locations for development as possible and do not simply rely on sites that they have been informed about.

3.8 Table 1 below sets out the proposed data sources that the Council will use for the desktop identification of sites and broad locations.

Table 1 – Desktop Review Data Sources

Existing housing and economic development allocations and development briefs not yet with planning permission Sites considered through previous SLAAs Sites considered through previous SLAAs Planning Permissions for housing and economic development that are unimplemented Planning Application Records Planning Application Records Planning Application Records Five Year Housing Land Supply Statements Planning Application Records Five Year Housing Land Supply Statements Planning Application Records Five Year Housing Land Supply Statements Planning Application Records Five Year Housing Land Supply Statements Planning Application Records Five Year Housing Land Supply Statements Planning Application Records Five Year Housing Land Supply Statements Planning Application Records Five Year Housing Land Supply Statements Planning Application Records Five Year Housing Land Supply Statements Planning Application Records Five Year Housing Land Supply Statements Planning Application Records Planning Application Records Adultional register of public sector land Engagement with strategic bodies such as Essex County Council Sites with permission in principle or identified brownfield land Vacant and derelict land and buildings Additional opportunities for unestablished uses (e.g., making productive use of under-utilised facilities such as garage blocks) Business requirements and aspirations Business requirements and aspirations Enquiries received Members Local and Neighbourhood Plans Planning Application Records Aerial Photography Ordnance Survey Maps Discussions with internal stakeholders including elected Members Local and Neighbourhood Plans Planning Application Records Aerial Photography Ordnance Survey Maps Discussions with internal stakeholders including elected Members Local and Neighbourhood Plans Planning Application Records Aerial Photography Ordnance Survey Maps Discussions with internal stakeholde	Type of Site	Data Sources
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	Existing green spaces	

Call for Sites

- 3.9 In addition to the desk top review, the Council will also issue a Call for Sites to enable people to promote sites for consideration and assessment. In accordance with the PPG, this will be aimed at as wide an audience as is practical so that those not normally involved in development have the opportunity to contribute.
- 3.10 A Call for Sites will be launched in Autumn 2023. The Call for Sites will be advertised on the Council's website and notifications will be sent to those on the council's Planning Database. This will be hosted on the Council's Consultation Portal where site promotors, developers, landowners and members of public are required to complete an online survey covering a number of categories including:
 - Contact Details
 - Site Details
 - Planning History
 - Proposed Future Use
 - Site Ownership
 - Site Constraints
 - Existing Infrastructure and Utilities
 - Site Availability
- 3.11 Each site submission will also include the site boundary to either be drawn directly into the interactive map or a GIS file can be uploaded. There is also the opportunity to submit any additional information such as early site appraisals, indicative plans etc.
- 3.12 There will also be the opportunity to complete the form and return this to the council via email or post, for those who are unable to use digital resources. However, it is envisaged this will only be for members of the public, and those working within the profession i.e., site promoters will be required to utilise the Consultation Portal.
- 3.13 Due to the Call for Sites form containing sensitive and personal information, these will not be published in full in accordance with GDPR. However, certain elements such as the name of the site and the site boundary will be available via the Consultation Portal and/or Council's website.

Duplication of sites

3.14 There is potential for duplication of sites when using a variety of data sources. Where there is duplication of a site, this will only be assessed once within the SLAA.

Sites with overlapping boundaries

3.15 Where sites or broad location boundaries overlap, the first action will be to explore the reason for this overlap. This can be done by considering the source(s) of the sites/broad locations in the first instance. In the situation that a more recent submission or data source clearly supersedes an earlier submission or data source, the more recent boundary will be used. In the situation that two or more distinct sites or broad locations overlap, they will be assessed together as a whole, with commentary provided on the suitability, availability and achievability of individual parcels.

Initial Survey

- 3.16 As outlined above, the Call for Sites process will be managed through the Council's Consultation Portal. This system will also enable officers to complete the more detailed site assessments in a more digital and efficient manner. However, not all of this information will be accessible to the public, due to GDPR and commercial sensitivities.
- 3.17 In addition to the sites submitted via the Call for Sites, those sites identified through the desktop review outlined above will be integrated into the Consultation Portal for further assessment.
- 3.18 The PPG sets out that an initial survey can be undertaken at this stage to establish up to date, high level information on each site in relation to its character and key constraints. This is also a way to check if any sites have been duplicated through the Call for Sites and desktop review. At this stage, the PPG also enables the identification of any sites which, when taking into account national policy and designations, it would not be appropriate to carry out the more detailed assessment as it is clear they will not be suitable for development.
- 3.19 The first step in this process is to prepare a complete list of all sites which have been submitted through the Call for Sites and desktop review. Any duplicated sites will immediately be omitted from further consideration.
- 3.20 Tables 2 and 3 below set out the proposed constraints and criteria for the initial survey which will omit sites from any further detailed assessment. If a site is given a red RAG rating the site will be omitted. No amber rating has been applied to any of the criteria in the Initial Survey.

Table 2 – Initial Survey Constraints and Explanation (Residential, Commercial or Infrastructure – Built Development)

Assessment Criterion	Explanation	RAG Rating
Is the site for fewer than 5 dwellings or less than 0.25ha (or 500m² of floor space)?	Site thresholds not met.	Red – site is below 0.25ha or does not have capacity to accommodate at least five dwellings Green – site is above
		0.25ha or has capacity to accommodate more than five dwellings
Does the site have extant planning permission? Has development commenced?	If the site has extant planning permission and development has commenced there is no further development	Red - site has extant planning permission and has commenced development.
	potential. If a site has extant planning permission but that has not been implemented, the site will not be ruled out at this stage.	Green - site does not have an extant planning permission or site has extant planning permission but development has not commenced.
Is the site already allocated for development in the Colchester Local Plan or a Neighbourhood Plan, with extant planning permission or is it allocated with a strong likelihood of planning application being submitted in the near	If the site is allocated and there is evidence to suggest it is going to be delivered in the near future, there is no requirement to assess the site for its deliverability as the principle of development has already	Red - site is allocated in the Development Plan and has extant planning permission or there is a strong likelihood a planning application will be submitted in the near future.
future?	been established.	Green – site is not allocated in the Development Plan, does not have an extant planning permission or does not have a strong likelihood of a planning application being submitted in the near future.
Is the site physically isolated from an existing settlement(s) or located in the open countryside?	Locating new development in close proximity to existing services and facilities is a key principle	Red - the site is physically isolated from an existing settlement and outside a vicinity of potential growth

Assessment Criterion	Explanation	RAG Rating
	of sustainable development as set out in the NPPF. To not prejudice the Settlement Boundary Review (another evidence base document to support the Local Plan Review) those sites in close proximity to an existing settlement boundary will not be ruled out at this stage.	Green - the site is adjacent to or in very close proximity to an existing settlement or within a vicinity of potential growth.
Is more than 50% of the site located within flood zone 3?	Sites will be excluded for development if more than 50% of the site is within Flood Zone 3. The NPPF is clear that development should be directed away from areas at the highest risk of flooding.	Red – more than 50% of the site is in Flood Zone 3 Green – less than 50% of the site is in Flood Zone 3
Is the site wholly located within any of the following designations? Area of Outstanding Natural Beauty (AONB) Site of Special Scientific Interest (SSSI) Special Area of Conservation (SAC) Special Protection Area (SPA) Scheduled Ancient Monument (SAM) Ancient Woodlands RAMSAR	Sites wholly located within a designation will be excluded. The NPPF contains many commitments to protecting sites nationally or internationally designated for their landscape, biological, geological, archaeological or historical importance.	Red – site is wholly located within a designation Green – site is not wholly located within a designation
Can the site be access by vehicle from the public highway?	Highways access both for resident vehicles and service vehicles (as well as pedestrians and cyclists) is considered an essential component of new development.	Red – site does not have highways access. Green – site has highways access

Table 3 – Initial Survey Constraints and Explanation (Green Infrastructure)

Constraint	Explanation	RAG Rating
Is the sites less than 0.25ha?	Site thresholds not met.	Red – site is below 0.25ha Green – site is above 0.25ha
Does the site have extant planning permission? Has development commenced?	If the site has extant planning permission and development has commenced there is no further development potential. If a site has extant planning permission but that has not been implemented, the site will not be ruled out at this stage.	Red - site has extant planning permission and has commenced development. Green - site does not have an extant planning permission or site has extant planning permission but development has not commenced.
Is the site already allocated for development in the Colchester Local Plan or a Neighbourhood Plan, with extant planning permission or is it allocated with a strong likelihood planning application being submitted in the near future?	If the site is allocated and there is evidence to suggest it is going to be delivered in the near future, there is no requirement to assess the site for its deliverability as the principle of development has already been established.	Red - site is allocated in the Development Plan and has extant planning permission or there is a strong likelihood a planning application will be submitted in the near future. Green – site is not allocated in the Development Plan, does not have an extant planning permission or does not have a strong likelihood of a planning application being submitted in the near future.
Is the site already allocated as a Local Green Space within a Neighbourhood Plan?	Site has already been identified for its importance as a green space through the Neighbourhood Plan.	Red – site is allocated as a Local Green Space Green – site is not allocated as a Local Green Space

- 3.21 A list of all omitted sites will be prepared, identifying the reason for their omission and this will be published on the Council's website.
- 3.22 Following the initial survey, all remaining sites will proceed to the full site assessment as outlined in Stage 2 below.

Stage 2 - Site Assessment

- 3.23 Following the initial survey, the remaining SLAA sites will proceed to the full site assessment. The site assessment criteria proposed aligns with the approach set out in the PPG which requires assessment of a site's suitability, availability, and achievability.
- 3.24 The majority of the criteria within Stage 2 of the assessment can be met through a desktop study. However, site visits will be undertaken where it is considered necessary or additional benefits can be gained to help inform the assessment.
- 3.25 To ensure the SLAA is transparent, most of the criteria are assessed using maps, documents or websites that are accessible to the public. However, some information will also be drawn from information provided as part of the Call for Sites process.
- 3.26 As a result, the Council do not publish the individual Call for Sites forms or the SLAA Site Assessments in line with GDPR since these forms contain personal and sensitive information. However, a summary of the assessments will be published.

Estimating Development Potential

- 3.27 The PPG states that the estimation of the development potential of a site can be guided by existing or emerging plan policy including locally determined policies on density. Plan makers should seek the most efficient use of land in line with policies set out in the NPPF. Development potential is a significant factor that affects the economic viability of a site and its suitability for a particular use. The PPG therefore suggests that assessing achievability (including viability) and suitability can usefully be carried out in parallel with estimating the development potential.
- 3.28 The development potential of the sites will be assessed on a case-by-case basis. The housing potential is indicative only and does not prejudice assessments made through the Local Plan or planning application process.

Residential, Commercial or Infrastructure (Built Development)

Section 1: Suitability

- 3.29 Section 1 of the site assessment had the purpose of assessing sites' suitability. A site is considered to be suitable for development if it is free from constraints, or where any constraints affecting the land can be overcome through reasonable mitigation.
- 3.30 Suitability constraints include physical constraints such as the site's relationship to the existing settlement boundary and the capacity for highways access to site. Additionally, there are environmental constraints to assess such as the impact on landscape character and potential harm to archaeological or heritage assets.
- 3.31 A single criterion has been included in relation to infrastructure and key services including schools, shops, GP surgeries, etc. This approach has been taken as it is considered more suitable to look at infrastructure and services on a settlement scale, as opposed to individual sites. This will be addressed through the Settlement Boundary Review, which is proposed to be in two stages. The first stage providing an overview of the existing settlement and the second stage considering growth options and future development opportunities within settlements.

Assessment criterion	Justification	RAG rating
Physical Constraints	•	
Is the site within or adjacent to the existing settlement boundary? Source: Colchester City Council: Maps (planvu.co.uk), Map Search - Colchester Borough Council. Neighbourhood Planning · Colchester City Council	Locating new development in close proximity to existing services and facilities is a key principle of sustainable development which is strongly supported by national policy.	Red – removed from settlement boundary with significant area separating site from boundary Amber – adjacent to an existing settlement boundary Green – within an existing settlement boundary
Would development of the site lead to coalescence between settlements? Source: Proposals Map & site visit	Protecting the individual identity of settlements is considered an important principle of planning and remains an important issue locally for settlements that are in close proximity to each other.	Red – significant contribution to coalescence Amber – some contribution which results in a reduction of green space between settlements Green – no contribution to coalescence

Assessment criterion	Justification	RAG rating
What is the main access point/s to the site? Are there any highway constraints? Source: Mapping, Transport Planners & ECC	Establishing the capacity to deliver adequate highways access is essential to the operation of a development site. Following on from the Initial Survey, this criterion allows for any highways constraints to be explored. For example highway access to a site may be feasible (and would have passed the initial survey) but may be constrained in its capacity, thereby reducing the overall capacity of the site to accommodate new development. In addition to vehicle access, pedestrian access will also be a consideration. Comments related to this criterion will be provided by Essex County Council Highways.	Red – significant constraints identified which are likely to affect the site's deliverability Amber – some constraints identified but not significant enough to affect the site's deliverability Green – no reasonable constraints to highways access
Is there any evidence that it would not be possible to deliver the necessary utilities? Source: Call for Sites pro-forma & information from discussions with infrastructure providers	Utility provision is a key component of development viability. The Call for Sites proforma requests specific information on utility provision in order to gain a general understanding of provision in the locality.	Red – significant issues with utility provision which are likely to affect the site's deliverability Amber – some issues with utility provision Green – no known issues with utility provision

Assessment criterion	Justification	RAG rating
Are there any issues that would prevent/limit the developable area of the site? e.g. topography/levels, pylons Source: Call for Sites pro-forma, GIS & site visit	The presence of site specific issues can significantly affect deliverability through the impact of achievability and availability. Identifying site specific issues early ensure sites are not allocated which are not capable of being delivered within reasonable timescales.	Red – significant site specific issues which are likely to affect the site's deliverability Amber – some site specific issues Green – no known site specific issues
Is the site brownfield or greenfield? Source: Call for Sites pro-forma, mapping & site visit	The inclusion of this criterion reflects the NPPF's preference for utilising previously developed land (brownfield land) over greenfield land	Red – greenfield (approx. 75% plus) Amber – part brownfield, part greenfield Green – brownfield (approx. 75% plus)
What is the agricultural land classification? Source: GIS	The NPPF states that Local Planning Authorities should take into account the economic and other benefits of the best and most versatile agricultural land. The most obvious way of doing this is to identify the quality of agricultural land on potential development sites through the SLAA.	Red – Grades 1, 2 and/or 3a (50% or more) Amber – Grades 3a (50% or more, or a mix of categories) Green – Grades 4-5 (50% or more)

Assessment criterion	Justification	RAG rating
Impact of neighbouring uses (e.g. noise, smell, amenity) – would development be likely to be negatively impacted by, or cause negative impact on, neighbouring areas? Source: Call for Sites pro-forma, GIS & site visit	The NPPF requires plan makers to achieve high quality design and good standards of amenity for occupants. Ensuring sensitive uses such as housing, are not located in close proximity to other uses which may compromise the health and wellbeing of occupants is fundamental to achieving these objectives	Red – there is a strong possibility development would be significantly affected by neighbouring use issues Amber – there is a possibility development would result in some neighbouring use issues Green – there are no neighbouring use issues
Natural and Historic Enviro	onmental Constraints	
Is the site partially located within any of the following designations? • Area of Outstanding Natural Beauty (AONB) • Site of Special Scientific Interest (SSSI) • Special Area of Conservation (SAC) • Special Protection Area (SPA) • Ancient Woodlands • RAMSAR Source: GIS (NE Datasets)	The NPPF contains many commitments to protecting sites nationally or internationally designated for their landscape, biological, geological, archaeological or historical importance.	Red – more than 50% of the site is located within a designation. Amber – less than 50% of the site is located within a designation. Green – site is not located within any designations listed.
Is the site located within any of the following local designations? • Local Wildlife Site (LoWS) • Local Nature Reserve (LNR) • Coastal Protection Belt Source: GIS	The NPPF encourages the protection and enhancement of sites of biodiversity and geological value and maintaining the character of the undeveloped coast.	Red – more than 50% of the site is located within a designation. Amber – less than 50% of the site is located within a designation. Green – site is not located within any designations listed.

Assessment criterion	Justification	RAG rating
Would development harm landscape character or setting? Source: GIS, Evidence Base, site visit	intrinsic character and beauty of the countryside	Red – there is a strong possibility of landscape issues
Site Visit	the planning system to protect and enhance valued landscapes.	Amber – there is a possibility of landscape issues
		Green – no identified landscape impact issues
Are there any key views from the site? Source: Evidence Base, site visit	The NPPF makes reference to the importance of land of high environmental value.	Red – development would result in substantial harm to key views
	Inclusion of this criterion ensures that valued views are given due consideration through the assessment.	Amber – development could impact upon to key views
		Green – development would not result in harm to key views
Could development of the site enhance or create green infrastructure e.g Open Space, Park, Sport and/or recreation	The Local Plan Review is taking an environment first approach. This criteria helps to identify opportunities for green	Red – no, there are no opportunities to enhance or create green infrastructure.
grounds, Country Park, Allotments, Biodiversity Net Gain? Source: Call for sites proforma and GIS	infrastructure through development.	Amber – possibility of opportunities to enhance or create green infrastructure.
		Green – yes, there are opportunities to enhance or create green infrastructure.

Assessment criterion	Justification	RAG rating
Would development of the site be likely to cause harm to any archaeological or heritage assets or their setting? Grade 1 Grade 2 Grade 2* Listed Building Scheduled Ancient Monument (SAM) Registered Parks and Gardens Conservation Areas archaeological assets Source: Call for Sites pro-forma, GIS, Proposals Map & Historic Environment Characterisation Report	The NPPF states that Local Planning Authorities should recognise that heritage assets are an irreplaceable resource and conserve them in a manner appropriate to their significance.	Red – there is a strong possibility of harm arising from new development. Amber – there is a possibility of harm arising from new development. Green – no potential harm.
Would development of the site result in the loss of, or partial loss of, public open space, a Public Right of Way (PRoW), or a bridleway? Source: Call for Site pro-forma, Evidence Base & GIS	The NPPF promotes the protection and enhancement of existing open space, public rights of way and bridleways. It does this by stating that open space should only be built on if an assessment deems the spaces to be surplus to requirements, the loss resulting from the development would be replaced by equivalent or better provision, or the development is for alternative sports and recreational provision which clearly outweighs the loss. Public rights of way also have additional legal protection.	Red – development would result in the loss of public open space, public right of way or a bridleway. Amber – development would result in partial loss of public open space, public right of way or a bridleway. Green – development would not result in the loss of public open space, public right of way or a bridleway.

Assessment criterion	Justification	RAG rating
What flood zone is the site located in? Source: GIS	The NPPF is clear that inappropriate development in areas at risk of flooding should be avoided by directing development away from areas at highest risk.	Green – Site is wholly located in Flood Zone 1 Amber – site is partially located in Flood Zone 1 with some areas of the site within or adjacent to Flood Zone 2 or 3 Red – Site is predominately within Flood Zone 2 or 3
Is the site within a Critical Drainage Area? Source: Surface Water Management Plan & GIS	Essex County Council have undertaken a Surface Water Management Plan for Colchester which identifies Critical Drainage Areas. These are small catchments where there is an increased risk of surface water flooding.	Green – site is not located within a Critical Drainage Area Amber – site is partially within or adjacent to a Critical Drainage Area Red – site is wholly located within a Critical Drainage Area
Access to Key Services	I	
Walking distance to key services including primary and secondary schools, supermarkets/convenience stores, GP surgeries and/or Colchester City Centre. Source: mapping, GIS	NPPF states that all plans should promote a sustainable pattern of development. Limiting the need to travel and offering a genuine choice of transport modes can help to reduce congestion and emissions and improve air quality and public health.	Red – Site is in excess of 2km walking distance of one or more services and/or the city centre. Amber – Site is within 2km walking distance of all services and/or the city centre. Green – Site is within 800m walking distance of all services and/or the city centre.

Section 2: Availability

A site is considered to be available for development when, on the best information available, there is confidence that there are no legal or ownership impediments to development. For example, land controlled by a developer or landowner who has expressed an intention to develop may be considered available. The availability of a site could be adversely affected if it is in multiple ownership and the intentions of all interested parties are not known.

Assessment criterion	Justification	RAG Rating
Has the site been submitted for development through the Call for Sites for the Local Plan Review? Source: Call for Sites pro-forma	The NPPF requires local planning authorities to have an up-to-date supply of deliverable housing sites to meet identified need. For sites to be considered deliverable they must be available to be developed.	Red – Site has never been submitted for development. Amber – No, but it was submitted in previous Local Plan or Neighbourhood Plan by a site owner or developer or it was submitted through the Call for Sites for the Local Plan Review but not by the land owner of a developer. Green – Yes, the site has been submitted through the Call for Sites for the Local Plan Review by a site owner or developer.
What is the site ownership situation? Source: Call for Sites pro-forma / any land ownership information the Council has obtained from the Land Registry	Assessing a site's availability is a key component of its overall deliverability. Information regarding any issues with ownership of the land are important to this assessment.	Red – ownership not known / multiple ownership (more than 3). Amber – site owned by 3 or more different parties or intensions of a part owner not known. Green – Single or joint (max 2) known ownership.

Assessment criterion	Justification	RAG Rating
Is the land owner open to working in partnership and bringing the site forward in combination with others to enable a comprehensive	Where adjacent sites are promoted, it is important that development is comprehensively planned to make the most efficient	Red – No, the land owner is unwilling to work in partnership to bring the site forward in combination with others.
approach to development? Source: Call for Sites pro-forma	use of land and deliver better local infrastructure.	Amber – unsure/don't know.
		Green – Yes, the land owner is willing to work in partnership to bring the site forward in combination with others.
Is the site currently in use and is it likely to continue to be used for the foreseeable future / would that use prevent	Information regarding a site's current use is important in determining availability and the timescale of it being	Red – site is occupied/in use and there are likely to be significant delays to relocating its current use.
development on the site from coming forward? Source: Call for Sites pro-forma & site visit	available to be developed.	Amber – site is occupied/in use but its current use does not require relocation.
		Green – site is vacant or its current use can cease at short notice.
Does the site have a history of unimplemented permissions? Source: Call for Sites pro-forma		Red – three or more unimplemented permissions.
& GIS		Amber – up to two recent lapsed permissions.
		Green – No unimplemented permissions.

Section 3: Achievability (including viability)

A site is considered achievable if there is a reasonable prospect that the particular type of development will be developed on the site at a particular time and whether it is financially viable to do so. For example, a site could be both suitable and available but the level of financial mitigation required to make it acceptable could result in the site being considered unviable.

Assessment criterion	Justification	RAG Rating
Is development of the site in line with existing policies, i.e., affordable housing, economically viable? Are there any factors which could limit its viability? Source: Call for Sites pro-forma and additional information from site promoter / land owner	Economic viability is a key component of a site's deliverability as defined in the NPPF. Establishing the viability of development sites ensures that decisions on future allocations take into account any abnormal costs which may affect development outcomes.	Red – development is likely unviable. Amber – development is marginal. Green – development is likely viable.
Does the development of, or access to, the site rely on another piece of land, and has that land been put forward for development? Source: Call for Sites pro-forma & mapping	Relying on another piece of land to come forward (e.g. ransom strips) can prevent development from coming forward or render development unviable. Establishing the presence of ransom strips through the SLAA process provides the Council with reasonable assumptions about a site's achievability.	Red – the site relies on another piece of land and that land has not been put forward for development and/or a ransom strip has been identified. Amber – the site relies on another piece of land but that land has been put forward for development. Green – the site does not rely on another piece of land.

Assessment criterion	Justification	RAG Rating
Is the site within a Minerals Safeguarding Area and/or Minerals and Waste Consultation Area? Source: GIS and ECC data	Land may be protected for a number of different uses irrespective of the land ownership. For example the land may be safeguarded because of its value as a minerals extraction site. Where a promoted site lies within a Minerals or Waste Consultation Area or, within a Minerals Safeguarding Area, ECC will be consulted to confirm whether a Minerals Resource Assessment is required.	Red – Site is wholly within a Minerals Safeguarding Area. Amber – Site is within a Minerals Consultation Area and/or a Waste Consultation Area. Green – Not within a Minerals Safeguarding Area, Minerals Consultation Area or Waste Consultation Area
Is the land currently protected for an alternative use within the Colchester Local Plan or a Neighbourhood Plan? Source: Source: Call for Sites pro-forma, Local Plan evidence base, GIS	Land may be protected for a number of different uses irrespective of the land ownership.	Red – the site is protected for an alternative use and there is no evidence to suggest that the site should be released for an alternative use. Amber – the site is protected for an alternative use but there is evidence to suggest that the site could or should be released for an alternative use. Green – the site is not protected for any alternative use.
Is the site contaminated or partially contaminated? Source: Call for Sites pro-forma & Contamination Register	Contamination can have a significant effect on the achievability of sites. Establishing the presence	Red – there is a strong possibility of contamination and remediation measures

Assessment criterion	Justification	RAG Rating
	of contamination in the SLAA ensures that the Council can make reasonable assumptions about the site's achievability for development.	are likely to affect development viability. Amber – there is possibility of contamination, but it can be remediated without affecting development viability. Green – no contamination issues foreseen.

Green Infrastructure

As outlined above, it is proposed to include Green Infrastructure within the Call for Sites and details of the initial survey have been outlined. The more detailed site assessment will be prepared and informed by advice from Natural England and utilise their environmental benefits for nature tool.

The criteria will enable assessment of the site's suitability, availability and achievability.

Alongside this, other principles to be considered through the assessment will include:

- Connectivity to existing network
- Environmental constraints e.g., flood risk, water quality
- Access barriers e.g., roads, railways, water courses
- Curent use of the site
- Importance of the site to local community

Stage 3 – Windfall Assessment

3.32 The Council have been able to justify a windfall allowance in recent years. However, the evidence to underpin this will need to be reviewed as part of this assessment. It is expected that some allowance will continue to be justified.

Stage 4 – Assessment Review

- 3.33 As other evidence base documents are prepared to support the Local Plan, including the outcome of the SLAA Stage 2 Assessments, site allocations will be identified. To support the Local Plan, an indicative trajectory of those allocated sites will be prepared and updated throughout the plan making process to demonstrate how housing needs will be met across the plan period.
- 3.34 The trajectory will be subject to risk assessment and will set out how much housing and economic development can be provided. If insufficient sites are allocated the assessment will be revisited and a further Call for Sites may be necessary.

Stage 5 – Final Evidence Base

- 3.35 In accordance with the PPG, the outputs of the SLAA will be:
 - A list of all sites considered for development and cross referenced to their location on maps;
 - An assessment of each site including:
 - Whether the site has been excluded and an explanation given;
 - Whether the site is considered suitable, available and achievable, the potential type and quantity of development, including a reasonable estimate of build out rates, setting out how any barriers to delivery could be overcome and when;
 - An indicative trajectory of anticipated development based on the evidence available.
- 3.36 The assessments will be made publicly available via the Council's website and/or Consultation Portal
- 3.37 The outcomes of the SLAA will not definitively allocate land for development but will contribute to the Local Planning Authority's evidence base and ensure that decisions regarding site allocations are backed by robust and objective evidence.

4. Consultation and Next Steps

- 4.1 Following approval by Local Plan Committee, the SLAA Methodology will be subject to public consultation for a four week period.
- 4.2 This will be advertised on the Council's website and a notification sent to all those on the Council's Planning Database. This will run alongside the launch of the Call for Sites.
- 4.3 Following public consultation, all comments will be considered and reviewed by Officers and any updates made to the methodology.
- 4.4 The revised SLAA Methodology will then be presented to the Local Plan Committee for approval before being implemented.
- 4.5 All details can be found on the Council's website and Consultation Portal.