# Licensing Committee 

## Grand Jury Room, Town Hall 27 November 2012 at 6.00pm

The Licensing Committee deals with policy issues relating to licensing matters and applications and appeals concerning hackney carriage and private hire vehicles and drivers and other appeals.

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# COLCHESTER BOROUGH COUNCIL LICENSING COMMITTEE 27 November 2012 at 6:00pm 

## Members

Chairman
Deputy Chairman
: Councillor Nick Cope.
: Councillor Julia Havis.
Councillors Mary Blandon, Margaret Fairley-Crowe, Dave Harris, Pauline Hazell, Mike Hogg, Brian Jarvis, Margaret Kimberley, Michael Lilley and Colin Mudie.

## Substitute Members :

## Agenda - Part A

(open to the public including the media)

Members of the public may wish to note that Agenda items 1 to 5 are normally brief.

## Pages

## 1. Welcome and Announcements

(a) The Chairman to welcome members of the public and

Councillors and to remind all speakers of the requirement for microphones to be used at all times.
(b) At the Chairman's discretion, to announce information on:

- action in the event of an emergency;
- mobile phones switched off or to silent;
- location of toilets;
- introduction of members of the meeting.

2. Substitutions

Members may arrange for a substitute councillor to attend a meeting on their behalf, subject to prior notice being given. The attendance of substitute councillors must be recorded.

## 3. Urgent Items

To announce any items not on the agenda which the Chairman has agreed to consider because they are urgent and to give reasons for the urgency.
4. Have Your Say!
(a) The Chairman to invite members of the public to indicate if they wish to speak or present a petition at this meeting - either on an item
on the agenda or on a general matter not on this agenda. You should indicate your wish to speak at this point if your name has not been noted by Council staff.
(b) The Chairman to invite contributions from members of the public who wish to Have Your Say! on a general matter not on this agenda.

## 5. Declarations of Interest

The Chairman to invite Councillors to declare individually any interests they may have in the items on the agenda. Councillors should consult Meetings General Procedure Rule 7 for full guidance on the registration and declaration of interests. However Councillors may wish to note the following:-

- Where a Councillor has a disclosable pecuniary interest, other pecuniary interest or a non-pecuniary interest in any business of the authority and he/she is present at a meeting of the authority at which the business is considered, the Councillor must disclose to that meeting the existence and nature of that interest, whether or not such interest is registered on his/her register of Interests or if he/she has made a pending notification.
- If a Councillor has a disclosable pecuniary interest in a matter being considered at a meeting, he/she must not participate in any discussion or vote on the matter at the meeting. The Councillor must withdraw from the room where the meeting is being held unless he/she has received a dispensation from the Monitoring Officer.
- Where a Councillor has another pecuniary interest in a matter being considered at a meeting and where the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice the Councillor's judgment of the public interest, the Councillor must disclose the existence and nature of the interest and withdraw from the room where the meeting is being held unless he/she has received a dispensation from the Monitoring Officer.
- Failure to comply with the arrangements regarding disclosable pecuniary interests without reasonable excuse is a criminal offence, with a penalty of up to $£ 5,000$ and disqualification from office for up to 5 years.

6. Minutes

To confirm as a correct record the minutes of the meeting held on 8 August and 24 September 2012 (page ).

See report by the Head of Environmental and Protective Services.
8. Gambling Policy Review 9-91

See report by the Head of Environmental and Protective Services.
9. Taxi and Private Hire Conditions

See report by the Head of Environmental and Protective Services.

## 10. Exclusion of the public

In accordance with Section 100A(4) of the Local Government Act 1972 and in accordance with The Local Authorities (Executive Arrangements) (Access to Information) (England) Regulations 2000 (as amended) to exclude the public, including the press, from the meeting so that any items containing exempt information (for example confidential personal, financial or legal advice), in Part B of this agenda (printed on yellow paper) can be decided. (Exempt information is defined in Section 100I and Schedule 12A of the Local Government Act 1972).

# LICENSING COMMITTEE 8 AUGUST 2012 

Present: - Councillor Nick Cope, Margaret Fairley-Crowe, Dave Harris, Pauline Hazell, Mike Hogg and Margaret Kimberley

## 8. Minutes

The minutes of the meetings held on 30 May and 6 June 2012 were confirmed as a correct record.

## 9. Consultation on Taxi Reform

The Committee considered a report by the Head of Environmental and Protective Services on the proposed response to the Government's consultation document on 'Reforming the Law on Taxi and Private Hire Services'. The existing laws governing the licensing of hackney carriage and private hire vehicles was outdated and fragmented with the main legislation on hackney carriages dating back to 1847. The Government was proposing to overhaul the licensing provisions and had issued a consultation document seeking responses on a number of provisional proposals and questions. The consultation document had been circulated to Committee members and the Council's suggested response was appended to the report.

The Council's responses had been formulated having regard to the importance of maintaining the safety of the travelling public within a licensing regime. The hackney carriage and private hire trade representatives had been made aware of the consultation document and advised to submit their own response as their views were likely to vary from those of the Council.

The Committee gave close consideration to the proposed response and asked that the response on question 45 be strengthened and an example be added to question 51 to underline the importance of the test of 'fit and proper' in relation to the licensing of drivers.

RESOLVED that the response to the consultation document as set out in Appendix $B$ to the report, as amended, be approved for submission to the Law Commission as the Council's official response.

## 10. Update on changes to the Licensing Act 20012

The Licensing and Enforcement Manger gave an oral report updating the Committee on recent changes to the Licensing Act 2003 and other legislation which had an impact on the licensing of premises in the Borough and on the Council's licensing policy. The changes highlighted were the Live Music Act, the Late Night Levy, Early Morning

Restriction Orders, Temporary Event Notices, the suspension of premises licences for the non payment of fees, and the Council's position as a responsible authority. The changes would necessitate a change in the Council's licensing policy and a group of licensing officers from across Essex were meeting to draw up an Essex wide policy which would be brought before the Committee in due course

## RESOLVED that-

(i) the oral report be noted.
(ii) the approach to create a new licensing policy using the Essex wide model be approved.

# LICENSING COMMITTEE 

## 24 SEPTEMBER 2012

Present: - Mike Hogg, Margaret Kimberley and Colin Mudie

## 11. Licensing of Marriages/l Firstsite

Mr Hamilton attended and addressed the Committee to express his concern at the proposal to licence the Firstsite building for civil marriages. Mr Hamilton explained that in his view to permit marriages at Firstsite was against the terms of its lease which he believed limited activities at the premises to those connected with the arts. Mr Hamilton expressed his intention to continue to protest in the event that the licence was granted and requested that his concerns be made known to Essex County Council who was responsible for the licensing of the building for civil marriages.

The Chairman thanked Mr Hamilton for his comments and confirmed that the licensing of premises for civil marriages was not a matter that fell within the remit of the Committee or the Council but that his concerns would be passed to the appropriate body and he would be notified of the action taken.

The Committee resolved under Section 100A of the Local Government Act 1972 to exclude the public from the meeting for the following items as it involved the likely disclosure of exempt information as defined in paragraph 1 of Schedule 12A to the Local Government Act 1972.

## 12. Hackney Carriage/Private Hire Appeal

The Committee considered a report by the Head of Environmental and Protective Services concerning a Hackney Carriage/Private Hire driver's appeal against the suspension of his hackney carriage/private hire driver's licence. The Licensing and Enforcement Manager and the appellant attended, presented their cases and then withdrew for the Committee to consider the matter and make its determination.

RESOLVED that having carefully considered the evidence presented, the Committee determined to uphold the appeal and reinstate the Hackney Carriage/Private Hire Driver's Licence.

| Licensing Committee | Item |
| :--- | :--- | :---: |

## This report concerns a change to the scheme of delegation from the

 Licensing Committee to the Head of Environmental and Protective Services
## 1. Decision Required

1.1 To approve the amendment to the Scheme of Delegation to Officers from the Licensing Committee to the Head of Environmental and Protective Services as set out in Paragraph 5.2 of this report.
2. Reasons for Decision
2.1 The approval of the scheme of delegation is required to bring into effect the obligations placed upon the Council under the Hypnotism Act 1952.
3. Alternative Options
3.1 There are no alternative options available that will enable the Council to adequately and fully discharge its licensing function in relation to this legislation.

## 4. Supporting Information

4.1 The Hypnotism Act 1952 empowered Licensing Authorities, for public entertainments under the Local Government (Miscellaneous Provisions) Act 1982, to attach conditions to a public entertainment licence regulating or prohibiting the giving of an exhibition, demonstration or performance of hypnotism on any person at the place for which the public entertainment licence had been granted. Following the introduction of the Licensing Act 2003 it was no longer possible for the Licensing Authority to impose blanket conditions to regulate the performance of hypnotism.
4.2 The Home Office has issued guidance on the regulation of exhibitions, demonstrations or performances of Hypnotism in premises licensed under the Licensing Act 2003. This states that no exhibition, demonstration or performance of hypnotism shall be given on any person at the licensed premises or under the provisions of a temporary event notice except the written consent of the licensing authority and in accordance with any conditions attached to the consent.
4.3 An application for consent must be submitted in writing and signed by the holder of the premises licence, club premises certificate or the person serving the TEN and must be made at least 28days before the event. A copy must also be sent to the police and fire authority. If no objections are received that licence will be granted but if objections are
received the matter will be referred to the Licensing Committee for determination. In the event that consent is granted a number of conditions will be applied to the licence and these are set out in Appendix 1. The Council aims to determine such applications within 14days of the application being made. The Standard Conditions are attached as appendix 1.
4.4 As part of the application process, applicants will be asked to provide details of membership of any professional bodies such as F.E.S.H (The Federation of Ethical Stage Hypnotists), details of the last three performances that they have given and details of any previous convictions or breaches of conditions in relation to any performance. Information given in relation to previous performances will be checked to ascertain whether the conduct of the performance was acceptable.
4.5 In addition to any information given above, the Police will be asked to confirm that they have no objection to the performance being granted permission.

## 5. The Constitution and Scheme of Delegation

5.1 The power to licence the performance of hypnotism under the Hypnotism Act 1952 is a non executive function which is delegated from the Council to the Licensing Committee. It is open to the Licensing Committee to arrange for the discharge of its functions either by it, or by an officer subject to certain restrictions.
5.2 The Scheme of Delegation to Officers by the Licensing Committee currently includes the determination of applications and the issuing of licences, permits, registrations and certificates where no objections have been received in respect of a number of licensing processes see Appendix 2. It is suggested that to facilitate the effective and efficient operation of the licensing process for hypnotism, the scheme of delegation from the Licensing Committee to the Head of Environmental and Protective Services be amended to include the granting of authorisation for the exhibition, demonstration or performance of hypnotism where no objections are received. In the event that objections are received the matter would be brought before the Committee for determination. The Scheme of delegation is attached as appendix 2.

## 6. Standard References

6.1 There are no particular references to the Strategic Plan; publicity or consultation considerations; or financial; equality, diversity and human rights; community safety; health and safety or risk management implications.

## 7. Equality, Diversity and Human Rights Implications

7.1 No application may be considered for any premises where there is no licence or Temporary Event Notice in place under prevision of the Licensing Act 2003 that permits regulated entertainment. The changes brought about by the Licensing Act 2003 underwent a full equality impact assessment by the government during the consultation stages.
7.2 There is a requirement that all applications received should be considered on their individual merits. This process will allow any inadvertent or unintended consequence in relation to equality, diversity or human rights to be considered.
7.3 Equally all applications undergo a standardised process and will only be refused where there are specific concerns in relation to previous performances, representations made
by the Police or (in the absence of previous performance history) an inability to show competency of performance.
7.4 Any group or individual that may be affected by the grant or otherwise of a licence will have opportunity to state their case and to have that considered as part of the overall process.

## 8. Community Safety Implications

8.1 The processes that are in place to govern the application procedures are designed to ensure that information is obtained that will satisfy the licensing authority that the event is to be conducted by a competent performer and that the performer has no previous history that may impact on the wellbeing of the audience or public at large.
8.2 Additionally the conditions attached to the grant of every licence are designed to ensure that there are no community safety implications.

## 9. Conclusion

9.1 Members are asked to consider the content of this report and to amend the scheme of delegation in line with paragraph 1.1.

## Conditions

1. The exhibition shall be so conducted as not to be likely to cause harm to any person attending it.
2. No person shall be caused, while under the influence of hypnotism, to say or do anything offensive to the public. If the licensing authority notifies the licence holder in writing that it objects to anything said or done in the course of the exhibition, such thing shall not thereafter be included in the exhibition.
3. No exhibition, demonstration or performance shall include -
a. any experiment involving the age regression of the subject;
b. the giving of hypnotherapy or any other forms of treatment;
c. any experiment in which the subject is suspended between two supports (so called 'catalepsy');
d. the giving of suggestions to the subject that he/she should perform any act or behave in any manner that is likely to be interpreted as indecent, offensive or harmful, nor that he/she should consume any substance that is either noxious or harmful.
4. all hypnotic or post-hypnotic suggestions shall be completely removed from the minds of the subjects (including those of the audience) before they leave the room or place in which the performance takes place. Likewise any posthypnotic suggestions given shall take place only in the presence of the hypnotist and shall not continue after the performance or away from the room or place in which the performance takes place.
5. The exhibition shall conform to the description submitted to the licensing authority unless the authority has required or expressly authorised a modification.
6. Any modifications in the exhibition subsequently required by the licensing authority shall be made immediately upon notice thereof being given by the authority to the licence holder.
7. No inducements shall be offered to members of the public to subject themselves to the influence of the hypnotist.
8. No poster, advertisement or programme relating to the exhibition shall be displayed, sold or supplied by or on behalf of the licence holder either at the premises or elsewhere, which is likely to be injurious to morality or otherwise offensive to public feeling. If the licensing authority notifies the licence holder in writing that it objects to a poster, advertisement or programme so displayed, sold or supplied, that poster, advertisement or programme shall not thereafter be displayed, sold or supplied.
9. Every poster, advertisement or programme, relating to the exhibition, displayed, sold or supplied a the premises shall draw attention, in clear and legible manner, to the prohibition on the hypnotising of persons under the age of 18 as imposed by Section 3 of the Hypnotism Act 1952.

## SCHEME OF DELEGATION TO OFFICERS BY THE LICENSING COMMITTEE

## Delegated to the Head of Environmental and Protective Services

1. Determination of applications and issue of licences, permits, registrations and certificates where no objections have been received in respect of:-

Amusement with Prize Machines
Animal Boarding Establishments
Betting, Gaming and Lotteries
Caravan Sites
Cinemas and Theatres
Dangerous Wild Animals
Deratting and Deratting Exemptions
Dog Breeding Establishments
Food Exports
Food Hawkers
Food Premises
Game Dealers
Hackney Carriage and Private Hire Vehicles drivers and operators
House to House and Street Collections
Knackers Yards
Late Night Refreshments
Minibuses
Moneylenders
Motor Cycle Scramble Track Practices and Events over Public Footpaths
Pawnbrokers
Pet Shops
Pleasure Boats and Boatmen
Premises and persons involved in acupuncture, tattooing, ear piercing and electrolysis
Public Entertainments (including registered door staff)
Rag and Bone Dealers
Riding Establishments
Scrap Metal Dealers
Sex Shops
Sports Entertainment
Stage Plays
Zoos
2. Revocation or suspension of licences, permits, registrations, certificates.
3. Approval of individual identification signs for display on taxis and private hire vehicles, after consultation with the Chairman of the Licensing Committee.
4. To determine applications for permission to place advertisements on hackney carriages and private hire vehicles.
5. Determination of motor salvage operators' licences.

| $4$ | Licensing Committee |  |  | Item 8 |
| :---: | :---: | :---: | :---: | :---: |
| Colchester | 27 November 2012 |  |  |  |
| Report of <br> Title | Head of Environmental \& Protective Services Statement of Gambling Policy II Review | Author | Gary O'Shea选 506956 |  |
| Wards affected | All |  |  |  |

## This report concerns the republishing of the Council's Statement of Gambling Policy

## 1. Decision(s) Required

1.1 The Licensing Committee is asked to consider and agree the minor changes to the Gambling Policy and to agree to its re-advertisement by 31 January 2013.

## 2. Reasons for Decision

2.1 The Licensing Authority is required by the Gambling Act 2003 to republish its Statement of Gambling Policy every three years and the next publication is due by 31 January 2013.
3. Alternative Options
3.1 There is no legal alternative other than to comply with this requirement.

## 4. Supporting Information

4.1 A re-publishing of the Statement of Gambling Policy is due by January 2013 and this is a legal requirement by which the Council must abide. It is the intention to fully review the Policy in the near future however, it is understood that certain areas covered by the policy are being considered for review and therefore it is felt prudent to await the outcome of these considerations before undertaking a through review of the Policy. The Committee is therefore asked to approve the policy as it stands with only minor revisions to the accuracy of the statistics at the beginning of the report and to agree its republishing on this basis. A full review of the Policy and full consultation on any proposed changes will be carried out towards the middle of 2013.

## 5. Proposals

5.1 It is proposed to the Licensing Committee that it should approve the Statement of Gambling Policy presented to it in Appendix 1(members only) of this report for republication.

## 6. Strategic Plan References

6.1 The Council's vision for Colchester is as a vibrant Borough with a bright future and it is committed to leading its communities and delivering high quality accessible services. The Statement of Gambling Policy seeks to positively support that strategic vision and in particular improving opportunities for local business to thrive; working in partnerships to
help tackle health and crime issue; regenerating our Borough through employment and leisure; and tackling anti-social behaviour and using enforcement to support priorities.
6.2 The Council's Statement of Gambling Policy recognises the need for commercial enterprises involved in gambling to be able to go about their lawful business without being hindered by unnecessary restrictions. However, at the same time it also recognises the scope for negative effects that gambling can have on both society and individuals, and endeavours to ensure that the approach adopted by the Licensing Authority will be proportionate, reasonable, accountable, consistent, transparent and targeted and in accordance with the principles of Better Regulation.

## 7. Consultation

7.1 A copy of the draft revised Policy will be placed on the Council's web site under the Licensing home pages and will be available for public scrutiny.
8. Publicity Considerations
8.1 In order to publicise the Statement of Gambling Policy that will be in place for the next three years, the Licensing Authority will seek to promote the publication of the Policy through the local media in early January 2013and also to promote it through the Council's own web site and in house publications such as the Courier.

## 9. Financial Implications

9.1 There are no know financial implications other than as yet unknown costs of any publicity or printing costs concerning the publication of the Policy.
10. Equality, Diversity and Human Rights Implications
10.1 The draft revised Statement of Gambling Policy has been prepared in accordance with and taken account of, all relevant legislation and strategy.
10.2 An Equality Impact assessment can be found on www.colchester.gov.uk > Council and Democracy > Policies, strategies and performance > Diversity and equality > Equality Impact Assessments > Equality Impact Assessments for Environmental and Protective Services >Gambling Policy.

## 11. Community Safety Implications

11.1 The Gambling Policy is a key component in the Council's strategy to tackle crime and disorder and anti-social behaviour and in drafting the three year revision consideration has been given to the relevant initiatives and the Council's Strategic Plan for 2012 2015.

## 12. Health and Safety Implications

12.1 There is no known direct public health and safety issues arising from the adoption of the draft revised Gambling Policy.

## 13. Risk Management Implications

13.1 A flexible yet robust revised Statement of Licensing Policy will continue to provide both the Council and the Licensing Authority with a sound basis for decision making in relation
to licensed premises and a secure platform from which to promote the licensing objectives as outlined in the Gambling Act 2005.

## Background Papers

Appendix 1 - Proposed final draft of the revised Statement of Gambling Policy

# COLCHESTER BOROUGH COUNCIL <br> GAMBLING LICENSING POLICY STATEMENT 2010- 

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PART A
GENERAL INTRODUCTION

## 1. INTRODUCTION

1.1 This Statement of Licensing Policy sets out the principles the Colchester Borough Council, as the Licensing Authority under the Gambling Act 2005 (referred to in this document as 'the Act'), proposes to apply in discharging its functions to license premises for gambling under the Act as well as:-

- Designating the body responsible for advising the Authority on the protection of children from harm;
- Determining whether or not a person is an "Interested Party";
- Exchanging information with the Gambling Commission and others; and
- Inspecting premises and instituting proceedings for offences under the Act.


## 2. THE LICENSING OBJECTIVES

2.1 In exercising most of its functions under the Act, Licensing Authorities must have regard to the Licensing Objectives as set out in Section 1 of the Act. The Licensing Objectives are:-

- Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime;
- Ensuring that gambling is conducted in a fair and open way; and
- Protecting children and other vulnerable persons from being harmed or exploited by gambling.


## 3. LICENSABLE ACTIVITIES \& FUNCTION OF LICENSING AUTHORITY

3.1 The following are the gambling activities that are allowed by the Act and in respect of which authorisations can be applied for from the Licensing Authority (in some cases authorisations must also be obtained from the Gambling Commission):-

- Casinos
- Bingo
- Betting Premises
- Tracks
- Adult Gaming Centres
- Licensed Family Entertainment Centres
- Unlicensed Family Entertainment Centres
- Club Gaming Permits
- Club Machine Permits
- Alcohol Licensed Premises Gaming Machine Permits
- Prize Gaming
- Prize Gaming Permits
- Small Society \& Local Authority Lotteries
3.2 The following are the main regulatory functions of the Licensing Authority in relation to gambling:-
- License Premises for gambling activities;
- Consider notices given for the temporary use of premises for gambling;
- Grant permits for gaming and gaming machines in clubs and miners' welfare institutes;
- Regulate gaming and gaming machines in alcohol licensed premises;
- Grant permits to family entertainment centres for the use of certain lower stake gaming machines;
- Grant permits for prize gaming;
- Consider occasional use notices for betting at tracks and;
- Register small societies' lotteries.


## 4. DESCRIPTION OF THE DISTRICT

4.1 The Colchester Borough Council is situated in the County of Essex, which comprises twelve District and Borough Councils and two Unitary Authorities. The Council has a population of 181,000 and covers an area of roughly 200 square kilometres. The main centres of population are in the towns of Colchester, Wivenhoe, West Mersea and Tiptree.
4.2 Colchester is Britain's oldest recorded town. It was the administrative centre of Roman Britain and has a heritage of national importance. The modern borough of Colchester also has a large and rich rural hinterland. This makes Colchester an obvious visitor centre. Our historic buildings, green spaces, countryside and coastline all help create a high quality environment for local people. More than five million people visit Colchester every year from Britain and overseas.
4.3 Colchester is also special because of the different communities who enjoy life here. These include people who are based around the coastal, rural and riverside parts of the borough, those who choose to live near to the heart of town, and people living on well-established, large housing estates, as well as those who are now moving into one of the new communities that are developing around the regeneration areas. The University and the Garrison bring an extra perspective too, with hundreds of new people coming into the borough every year. Colchester is also somewhat unusual because of the large number of residents who live in and around the town centre itself, in historical areas such as the "Dutch Quarter".
4.4 Colchester's educational and training institutions range from the national awardwinning nursery, primary and secondary schools and Sixth Form College, to a nationally acclaimed technology college and a leading university. Britain's most important army garrison is based in Colchester, and there has been a major military centre here since the first millennium.
4.5 Colchester has a rare opportunity to develop a vibrant future because of its strategic position and the availability of brownfield land. The town is seen as a logical centre for commerce, shopping and visitors and is strategically positioned just 45 minutes away by road from London's third airport at Stansted and is close to the Haven Ports of Harwich International and Felixstowe. With excellent rail links to London and the A12/M25 road networks so accessible, Colchester is close enough to London to provide good business opportunities at an economic rate. Colchester is the natural centre for the surrounding rural areas of north Essex, south Suffolk and beyond.

## Key Facts and Figures

4.6 The 2011 census data indicates that the resident population of Colchester Borough is 173,100 . The age profile shows a continuing increase in the number of people of pensionable age. The largest age group in Colchester are the 20-24 year age group which accounts for $8 \%$ of the population. Children under 15 years account for $17.2 \%$ of the population.
4.7 Colchester has the highest working age population of all Essex local authorities at 67.1\%. Approximately 6,000 of Colchester's residents are living in communal establishments. This figure is 3 times higher than other local authorities in Essex and is probably accounted for by the student population at Essex University. The population living in the immediate Town Centre of area of Colchester numbers 9,925 (Castle Ward population).
4.8 In 2011/12 Colchester had an overall crime rate of 33.3 crimes per ' 000 of the population. This compares to 32.4 in the East of England region and 38.4 in England.
4.9 A Map of the Borough is attached as Appendix 9.
4.10 There are a number of premises in the Borough that provide facilities for gambling and these include 2 Family Entertainment Centres and approximately 108 premises licensed for the sale of alcohol that also hold gaming machine permits In addition, there are also approximately 151 local voluntary charitable and other organisations that are registered with the authority to hold regular Small Society Lotteries.

## 5. RESPONSIBILITIES UNDER THE ACT

5.1 The Act introduced a new licensing regime for commercial gambling, to be operated by the Gambling Commission and/or by Licensing Authorities, depending on the matter to be licensed.
5.2 The Act established each District or Borough Council as the Licensing Authority whose responsibilities must be discharged by the Licensing Committee created under Section 6 of the Licensing Act 2003. Colchester Borough Council is the Licensing Authority for the Colchester District.
5.3 The Gambling Commission is responsible for issuing Operating and Personal licences to persons and organisations that:-

- Operate a casino;
- Provide facilities for playing bingo or for pool betting;
- Act as intermediaries for betting;
- Make gaming machines available for use in Adult Gaming Centres and licensed Family Entertainment Centres;
- Manufacture, supply, install, adapt, maintain or repair gaming machines;
- Manufacture, supply, install or adapt gambling machine software; or
- Promote a lottery.
- Provide facilities under a general betting operating licence
5.4 The Licensing Authority is responsible for licensing premises in which gambling takes place. All types of gambling are covered, other than spread betting (regulated by the Financial Services Authority) and the National Lottery (regulated by the National Lottery Commission). It is also responsible for issuing permits for
premises with gaming machines and for receiving notices from operators wishing to use unlicensed premises for gambling on a temporary basis. It is also responsible for the registration of certain types of exempt Small Society Lotteries.
5.5 The Licensing Authority cannot become involved in the moral issues relating to gambling, nor can it take into account expected demand for such facilities. In deciding whether to issue premises licences the Authority must aim to permit the use of premises for gambling in so far as they think it is:-
- In accordance with any relevant codes of practice;
- In accordance with any relevant Guidance issued by the Gambling Commission;
- Reasonably consistent with the Licensing Objectives and subject to both of the above provisions; and
- In accordance with the Licensing Authority's Statement of Licensing Policy and subject to all three of the above provisions.

Before the Licensing Authority can consider an application for a Premises Licence, an Operating and Personal Licence must have been obtained from the Gambling Commission.

## 6. STATEMENT OF LICENSING POLICY

6.1 The Licensing Authority is required by the Act to publish a Statement of Licensing Policy which contains the principles that it proposes to apply when exercising its functions under the Act.
6.2 In this document this is referred to as 'the Policy'. This Policy must be published every three years. The Policy must also be reviewed from 'time to time' and any proposed amendments and/or additions must be subject to fresh consultation. The 'new' Policy must then be published.
6.3 This Policy takes effect on 31 January 2010.

## 7. CONSULTATION

7.1 In producing this Policy, the Licensing Authority consulted widely before finalising and publishing it. In addition to the statutory consultees (listed below), the Council chose to consult with additional local groups and individuals. A list of the other groups and persons consulted is also provided below.
7.2 The Act requires that the following parties are consulted by the Licensing Authority:-

- The chief officer of police for the Authority's area;
- One or more persons who appear to the Authority to represent the interests of persons carrying on gambling businesses in the Authority's area; and
- One or more persons who appear to the Authority to represent the interests of persons who are likely to be affected by the exercise of the Authority's functions under the Act.
7.3 The other groups and people consulted were:-
- Organisations, including faith groups, voluntary and community organisations working with children and young people and organisations working with people who are problem gamblers, medical practices or primary care trusts and the Citizens Advice Bureau;
- Other tiers of local government;
- Businesses who are, or will be, holders of Premises Licences;
- Responsible Authorities under the Act.
7.4 The consultation also included meetings and open forums for the public.
7.5 The Licensing Authority's consultation took place between 16 October 2009 and 13 November 2009
7.6 A full list of comments made, and details of the Council's consideration of those comments, is available via the Licensing Authority's website at:-
www.colchester.gov.uk
or by written request to the:-
Licensing Manager
Environmental \& Protective Services
PO Box 889
Rowan House
33 Sheepen Road
Colchester
CO3 3WG


## 8. APPROVAL OF POLICY

8.1 This Policy was approved by the Licensing Committee at their meeting on the 25 November 2009 and adopted at a meeting of the full Council on 10 December 2009. It was published via its website on 8 January 2010. Copies of the policy are available on request via the contact details shown in paragraph 6.6.
8.2 It should be noted that this Policy does not override the right of any person to make an application, to make representations about an application, or to apply for a review of a licence, as each case will be considered entirely on its own individual merits having due regard to the Licensing Objectives, Codes of Practice, Guidance and Policy and in accordance with the requirements of the Act.

## 9. DECLARATION

9.1 In this Policy the Licensing Authority declares that it has had regard to the Licensing Objectives, formal Guidance issued to Licensing Authorities and any responses received during the consultation process.
9.2 Duplication with other statutory/regulatory regimes will be avoided where possible.
9.3 The Licensing Authority will not consider whether a licence application is likely to be awarded Planning Permission or Building Control consent. The granting of any permission pursuant to the Gambling Act does not negate the need to obtain other necessary permissions and/or consents.
9.4 The Authority will not seek to attach conditions to a licence unless they are considered reasonable and necessary for the promotion of the Licensing

Objectives and will not attach conditions that are already adequately covered by other legislation.
9.5 In undertaking its licensing functions under the Act, the Licensing Authority is required to have regard to obligations imposed under other legislation including the Human Rights Act 1998 and the Crime and Disorder Act 1998.
9.6 Appendices have been attached to this statement providing further information and guidance that is intended only to assist readers, and should not be interpreted as legal advice or as part of the Council's policy. Readers are strongly advised to seek their own legal advice if they are unsure of the requirements of the Gambling Act 2005, or the Guidance or regulations issued under the Act.

## 10. RESPONSIBLE AUTHORITIES

10.1 A full list of the Responsible Authorities designated under the Act and their contact details are given in Appendix 2. It should be noted that, under the Act, the Licensing Authority is designated as a Responsible Authority.
10.2 The Licensing Authority is required to designate, in writing, a body that is competent to advise it about the protection of children from harm. In making this designation the following principles have been applied:-

- The competency of the body to advise the Licensing Authority;
- The need for the body to be responsible for an area covering the whole of the Licensing Authority's area; and
- The need for the body to be answerable to democratically elected persons rather than any particular invested interest group etc.
10.3 In accordance with the Gambling Commission's Guidance to Local Authorities, the Licensing Authority designates the Essex County Council Children's Safeguarding Service for this purpose.


## 11. INTERESTED PARTIES

11.1 Interested Parties can make representations about licensing applications or apply for a review of an existing licence. An Interested Party is defined in the Act as follows:-
'... a person is an interested party in relation to a premises licence or in relation to an application for or in respect of a premises if, in the opinion of the Licensing Authority which issues the licence or to which the application is made, the person:-
a) lives sufficiently close to the premises to be likely to be affected by the authorised activities,
b) has business interests that might be affected by the authorised activities, or
c) represents persons who satisfy paragraphs (a) or (b)'.
11.2 The Licensing Authority will consider whether a person is an interested party with regard to a particular premises on a case by case basis and by determining each representation received on its own individual merits. The Authority may have regard to a number of factors when making its decision, for example the Authority may wish to take account of the size of a premises in relation to how it may affect people over a broader geographical area, compared to a smaller premises which offers similar facilities.
11.3 Interested parties can be persons who are democratically elected, such as District, Town and Parish Councillors and MPs. No specific evidence of being asked to represent an interested person will be required as long as the Councillor/MP represents the Ward likely to be affected. Likewise, Town and Parish Councils likely to be affected are also considered to be interested parties.
11.4 Colchester Borough Councillors, who are members of the Licensing Committee, may also qualify to act as an 'interested party'. In order to resolve any potential conflict of interest, these members will not be eligible to sit on a Sub-Committee to determine an application for any premises within their own Ward. However, a Member of the Licensing Committee or any other Ward Councillor with a prejudicial interest in an application although not permitted to sit on a Licensing Sub Committee, may appear before it to make a representation in the capacity of an 'Interested Party'.
11.5 Other than persons mentioned in paragraphs 11.3 and 11.4, the Licensing Authority will generally require some form of written confirmation that a person is authorised to represent an interested party.
11.6 The Licensing Authority considers that Trade Associations, Trade Unions and Residents' and Tenants' Associations qualify as "Interested Parties" where they can demonstrate that they represent persons in (a) or (b) above.
11.7 In determining whether a person lives or has business interests sufficiently close to the premises, that they are likely to be affected by the authorised activities, the Licensing Authority will consider the following factors:-

- The size of the premises;
- The nature of the premises;
- The distance of the premises from the location of the person making the representation;
- The potential impact of the premises (e.g. number of customers, routes likely to be taken by those visiting the establishment);
- The circumstances of the complaint. This does not mean the personal characteristics of the complainant but the interest of the complainant, which may be relevant to the distance from the premises;
- The catchment area of the premises (i.e. how far people travel to visit); and
- Whether the person making the representation has business interests in that catchment area that might be affected.


## 12. EXCHANGE OF INFORMATION

12.1 In its exchange of information with parties listed in Schedule 6 of the Act, the Licensing Authority will have regard to:-

- The provisions of the Act, which include the provision that the Data Protection Act 1998 will not be contravened;
- The guidance issued by the Gambling Commission;
- Data Protection Act 1998;
- Human Rights Act 1998;
- Freedom of Information 2000;
- Environmental Information Regulations 2004;
- The Common Law Duty of Confidence;
- Electronic Communications Act 2000;
- Computer Misuse Act 1990;
- Criminal Procedure and Investigations Act 1996; and
- Crime and Disorder Act 1998.
12.2 Exchanges of information will be conducted in a timely and accurate fashion and confirmed in writing in all cases to form an audit trail. (Note: Written confirmation may include information in electronic form). An audit trail should include:-
- A record of data disclosed;
- A project chronology; and
- Notes of meetings with other partners and recent correspondence including phone calls.


## 13. PUBLIC REGISTER

13.1 The Licensing Authority is required to keep a public register and share information contained in it with the Gambling Commission and others. Regulations will prescribe what information should be kept in the register. Copies of the register may be obtained on payment of a fee.

## 14. COMPLIANCE AND ENFORCEMENT

14.1 In exercising its functions with regard to the inspection of premises and to instituting criminal proceedings in respect of offences specified, the Licensing Authority will follow best practice as promoted by the Better Regulation Executive and the Hampton review of Regulatory Inspections and Enforcement and will endeavour to be:-

- Proportionate - Intervention will only be when necessary. Remedies should be appropriate to the risk posed and costs identified and minimised.
- Accountable - Authorities must be able to justify decisions and be subject to public scrutiny.
- Consistent - Rules and standards must be joined up and implemented fairly.
- Transparent - Enforcement should be open and regulations kept simple and user friendly.
- Targeted - Enforcement should be focused on the problems and minimise side effects.
14.2 The Licensing Authority will endeavour to avoid duplication with other regulatory regimes, so far as is possible, and adopt a risk based inspection programme.
14.3 The main enforcement and compliance role of the Licensing Authority in terms of the Act will be to ensure compliance with the Premises Licence and other permissions which it authorises. The Gambling Commission will be the enforcement body for Operating and Personal Licences. It should be noted that concerns about the manufacture, supply or repair of gaming machines will not be dealt with by the Licensing Authority, but will be notified to the Gambling Commission for their attention and action as appropriate.
14.4 The Licensing Authority will keep itself informed of developments as regards the work of the Better Regulation Executive in its consideration of the regulatory functions of Local Authorities.
14.5 Recognising the principle of transparency, any enforcement/compliance protocols, or written agreements prepared by the Licensing Authority and its partners will be available on request.


## 15. DELEGATION OF POWERS

15.1 The Council has agreed a scheme of delegation for discharging its functions under the Act and this can be found as Appendix 3 of this policy.

PART B
PREMISES LICENCES

## 16. GENERAL PRINCIPLES

16.1 Premises Licences will be subject to the permissions/restrictions set out in the Act as well as the specific mandatory and default conditions which will be detailed in regulations issued by the Secretary of State. Licensing Authorities are able to exclude default conditions and also attach others, where it is thought necessary or appropriate.
16.2 Licensing Authorities are required by Section 153 of the Act, in making decisions about Premises Licences, to aim to permit the use of premises for gambling so far as it thinks it:-

- In accordance with any relevant codes of practice issued by the Gambling Commission;
- In accordance with any relevant guidance issued by the Gambling Commission;
- To be reasonably consistent with the Licensing Objectives and subject to both of the above provisions; and
- In accordance with the Authority's Policy and subject to all three of the above provisions.

Save as required by that section, each and every application for a licence will be considered and determined on its own individual merits having due regard to the Licensing Objectives, Codes of Practice, Guidance and Policy.

### 16.3 Definition of Premises:

Premises are defined in the Act as "any place". It is for the Licensing Authority to decide whether different parts of a building can be properly regarded as being separate premises. However this determination will always be considered in conjunction with the Guidance issued to Licensing Authorities by the Gambling Commission and will be determined on a question of fact in each circumstances. The Gambling Commission does not, however, consider that areas of a building that are artificially or temporarily separated can be properly regarded as different premises. The Licensing Authority will pay particular attention to applications where access to the licensed premises is through other premises (which themselves may be licensed or unlicensed).

### 16.4 Demand:

Demand is a commercial consideration and is not an issue for the Licensing Authority to consider. Neither will any questions or representations raised with the Licensing Authority regarding the morality of gambling be a matter for the Authority to take into account under any circumstances. The Licensing Authority will only consider those matters that directly relate to the licensing objectives contained within the Gambling Act 2005, or any codes of practice or guidance that accompany the Act.

### 16.5 Location:

Location will only be a material consideration in the context of the Licensing Objectives.
16.6 Duplication with other Regulatory Regimes:

In undertaking its licensing functions under the Act, the Licensing Authority is bound by other legislation including the Human Rights Act 1998 and the Crime and Disorder Act 1998.

Duplication with other statutory/regulatory regimes will be avoided where possible. The Licensing Authority will not consider whether a licence application is likely to be awarded Planning Permission or Building Control consent, nor will the Authority seek to attach conditions to a licence unless they are considered necessary for the promotion of the Licensing Objectives and will not attach conditions that are already adequately covered by other legislation.

### 16.7 Licensing Objectives:

Premises Licences granted must be reasonably consistent with the Licensing Objectives. In considering whether applications are consistent with the licensing objectives, the Licensing Authority will take into account the following:-
(i) Preventing gambling from being a source of crime or disorder, being associated with crime or disorder, or being used to support crime -

Whilst the Licensing Authority is aware that the Gambling Commission takes a leading role in preventing gambling from being a source of crime, it will nevertheless pay close attention to the proposed location of gambling premises in terms of promoting this licensing objective.

Where an area has known high levels of crime and disorder the Licensing Authority will consider carefully whether gambling premises are suitable to be located there, and will also consider whether it is reasonable and necessary to attach conditions such as the provision of door supervisors.
The Licensing Authority is aware, however, that there is a distinction between disorder and nuisance and that the prevention of nuisance is not a Licensing Objective under the Gambling Act 2005. The main distinction is that disorder will generally arise from patrons whereas nuisance issues will relate to the premises themselves.

## (ii) Ensuring that gambling is conducted in a fair and open way -

The Gambling Commission does not generally expect Licensing Authorities to be concerned with ensuring that gambling is conducted in a fair and open way. The Licensing Authority notes that, in relation to the licensing of tracks, its role will be different from other premises in that track operators will not necessarily have an Operating Licence. In those circumstances, the Premises Licence may need to contain reasonable and necessary conditions to ensure that the environment in which betting takes place is suitable.
(iii) Protecting children and other vulnerable persons from being harmed or exploited by gambling -

In practice, the Objective of protecting children from being harmed or exploited by gambling often means preventing them from taking part in, or being in close proximity to, gambling.

There is no definition of the term 'vulnerable person' in the Act, but this could include people who are gambling beyond their means and people who may not be able to make informed or balanced decisions about gambling due to a mental impairment, alcohol or drugs.

### 16.8 Conditions:

The Licensing Authority acknowledges that the mandatory and default conditions imposed by the Gambling Commission will normally be sufficient to regulate gambling premises. Therefore any conditions attached to Licences by the Licensing Authority will be reasonable, necessary and proportionate, will promote the licensing objectives and will be:-

- Relevant to the need to make the proposed premises suitable as a gambling facility;
- Directly related to the premises and the type of licence applied for;
- Fairly and reasonably related to the scale and type of premises; and
- Reasonable in all other respects.

In addition, the Licensing Authority will examine how applicants propose to address the licensing objectives. In considering applications the Licensing Authority may particularly take into account the following:

- Proof of age schemes
- CCTV
- Door Supervisors
- Supervision of entrances/machine areas;
- Physical separation of areas;
- Location of entry;
- Notices and signage;
- Specific opening hours; and
- With particular regard to vulnerable persons, measures such as the use of selfbarring schemes, provision of information, leaflets, and helpline numbers for organisations such as GamCare.
16.9 Decisions upon individual conditions will be made on a case-by-case basis and determined entirely on the individual merits of the application that has been made. Consideration will be given to using control measures, should there be a perceived need, such as the use of door supervisors, supervision of adult gaming machines, appropriate signage for adult only areas etc. Applicants will also be encouraged to offer their own suggestions about the way in which the Licensing Objectives can be effectively met.
16.10 It is acknowledged that there are conditions which the Licensing Authority cannot attach to Premises Licences. These are:-
- Any conditions on the Premises Licence which make it impossible to comply with an Operating Licence condition;
- Conditions relating to gaming machine categories, numbers, or method of operation;
- Conditions which provide that membership of a club or body be required (the Act specifically removes the membership requirement for casino and bingo clubs and this provision prevents it being reinstated); and
- Conditions in relation to stakes, fees, and the winning of prizes.


### 16.11 Door Supervisors:

The Licensing Authority may consider whether there is a need for door supervisors in terms of the Licensing Objectives of protecting children and vulnerable persons from being harmed or exploited by gambling and also in terms of preventing premises from becoming a source of crime and disorder. Any such
consideration by the Licensing Authority will be made on a case by case basis and determined on the individual merits of the application that has been made and will only be deemed reasonable and proportionate where the application makes the provision of door staff necessary. As the Act has amended the Security Industry Act 2001, door supervisors at casinos or bingo premises need not be licensed by the Security Industry Authority.

### 16.12 Credit:

Credit facilities are prohibited from being provided in casinos and bingo licensed premises. However, cash dispensers (ATMs) may be installed in such premises but the Licensing Authority may apply conditions prescribing where they are sited.
16.13 Betting Machines: (See Appendix 1 for definition)

In relation to Casinos, Betting Premises and Tracks, the Licensing Authority can restrict the number of betting machines, their nature and the circumstances in which they are made available by attaching reasonable and necessary conditions to a Betting Premises Licence or to a Casino Premises Licence (where betting is permitted in the Casino).
16.14 When considering whether to impose reasonable, necessary and proportionate conditions to restrict the number of betting machines in particular premises the Licensing Authority, among other things, may take into account:-

- The size of the premises;
- The number of counter positions available for person to person transactions; and
- The ability of staff to monitor the use of the machines by children and young persons or by vulnerable persons.
16.15 In deciding whether to impose reasonable, necessary and proportionate conditions to limit the number of betting machines, each application will be considered on its own individual merit, and proper account will be taken of codes of practice or guidance issued under the Act.


## 17. PROVISIONAL STATEMENTS

17.1 An application for a provisional statement can be made for premises where the applicant expects the premises to be constructed, altered or expects to acquire a right to occupy. Such applications are entirely separate and distinct from any applications for planning permission or building consent.
17.2 The Licensing Authority acknowledges that a premises licence under the Gambling Act 2005 may lawfully be granted to premises that are not ready to be used for gambling purposes, when the premises are being, or are about to be, constructed or altered and are premises that the applicant has a right to occupy and holds an Operating Licence which authorises them to carry on the activity for which the premises licence is sought. The Licensing Authority will consider attaching a condition preventing the use of the premises until the premises have been completed in accordance with the licence plan.
17.3 Where a provisional statement has been granted, the Licensing Authority may refuse an application for a premises licence (or grant it on terms different to those attached to the provisional statement) only by reference to matters:

- Which could not have been raised by representations at the provisional licence stage; or
- Which in the Authority's opinion, reflect a change in the operator's circumstances.
- Where the premises has not been constructed in accordance with the plan and information submitted with the provisional statement application. (This would apply in circumstances where there had been a substantial change to the plan; however the Licensing Authority will make every effort to discuss any concerns that it has with the applicant before making its decision).


## 18. REPRESENTATIONS AND REVIEWS

18.1 Representations and applications for review of a Premises Licence may be made by responsible authorities and interested parties.
18.2 The Licensing Authority can make a representation or apply for a review of the Premises Licence on the basis of any reason that it thinks is reasonable and necessary. For the purpose of exercising its discretion in these matters, the Authority has designated the Council's Head of Environmental \& Protective Services as being the proper person to act on its behalf.
18.3 The Licensing Authority will decide if a representation or application for a review is to be carried out on the basis of whether or not the request:

- Is frivolous or vexatious.
- Is made on the grounds that will certainly not cause the Authority to wish to alter/revoke/suspend the Licence or remove, amend or attach conditions to the licence.
- Is substantially the same as previous representations or requests for a review.
- Is in accordance with any relevant codes of practice issued by the Gambling Commission.
- Is in accordance with any relevant guidance issued by the Gambling Commission.
- Is reasonably consistent with the licensing objectives.
18.4 In terms of representations regarding Premises Licences following the grant of a provisional statement, no further representations from relevant authorities or interested parties will be taken into account unless they concern matters which could not have been addressed at the provisional statement stage, or unless they reflect a change in the applicant's circumstances.
18.5 There is no appeal against the Authority's determination of the relevance of an application for review.

19. ADULT GAMING CENTRES
19.1 An Adult Gaming Centre is defined in Appendix 1 of this policy. Entry to these premises is age restricted to persons 18 or over.
19.2 The Licensing Authority will have specific regard to the need to protect children and vulnerable persons from harm or being exploited by gambling. It will encourage the applicant to satisfy the Authority that they have taken reasonable and proportionate measures to ensure that under 18 year olds do not gain access to the premises, and that vulnerable persons should not be exploited on the premises.
19.3 The Licensing Authority will take account of any conditions applied to an Operating Licence in respect of such premises, but would also encourage applicants to voluntarily offer their own measures to promote the licensing objectives. Such measures may include:

- Proof of age schemes
- CCTV
- Supervision of entrances and machine areas
- Physical separation of areas
- Provision of information leaflets/helpline numbers for organisations such as GamCare
- Self barring schemes


## 20. (LICENSED) FAMILY ENTERTAINMENT CENTRES

20.1 A Licensed Family Entertainment Centre is defined in Appendix 1 of this policy. Entry to these premises is not generally age restricted, although entry to certain areas may be restricted dependent on the category of machines available for use.
20.2 The Licensing Authority will have specific regard to the need to protect children and vulnerable persons from harm or being exploited by gambling. It will encourage the applicant to satisfy the Authority that they have taken reasonable and proportionate measures to ensure that under 18 year olds do not gain access to any area of the premises that may contain adult only gaming machines and that vulnerable persons should not be exploited on the premises.
20.3 The Licensing Authority will take account of any conditions applied to an Operating Licence in respect of such premises, but would also encourage applicants to voluntarily offer their own measures to promote the licensing objectives. Such measures may include:

- Proof of age schemes
- CCTV
- Supervision of entrances and machine areas
- Physical separation of areas
- Provision of information leaflets/helpline numbers for organisations such as GamCare
- Self-barring schemes
- Measures/training for staff on how to deal with suspected truant school children on the premises
- Measures/training for staff by way of written procedures covering how staff would deal with unsupervised and obviously very young children being on the premises, or unsupervised children causing problems on or around the vicinity of the premises.
- Specific opening hours


## 21. CASINOS

The Licensing Authority has not passed a resolution under Section 166(1) of the Gambling Act 2005 which would allow it to grant a Casino licence.

Any future decision to pass or not pass such a resolution will be made by the Council's Licensing Committee and will need to be endorsed by the full Council, but will only be taken after a full consultation process has been undertaken within its area.
(Casinos are defined in Appendix 1 of this policy).

### 21.1 Casinos and Competitive Bidding:

The Licensing Authority is aware that where a Licensing Authority's area is enabled to grant a Premises Licence for a new style casino, there are likely to be a number of operators which will want to run a casino. In such situations the Council will run a competition in line with Regulations and Codes of Practice issued under the Act by the Secretary of State.

### 21.2 Betting Machines:

The Licensing Authority can restrict the number of betting machines, their nature and the circumstances in which they are made available by attaching reasonable and necessary conditions to a Betting Premises Licence or to a Casino Premises Licence (where betting is permitted in the casino). When considering whether to impose a reasonable and necessary condition to restrict the number of betting machines in particular premises, the Licensing Authority, amongst other things should take into account:-

- The size of the premises;
- The number of counter positions available for person to person transactions; and
- The ability of staff to monitor the use of the machines by children and young persons or by vulnerable persons;
- The steps that the applicant has taken, or is offering, to positively and proportionately promote the licensing objectives.
21.3 In deciding whether to impose reasonable and necessary conditions to limit the number of betting machines, each application will be considered entirely on its own individual merits and account will be taken of all Codes of Practice or Guidance that has been issued under the Act.
21.4 Credit:

Credit facilities are prohibited in casinos; however, this does not prevent the installation of ATMs on the premises, although the Licensing Authority may attach conditions as to the siting of such machines.

## 22. BINGO PREMISES

22.1 A Bingo premises is defined in Appendix 1 of this policy. Entry to these premises is not generally age restricted although entry to certain areas may be restricted, dependent on the category of machines available for use. Children are not allowed to participate in any form of gambling on the premises other than the use of category D machines.
22.2 The Licensing Authority will take account of any conditions applied to an Operating Licence in respect of such premises.
22.3 Door Supervisors at bingo premises are exempt from the need to be SIA registered.
22.4 Credit:

Credit facilities are prohibited in premises licensed for Bingo; however, this does not prevent the installation of ATMs on the premises, although the Licensing

Authority may attach conditions as to the siting of such machines, for example by requiring adequate separation from areas used for gambling.

## 23. BETTING PREMISES

23.1 Betting Premises are defined in Appendix 1 of this policy.
23.2 Children and young persons are not permitted to access betting premises and it is an offence for those persons under 18 years of age to bet.
23.3 The Licensing Authority will have specific regard to the need to protect children and vulnerable persons from harm or being exploited by gambling. It will encourage the applicant to satisfy the Authority that they have taken reasonable and proportionate measures to ensure that under 18 year olds do not gain access to the premises and that vulnerable persons should not be exploited on the premises.
23.4 The Licensing Authority will take account of any conditions applied to an Operating Licence in respect of such premises, but would also encourage applicants to voluntarily offer their own measures to promote the licensing objectives. Such measures may include:

- Proof of age schemes
- CCTV
- Location of entry
- Supervision of entrances and machine areas
- Physical separation of areas
- Provision of information leaflets/helpline numbers for organisations such as GamCare
- Self barring schemes
- Opening hours


## 24. TRACKS

24.1 A Track is defined in Appendix 1 of this policy. Entry to these premises is generally age restricted other than on event days. On event days, specific areas within the Track may also be age restricted dependent on the licensable activities taking place, for example an area where category $C$ machines or above are provided.

## 25. TRAVELLING FAIRS

25.1 Travelling fairs do not require any permit to provide gaming machines, but are required to comply with the legal requirements as to the way the machine operates. They can provide an unlimited number of Category D gaming machines, provided that facilities for gambling amount to no more than an ancillary amusement at the fair.
25.2 The Gambling Act 2005 defines a travelling fair as 'wholly or principally' providing amusements and must be on a site that has been used for fairs for no more than 27 days per calendar year.
25.3 It is for the Licensing Authority to determine whether the statutory requirement that the facilities for gambling amount to no more than an ancillary amusement at a
travelling fair is met, where Category D machines and/or equal chance prize gaming without a permit are to be made available for use.
25.4 The Licensing Authority will determine whether or not a travelling fair falls within the statutory definition and acknowledges that the 27 day statutory maximum for the land being used for the fair is per calendar year. This applies to the site that the fair is held on, regardless of whether it is the same, or different, travelling fairs that are occupying the site.

PART C
PERMITS/TEMPORARY OR OCCASIONAL USE
NOTICES/REGISTRATIONS

## 26. GENERAL

26.1 Forms and method of application, and any additional information or documents required, for permits covered by this section are available from the Council's website, www.colchester.gov.uk, the Department for Culture Media and Sport website, www.culture.gov.uk or on request from the Council's Customer Service Centre at Angel Court, High Street, Colchester.

## 27. UNLICENSED FAMILY ENTERTAINMENT CENTRE GAMING MACHINE PERMITS

27.1 Where a premises does not hold a Premises Licence but wishes to provide gaming machines, it may apply to the Licensing Authority for an unlicensed Family Entertainment Centre Gaming Machine Permit. It should be noted, however, that the applicant must show that the premises will be wholly or mainly used for making gaming machines available for use. Any number of category D machines can be provided by a family entertainment centre (FEC) subject to considerations such as Fire and Health and Safety Regulations.
27.2 The Licensing Authority may only grant or reject an application for a permit; it cannot impose or attach any conditions to a grant. Permits that have been granted will remain in force for 10 years unless surrendered, lapsed or renewed.
27.3 Where a permit has been refused, the Licensing Authority will notify the applicant of its reasons for refusal and the applicant will have a right of appeal against any such decision made.
27.4 The Gambling Commission is not involved in this process, as neither an operating licence nor a personal licence is required.
27.5 Unlicensed Family Entertainment Centres are particularly likely to appeal to children and young persons. It is therefore essential that before any grant of gaming machine permit the Licensing Authority satisfies itself as to the suitability of the applicant and the operation being proposed in the following ways:

- The applicant has demonstrated that the premises will be used as an unlicensed Family Entertainment Centre and can show that they have permission to occupy the premises; and
- The applicant has consulted the Chief Officer of Police for this area on their application.


### 27.6 Statement of Licensing Principles

In addition to the above, the Licensing Authority will also expect the applicant to show that there are written policies and procedures in place to protect children from harm. Harm in this context is not limited to harm from gambling but includes wider child protection considerations. The suitability of such policies and procedures will be considered on their merits, however, they may include:-

- A basic Criminal Record Bureau check for staff or equivalent criminal records check for the applicant \& also the person who has the day to day control of the premises;
- Training covering how staff would deal with:-
- unsupervised, very young children being on the premises, or
- children causing perceived problems on, or around, the premises.
- Measures/training for staff on how to deal with suspected truant school children on the premises.
- Measures/training for staff by way of written procedures covering how staff would deal with unsupervised and obviously very young children being on the premises, or unsupervised children causing problems on or around the vicinity of the premises.
- Details of opening hours
- Details of the location of entrances and exits
- Details of the number and location of category D machines
- Compliance with BACTA's (British Amusement Catering Trade Association) Code of Practice for Amusement with Prizes Machines in Family Entertainment Centres.
27.7 A table showing the various categories of Gaming Machines and the maximum stakes and prizes permissible is shown in Appendix 5 of this document.
27.8 Detailed information on which types of gambling premises may have a particular category of Gaming Machine is shown on a separate table as Appendix 8 of this licensing policy.


## 28. (ALCOHOL) LICENSED PREMISES GAMING MACHINE PERMITS

28.1 There is provision in the Act for premises licensed to sell alcohol for consumption on the premises (under the Licensing Act 2003) to automatically have two gaming machines, of Categories $C$ and/or $D$, by the person who holds the 'on' premises licence notifying the Licensing Authority at least two months before the expiry of their current permit or of their intention to make gaming machines available for use. Gaming machines can only be located on licensed premises that have a bar for serving alcohol to their customers.
28.2 The Licensing Authority has no discretion on whether to consider this notification or to refuse it. However it can remove the automatic authorisation in respect of any particular premises by making an order under Section 284 of the Gambling Act 2005, which provides for the Licensing Authority to make such an order in the following circumstances:

- Provision of the machines is not reasonably consistent with the pursuit of the licensing objectives;
- Gaming has taken place on the premises that breaches a condition of Section 282 of the Gambling Act 2005, for example if the gaming machines have been made available in a way that does not comply with the requirements on the location and operation of gaming machines;
- The premises are mainly used for gaming; or
- An offence under the Gambling Act 2005 has been committed on the premises.
28.3 Before making such an order, the Licensing Authority must give the premises licence holder (the licensee) a minimum 21 days notice that it intends to make the order and consider representations that the premises licence may make against it. The Licensing Authority will hold a hearing to consider the matter if requested to do so by the licensee. If no appeal is made the order will take effect 21 days after the notice of intention was given.
28.4 The Licensing Authority can issue a gaming machine permit for any number of category C or D machines, but such a measure would be as a replacement to the automatic entitlement to two machines not as an addition to it.
28.5 Where the 'on' premises licence holder wishes to provide more than two gaming machines, an application for a permit must be made to the Licensing Authority with the prescribed fee. There is no restriction under the Act on the number of machines that may be applied for and applications to vary the number of machines may be made at any time. However it should be noted that the Colchester Borough Council as the Licensing Authority will only grant a maximum of four machines without the need for the application to be considered by the Licensing Committee.
28.6 The Licensing Authority has the power to reduce the number of machines granted. It is also able to cancel a permit if for example the premises are used wholly or mainly by children, or an offence under the Act has been committed, or the holder of the permit fails to pay the annual fee. There is a right of appeal against such a cancellation and where an appeal has been made the cancellation does not take effect until the period for determining the appeal has elapsed.
28.7 Premises such as Hotels or Restaurants that restricted to only selling alcohol where it is ancillary to a table meal will not be able to apply for a Permit.
28.8 Where all new applications for more than two gaming machines is received, the Licensing Authority will specifically have regard to the need to protect children and vulnerable persons from harm, or from being exploited by gambling.
28.9 The Licensing Authority will expect the applicant to satisfy the Authority that there will be sufficient measures to ensure that under 18 year olds or vulnerable persons do not have access to the adult only machines. Measures will cover such issues as:
- Adult machines being in sight of the bar;
- Adult machines being in sight of staff who will monitor that the machines are not being used by those under 18;
- Awareness and use of proof of age verification.
- Appropriate notices and signage specifying age restrictions, for example no under 18's to play this machine;
- Regarding the protection of vulnerable persons, the Licensing Authority will consider measures such as the use of self-barring schemes, provision of information and leaflets/help-line numbers for organisations such as GamCare; and
- Adequate separation of gaming machines and any cash dispensers or ATM's located on the premises.

The Licensing Authority can decide to grant an application with a smaller number of machines and/or a different category of machines than that applied for but conditions other than these cannot be attached.
28.10 Where the Licensing Authority is satisfied that the applicant has provided sufficient measures to protect children and vulnerable persons from harm, or from being exploited by gambling, the Licensing Authority will grant permits allowing up to a maximum of four machines per premises without the need for the application to be considered and determined by the Licensing Sub Committee.
28.11 The location and operation of machines under the automatic entitlement or the permit must comply with the Gaming Machines Code of Practice published by the Gambling Commission.
28.12 It is possible that some alcohol licensed premises may apply for a premises licence for their non-alcohol licensed areas. Any such application would most likely need to be applied for, and dealt with, as an Adult Gaming Centre Premises Licence.
28.13 An applicant for an alcohol licensed premises gaming permit has a right of appeal to a Magistrates Court against any decision taken by the Licensing Authority not to issue a gaming machine permit or to cancel a permit

## 29. PRIZE GAMING PERMITS

### 29.1 Statement of Licensing Principles

The Licensing Authority will expect the applicant to show that there are written policies and procedures in place to protect children from harm. Harm in this context is not limited to harm from gambling but includes wider child protection considerations. The suitability of such policies and procedures will be considered on their merits, however, they may include:-

- A basic Criminal Record Bureau check or equivalent criminal records check for the applicant and the person having day to day control of the premises;
- Training covering how staff would deal with:-
- unsupervised, very young children being on the premises, or
- children causing perceived problems on/around the premises or suspected truant children
- How the applicant proposes to ensure that children will be protected from harm while on the premises.

In making its decision on an application for a Permit, the Licensing Authority does not need to have regard to the Licensing Objectives, but must have regard to any Gambling Commission guidance.
29.2 Applicants should note that there are conditions in the Act that permit holders, Adult Gaming Centres, Family Entertainment Centres, Unlicensed Family Entertainment Centres and Travelling Fairs must comply with. These conditions are as follows:

- The limits on participation fees, as set out in regulations, must be complied with;
- All chances to participate in the gaming must be allocated on the premises on which the gaming is taking place and on one day; the game must be played and completed on the day the chances are allocated; and the result of the game must be made public in the premises on the day that it is played;
- The prize for which the game is played must not exceed the amount set out in regulations (if a money prize), or the prescribed value (if a non-monetary prize); and,
- Participation in the gaming must not entitle the player to take part in any other gambling.
29.3 The Gambling Act 2005 makes no provision for the grant of permits to premises such as fish and chip shops, takeaways, cafes or Taxi and Private Hire offices.
29.4 An application can only be made by a person who occupies or plans to occupy the relevant premises. The applicant must be over 18 years of age. No application can be made for a permit if a premises licence or club gaming permit is in effect for the same premises, neither can a permit be issued in respect of a vessel or vehicle.
29.5 The Licensing Authority can specify the form and manner in which the application should be made. For example, it can ask for insurance certificates or plans of the premises to accompany any such application. The Authority must also consult with the Chief Officer of Police for their area about the application before any grant is made for the permit.
29.6 An application must also specify the premises and the nature of the gaming for which a permit is sought. Applicants must also be able to demonstrate the following:
- That they understand the limits to stakes and prizes that are set out in Regulations; and
- That the gaming offered is within the law.
29.7 The Licensing Authority can only grant or refuse an application for a permit and cannot add any conditions to it.
29.8 A permit runs for ten years unless it ceases to have effect or is renewed. There is no annual fee for a prize gaming permit.
29.9 There is a right of appeal to the Magistrates Court against any decision made by the Licensing Authority to refuse to grant a permit.


## 30. PRIZE GAMING WITHOUT A PERMIT

30.1 An Operating Licence permits Casinos to provide all games of chance except Bingo. To offer bingo, the casino would need to obtain a Bingo Operators Licence or apply to the Licensing Authority for a prize gaming permit.
30.2 Any type of prize gaming can be provided in Adult Gaming Centres and Licensed Family Entertainment Centres.
30.2 Unlicensed Family Entertainment Centres can offer equal chance prize gaming under the authority of their gaming machine permit without the need to hold a prize gaming permit.
30.3 Travelling fairs can offer equal chance prize gaming without the need to hold a permit provided that the facilities given over to gambling are an ancillary amusement at the fair.
30.4 Section 293 of the Gambling Act 2005 sets out four conditions that Adult Gaming Centres, Family Entertainment Centres, Unlicensed Family Entertainment Centres and Travelling Fairs must comply with in order to lawfully offer prize gaming. These conditions are as follows:

- The limits on participation fees, as set out in regulations, must be complied with;
- All chances to participate in the gaming must be allocated on the premises on which the gaming is taking place and on one day; the game must be played
and completed on the day the chances are allocated; and the result of the game must be made public in the premises on the day that it is played;
- The prize for which the game is played must not exceed the amount set out in regulations (if a money prize), or the prescribed value (if a non-monetary prize); and,
- Participation in the gaming must not entitle the player to take part in any other gambling.


## 31. CLUB GAMING AND CLUB MACHINE PERMITS

31.1 Members' clubs and miners' welfare institutes may apply for a Club Gaming Permit and/or a Club Gaming Machine Permit, but are restricted by category and number of machines, and to equal chance gaming and games of chance.
31.2 Club gaming permits allow the premises to provide 3 gaming machines of categories B, C or D, equal chance gaming and games of chance as set out by regulation. Statutory conditions prohibit the use of category B or C machines by children.
31.3 Commercial clubs may only apply for a Club Machine Permit, which allows the premises to provide 3 gaming machines in total for machine categories B, C or D. Statutory conditions prohibit the use of category B or C machines by children.
31.4 A Members Club must satisfy the following criteria;

- Have at least 25 members;
- Must be established and conducted "wholly or mainly" for purposes other than gaming, unless the gaming is permitted by separate regulations;
- Must be permanent in nature
- Members' clubs must not be conducted as a commercial enterprise;
- Members' clubs must be controlled by the members equally and conducted for the benefit of its members.
31.5 The Licensing Authority can only grant or refuse a permit and cannot attach any conditions to it. There is a right of appeal against any decision taken by the Licensing Authority to refuse an application for a permit.
31.6 An application may only be refused by the Licensing Authority on the following grounds:
- The applicant does not fulfil the requirements for a members' club or miners' welfare institute or commercial club and therefore is not entitled to receive the type of permit for which it has applied;
- The applicant's premises are used wholly or mainly by children and/or young persons;
- An offence under the Act or a breach of a permit has been committed by the applicant while providing gaming facilities;
- A permit held by the applicant has been cancelled in the previous ten years; or
- An objection has been lodged by the Gambling Commission or the Police.
31.7 A fast-track procedure is available for premises that hold a Club Premises Certificate under Section 72 of the Licensing Act 2003. There are no opportunities for either the Gambling Commission or the Police to object to an application made under this procedure.
31.8 The Licensing Authority can refuse an application for a permit under this procedure on the following grounds:
- That the club is established primarily for gaming, other than gaming prescribed under section 266 of the Gambling Act 2005;
- That in addition to the prescribed gaming, the applicant provides facilities for other gaming; or
- That a club gaming permit or club machine permit issued to the applicant in the last ten years has been cancelled.


## 32. TEMPORARY USE NOTICES (TUNs)

32.1 The persons designated to receive TUNs and to issue objections are specified in Appendix 5 of this licensing policy.
32.2 The definition of a TUN is shown in Appendix 1 of this licensing policy.
32.3 A TUN may only be granted to a person or company holding an Operating Licence relevant to the temporary use of the premises. Regulations have been issued by the Secretary of State prescribing the activities to be covered. At present a temporary use notice can only be granted for equal chance gaming.
32.4 For the purpose of a TUN, a set of premises is the subject of a TUN if any part of the premises is the subject of the Notice. This prevents one large premises from having a TUN in effect for more than 21 days per year by giving a Notice in respect of different parts.
32.5 The definition of "a set of premises" will be a question of fact in the particular circumstances of each Notice that is given. In considering whether a place falls within the definition of "a set of premises" the Licensing Authority will consider, amongst other things, the ownership/occupation and control of the premises.
32.6 The Licensing Authority will object to Notices where it appears that their effect would be to permit regular gambling in a place that could be described as one set of premises.

## 33. OCCASIONAL USE NOTICES

33.1 Occasional Use Notices defined in Appendix 1 of this licensing policy, apply only to tracks, which are described as being premises on any part of which a race or other sporting events take place, or is intended to take place. Tracks need not be a permanent fixture.
33.2 OUN's are intended to permit licensed betting operators who have the appropriate permission of the Gambling Commission to use tracks for short periods for conducting betting. The OUN dispenses with the need for a Betting Premises Licence for the track.
33.3 The Licensing Authority has very little discretion as regards these Notices, aside from ensuring that a statutory limit of 8 days in a calendar year is not exceeded.
33.4 The Licensing Authority will, however, consider the definition of a track and whether the applicant is permitted to avail him/herself of the Notice.
33.5 The person in the Licensing Authority who is designated to receive the OUN's and assess validity is specified in the scheme of delegation as shown in Appendix 3 of this licensing policy. A copy must also be served on the local Chief Police Officer for the area.

## 34. SMALL SOCIETY LOTTERIES

34.1 The definition of a Small Society Lottery is contained in Appendix 1 of this licensing policy and these require registration with the Licensing Authority.
34.2 The Gambling Act 2005 states that a lottery is unlawful unless it is run in accordance with an operating licence issued by the Gambling Commission or it is an exempt lottery. The exemptions are as follows:

- Incidental non commercial lotteries: those that are run as an additional amusement at non-commercial events with tickets sold only during the event such as a raffle at a dance or church fair;
- Private lotteries: those that require membership of a society, place of work or single residential unit (e.g. a raffle at a student hall of residence);
- Customer lotteries: run by occupiers of a business for the benefit of the customers who buy tickets sold on the premises (e.g. a supermarket holding a hamper raffle); and
- Small society lotteries.
34.3 Local Authorities are responsible for the registration of small society lotteries in their area. These are non-commercial societies as defined in Section 19 (of the Gambling Act 2005), which states that a society is non-commercial if it is established and conducted for the following reasons:
- For charitable purposes
- For the purpose of enabling participation in, or of supporting, sport, athletics or a cultural activity: or
- For any other non-commercial purpose other than private gain.

| Appendix 1 | Definitions/Glossary of Terms |
| :--- | :--- |
| Appendix 2 | Responsible Authorities |
| Appendix 3 | Scheme of Delegation |
| Appendix 4 | How to make a Representation |
| Appendix 5 | How to apply for a Premises Licence/Temporary Use Notice |
| Appendix 6 | Fees |
| Appendix 7 | Useful contacts |
| Appendix 8 | Gaming Machines |
| Appendix 9 | Map of the Borough of Colchester |
| Appendix 10 | List of Consultees Notified of Policy Review |
| Appendix 11 | Gaming Permits |
| Appendix 12 | Multi Lingual Translations |

## DEFINITIONS/GLOSSARY OF TERMS

| TERM OR PHRASE | DEFINITION |
| :---: | :---: |
| The Act | The Gambling Act 2005 |
| Licensing Authority | Colchester Borough Council acting under Section 2 of the Act. |
| Licensing Objectives | As defined in Paragraph 2 of this Policy. |
| The Council | Colchester Borough Council |
| Colchester Borough | The area of Colchester Borough administered by the Council (see map - Appendix 9) |
| The Commission | The Gambling Commission |
| The Policy | The Statement of Licensing Principles published by the Licensing Authority under Section 349 of the Act. |
| Premises | Any place, including a vehicle, vessel or moveable structure. |
| Responsible Authorities | - Colchester Borough Council acting as the Licensing Authority <br> - Gambling Commission <br> - Essex Police <br> - Essex County Fire and Rescue Service <br> - Local Planning Authority, i.e. Colchester Borough Council Planning Department <br> - The authority having functions in relation to the environment or harm to human health, i.e. Colchester Borough Council Environmental Control <br> - Essex Local Safeguarding Children's Board <br> - HM Revenue and Customs <br> - Other persons prescribed by the Secretary of State |
| Interested Party | A person who:- <br> - Lives sufficiently close to the premises to be likely to be affected by authorised activities; <br> - Has business interests that might be affected by authorised activities; or <br> - Represents persons in either of these two groups. <br> See Paragraph 11 for the criteria the Licensing Authority will apply in determining who lives or has business interests sufficiently close to the premises that they are likely to be affected by any authorised activities. |
| Regulations | Regulations made by the Secretary of State under the Gambling Act 2005. |
| Code of Practice | Any relevant code of practice under Section 24 of the Act. |
| Mandatory Conditions | Specified conditions provided by Regulations under Section |


|  | 176 of the Act to be automatically attached to Premises <br> Licences. (Conditions may be general in nature; either <br> attached to all licences of a particular kind, or may be <br> specific to individual premises. |
| :--- | :--- |
| Default Conditions | As Mandatory Conditions except that they can be excluded <br> by the Licensing Authority. This may apply to all premises <br> licences, to a class of premises licence, or licences for <br> specified circumstances. |


| Premises Licences | Licences issued by the Licensing Authority for:- <br> - Casino premises <br> - Bingo premises <br> - Betting premises, including tracks <br> - Adult Gaming Centres <br> - Family Entertainment Centres |
| :---: | :---: |
| Operating Licences | Issued by the Gambling Commission:- <br> - Casino Operating Licence <br> - Bingo Operating Licence <br> - General Betting Operating Licence <br> - Pool Betting Operating Licence <br> - Betting Intermediary Operating Licence <br> - Gaming Machine General Operating Licence (for an Adult Gaming Centre Operator or a Family Entertainment Centre) <br> - Gaming Machine Technical Operating Licence (to manufacture, supply, install, adapt, maintain or repair a gaming machine or part of a gaming machine) <br> - Gambling Software Operating Licence (to manufacture, supply, install or adapt gambling software) <br> - Lottery Operating Licence |
| Personal Licences | Licences issued by the Gambling Commission alongside an Operating Licence to persons holding a specified management office and other key staff carrying out specified operational functions. |
| Permits | Permits issued by the Licensing Authority for:- <br> - Unlicensed Family Entertainment Centres <br> - Prize Gaming <br> - Gaming Machines (on alcohol related premises) <br> - Club Gaming and Club Gaming Machines |
| Temporary Use Notices | To allow the temporary use of premises by a gambling operator for gambling where there is no Premises Licence in place. |
| Occasional Use Notices | For use on eight days or less in a calendar year for permitting betting on a track without the need to hold a full premises licence. |
| Child | An individual who is less than 16 years old. |


|  | Young Person |
| :--- | :--- |
| Adult | An individual who is not a child but who is less than 18 <br> years old. |
| Gaming Machine | An individual who is not a child or a young person. |
| Adult Gaming Centre | A machine which is designed or adapted for use by <br> individuals to gamble. |
| Bingo | Premises limited to entry by adults making Category B, C <br> and D gaming machines available to their customers. |
| Casino | No statutory definition provided but the term has its ordinary <br> and natural meaning. A game where a card is covered by <br> numbers called until the card is full with cash or prizes being <br> won, i.e. a game of equal chance. |
| Club Gaming | Premises with an arrangement whereby people are given <br> an opportunity to participate in one or more casino games, <br> i.e. games of chance which are not equal chance gaming. |
| Betting Machines | Equal chance gaming and games of chance in members' <br> clubs and miners' welfare institutes (but not commercial <br> clubs). |
|  | A machine designed or adapted for use to bet on future real <br> events. (Not a gaming machine). |


| Licensed Family <br> Entertainment Centre | Premises offering Category C gaming machines that are <br> restricted to adults and offering Category D machines to <br> children and young persons in segregated areas. |
| :--- | :--- |
| Unlicensed Family <br> Entertainment Centre | Premises offering Category D machines only with <br> unrestricted entry. |
| Prize Gaming | Gaming where the nature and size of the prize is not <br> determined by the number of people playing or the amount <br> paid for or raised by the gaming. Prizes are determined by <br> the operator before play commences. |
| Track | A site (including horse racecourses and dog tracks) where <br> races or other sporting events take place. |
| Travelling Fair | A fair 'wholly or principally' providing amusements on a site <br> not used for more than 27 days per calendar year. |
| Lotteries | Either a Licensed Lottery or an Exempt Lottery. <br> Licensed LotteryA Large Society Lottery or a Local Authority Lottery. They <br> require registration with the Gambling Commission. |
| Exempt Lottery | A Small Society Lottery, an Incidental Non-Commercial |


|  | Lottery, a Private Lottery (Private Society, Work or <br> Residents' Lottery), or a Customer Lottery. |
| :--- | :--- |
| Small Society Lottery | A lottery with total value of tickets for one lottery less than <br> £20,000 (or separate lotteries less than £250,000 in a <br> calendar year) requiring registration with the Licensing <br> Authority. |
| On Course Betting- <br> Tracks | Betting that takes place on a track while races are taking <br> place. |
| Off Course Betting | Betting that takes place other than at a track, e.g. at a <br> licensed betting shop. |
| Off Course Betting - <br> Tracks | Betting that takes place in a self contained betting premises <br> with the track premises providing facilities for off course <br> betting, i.e. on other events, not just those taking place on <br> the track. (Off course betting such as this normally only <br> operates on race days). |
| Members Club | A Club that must:: <br> - <br> - Have at least 25 members <br> - Be established and conducted 'wholly or mainly' for <br> purposes other than gaming <br> - Be permanent in nature <br> - Not be established to make commercial profit <br> - Be controlled by its members equally. |

## RESPONSIBLE AUTHORITIES

The following table shows the Responsible Authorities designated under the Act and their relevant contact details.

| RESPONSIBLE AUTHORITY | CONTACT DETAILS |
| :---: | :---: |
| Licensing Authority | Licensing Manager <br> Colchester Borough Council <br> Environmental and Protective Services <br> Po Box 889 <br> Rowan House <br> 33 Sheepen Road <br> Colchester <br> Essex <br> CO3 3WG <br> Tel: 01206282520 <br> Fax: 01206282598 <br> e-mail address: licensing@colchester.gov.uk <br> Website: www.colchester.gov.uk |
| Gambling Commission | Gambling Commission <br> Victoria Square House <br> Victoria Square <br> Birmingham <br> B2 4BP <br> Tel: 01212306500 <br> Fax: 01212372236 <br> e-mail address: info@gamblingcommission.gov.uk <br> Website: www.gamblingcommission.gov.uk |
| Essex Police | Police Licensing Officer <br> Essex Police <br> Colchester Police Station <br> 10 Southway <br> Colchester <br> Essex <br> CO3 3BU <br> Tel: 01206762212 <br> e-mail address: ED-Licensing@essex.pnn.police.uk <br> Website: www.essex.police.uk |
| Essex County Fire \& Rescue Service | Community Commander <br> Colchester \& Tendring Community Command <br> Block C <br> Park Road <br> Colchester <br> Essex <br> CO3 3UL |


|  | Tel: 01206574255 <br> e-mail address: ct.command@essex-fire.gov.uk Website: www.essex-fire.gov.uk |
| :---: | :---: |
| Planning Services | Planning Services Manager <br> Colchester Borough Council <br> PO Box 889 <br> Rowan House <br> 33 Sheepen Road <br> Colchester <br> Essex <br> CO3 3WG <br> Tel: 01206282424 <br> e-mail address: licensing@colchester.gov.uk <br> Website: www.colchester.gov.uk |
| Environmental Protection | Environmental Control Manager <br> Colchester Borough Council <br> PO Box 889 <br> Rowan House <br> 33 Sheepen Road <br> Colchester <br> Essex <br> CO3 3WG <br> Tel: 01206282590 <br> e-mail: environmentalcontrolteam@colchester.gov.uk <br> Website: www.colchester.gov.uk |
| Essex County Council Children's Safeguarding Service | Head of Children Protection Children's Safeguarding Service Licensing Applications 70 Duke Street County Hall Chelmsford CM1 1LP <br> Tel: 01245436744 <br> Email: licenceapplications@essex.gov.uk Website: www.essexcc.gov.uk |
| HM Revenue \& Customs | H M Revenue \& Customs <br> National Registration Unit (Betting \& Gaming) <br> Portcullis House <br> 21 India Street <br> Glasgow <br> G2 4PZ <br> Tel: 01415553633 <br> e-mail: nrubetting\&gaming@hmrc.gsi.gov.uk |

## SCHEME OF DELEGATION

Licensing Authority Delegations as permitted under the Gambling Act 2005.
(Note: X indicates the lowest level at which decisions are delegated (within Guideline limits)).

| Matter to be dealt <br> with | Council | Licensing <br> Sub-Committee | Officers <br> (Head of <br>  <br> Protective Services <br> unless indicated). |
| :--- | :--- | :--- | :--- |
| Final approval of <br> three year licensing <br> policy | X |  |  |
| Fee Setting |  | Where representations <br> have been received and not <br> withdrawn | Where no <br> representations <br> received or <br> representations have <br> been withdrawn |
| Application for <br> Premises Licence |  | Where representations <br> have been received and not <br> withdrawn | Where no <br> representations <br> received or <br> representations have <br> been withdrawn |
| Application for a <br> variation to a licence |  | Where representations <br> have been received from <br> the Commission | Where no <br> representations <br> received from the <br> Commission |
| Application for a <br> transfer of a licence |  | Where representations <br> have been received and not <br> withdrawn | Where no <br> representations <br> received from the <br> Commission |
| Application for a <br> provisional <br> statement |  |  | Chief Executive |
| Review of premises <br> licence |  |  | Where objections have <br> been made (and not <br> withdrawn) |
| (will make decision <br> as to whether to seek <br> review of premises <br> licence on behalf of <br> Licensing Authority) |  |  |  |
| Application for club <br> gaming/club <br> machine permits |  | Where no objections <br> made/objections <br> have been withdrawn |  |
| Cancellation of club <br> gaming/club <br> machine permits |  |  |  |
| Application for other <br> permits |  |  |  |
| Cancellation of <br> licensed premises <br> paming machine |  |  |  |


| temporary use <br> notices |  |  |  |
| :--- | :--- | :--- | :---: |
| Decision to give a <br> counter notice to a <br> temporary use <br> notice |  | X |  |
| Policy to permit/not <br> to permit Casino's | X |  |  |
| Consideration of an <br> Occasional Use <br> Notice |  |  | X |

## REPRESENTATIONS/REVIEWS/HEARINGS/APPEALS

## Who can make representations or seek reviews?

Only 'Interested Parties' and 'Responsible Authorities' may make 'relevant representations' in respect of applications made for the grant or variation of a Premises Licence and may seek a review of licences granted.

## What are relevant representations?

'Relevant representations' generally fall into 2 categories - those in relation to an application for the grant or variation of a premise's licence and those for an application to review a premise's licence.

## Representations will be relevant if they: -

- relate to the promotion of the licensing objectives, the Statement of Licensing Principles, the Gambling Commission's Guidance or any Codes of Practice, and
- are made within the prescribed period and have not been withdrawn.

Representations will not be relevant if they relate solely to issues such as demand, planning, traffic congestion, public nuisance or fire. This list is not exhaustive and each case will be judged on its own merits. However it should be noted that there is no appeal against the Authority's determination of whether a representation is relevant, or not.

The table below will list those provisions about which representations may be made, the timescales within which and by whom they may be made. Regulations to prescribe these matters will be issued in due course by the Secretary of State under Section 160 of the Gambling Act 2005.

| Provision under <br> which hearing is held. | Period of time within <br> which representations <br> must be made. | Persons who may <br> make <br> representations. |
| :--- | :---: | :--- |
| Application for <br> premises licence | 28 | Responsible authorities <br> Interested parties |
| Application for a <br> provisional statement | 28 | Responsible authorities <br> Interested parties |
|  | Responsible authorities <br> Interested parties |  |
|  |  | Chief of police |
| Application for review <br> of premises licence | 28 | Responsible authorities <br> Interested parties |



14 days of receipt of temporary use notice.

All those that received a copy of the Temporary Use Notice

| Counter notice to <br> Occasional Use Notice | Counter notice issued <br> where the use exceeds <br> permitted limits. | Licensing authority |
| :--- | :--- | :--- |

- It should be noted that the Licensing Authority must issue a counter notice where the use of the same premises under a Temporary Use Notice or Occasional Use Notice would exceed the permitted limits, which are 21 days per 12-month period in respect of TUN's and 8 days per calendar year in respect of OUN's.


## Reviews

The Licensing Authority must hold a hearing to review a premises licence where an application is made in the prescribed form by a Responsible Authority or Interested Party seeking a review of the licence unless in the opinion of the Licensing Authority the grounds on which the review is sought: -

- are not relevant to the licensing objectives, the Statement of Licensing Principles, the Gambling Commission's Guidance or any Codes of Practice,
- are frivolous, vexatious or will certainly not cause the authority to revoke, suspend, remove, amend or attach conditions to a licence,
- are identical or substantially similar to: -
- grounds in an earlier application for review made in respect of the same premises and already determined, or
- representations considered by the Licensing Authority in granting the premises licence or certificate, or
- representations which would have been considered except they were excluded representations following a provisional statement, and
- a reasonable interval has not elapsed since the earlier application for review or grant of the licence or certificate.

It should be noted that there is no appeal against the Authority's determination of whether a representation is relevant, or not.

## Hearings

A hearing must be held as soon as it is reasonably practicable after the expiry of any period for representations prescribed under Sections 161(2), 197(6) or 200(5) of the Act. Where relevant representations have been made and accepted by the Licensing Authority to review a premises licence or where objections have been received to the grant of a Temporary Use Notice (TUN), in the case of Temporary Use Notices, objections must be made to the person who lodged the TUN and a copy served on the Licensing Authority within at least 14 days of the date of the TUN.

## Appeals

Any person aggrieved by the decision of the Licensing Sub-Committee can appeal to the Magistrates' Court within 21 days of receiving notice of the Licensing Authority's decision.

## GENERAL GUIDANCE ON ACTIVITIES \& PERMISSIONS UNDER THE GAMBLING ACT 2005

This guidance covers only those aspects of the Gambling Act 2005 that are the responsibility of the Licensing Authority, for example the grant of premises licences, temporary use notices and occasional use notices. Guidance on the responsibilities of the Gambling Commission can be obtained via the following link: -
www.gamblingcommission.gov.uk

## PREMISES LICENCES

A premises licence is required for any premises where gambling activity is carried out of a type requiring personal and operator's licences to have been issued by the Gambling Commission.

An application may only be made by persons having the right to occupy the premises and who have, or have applied for, an operating licence allowing the proposed activities to be carried out. The premises licence cannot be granted until the necessary operator's licence has been issued.

Premises licences are issued by the Licensing Authority and are required for Casinos, Bingo premises, Betting premises (including tracks and premises used by betting intermediaries) Adult Gaming Centres and Family Entertainment Centres providing category C gaming machines.
A licence is restricted to one premise only. However one building may have separate licences issued in respect of different parts of the building where each part can be said to be a separate premises.

Licensing authorities must aim to grant an application for a premises licence, provided the application is made in accordance with the Act, the Gambling Commission's guidance, the licensing objectives and the Licensing Authority's Statement of Licensing Principles. The licence will be subject of mandatory and default conditions applied by regulations issued under the Act.

Premises licences are valid indefinitely from the date of grant unless previously surrendered, lapsed, renewed or cancelled. An annual charge for the licence is payable to the Licensing Authority.

## Bingo, Betting, Arcades (Adult gaming centres \& licensed family entertainment centres)

An Operating licence is required from the Gambling Commission for these activities and also a premises licence will be required to be applied for with the Licensing Authority.

## Tracks

An operating licence is not required from the Gambling Commission to operate a track but a premises licence from the Licensing Authority is required. A number of premises licences may be granted for one track, provided each is for a different part of the track.
Betting is usually divided into on-course, off-course and pool betting, the provision of which requires operators to hold either a general betting operator's licence or a pool betting operating licence from the Commission.

Pool betting on tracks may only be offered by the Tote (in relation to horse-tracks) and by the premise's licence-holder (in relation to dog-tracks). Pool betting may not be provided elsewhere.

Gaming machines, consisting of a maximum of 4 machines of categories B2-D, may be operated at a track by the premises licence-holder provided they hold an operating (for siting and other special considerations in respect of gaming machines at tracks, see the Gambling Commission's guidance at www.gamblingcommission.gov.uk.
Betting machines may also be operated at tracks (see 'Betting machines’).

## Betting machines

Betting machines are used for accepting bets on live events such as racing, in place of making bets at a counter, e.g. in a betting shop or on a track. These machines are not classed as gaming machines. The Licensing Authority may impose a limit on the number of betting machines that may be used in conjunction with a premise's licence.

## Gaming machine supply \& repair

These activities require operating licences to be issued by the Gambling Commission. For advice on applying for licences from the Commission, see their website at www.gamblingcommission.gov.uk.

## Gaming machines in licensed premises

Premises licences issued under the Gambling Act 2005 automatically authorise the provision of gaming machines, according to the type of premises and gambling activities permitted. (Also see 'Tracks').

The Gambling Act introduced new classes of gaming machines, as shown in figure 1 below. The category and number of machines that may be operated under a premise's licence are shown in figure 2 below.

Fig. 1

| Category of machine | Maximum Stake <br> $\boldsymbol{£}$ | Maximum Prize <br> $£$ |
| :---: | :---: | :---: |
| A | Unlimited | Unlimited |
| B1 | 2 | 4000 |
| B2 | 100 | 500 |
| B3 \& B3A | 1 | 500 |
| B4 | 1 | 250 |
| C | $50 p$ | 70 |
| D <br> (Non money prize - other than <br> a crane grab machine) | 30 p | 8 |
| D |  | 50 |
| Non money prize - crane <br> grab machine) |  |  |


| D | 10p |  |
| :---: | :---: | :---: |
| D |  | 5 |
| (Combined money \& non <br> money prize - other than a <br> coin pusher or penny falls <br> machine) | $10 p$ | (Of which no more than 5 <br> may be a money prize) |
| D | $10 p$ | (Of which no more than 8 <br> may be a money prize) |
| (Combined money \& non <br> money prize - coin pusher <br> or penny falls machine) |  | (15 |

Fig. 2

|  | Machine category |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Premises Type | A | B1 | B2 | B3 | B4 | C | D |
|  | Maximum of 1250 machines |  |  |  |  |  |  |
| Large casino (machine/ table ratio of 5-1 up to maximum) | Maximum of 150 machines <br> Any combination of machines in categories B to D (except B3A Machines), within the total limit of 150 (subject to table ratio) |  |  |  |  |  |  |
| Small casino (machine/ table ratio of 2-1 up to maximum) | Maximum of 80 machines Any combination of machines in categories B to D (except B3A machines), within the total limit of 80 (subject to table ratio) |  |  |  |  |  |  |
| Pre-2005 Act casinos (no machine/ table ratio) |  | Maximum of 20 machines categories B to D (except B3A Machines) or any number of $C$ or $D$ machines instead |  |  |  |  |  |
| Betting premises and tracks occupied by Pool Betting |  | Maximum of 4 machines categories B2 to D |  |  |  |  |  |
| Bingo Premises |  |  |  | Maximum of 8 category B3 or B4 machines |  | $\begin{gathered} \text { No limit on } \\ \text { category C or D } \\ \text { machines } \\ \hline \end{gathered}$ |  |
| Adult gaming centre |  |  |  | Maximum of 4 category B3 or B4 machines |  | $\begin{aligned} & \text { No limit on } \\ & \text { category C or D } \\ & \text { machines } \end{aligned}$ |  |
| Family entertainment centre (with premises licence) |  |  |  |  |  | No limit on category C or D machines |  |

## TEMPORARY USE NOTICES (TUN'S)

A TUN may only be issued by a person or company holding an operating licence relevant to the proposed temporary use of the premises and may be issued in respect of a 'set of premises' for a maximum of 21 days in any 12- month period. (NB. A TUN may not be
issued in respect of a vehicle).

A 'set of premises' is the subject of a TUN if any part of the premises is the subject of the notice. This prevents one large premise from having a TUN in effect for more than 21 days per year by giving a notice in respect to different parts.

In considering whether a place falls within the definition of "a set of premises", the Licensing Authorities will consider, amongst other things, the ownership / occupation and control of the premises.

The Licensing Authority will generally aim to permit gambling activities under a TUN but will object to notices where it appears that their effect would be to permit regular gambling in a place that could be described as one set of premises.

## Giving Notice of a TUN

A Temporary Use Notice must be served on the Licensing Authority not less than 3 months and 1 day prior to the day on which the gambling event is to take place. A copy of the TUN must also be given within 7 days of the date it was served on the Licensing Authority to: -

- the Police,
- HM Commissioners for Revenue and Customs, and, if applicable,
- any other licensing authority in whose area the premises are situated.

The notice must include details of: -

- the date the notice is given,
- the gambling activity to be carried on,
- the premises where it will take place,
- the dates and times it will take place,
- any periods during the preceding 12 months that a TUN has had effect for the same premises,
- the nature of the event
- and/or any other information that may be prescribed by regulations.


## The notice will be acknowledged by the Licensing Authority as soon as it is reasonably practical to do so.

If there are no objections, the notice will be endorsed by the Licensing Authority and returned to the issuer (applicant) for display upon the premises at the time the activity takes place.

## Objections

Having regard to the licensing objectives, those authorities upon whom the TUN is served may make objections within 14 days of the date of the notice to the gambling activity taking place. Objections must be made to the Licensing Authority and TUN issuer.

Modifications to the notice may be suggested by those objecting to it. If accepted by the issuer, a new notice must be issued. It should be noted that the 3 month, 1 day time limit and a new fee will not apply to the new notice, nor may the original objector/s object to
the new notice.

A hearing must be held before the Licensing Sub-Committee to hear representations from all parties, unless agreement is reached that a hearing is unnecessary, e.g. by modification of the notice, within 6 weeks of the date of the notice.

Following a hearing the Licensing Authority must issue a counter notice setting out whether or not the TUN will have effect, any limitations to the activities permitted, the time period when activities may take place and any conditions that are imposed.

## OCCASIONAL USE NOTICES (OUN'S)

Occasional Use Notices may only be issued in relation to tracks that are used on eight days or less in a calendar year.

A track can be any part of a premise on which a race or other sporting event takes place or is intended to take place. Tracks need not be a permanent fixture.

OUN's are intended to permit licensed betting operators who have the appropriate permission of the Gambling Commission to use tracks for short periods for conducting betting without the need for a betting premises licence to be in place. An OUN therefore dispenses with the need for a betting premises licence for the track.

Betting operators cannot provide gaming machines at tracks under the cover of an OUN.

## Issue

The notice must be served on the Licensing Authority by the person responsible for the administration of events on the track or the occupier of the track.

The notice must be served on the Licensing Authority and copied to the Chief Officer of Police for the area in which the track is located.

## Objections

Generally objections may not be made to the issue of an OUN. However the Licensing Authority must issue a counter notice where the effect of the OUN would result in betting facilities being made available for more than 8 days in a calendar year.

## Lotteries

A lottery is unlawful unless it is run in accordance with an operating licence issued by the Gambling Commission, or it is exempt. This advice covers only those categories of lottery that are exempt. For more information on the licensing requirements for all lotteries, see the Gambling Commission's website on www.gamblingcommission.gov.uk .

The Gambling Act 2005 defines four categories of lottery that are exempt from needing an operating licence: -

- Incidental non-commercial lottery: run as an additional amusement at noncommercial events such as a raffle at a church bazaar, with tickets only being sold and drawn during the event.
- Private lottery: that requires membership of a society, place of work or single place of residence.
- Customer lottery: run by occupiers of a business for the benefit of customers who can only buy tickets sold on the premises, e.g. a shop selling tickets for a Christmas hamper.
- Small society lottery: a lottery promoted on behalf of a non-commercial society, i.e. a lottery run by a society established and conducted for charitable purposes; or of enabling the participation in or support of sport, athletics or cultural activity; or for other non-commercial purposes other than private gain.

Only a small society lottery is required to be registered with the Licensing Authority.
Applications for registration of a small society lottery must be made by the promoting society to the licensing authority for the area in which the principal address of the society is located.

The Licensing Authority must record details of the society in a register and notify the applicant and the Gambling Commission of the registration.

The Licensing Authority will require applicants to declare: -

- the purposes for which the society is established,
- that they represent a bona fide non-commercial society, and
- that they have no relevant convictions.

The Licensing Authority may refuse an application if: -

- they consider the applicant is not a non-commercial society,
- any person who will or may be connected with the promotion of the lottery has been convicted of a relevant offence, or
- information provided in or with an application is false or misleading.

An application shall be refused if an operating licence held or applied for by the applicant has been revoked or refused in the previous 5 years.

The Licensing Authority may revoke a registration where it believes the grounds exist that would permit or require it to refuse an application for registration.

Where the Licensing Authority intends to refuse or revoke the registration application it will give the society: -

- details of the reasons,
- evidence upon which it reached the decision, and
- the opportunity to make written and/or oral representations.


## Registrations

In accordance with the Gambling Act, an application for registration must be made to the Licensing Authority accompanied by the prescribed fee. The registration will be valid indefinitely; however an annual fee must also be paid.

## Lottery requirements

To ensure the main purposes of the lottery are met: -

- the society must apply a minimum of $20 \%$ of the proceeds of the lottery to the purposes of the society,
- no single prize may exceed $£ 25000$,
- rollovers may be permitted provided every lottery affected is also a small society lottery by the same society and the maximum single prize does not exceed $£ 25000$, and
- every ticket must cost the same and must be paid for before being entered into the draw.


## Returns

No later than 3 months after making the draw (or in the case of a rollover, the last draw), a return must be sent to the Licensing Authority that: -

- has been signed by 2 members of the society over 18 years of age who are appointed for the purpose in writing by the society, or its governing body, if it has one,
- is accompanied by a copy of the member's letter of appointment, and include the following details: -
- the dates when tickets were available for sale,
- the dates of any draw and value of prizes, including any rollover,
- the proceeds raised,
- the amounts deducted for prizes and expenses incurred in organising the lottery,
- the amount applied or to be applied to the purposes of the promoting society, and
- whether any expenses incurred in connection with the lottery were paid for other than from the proceeds of the lottery and, if so, the amount and the source/s from which they were paid.


## External lottery managers

External lottery managers require operating licences issued by the Gambling Commission. For more information, see the Gambling Commission's website on www.gamblingcommission.gov.uk.

## PREMISES LICENCES

PREMISES WHERE AN OPERATOR'S LICENCE HAS BEEN GRANTED TO OPERATE A CASINO, BINGO PREMISES, BETTING PREMISES, ADULT GAMING CENTRE OR LICENSED FAMILY ENTERTAINMENT CENTRE
. Attach required documentation
2. Pay prescribed fee

1. Once granted, licence lasts indefinitely unless surrendered, lapsed etc
2. Annual charge payable to licensing authority

## FEES



Colchester Borough Council
Gambling Act 2005
For the current schedule of fees please see the Council's website

## USEFUL CONTACTS

The Gambling Commission maintains a list of useful contacts on organisations involved in gambling and their contact details can be found on the Commission's website www.gamblingcommission.gov.uk. Some of these organisations provide codes of practice on their particular interest area. Links to a selection of these are shown below:

Trade Associations:

| Association of British Bookmakers | Association of British Bookmakers Ltd Norris House 4 Norris Street London SW1Y 4RJ <br> Tel: 02074342111 <br> Website: www.abb.uk.com email address: mail@abb.uk.com |
| :---: | :---: |
| British Amusement Catering Trade Association (BACTA) | Alders House <br> 133 Aldersgate Street <br> London <br> EC1A 4JA <br> Tel: 02077269826 <br> Website: www.bacta.org.uk email address: info@bacta.org.uk |
| National Casino Industry Forum (NCIF) | 38 Grosvenor Gardens London SW1W 0EB <br> Tel: 02077301055 <br> Website: www.britishcasinoassociation.org.uk email address: director@nci-forum.co.uk |
| Remote Gambling Association | 6th Floor, 52-54 High Holborn, High Holborn House, London WC1V 6RL <br> Tel: 02078312195 <br> Website: www.rga.eu.com |
| Bingo Association | Lexham House <br> 75 High Street North Dunstable Bedfordshire LU6 1JF |


|  | Tel: 01582860921 <br> Website: www.bingo-association.co.uk <br> email address: info@bingo-association.co.uk |
| :--- | :--- |
| British Horseracing Board | 75 High Holborn <br> London <br> WC1V 6LS |
|  | Tel: 020 7152 0000 <br> Website: www.britishhorseracing.com <br> email address: $\mathbf{i n f o @ b r i t i s h h o r s e r a c i n g . c o m ~}$ |
| British Greyhound Racing Board | Procter House <br> 1 Procter Street <br> London <br> WC1V $6 D W$ |
| Tel: 020 7421 3770 |  |
| Casino Operators Association | Website: www.thedogs.co.uk |

Gambling Support Organisations

| GAMCARE | 2nd Floor <br> 7-11 St John's Hill <br> London <br> SW11 1TR <br> Tel: 020 7801 7000 <br> Website: www.gamcare.org.uk <br> email address: info@gamcare.org.uk |
| :--- | :--- |
| The GREaT Foundation | 10 Brick Street <br> London <br> W1J 7HQ |
|  | Tel: 020 7518 0023 <br> Website: www.thegreatfoundation.org.uk <br> email: info@thegreatfoundation.org.uk |
| Gamblers Anonymous | Gam Anon <br> National Service Office <br> PO Box 88 <br> London <br> SW10 0EU |
|  | Tel: 020 7384 3040 |
|  | Website: www.gamblersanonymous.org.uk <br> email address: contact@gamanon.org.uk |

## Other Links:

| Department for Culture, Media \& Sport (DCMS) | 2-4 Cockspur Street London SW1Y 5DH <br> Tel: 02072116200 <br> Website: www.culture.gov.uk email address: enquiries@culture.gov.uk |
| :---: | :---: |
| Casino Advisory Panel | Department for Culture, Media \& Sport 2-4 Cockspur Street London SW1Y 5DH <br> Tel: 02072116200 <br> Website: www.culture.gov.uk/cap email address: enquiries@culture.gsi.gov.uk |

The Gambling Commission also maintains a list of useful contacts for organisations involved in gambling and these can be found on the commission's web site: www.gamblingcommission.gov.uk

Some of the organisations mentioned above also provide codes of practice on their web sites for their particular field of interest.
GAMING MACHINES
Table showing the different types of gambling premises and the categories of gaming machines permitted under the Gambling Act 2005.

|  |  | Machine Category |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Premises Type | A | B1 | B2 | B3 | B4 | C | D |
| Large Casino (machine/table ratio of 5:1 up to maximum) |  | Maximum of 150 machines. <br> Any combination of machines in Categories B to D (except B3A machines), within the total limit of 150 (subject to table ratio) |  |  |  |  |  |
| Small Casino (machine/table ratio of 2:1 up to maximum) |  | Maximum of 80 machines. <br> Any combination of machines in Categories B to D (except B3A machines), within the total limit of 80 (subject to table ratio) |  |  |  |  |  |
| Pre-2005 Act casinos (no machine/ table ratio) |  | Maximum of 20 machines Categories $B$ to D (except B3A machines), or any number of $C$ to $D$ machines instead. |  |  |  |  |  |
| Betting premises and tracks occupied by Pool Betting |  | Maximum of 4 machines Categories B2 to D |  |  |  |  |  |
| ${ }_{M}{ }_{3}$ Bingo Premises |  |  |  | Maximum of 4-8 machines in Category B3 or B4 |  | No limit C or D Category machines |  |
| Adult Gaming Centre |  |  |  | Maximum of 4 machines in Category B3 or B4 |  | No limit C or D Category machines |  |
| Family Entertainment Centre (with Premises Licence) |  |  |  |  |  | No limit on Category C or D machines |  |
| Family Entertainment Centres (with Permit) |  |  |  |  |  |  | No limit on Category D machines |
| Club or miners' welfare institutes with Permits |  |  |  |  | Maximum of 3 machines in categories B3A or B4 to D (but only one category B3A permitted) <br> NB - Commercial Clubs allowed 3 machines in categories B4 to D only. |  |  |
| Qualifying alcohol licensed premises |  |  |  |  |  | 1 or 2 machines of Category C or D automatic on notification |  |
| Qualifying alcohol licensed premises with Gaming Machine Permit |  |  |  |  |  | Number of category C or D machines as specified on Permit |  |


|  |  | Machine Category |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Premises Type | A | B1 | B2 | B3 | B4 | C | D |
| Travelling Fair |  |  |  |  |  |  | No limit on Category D |
|  |  |  |  |  |  | machines |  |

B3A Gaming Machines offer lottery games
Premises may also offer Skills with Prizes machines (SWP's), i.e. quiz type machines and these are unregulated in number.

MAP OF THE BOROUGH OF COLCHESTER

CONSULTEES NOTIFIED OF POLICY REVIEW
The consultation list is shown on pages 58-67.






| Hole In The Wall |  |  | Balkerne Hill | Colchester |  | CO33LA |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Home Farm School Association |  | Home Farm School | Shelley Road | Colchester |  | CO34JL |
| Horse \& Groom Inn |  |  | 55 The Cross | Wivenhoe | Colchester | CO7 90L |
| Hospital Arms, Tap \& Spile |  |  | 123-125 Crouch street | Colchester |  | CO3 3HA |
| Huntsmans Tavern |  |  | 177 Shrub End Road | Colchester |  | CO34RG |
| Information \& Business Support Team | Essex Trading Standards | New Dukes Way Office | 2 Beaufort Road | Dukes Park Industrial Estate | Chelmsford | CM2 6 PS |
| Jackson \& Partners Solicitors |  | Balkerne Court | 1 Balkerne Hill | Colchester |  | CO3 3ET |
| Jackson \& Partners Solicitors |  | Balkerne Cout | 1 Balkerne Hill | Colchester |  | CO3 3ET |
| JD Wetherspoons |  | Wetherspoon House | Reeds Crescent | Watford |  | WD244QL |
| Jennings Racing |  |  | 68 C Church Road | Tiptree | Colchester | CO5 0 HB |
| John Gaunt \& Partners |  | Omega Court | 372 Cemetery Road | Sheffield |  | S118FT |
| Kids Club at Copford |  | Copford C Of E Primary School | School Road | Copford | Colchester | C06 1BX |
| Kings Arms |  |  | 63 Crouch Street | Colchester |  | CO3 3EY |
| Kingsford County Junior \& Infant School |  |  | Gloucester Avenue | Colchester |  | CO2 9AZ |
| Kingswode Hoe School |  |  | Sussex Road | Colchester |  | CO3 3QJ |
| Ladbrokes Betting \& Gaming Ltd |  | Imperial House | Imperial Drive | Rayners Lane | Harrow | HA2 7.M |
| Langenhoe And Fingringhoe Sponsered Rise |  | Chin- Kara | South Green Road | Fingringhoe | NR Colchester | CO5 7DR |
| Langham Community Council |  | C/o Mr P Herbert | Spandrel, Perry Lane | Langham | Colchester | CO4 5PH |
| Langham Primary School |  |  | School Road | Langham | Colchester | CO4 5PB |
| Langhan with Boxted Parochial Church Council |  | The Old Vicarage | Parsonage Road | Boxted | Colchester | CO4 5ST |
| Layer Marney Parochial Church Council |  |  |  |  |  | CO5 9UT |
| Legends Bookmakers |  | Ground Floor | 3a-3b Haven Road | Colchester |  | $\mathrm{CO2} 8 \mathrm{HT}^{\text {c }}$ |
| Legends Bookmakers Limited |  |  | 88 Derwent Road | Colchester |  | CO4 9RU |
| Leisure Link |  | 3 The Maltings | Wetmore Road | Burton on Trent | Staffordshire | DE14 1SE |
| Level 2 Bar, Students Union Food Bar |  | University Of Essex | Wivenhoe Park | Colchester |  | CO4 3SQ |
| Lexden CP School, Lexden Primary School |  |  | Trafalgar Road | Colchester |  | CO3 9AS |
| Lexden Parochial Church Council |  |  | Lexden Road | Colchester |  |  |
| Lexden Springs Appeal Fund |  |  | Lexden Springs School Halstead | Colchester |  | CO3 9AB |
| Ling Trust Limited |  |  | 330 lpswich Road | Colchester | Essex | CO4 0ET |
| Liquid/Envy |  |  | 131 High Street | Colchester |  | CO1 1sp |
| Little Horkesley village Hall |  |  | Holts | Little Horkesley | Colchester | CO64DR |
| Live \& Let Live |  |  | 12 Millers Lane | Stanway | Colchester | CO3 OPS |
| Lord Nelson |  |  | 134 Hythe Hill | Colchester |  | CO1 2NF |
| Luminar Leisure Limited |  | Licensing Department | Deltic Avenue | Rooksley | Milton Keynes | MK13 8LW |
| Lyme Appeal |  | Heathside Cottage | The Bridleway | Fordham Heath |  | CO3 9TA |
| Main Kitchen |  | M C T C , Berechurch Hall Camp | Berechurch Hall Road | Colchester |  | CO2 9 9U |
| Malaysian Aid Project |  |  | 5 California Close | Colchester |  | CO4 9SG |
| Mardair Limited |  | Unit 1 Paxten Corner | Brunel Road | Gorse Lane Industrial Es | Clacton on Sea |  |
| Marks Tey Racecourse |  |  | Easthorpe Road | Easthorpe | Colchester | CO5 9EZ |
| Marylands |  | Shrubland Court Day Centre | 43 Shrub End Road | Colchester |  | CO3 3UE |
| Masterson Leisure Ltd |  |  | 6 Newton Way | St Osyth | Essex | CO16 8QR |
| Mersea Island Football Club |  | The Glebe House |  | West Mersea | Colchester |  |
| Mersea Osland Fundraising For Headway |  |  | 73 Empress Avenue | West Mersea | Colchester | CO5 8BL |
| Milldene Parent School Association |  | Milldene County Primary School | 65 Barbrook Lane | Tiptree | Colchester | CO5 OEF |
| Miss Alyson Rachael North |  |  | Colchester High School | 11-17 Wellesley Road | Colchester | CO3 3HD |
| Miss Cheryl Hilham |  | Foresters Arms | 1-2 Castle Road |  | Colchester | CO1 1uw |
| Miss Katrina Frost |  |  | 122 Speedwell Road | Colchester |  | CO2 8DT |
| Miss LM Betchley |  | Chin-Kara | South Green Road | Fingringhoe | Colchester | CO5 7DR |
| Miss Linda Lilley |  | Rose \& Crown | Crown Street | Dedham | Colchester | CO7 6AS |
| Miss Lisa Stanley |  | Park Hotel | 140 High Street | Wivenhoe | Colchester | CO7 9AF |
| Miss Nicole Gatherum |  |  | 86 Berkley Close | Colchester |  | CO4 9RR |
| Miss Pamela Jackson |  |  | Hall House | Wormingford | Colchester | C06 3AA |
| Mitchells \& Butlers Leisure Retail Ltd |  |  | 27 Fleet Street | Birmingham |  | B3 1JP |
| Mollys |  |  | 5 St Botolphs Circus | Colchester |  | CO2 7EF |
| Montgomery Junior School |  | Montgomery County Junior Schoo | Baronswood Way | Colchester |  | CO2 90G |
| Motor Neurone Disease Association |  |  | PO Box 246 | Northhampton |  | NN1 2PR |
| MPSC Benevolent Fund |  | Berechurch Hall Camp |  | Colchester | Essex | CO 29 NU |
| Mr A Condron | Birch Parish Council |  | 55 Malting Green Road | Layer-de-la-Haye | Colchester | CO2 OJJ |
| Mr A Parsons |  | Highwoods Primary School | Tynedale Square | Highwoods | Colchester | CO4 95N |
| Mr A Skinner | Marks Tey Parish Council | Council Offices, Parish Hall | Old London Road | Marks Tey | Colchester | CO6 1EN |
| Mr A.Brierley |  |  | 19 Barley Way | Stanway | Colchester | CO3 5 YD |
| Mr Adnan Ademoglu |  |  | 2 St. Botolphs Street | Colchester |  | CO2 7DX |
| Mr Adrian Keith Randall |  |  | 131 Ramsey Drive | Arrold | Nottingham | NG5 6SB |
| Mr Allan Ramsay |  |  | 17 Fairways | Braiswick Colxhester | Colchester | CO4 5TX |
| Mr Benjamin Colin Pace |  | Candi | 21 Osborne Street | Colchester |  | CO2 7DA |
| Mr Brett Lord |  |  | Waldegraves Lane | West Mersea | Colchester | CO5 8SE |
| Mr C Messer |  |  | St Georges Junior School | Canterbury Road | Colchester | CO2 7RU |



| Mr Carl Howells |  |  | 19 Head Street |
| :---: | :---: | :---: | :---: |
| Mr Charlie Alexander |  | Mount Bures Hall | Hall Road |
| Mr Chris Clarke |  |  | 11 Back Lane |
| Mr Chris Smith |  |  | 101 Collingwood Road |
| Mr Christopher James Easteal |  |  | Copt Hall |
| Mr Colin Keay-Chaplin |  |  | 25 Crowhurst Road |
| Mr Colin Watson |  |  | 74 Uplands Road |
| MrDJGRees |  | White Gates | Colchester Road |
| Mr D Knight |  |  | 79 St Clairs Road |
| Mr D Winter | Langham Parish Council | St Margarets Cottage | School Road |
| Mr D. Tucker | West Mersea Town Council |  | 10 Melrose Road |
| Mr Daryl Swain |  | Colchester Villa | Youth Football Club |
| Mr David Hinchcliffe |  | Alderman Blaxill School | Paxman Avenue |
| Mr David Smith |  |  | 35 Hillhouse Drive |
| Mr David Williams | Great Tey Parish Council | Greenlands Farm | Lamberts Lane |
| Mr Derek John Carey |  |  | 84 London Road |
| Mr Derek Wheeler |  |  | 36 Aldeburgh Gardens |
| Mr Ewen Macgregor |  | Gala Coral Group | New Castle House |
| Mr F N David |  | Burnt House Farm | Jankes Green |
| Mr Frederick G Young |  | The Barn at Belladale | Mountmessing Road |
| Mr G Stimson |  | Baynards Primary School | Townsend Road |
| Mr Gareth Nock |  |  | 2 The Firs |
| Mr Gary Johns |  |  | 42 Heathfields |
| Mr Geoffery Wilcox |  |  | 2 Ladell Close |
| Mr Geoffrey Gower |  |  | 10 Old Forge Road |
| Mr Graham Tyler |  |  | 70 Rudsdale Way |
| Mr lan Reed | East Anglian Railway Museum | Chappel Station | Colchester |
| Mr Ivan King |  |  | 62 Victoria Gardens |
| Mr JA Everett |  | Wits End | Abberton Road |
| Mr JFrench |  |  | 3 Buxton Cottages |
| Mr J Purser |  | The Pavilion | Lower Castle Park |
| Mr James Firmin |  |  | Jim-A-Ric |
| Mr Jason Hawke |  |  | 29 Egret Crescent |
| Mr Jeffrey L H Wright |  |  | 1 St. John Street |
| Johr Jim Musk |  |  | 11 Beecroft |
| QMr John Bateman |  |  | 16 Payne Place |
| Mr John Brian Wilde |  |  | 12 Greenacres |
| Mr John Richard Parrick |  | The Odd One Out | 28 Mersea Road |
| Mr John William Stevens |  |  | Magdalen Hall |
| Mr Jon Christopher Tidman |  |  | 10 st Marys Fields |
| Mr Jonathan Martin |  |  | 264 Cowdray Avenue |
| Mr K Butcher | Chappel Parish Council | Hammel Lodge | Hall Road |
| Mr Ken Warne |  |  | 9 Beeleigh Close |
| Mr Kevan Pugh |  | CWURoom | Royal Mail |
| Mr L Eroadhurst | Messing cum Inworth Parish Council |  | 6 Stable Mews |
| Mr Lester Wayne Pearse |  |  | MPSC Benevolent Fund |
| Mr M Boyle |  |  | Broad Lane Ground |
| Mr Mark Innes |  |  | 128 High Street |
| Mr Matthew Deith |  | Unit 3 | Ottespool Way |
| Mr Michael John Culham |  | Marena | Nayland Road |
| Mr Michael Keith Blackmore |  | New Town Tavern | 3-5 Kendall Road |
| Mr Nigel Drew |  |  | 16 Harvey Crescent |
| Mr Nigel Pettit |  |  | 24 Twinings Road |
| Mr Paul Clarke |  |  | 128 Layer Road |
| Mr Paul Dickson |  | Weston Homes Community Stadium | United Way |
| Mr Paul Evans | Boxted Parish Council | Boxted Parish Council | 64 Feering Hill |
| Mr Paul Goodall |  | St James Primary School | Guildford Road |
| Mr Paul Harrison |  |  | The Philip Morant School |
| Mr Paul Richard Self |  |  | 83 Titus Way |
| Mr Paul Scott |  |  | 14 Dudley Road |
| Mr Phil Jones |  | Thomas Lord Audley School | Monkwick Avenue |
| Mr Philip Wood |  |  | Wivenhoe Hall Folly |
| Mr R A Duffield |  |  | 22 Coriander Road |
| Mr R Cannon | Dedham Parish Council |  | 41 Dedham Meade |
| Mr R Drury <br> Mr Ralph Herbert Davis | Little Horkesley Parish Council | Workhouse Cottage | Workhouse Lane 31 Osborne Stree |
| Mr Richard Brown |  |  | 11 Spring Lane |
| Mr Robert A Holmes |  | Magnolia Cottage | Lower Road |
| Mr Robert Anthony Buckland |  |  | 18 Reymead Close |


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| Mrs Sarah Thompson |  | Prettygate Infant School | Plume Avenue | Colchester |  | CO 34 PH |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Mrs Sarah Whearty |  |  | 42 Spindrift Way | Wivenhoe | Colchester | C079GW |
| Mrs Syliva Ward |  |  | 21 Ashwin Avenue | Copford | Colchester | CO6 1BS |
| Mrs T Jephcott |  | Ditchlings | Quilters Green | Fordham | Colchester | CO6 3LZ |
| Mrs Toni Clay |  |  | 117 Hillview Close | Rowhedge | Colchester | CO5 7HT |
| Mrs Tracey Jane Sharpe |  |  | 5 Bargate Lane Cottages | Bargate Lane | Dedham, Colchester | CO76BN |
| Mrs V Burrows | Wakes Colne Parish Council |  | 23 Crossways | Colne Engaine | Essex | C06 2JA |
| Mrs V Capon | East Mersea Parish Council |  | 19A Reymead Close | West Mersea | Colchester | CO5 8DJ |
| Mrs V.Walsom | West Bergholt Parish Council |  | 17 Armoury Road | West Bergholt | Colchester | CO6 3JN |
| Mrs Valerie Pryor |  |  | 73 Empress Avenue | West Mersea | Colchester | CO5 8BL |
| Mrs Victoria L Robinson |  |  | 141 Albany Gardens | Colchester |  | $\mathrm{CO2} 8 \mathrm{HQ}$ |
| Mrs Yvette Wetton |  | Rowhedge Village Hall | Rectory Road | Rowhedge | Colchester | CO5 7HP |
| Ms A.J. Harness | East Donyland Parish Council |  | 6 Stable Mews | West Mersea | Colchester | CO5 8HR |
| Ms A.J. Harness | Eight Ash Green Parish Council |  | 6 Stable Mews | West Mersea | Colchester | CO5 8HR |
| Ms Angela Thomson |  | Lord Nelson | 134 Hythe Hill | Colchester |  | CO1 2NF |
| Ms Anne Warner |  |  | 26 Papillon Road | Colchester | Essex | CO3 3JG |
| Ms C McSweeney | Tiptree Parish Council | 2 Mynott Court | Church Road | Tiptree | Colchester | CO5 OUP |
| Ms C Summers |  | Colchester Institute Of Higher | Sheepen Road | Colchester |  | CO3 3LL |
| Ms Carol Nice |  | Wilson Marriage Centre | Barrack Street | Colchester |  | CO1 2LR |
| Ms Cassandra Collins |  | Broomgrove County Infant And J | Broome Grove | Wivenhoe | Colchester | CO7 9QB |
| Ms Christine Hill |  |  | St Helena Hospice Shop | 95-97 Magdalen Street | Colchester | C01 2LA |
| MS Collette Shewood |  |  | 16 Fennel Close | Tiptree | Colchester | CO5 0TF |
| Ms Deborah Hirst |  |  | 49 Park Road | Wivenhoe | Essex | CO7 9LS |
| Ms Ellen Daniels |  |  | 18 Terling Close | Colchester | Essex | CO2 8LS |
| Ms Emma Chesters |  |  | 230 Straight Road | Colchester | Essex | CO3 9DU |
| Ms Heather Ablett |  |  | Clacton Road | Mistley | Manningtree, Essex |  |
| Ms Heather Castillo |  |  | 21 East Mersea Road | West Mersea | Colchester | CO5 8SH |
| Ms Helen Maureen Britt |  |  | 15 Chrismund Way | Great Tey | Colchester | CO6 1AZ |
| Ms Helen Yates |  |  | 333 Straight Road | Colchester |  | CO3 9EF |
| Ms Jacqualine Dawn Archard |  |  | 55 St. Cyrus Road | Colchester |  | CO4 OLR |
| Ms Jacqueline Tizzard |  |  | 147 Straight Road | Colchester | Essex | CO3 9DE |
| Ms Jill Badman |  | Marylands | 43 Shrub End Road | Colchester | CO3 3UE |  |
| Ms Julie Anne Harper |  |  | 2 Poyston Cottage | Grove Road | Tiptree | CO5 0JG |
| Ms Julie Cann |  |  | 5 California Close | Colchester | Essex | CO4 9SG |
| ALS Juliet Holroyd |  |  | Napier House | Napier Road | Colchester | CO2 7SW |
| ( ${ }^{\text {F }}$ Karen Beattie |  |  | 2 Lakewood | Hall Lane | Great Bromley, CO7 7TS |  |
| Ms Karen Hill |  |  | 43A-43A Morley Road | Tiptree | Essex | CO5 OAA |
| Ms Karen Hills |  |  | Harvard \& Henderson | Kelvedon Road | Tiptree, CO5 OLJ |  |
| Ms Karen Thompstone-Perry | Layer Marney Parish Council | 4 Woodview Cottages | Woodview Road | Layer Marney | Colchester | CO5 9UP |
| Ms Kerry Ann Hannah |  |  | 215 St Johns Road | Colchester |  | CO4 OJG |
| Ms Kirsty Semple |  | Brook House | 1 Brook Street | Wivenhoe | Colchester | CO7 9DP |
| Ms Laura Holgate |  |  | 32 Rotary Way | Colchester |  | CO3 3LG |
| Ms Linda Goodchild |  | Glenica Vale | Inworth Lane | Wakes Colne | Colchester | CO6 2BE |
| Ms Natalie Hampton |  |  | 3 Maybury Close | Marks Tey | Colchester | CO6 1XJ |
| Ms Natalie Launder |  | Montgomery County Junior Sch | Baronswood Way | Colchester |  | CO290G |
| Ms Nicola Elliott |  | Lexden Springs School | Halstead Road | Colchester |  | CO3 9AB |
| Ms Rebecca King |  | Hamilton Primary School | Constantine Road | Colchester |  | CO3 3GB |
| Ms Rebecca Stanmore |  | The Bungalow | Wormingford Hall Chase | Wormingford | Colchester | CO6 3AA |
| Ms Rosie Stamp | St Helena Hospice | Myland Hall | Barncroft Close | Colchester |  | CO4 9JU |
| Ms S Drummond |  | Winsley House | High Street | Colchester |  | CO1 1UG |
| Ms S Shepherd |  |  | 9 Friars Close | Wivenhoe | Colchester | CO7 9NW |
| Ms Sally Ann Crosby |  | The Cherry Tree Public House | Mersea Road | Blackheath | Colchester | CO2 OBY |
| Ms Samantha Macgregor |  |  | 4 Rockingham Close | Colchester |  | CO4 ONJ |
| Ms Sarah Chambers |  | Holly Lodge | Colchester Road | ST Osyth |  | CO16 8HA |
| Ms Sarah Crossley | Swif Owners Club |  | 57 Palmer Avenue | Cheam | Surrey | SM3 8EF |
| Ms Sarah Herbert |  | Great Tey Pre-School | Village Hall | Chappel Road | Great Tey | CO6 1JQ |
| Ms Susan Elizabeth Hawes |  |  | 17 James Carter Road | Colchester |  | CO3 9XA |
| Ms Sylvie Jucobin |  |  | 18 Meadow Grass Close | Stanway | Colchester | CO3 0PL |
| Multiple Sclerosis Resource Centre |  |  | 7 Peartree Business Centre | Peartree Road, Stanway | Colchester | CO3 OJN |
| Myland Primary School |  |  | Mill Road | Mile End | Colchester | CO4 5LD |
| NCIF |  |  | 38 Grovesnor Gardens | London |  | SW1W OEB |
| New Times |  |  | 87 Maldon Road | Tiptree | Colchester | CO5 OBN |
| New Town Tavern |  |  | Kendal Road | Colchester | Essex | CO1 2BN |
| Nicholas Mills Foundation |  | 1 Brook House | Brook Street | Wivenhoe | Colchester | CO7 9DP |
| Nineteen |  |  | 19 Head Street | Colchester |  | CO1 1NX |
| North School Association |  | North County Primary School | John Harper Street | Colchester |  | CO1 1RP |
| Odeon Cinema |  |  | Head Street | Colchester |  | CO1 1NH |
| Odeon Cinemas Ltd |  |  | 54 Whitcomb Street | London |  | WC2H 7DN |
| Odeon/Uci Cinemas Legal Dept |  | 6th Floor | Lee House | 90 Great Bridgewater Stı | Manchester | M1 5JW |


| Open Road |  |  | 5A Queen Street | Colchester | Essex, CO1 2PG |  |
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| P D Q Cars \& Couriers |  |  | Circular Road East | Colchester |  | CO2 7SZ |
| Parish New Town PCC \& Hythe |  | St Steven's Church Centre | Canterbury Road | Colchester |  | CO2 7RY |
| Park Hotel |  |  | 140 High Street | Wivenhoe | Colchester | CO7 9AF |
| Park Resorts Limited |  | 3rd Floor | Swan Court | Waterhouse Street | Hemel Hempstead | HP1 1FN |
| Parsons Heath School |  |  | Templewood Road | Colchester | Essex | CO4 3EZ |
| Peldon Village Hall Management Committee |  | Peldon Village Hall | Church Road | Peldon | Colchester | CO5 7PT |
| Phoenix Homes Colchester |  |  | 147 Straight Road | Colchester |  | CO3 9DE |
| Planning Services Manager | Planning Services | Colchester Borough Council | PO Box 889, Town Hall | Colchester | Essex | CO11FL |
| Poppleston Allen Licensing Solicitors |  |  | 37 Stoney Street | The Lace Market | Nottingham | NG1 1LS |
| Prettygate School |  |  | Plume Avenue | Colchester |  | CO3 4PH |
| Prince of Wales |  |  | Kelvedon Road | Inworth | Colchester | CO5 9SP |
| Provincial Grand Lodge of Essex RAOB |  |  | 79 St Claris Road | St Osyth | Clacton on Sea, Essex, CO16 8Q |  |
| Punch Taverns PLC |  | Jubilee House | Second Avenue | Burton Upon Trent | Staffordshire | DE14 2WF |
| Quay Side Bar \& Restaurant |  |  | Haven Road | Colchester |  | CO2 8HT |
| Queen Elizabeth Hall Management Committee |  |  | 13 Greate House Farm Road | Layer-De-La-Haye | Colchester | CO2 OLP |
| Queens Head |  |  | 5 Queen's Road | West Bergholt | Colchester | CO6 3HE |
| Rachel Toward |  |  | 2 Hamlet Drive | Colchester |  | CO4 3SR |
| RAD |  | 18, Westside Centre | 18 Westside Centre | London Road | Stanway, Colchester, Essex | CO3 8PH |
| RAD Colchester Deaf Centre |  | The R A D Centre | Walsingham Road | Colchester |  | CO2 7BP |
| Re-Cycle |  | Unit A Global Park | Moorside | Eastgates | Colchester | CO1 2TJ |
| Red Lion |  |  | 130 Coggeshall Road | Marks Tey | Colchester | CO6 1LT |
| Remote Gambling Association |  | 6th Floor. High Holbom House | 52-54 High Holbom | London |  | WC1V 6RL |
| Rev Conrad Smith |  |  | 21 Blackthorn Avenue | Colchester | Essex | CO4 3QD |
| River Lodge |  |  | 20-21 Middleborough | Colchester |  | CO1 1QX |
| Roger Etchells \& Company |  | The Old Bank | Kilwardby Street | Ashby de la Zouch |  | LE65 2FR |
| Rose \& Crown |  |  | Crown Street | Dedham | Colchester | CO7 6AS |
| Rotary Club of Colchester Forum |  |  | Fermain | Gorse Lane | Tiptree, Colchester, CO5 OAH | CO5 OAH |
| Rowhedge Under Five Pre-school |  | Rowhedge Village Hall | Rectory Road | Rowhedge | Colchester | CO5 7HP |
| Royal Mail |  | Colchester Delivery Office | Moorside | East Gates | Colchester | CO1 2GB |
| Rt Hon Bob Russell MP |  |  | Magdalen Hall | Wimpole Road | Colchester | CO1 2DE |
| Sceptre Leisure Solutions |  | Brookfield Place | 139 Walton Summit | Bamber Bridge | Preston | PR5 8BF |
| Scope |  |  | Market Road | London |  | N7 9PW |
| Scouts Association, Scouts Offshore |  | Tolken | The Lane | West Mersea | Colchester | CO5 8NT |
| Sthwiwoat |  |  | 34 Long Wyre Street | Colchester |  | CO1 1LJ |
| S¢Rowboat Casino's |  | Charm Leisure | 1A St. Botolphs Street | Colchester |  | CO2 7DX |
| Silks Racing Limited |  | Nursery Barn | Woodham Mortimer | Maldon | Essex | CM9 6SR |
| Silver Threads |  |  | 21 Ashwin Avenue | Copford | Colchester | CO6 1BS |
| Sloppy Joes |  |  | 37 High Street | Colchester |  | CO1 1DH |
| Smartys Playgroup |  |  | Lower Park | Colchester Road | Dedham | CO7 6HG |
| SSAFA Forces Help Inservice Commitee |  | Napier House | Napier Road | Colchester | Essex | CO2 7SW |
| St Andrews Church |  |  | Church Road | Wormingford | Colchester, Essex, CO6 3AZ | CO6 3AZ |
| St Andrews County Junior School |  |  | Hickory Avenue | Colchester |  | CO4 3QJ |
| St Andrew's Home School Association |  | c/o St Andrew's CEVA | Primary School | Church Lane | Wormingford | CO6 3AZ |
| St Andrews School PTA |  | 3 Maybury Close | Marks Tey | Colchester | Essex | CO6 1XJ |
| St Helena Hospice |  |  | St Helena Hospice Shop 95-97 M | Colchester |  | C01 2LA |
| St John Payne Catholic Church |  |  | 21 Blackthorn Avenue | Colchester | Essex | CO4 3QD |
| St John The Baptist Church Of Mount Bures |  | Mount Bures Hall | Hall Road | Mount Bures, Bures | Suffolk | CO8 5AS |
| St Johns \& Highwoods Community Association LTD |  | St John's \& Highwoods | Highwoods Square | Colchester | Essex | CO4 9SR |
| St Johns Fund Raising Association |  | St Johns C of E Primary School | Clay Lane Grove | Colchester | Essex | $\mathrm{CO4} 0 \mathrm{OHH}$ |
| St Lukes Parents Teachers and Friends |  |  | 66 Church Road | Tiptree | Colchester | CO5 0SU |
| St Michael's Myland Church |  | The Parish Halls | Mile End Roasd | Mile End | Colchester | CO4 5EB |
| St Teresa of Lisieux R.C. Church |  |  | 16 Clairmont Road | Lexden | Colchester | CO3 5BE |
| St. Georges Junior School |  | St Georges Junior School | Canterbury Road | Colchester |  | CO2 7RU |
| St. James Primary School |  | St James Primary School | Guildford Road | Colchester |  | CO1 2RA |
| St. Lawrence C of E Primary School |  |  | Rectory Road | Rowhedge | Colchester | CO5 7HR |
| St. Marys School |  |  | 91 Lexden Road | Colchester |  | CO3 3RB |
| St. Stephens Church |  |  | Canterbury Road | Colchester |  | CO2 7RY |
| St. Thomas More RC School PTA |  |  | 48 Priory Street | Colchester |  | CO1 2QB |
| Stanway Per-School Playgroup |  | Stanway Village Hall | Villa Road | Stanway | Colchester | CO3 ORH |
| Stanway Primary Schoool PTA |  | Stanway Primary School | Villa Road | Stanway | Colchester | CO3 ORH |
| Stanway Village Hall, Village Hall |  |  | Villa Road | Stanway | Colchester | CO3 ORH |
| Stanways Fiveways PTA |  |  | Stanway Primary School | Winstree Road | Fiveways, Stanway, Colchester, |  |
| Stepping Stones |  | The Wilson Marriage Centre | Barrack Street | Colchester | Essex | CO1 2LR |
| Stoke By Nayland Steel Quoits League |  | Jim-A-Ric | Bounstead Road | Blackheath | Colchester | CO2 ODE |
| Sub Zero |  | University Of Essex | Wivenhoe Park | Colchester |  | CO4 35Q |
| Swan Inn |  |  | The Street | Chappel | Colchester | CO6 2DD |
| Swift Owners Club |  |  | 2 Wesham Hall Road | Wesham | Preston, Lancs | PR4 3BW |
| TM Hayes |  | Heathside Cottage | The Bridleway | Fordham Heath |  | CO3 9TA |

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## GAMING PERMITS

Certain types of gambling are authorised by permits issued by the Licensing Authority. The permits generally authorise low stake gambling for small prizes by: -

- Gaming machines in alcohol-licensed premises, e.g. Member's Clubs, Unlicensed Family Entertainment Centres (FEC's) and certain other premises
- Equal chance gaming, games of chance and gaming machines in member's clubs; and
- Prize gaming, e.g. at travelling fairs.


## Gaming Machines

The Gambling Act 2005 introduced new classes of gaming machines that may be operated under a permit, as shown in figure 1 below._

Fig. 1

| Category of machine | Maximum Stake <br> $£$ | Maximum Prize <br> $\boldsymbol{£}$ |
| :---: | :---: | :---: |
| B4 | 1 | 250 |
| C | .50 p | $\mathbf{7 0}$ |
| D | 10 p | 5 |

The category and number of machines that may be operated under a premise's licence are shown in figure 2 below. (For information on Casino entitlements see Appendix 8)

Fig. 2

|  | Machine Category |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Premises Type | A | B1 | B2 | B3 | B4 | C | D |
| Clubs or miners' welfare institutes with permits |  |  |  | Maximum of 3 category B3A or B4 to D machines |  |  |  |
| Qualifying alcohol licensed premises upon notification |  |  |  |  |  | Automatic entitlement up to 2 category C or D machines |  |
| Qualifying alcohol licensed premises with gaming machine permit |  |  |  |  |  | Unlimited category C or D machines, as specified on permit |  |
| Family entertainment centre (with permit) |  |  |  |  |  |  |  |
| Traveling fair |  |  |  |  |  |  |  |
| Adult Gaming Centre |  |  |  | Maximum 4 machines category B3 or B4 \& unlimited category C or D machines |  |  |  |


| Bingo Premises |  |  | Maximum 8 machines category B3 or <br> B4 \& unlimited category C or D <br> machines |
| :--- | :--- | :--- | :--- | :--- |
| Betting Premises |  |  | Maximum 4 machines categories B2 to D |

## Alcohol Licensed Premises

Certain types of gambling may take place on alcohol-licensed premises under the Licensing Act 2003 without any authorisation being required. Generally these consist of the playing of cribbage, dominoes and other games for low stakes.

Premises holding a premises licence under the Licensing Act 2003 may be authorised to operate machines of class C or D provided the premise's licence authorises the sale and supply of alcohol for consumption on the premises without it being a condition that the sale and supply of alcohol has to be accompanied by food.

The following paragraphs apply only to those premises.

## Automatic entitlement

The Gambling Act 2005 gave an automatic entitlement for the holder of a Premises Licence under the Licensing Act 2003 to provide up to two gaming machines on their premises.

An application for a permit is not required but premises licence-holders must notify their Licensing Authority in writing of their intention to provide the machines, and pay the prescribed fee.
The entitlement may be withdrawn if provision of the machines is not reasonably consistent with the pursuit of the licensing objectives; gaming has taken place on the premises that has breached a condition of the Act, e.g. they do not comply with siting and operation requirements; the premises are mainly used for gaming; or where an offence under the Gambling Act 2005 has been committed on the premises.

The Licensing Authority may not exercise their powers to remove the entitlement without first giving the permit-holder the opportunity to make written or oral representations or both. A hearing will be held before the Licensing Sub-Committee for this purpose, unless all parties agree that it is unnecessary.

## New permits

Where the holder of a premises licence wishes to provide more than two gaming machines, an application for a permit must be made to the Licensing Authority with the prescribed fee. There is no restriction under the Gambling Act on the number of machines that may be applied for and applications to vary the number of machines may be made at any time.

However it should be noted that Colchester Borough Council as the Licensing Authority will only grant a maximum of 4 machines without the need for the application to be considered and determined by the Council's Licensing Committee.

In determining an application for an increase in the number of machines, the Licensing Authority will consider: -

- the size of the premises;
- the ability of staff to monitor the use of the machines by children and young persons or by vulnerable persons;
- any documentary evidence, e.g. supporting statistical evidence providing details of usage, etc.;
- each application on its own merits and in its own right;
- the Codes of Practice or Guidance issued under the Gambling Act 2005.

Where the Authority grants the application, a permit will be issued for the number of machines authorised, which will include the automatic entitlement of 2 machines.

Where the Authority intend to refuse an application, or grant it for a different number or category of machines to that requested, the applicant will be given the opportunity to make written or oral representations or both. A hearing will be held before the Licensing Sub-Committee for this purpose, unless all parties agree that it is unnecessary
Where the premises licence is transferred, the gaming machine permit must also be transferred or it will lapse. In all other cases the permit will last indefinitely, unless surrendered or revoked.

Although the permit will not need to be renewed, an annual charge must be paid to the Licensing Authority.

## Member's Clubs

The Gambling Act 2005 permits a members' club, including one holding a Club Premises Certificate issued under the Licensing Act 2003, or a miner's welfare institute, to hold a Club
Gaming Permit allowing participation in equal chance gaming or playing games of. In addition they may operate a maximum of 3 machines of either class B3A, B4, C or D.

The Act also permits those establishments and a commercial club to operate a maximum of 3 machines of either class B4, C or D under a Club Machine Permit.

## New permits

Applications for a permit for premises already holding a club premises certificate are subject to a 'fast-track' procedure that prevents the making of objections, and restricts the ability of the Licensing Authority to refuse the application.

An application under this process may be refused if the club is established primarily for gaming (other than that permitted); if in addition to the permitted gaming, facilities are provided for other gaming; or that a club machine permit issued to the applicant within the preceding 10 years has been cancelled.

An application and payment of the prescribed fee is required. A permit has effect for 10 years unless surrendered or revoked.

Applications for a permit for premises not holding a club premises certificate e.g. a commercial members' club with a premise's licence, may be refused by the Licensing Authority on the grounds that:

- the applicant does not fulfil the requirements for a member's or commercial club;
- the premises are used wholly or mainly by children and / or young persons;
- an offence under the Act or breach of a permit has been committed by the applicant while providing gaming facilities;
- a permit held by the applicant has been cancelled in the previous 10 years;
- an objection has been made by the police or Gambling Commission.

Permits may be varied at any time to meet changing circumstances, other than an increase to the number of machines permitted under the Act. Licensing authorities may only refuse a variation if, on consideration of the proposed variation as a new application, they would refuse a permit.

A permit will lapse if the holder no longer qualifies as a member's club or no longer qualifies under the 'fast-track' system, or the permit is surrendered. A permit may be cancelled if the premises are used wholly or mainly by children and / or young persons or where an offence under the Act or breach of a permit condition has been committed by the applicant in the course of gaming activities.

Permits are valid for 10 years from the date of grant unless previously surrendered, lapsed, renewed or cancelled. An annual charge is payable to the Licensing Authority.

Any club holding a registration that had previously been made under Part 2 or 3 of the Gaming Act 1968 that was in force on 1 September 2007 will continue to have effect until its natural expiry date. Upon expiry a club will be entitled to apply for either a club gaming permit or club machine permit irrespective of the type of registration previously held.

An application for a new club machine permit must be made at least 2 months before the existing registration expires together with the prescribed fee.

## OTHER PREMISES (TAXI OFFICES, TAKE AWAY RESTAURANTS ETC)

Following the introduction of the Gambling Act 2005 on the 1 September 2007, business such as Taxi offices or take away fast food shops that held a Section 34 Permit granted under the Gaming Act 1968 but who did not hold a premises licence granted under the Licensing Act 2003 to allow for the sale of alcohol, could continue to site an 'amusement with prizes machine on their premises until such time as their Section 34 permit naturally expired. All such permits issued will have expired on the 31 July 2009 at the latest and the Gambling Act 2005 prohibited the grant or renewal of any new gaming machine permits to such businesses. It is therefore no longer possible for Taxi offices or fast food take away shops to site a gaming machine on their premises. All such machines should have been entirely removed from these businesses after the 31 July 2009.

## Transitional arrangements

A permit issued under section 34 of the Gaming Act 1968 that is in force on 1 August 2006 will continue to have effect until its natural expiry date, e.g. a permit issued on 1 July 2006 will expire on 30 June 2009.

## Unlicensed Family Entertainment Centres

The Licensing Authority may grant an application for a permit for category D gaming machines in an unlicensed family entertainment centre (FEC) provided it is satisfied the premises will be used as an unlicensed FEC and that the Chief Officer of Police has been consulted. There are no limits to the number of machines that may be applied for in an unlicensed FEC.

The Authority will apply its Gambling Policy Licensing Statement in consideration of an application, e.g. requiring an applicant to demonstrate they have no relevant convictions, that they have a full understanding of the maximum stakes and prizes permissible and that staff have a similar understanding.

An application for a permit will have to be accompanied by plans of the premises and a current certificate issued by the Criminal Record Bureau in respect of the applicant, i.e. a certificate issued within the previous 28-day period. The requirement in respect of the CRB certificate will be satisfied, where the applicant is a person who is a sole proprietor of the premises, by submission of a certificate in respect of that person or, where an applicant is a company or partnership, by submission of a certificate in respect of the person normally having day-to-day control of the premises.

The Authority may refuse an application for renewal of a permit only on the grounds that an authorised local authority officer has been refused access to the premises without reasonable excuse, or that renewal would not be reasonably consistent with the pursuit of the licensing objectives.

Where the Authority intends to refuse an application, the applicant will be given the opportunity to make written or oral representations or both. A hearing will be held before the Licensing SubCommittee for this purpose, unless all parties agree that it is unnecessary.

In determining an application, the Licensing Authority need not have regard to the licensing objectives but must have regard to any Gambling Commission guidance.

Permits will last for 10 years unless it ceases to have effect because it is surrendered, it lapses or it is renewed. There is no annual charge payable to the Licensing Authority.

Unlicensed FEC's may also offer equal chance gaming under the authority of their gaming machine permit.

## Prize Gaming

Prize gaming may be carried on in premises under a permit issued by the Licensing Authority. A prize gaming permit will not authorise the use of gaming machines.

The Licensing Authority may apply its Gambling Policy Licensing Statement in consideration of an application, e.g. requiring an applicant to demonstrate they have no relevant convictions, that they have a full understanding of the maximum stakes and prizes permissible and that staff have a similar understanding and that the gaming offered is within the law.

The Authority may grant or refuse an application for a permit but cannot attach conditions to it. The Licensing Authority can only grant a permit once they have consulted the Chief Officer of Police for their area regarding the application and will take into account any objections that the Police may have that are relevant to the licensing objectives. These objections may relate to either the suitability of the applicant or the premises.

An application for a permit can only be made by the person who occupied or plans to occupy the premises in question and the application must be accompanied by a plan of the premises. The Authority may also require a current certificate issued by the Criminal Record Bureau in respect of the applicant, i.e. a certificate issued within the previous 28 -day period and also proof of building and public liability insurance. The requirement in respect of the CRB certificate will be satisfied, where the applicant is a person who is a sole proprietor of the premises, by submission of a certificate in respect of that person or, where an applicant is a company or partnership, by submission of a certificate in respect of the person normally having day-to-day control of the premises.

Where the Authority; intends to refuse an application to grant or renew a permit, the applicant will be notified of the intention to refuse and the reason for it. The applicant may appeal such a refusal to the Magistrates Court within 21 days of the decision having been notified to them. In considering any such appeal, the Court will take account of the Gambling Policy Licensing Statement prepared by the Licensing Authority, the extent that the Authority has paid regard to the guidance under the Act issued by the Gambling Commission and also to the extent it has paid to the licensing objectives.

A prize gaming permit will last for 10 years unless it ceases to have effect or is renewed. There is no annual fee payable to the Licensing Authority.

## Prize Gaming without a Permit

Prize gaming without a prize gaming permit may be carried on in certain premises with a premises licence issued under the Gambling Act 2005.

Unlicensed FEC's may also offer equal chance prize gaming only, under the authority of their gaming machine permit.

## Travelling Fairs

Travelling fairs do not require a permit to provide gaming machines but must comply with codes of practice on how they are operated. They may provide an unlimited number of category D machines and prize gaming in the form of equal chance gaming provided that facilities for gambling amount to no more than ancillary amusement at the fair and may also offer equal chance gaming only without a permit provided the facilities for gaming are ancillary amusements to the fair

## ALCOHOL LICENSED PREMISES

> PREMISES WHERE THE LICENCE PERMITS THE SALE OF ALCOHOL FOR CONSUMPTION ON THE PREMISES AND THE SALE IS NOT CONDITIONAL UPON FOOD BEING SOLD MAY HAVE GAMING MACHINES OF CLASS C OR D

## AFTER 1 SEPTEMBER 2007

## UP TO 2 MACHINES

1. Automatic entitlement up to 2 machines
2. Notify Licensing Authority in writing of proposed intention to operate machines.
3. Pay prescribed fee

## MORE THAN 4 MACHINES

1. Apply to Licensing Authority
2. Attach statistical justification showing use of existing machines
3. Attach plan of premises showing location of machines
4. Pay prescribed fee
5. Permit has effect from 01/09/07 or date of grant unless surrendered or cancelled
6. Annual fee to be paid to Licensing Authority
7. Licensing authority can withdraw automatic entitlement for $\mathbf{2}$ machines where their provision is not consistent with licensing objectives; gaming has taken place in breach of a condition; premises are used mainly for gaming; an offence under the Act has been committed.
8. Licensing authority can cancel a permit where the premises are used wholly or mainly by children or young persons or an offence under the Act has been committed.

## BUT

1. Permit holder must be given 21 days notice of the intention to withdraw or cancel
2. Hearing must be held if permit holder requests one
3. Withdrawal or cancellation has no effect until 21 days has elapsed from notice being served where no hearing is requested or 21 days following a hearing or appeal.

## MEMBER'S CLUBS GAMING MACHINE PERMITS

MAXIMUM OF 3 CATEGORY B3A, B4, C OR D MACHINES

## AFTER 1 SEPTEMBER 2007

Applications for new permits and renewals must be made to Licensing Authority

## ATTACH TO APPLICATION

1. Club Premises Certificate (for fast track applications)
2. Rules of club (if not CPC)
3. Plan of premises showing location of machines
4. Prescribed fee
5. Copy of application and accompanying documents to police \& Gambling Commission
6. Objections may be made (except to 'fast-track' applications)
7. Permit lasts 10 years
8. Pay annual fee to Licensing Authority.

Application for grant may be refused if: -

1. Applicant does not qualify as a member's or commercial club or miner's welfare institute.
2. The premises are used wholly or mainly by children or young persons.
3. An offence under the Act or a breach of a permit has been committed while providing gaming facilities.
4. A permit held by the applicant has been cancelled in previous 10 years.
5. An objection has been made by Police or Gambling Commission.

Application for renewal must be sent to licensing authority with fee between 3 and 6 weeks before permit expires and may only be refused on the same grounds as for original grant.
Duration of the permit will not be curtailed while a renewal application is pending or where an appeal against a refusal to renew is outstanding

## UNLICENSED FAMILY ENTERTAINMENT CENTRE

PERMIT MAY BE ISSUED FOR PREMISES WHOSE PRIMARY USE IS AS AN UNLICENSED FAMILY ENTERTAINMENT CENTRE TO HAVE AN UNLIMITED NUMBER OF GAMING MACHINES OF CLASS D ONLY

## PERMIT TO OPERATE AFTER 1

 SEPTEMBER 20071. Attach information required by Gambling Policy Licensing
Statement
2. Attach plan of premises showing location of machines
3. Consult Chief Officer of Police for area
4. Pay prescribed fee to the Licensing Authority
5. Permit lasts for 10 years (no annual fee).

Application for grant may be refused if the grant would not be reasonably consistent with the licensing objectives, e.g. convictions making the applicant unsuitable, the location and type of premises being unsuitable, issues concerning disorder, or that the Licensing Authority was not satisfied that the premises will be used as an unlicensed FEC. The Licensing Authority cannot add conditions to any grant of licence however.
Application for renewal must be sent to licensing authority with fee between 2 and 6 months before permit expires and may only be refused if an authorised officer has been refused access to the premises w/o reasonable excuse, or renewal would not be reasonably consistent with the licensing objectives. Duration of the permit will not be curtailed while a renewal application is pending or where an appeal against a refusal to renew is outstandina

Permits will lapse if: -

1. Licensing authority notifies holder premises are no longer being used as an unlicensed FEC
2. Holder no longer occupies premises
3. Holder dies, becomes mentally incapacitate, bankrupt or, in case of a company, ceases to exist or goes into liquidation
4. Court orders holder to forfeit permit
5. Holder surrenders or fails to renew it

## PRIZE GAMING PERMITS MAY ONLY BE ISSUED IN RESPECT OF PREMISES FOR WHICH THERE IS NO PREMISES LICENCE OR CLUB GAMING PERMIT ISSUED UNDER THE GAMING ACT 2005



Application for grant may be refused if the grant would not be reasonably consistent with the licensing objectives, e.g. convictions making the applicant unsuitable, the location and type of premises being unsuitable, issues concerning disorder. Objections on these grounds would normally come from the Police. However the Licensing Authority cannot attach conditions to any grant of the permit.
Application for renewal must be sent to licensing authority with fee between 2 and 6 months before permit expires and may only be refused if an authorised officer has been refused access to the premises w/o reasonable excuse, or renewal would not be reasonably consistent with the licensing objectives. Duration of the permit will not be curtailed while a renewal application is pending or where an appeal against a refusal to renew is outstanding.

Permits will lapse if: -

1. Holder no longer occupies premises
2. Holder dies, becomes mentally incapacitated, bankrupt or, in case of a company, ceases to exist or goes into liquidation
3. Court orders holder to forfeit permit
4. Holder surrenders or fails to renew it

## MULTI LINGUAL TRANSLATIONS

THE ENCLOSED PAPERS ARE VERY IMPORTANT IF YOU HAVE DIFFICULTY READING OR UNDERSTANDING ENGLISH PLEASE CONTACT SOMEONE WHO CAN HELP YOU IMMEDIATELY

| ALBANIAN | Letrat e bashkangjitura jane shume te rendesishme． <br> Nese keni veshtersi per te lexuar ose kuptuar gjuhen angleze ju lutemi kontaktoni dikend per te ju ndihmuar menjehere． |
| :---: | :---: |
| ARABIC | الصفحات المرفقة مهمة جدا <br> إذا لديك الصعوبة لقراءة أو فهم اللغة الالتجليزية <br> أرجو أن تتصل بأي شخص الذي بإمكانه أن تساعدك فورا |
| BENGALI | এই সঙ্গে দেওয়া কাগজপত্র অত্যন্ত জরুরী। आপনার यদি ইংরেজী ভাষা পড়তে বা বুঝতে সমস্যা হয়，তাহলে এমন কারো সঙ্গে যোগাযোগ করুন যে অবিলম্বে আপনাকে সাহায্য করতে পারবে। |
| CHINESE | 夾附的文件非常重要。如果你看不懂英文，請立即與能夠幫助你的人聯絡。 |
| GUJARATI | આ સાથે બીડાંાં કાગળો બહુ નુ અગત્યના છે． નેં તેની โિગત તમને અંગ્રેન્જમાં વાંચવામાં અને સમન્વામાં મુશ્કેલી પડતી હોય તો，મહેરબાની કરી કોઈ વ્યક્તિને સંપર્ક કરો જે તમને તુરત મદદ કરી શકે． |
| HINDI | साथ दिए गए कागज़ात बहुत ज़रूरी हैं। <br> यदि आपको अंग्रेज़ी पढ़ने या समझने में मुशिकल आती है तो कृपया किसी से कहें जो तरंत आपकी मटट कर सके। |


| KURDISH |  <br>  <br>  |
| :---: | :---: |
| PUNJABI |  <br>  ड्रगडी ढैंठर मटस वठ मवरा/मवटी गैदे। |
| TURKISH | İlişikteki kağıtlar çok önemlidir. İngilizceyi okumakta veya anlamakta zorluk çekiyorsanız size derhal yardım edebilecek birisiyle lütfen temas kurunuz. |
| URDU |  <br>  <br>  |


|  | Licensing Committee | $\begin{gathered} \text { Item } \\ \mathbf{9} \end{gathered}$ |
| :---: | :---: | :---: |
| Colchester | 27 November 2012 |  |
| Report of | Head of Environmental \& Protective Author Gary O'Shea Services |  |
| Title | Hackney Carraige and Private Hire Licence Policy and Conditions |  |
| Wards affected | Not applicable |  |

This report concerns a change to the scheme of delegation from the Licensing Committee to the Head of Environmental and Protective Services

## 1. Decision Required

1.1 To approve for consultation the new policy and revised conditions and scheme of penalty points for Hackney Carriage and Private Hire Vehicles, Operators and Drivers with a view to reporting back in January 2013 for consideration of any representations received and final adoption.

## 2. Reasons for Decision

2.1 The current conditions have been in place for some time and whilst they have served well it is necessary to update them in order to keep pace with developments in legislation, case law and technology.

## 3. Alternative Options

3.1 It is not believed that there are any viable alternatives as it is necessary in an ever changing climate that the Council ensure that all policies and procedures are able to reflect and keep pace with any developments as highlighted in 2.1.

## 4. Supporting and Background Information

4.1 There are two main legislative provisions that govern the licensing of Hackney Carriages and Private Hire Vehicles, drivers and operators. In the case of Hackney Carriage Vehicles the primary legislation is the Town Police Clauses Act 1847 (TPC Act) and this was later supplemented by the Local Government (Miscellaneous Provisions) Act 1976 (LG (MP) Act), which made further provision for Hackney Carriages but also introduced a licensing regime for private Hire Vehicles, Drivers and Operators.
4.2 Under sections 47 (Licensing of Hackney Carriages), 48 (Licensing of Private hire vehicles), 51 (licensing of drivers of private hire vehicles) and 55 (licensing of operators of private hire vehicles) of the LG (MP) Act a local authority can apply any conditions that are considered to be reasonably necessary.
4.3 In September 2012 this authority responded along with many others to a consultation by the Law Commission on Hackney Carriage and Private Hire reform. Whilst the government are looking at a major overhaul of this dated legislation, this is likely to be some 18 months to 2 years away as a minimum.
4.4 Whilst to some extent there is an argument that it may be best to wait until there is a better indication as to the future direction of the licensed vehicle trade it is anticipated that some of the proposals in this report are consistent with some of the government proposals e.g. a move to group II medicals for drivers and a tough stance on smoking in vehicles.
4.5 Notwithstanding the above some of the alterations being proposed are such that they no longer fit with the Councils move towards a better customer experience and/or best practice guidance and in some cases are not considered any longer to be fully compatible with the convention rights of an individual e.g. applications from foreign nationals or the length of time that an applicant is required to have held a DVLA licence prior to application.

## 5. Proposed Conditions and Penalty Point Scheme

5.1 The penalty point scheme is predominantly that which is already in force, however, this has been modified slightly to reflect the seriousness of certain offences and any breaches of conditions. In some cases, such as smoking, there are varying levels of penalty that have been introduced which are dependent on whether the offender has been penalised previously.
5.2 Further, in relation to the penalty point scheme, there existed some ambiguity as to the level of penalty to be imposed as the points allocated to each offence were a maximum level and discretion was able to be used as to how many points to issue up to the maximum. The proposal contained within this report is that the proposed scheme of penalties should be the actual penalty imposed in all cases and thus removing any danger of inconsistency by removing officer discretion.
5.3 A policy has been drafted to illustrate how the Council will generally look to apply the provisions of legislation and the process for handling and maintenance of licences. This is considered to be the most effective means of promoting best practice and constituency in all dealings in relation to the Hackney Carriage and Private Hire trades.
5.4 Appended to the policy are the proposed licensing and pre-licensing conditions, code of conduct, information on current fees (which may be varied from time to time) and various forms of information relating to specific aspects of the trade e.g. information on use of Limousines, novelty vehicles, vehicle inspections, medical information etc.

The draft policy is attached at appendix 1

## 6. Standard References

6.1 There are no particular references to the Strategic Plan.

## 7. Equality, Diversity and Human Rights Implications

7.1 There is a requirement that all applications received should be considered on their individual merits. There is also a full appeals process in place with regard to refused applications, driver suspensions and/or the imposition of penalty points. This process will allow any inadvertent or unintended consequence in relation to equality, diversity or human rights to be considered.
7.2 Equally all applications undergo a standardised process and will only be refused where there are specific concerns in relation to the 'fit and proper status of a driver or operator or the fitness and suitability of a vehicle.
7.3 The legislation is designed to promote the protection of the travelling public, has been developed by case law, government best practice advice and guidance, all of which has been fully taken into account in the drafting of the policy. Therefore, with specific emphasis on an individuals convention rights under the Human Rights Act 1982 the process is open and transparent and the appeals process ensures that fair play is maintained along with the appropriate balance between the rights of an applicant or licence holder and those of the public.
7.3 Any group or individual that may be affected by the grant or otherwise of a licence will have opportunity to state their case and to have that considered as part of the overall process.

## 8. Community Safety Implications

8.1 The processes that are in place to govern the application procedures are designed to ensure that information is obtained that will satisfy the licensing authority as to the safety of granting or renewing a licence or that is appropriate to take action or otherwise in relation to a licence already granted.
8.2 Additionally the conditions attached to the grant of every licence are designed to ensure that there are no community safety implications and that the protection and wellbeing of the travelling public (the primary consideration for the licensing authority) is maintained.

## 9. Conclusion

9.1 Members are asked to consider the content of this report and to resolve to permit the policy to go out to consultation in accordance with the recommendation at paragraph 1.1.
e-mail: licensing.committee@colchester.gov.uk website: www.colchester.gov.uk

