

# Code of Corporate Governance 2019/20

A guide to the Council's compliance with the six principles of Corporate Governance.

November 2019

www.colchester.gov.uk

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### THE PRINCIPLES OF CORPORATE GOVERNANCE

| Core Principle 1 | Focusing on the purpose of the Council and outcomes for the community and creating and implementing a vision for<br>the local area.           |
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| Core Principle 2 | Members and officers working together to achieve a common purpose with clearly defined functions and roles.                                   |
| Core Principle 3 | Promoting values for the authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour. |
| Core Principle 4 | Taking informed and transparent decisions which are subject to effective scrutiny and managing risk.  |
| Core Principle 5 | Developing the capacity and capability of members and officers to be effective.   |
| Core Principle 6 | Engaging with local people and other stakeholders to ensure robust public accountability.   |

#### CODE OF CORPORATE GOVERNANCE

#### INTRODUCTION

"Governance is about how local government bodies ensure that they are doing the right things, in the right way for everyone, in a timely, inclusive, open, honest and accountable manner.

It comprises the systems and processes, and cultures and values, by which local government bodies are directed and controlled and through which they account to, engage with and where appropriate, lead their communities".

Delivering Good Governance in Local Authorities (CIPFA/SOLACE 2007)

The CIPFA/SOLACE guidance "Delivering Good Governance in Local Authorities" identified six Core Principles against which local authorities should review their existing corporate governance arrangements and develop and maintain a local code of governance. These principles are:

- 1. Focusing on the purpose of the Council and outcomes for the community and creating and implementing a vision for the local area
- 2. Members and officers working together to achieve a common purpose with clearly defined functions and roles
- 3. Promoting values for the authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour
- 4. Taking informed and transparent decisions which are subject to effective scrutiny and managing risk
- 5. Developing the capacity and capability of members and officers to be effective
- 6. Engaging with local people and other stakeholders to ensure robust public accountability.

This Code of Governance has been prepared in accordance with the Guidance and will be reviewed by the Governance and Audit Committee on an annual basis.

Additionally authorities are required to prepare and publish an Annual Governance Statement in accordance with this framework under Regulation 4(2) of the Accounts and Audit (Amendment) (England) Regulations 2011. The Annual Governance Statement is a key corporate document. The Chief Executive and the Leader of the Council have joint responsibility as signatories for its accuracy and completeness.

#### PRINCIPLE ONE

| Core Principle 1 – Focusing on the purpose of the Council and outcomes for the community and creating and implementing a vision for the local area  |   |   |
|---|---|---|
| Our aims in relation to focusing on the purpose of the Council and outcomes for the community and creating and implementing a vision for the local area are to:   |   |   |
| <ul> <li>1.1 Exercise strategic leadership by developing and clearly communicating the authority's purpose, vision and its intended outcome for citizens and service users</li> <li>1.2 Ensure users receive a high quality service whether directly, or in partnership, or by commissioning</li> <li>1.3 Ensure that the authority makes best use of resources and that tax payers and service users receive excellent value for money</li> <li>In order to achieve our aims we have/will: Source documents/Processes</li> </ul> |   |   |
| 1.1.1 Develop and promote the Council's purpose and vision  | Strategic Plan 2018-21 (approved by Full<br>Council February 2018 following consultation<br>and focus groups, with 20 priorities now set out<br>under four new themes) and action plan.<br>The Council's commercial programme, including<br>the set-up of three trading subsidiaries –<br>Amphora Trading, Homes and Energy – within<br>the Colchester Commercial (Holdings) Ltd<br>(CCH) holding company.<br>Partnership working with local, regional and<br>national stakeholders.<br>Service Plans.<br>ICT, Communication and Technology Strategy.<br>Council website – <u>www.colchester.gov.uk.</u><br>Local Research and Statistics data on website.<br>The Constitution and its committees and panels. | Development and monitoring of actions<br>to support delivery of the Strategic Plan<br>2018-21, including spending priorities.<br>Implementing the 'Service Futures'<br>programme which took a fundamental<br>review of Council services and how they<br>are delivered.<br>The development of the <u>CCH/Amphora</u><br><u>companies</u> , and the implementation of<br>their high-level goals, financial targets<br>and management agreements.<br>Encouraging self-serve and online<br>options to maximise use of resources |

|  | Core values of 'customer, business and culture'<br>with identified attitudes and behaviours<br>Key Performance Indicators (KPIs) reported and<br>published to show achievements against targets<br>The Council's strategies and policies.<br><u>Awards and accreditations.</u><br>Publication Scheme/Transparency Code. | Council's Improvement and Engagement<br>Team review customer demand and<br>feedback, statistics and research to<br>support business improvement.<br>Council website – continuing its<br>development to support the Council's<br>vision and objectives, including focus on<br>online self-serve options.<br>Digital Access Support Team – external<br>funding secured to help customers get<br>online so they can access self-serve<br>options and information to support<br>themselves and the digital opportunities<br>available if customers use the web. |
|--|---|---|
| 1.1.2 Review on a regular basis the<br>Council's vision for the local area and its<br>impact on the authority's governance<br>arrangements | Strategic Plan and its Action Plan.<br>The Constitution and its committees and panels.<br>Medium Term Financial Strategy and Capital<br>Programme.<br>Local Code of Corporate Governance.<br>Annual Governance Statement and Assurance<br>Framework.<br>Risk Register.  | <ul> <li>Development and monitoring of actions to support delivery of the Strategic Plan 2018-21.</li> <li>Strategic Plan 2018-21 Spending Priorities.</li> <li>Local Code of Corporate Governance updated as required by CIPFA Guidance</li> <li>The Policy Review and Public Initiatives Panel was introduced from May 2018 to provide legislative, improvement and policy advice to Cabinet and Portfolio Holders on issues that may affect executive functions. The Panel considers</li> </ul>  |

|   |   | issues at the request of Cabinet and<br>Portfolio Holders and must seek approval<br>from Cabinet on whether and how issues<br>proactively identified by the Panel are<br>examined. |
|---|---|--|
| In order to achieve our aims we have/will:  | Source documents/Processes  | Further work ongoing   |
| 1.1.3 Ensure that partnerships are<br>underpinned by a common vision of their<br>work that is understood and agreed by all<br>parties   | Strategic Plan 2018-21<br>Partners were key contributors in the Peer<br>Challenge<br>Partnership Strategy<br>Council praised by <u>All-Party Parliamentary</u>  | Colchester Ambassadors – key borough<br>businesses and their promotional work.<br>Community Hub at Colchester library<br>brings a range of partners together to                    |
|   | Group Inquiry into partnership working  | provide customer-facing services.  |
|   | Safer Colchester Partnership – annual plan, website, strategic and operational groups   | Also the Essex County Council Relationship Manager role.   |
|   |   | Crime and Disorder Committee examines<br>the work of the Safer Colchester<br>Partnership.  |
| 1.1.4 Publish an annual report on a timely<br>basis to communicate the authority's<br>activities and achievements, its financial<br>position and performance                            | Strategic Plan actions and monitoring of delivery<br>Statement of Accounts<br>Council's website <u>www.colchester.gov.uk</u><br>Awards and accreditations, Performance and<br>Improvement sections of the website | A webpage has been set up to bring all<br><u>Annual Reports</u> into one central place on<br>the Council's website for improved<br>transparency and open access.                   |
|   | Performance Management Board<br>ICT, Communication and Technology Strategy<br>The Council's Forward Plan<br>Publication Scheme/Transparency Code  | An online <u>Datashare</u> 'library' gives<br>access to view and download a range of<br>council databases and information  |
| 1.2.1 Decide how the quality of service for<br>users is to be measured and make sure that<br>the information needed to review service<br>quality effectively and regularly is available | Customer – Portfolio Holder on the Cabinet<br>Performance reporting to Senior Management ,<br>Scrutiny Panel and the Cabinet  | Improvement and Engagement Team<br>review customer demand and feedback,<br>statistics and research to encourage<br>services to make informed choices based                         |

| Consultation – "Consultations, Research and  | on fact, and support process                        |
|--|---|
| Statistics" section on website               | improvement work council-wide.                      |
| Mosaic and other customer research tools     |   |
| Annual Monitoring Report                     | 'Customer' strand of the Council's                  |
| External Audit annual audit letter and       | Customer Service Standard.                          |
| recommendations                              |   |
| Local Government and Social Care Ombudsman   | 'Customers and Partnerships' strand of              |
| <ul> <li>Annual Review Letter</li> </ul>     | Senior Management Team meetings –                   |
| Review of Complaints Procedure (to Committee | this meeting aims to ensure we are                  |
| October 2018)                                | focused on our customers and looking for            |
|  | partnership opportunities.                          |
|  |   |
|  | Feedback tab on webpages (on the right)             |
|  |   |
|  | <u>'Help us get it right'</u> options for customers |
|  |   |
|  |   |

| In order to achieve our aims we have/will:   | Source documents/processes  | Further work ongoing  |
|--|---|---|
| 1.2.2 Put in place effective arrangements to identify and deal with failure in service delivery  | Performance reporting and performance<br>indicators<br>Complaints Procedure<br>Internal Audit Process and annual work<br>programme<br>Chief Operating Officer<br>Performance Management Board<br>External Auditor's annual audit letter and<br>recommendations<br>The Constitution, its committees and panels<br>Risk Management Strategy<br>Ethical Governance Policies<br>Annual Governance Statement Action Plan<br>Review of Complaints Procedure                       | Performance Management Board<br>addresses and manages performance<br>and financial issues and meets monthly.<br>Preparation for Budget Group is also<br>managed here.<br><u>'Help us get it right'</u> options for customers  |
| 1.3.1 Decide how value for money is to be<br>measured and make sure that the authority<br>or partnership has the information needed to<br>review value for money and performance<br>effectively. Measure the environmental<br>impact of policies, plans and decisions. | Performance Reporting<br>Performance Management Board<br>Environmental Sustainability Strategy/Actions<br>External Auditor's annual audit letter and<br>recommendations<br>Statement of Accounts<br>Annual Treasury Strategy Statement<br>Parking Partnership annual report<br>Report templates – financial considerations<br>Monitoring of commercial performance<br>Publication Scheme/Transparency Code<br>Sustainability assessments for Local<br>Development Framework | Building a sustainable commercial<br>services arm for the Council –<br>CCH/Amphora trading companies.<br>The Council has declared a Climate<br>Emergency and has established a<br>Conservation and Environmental<br>Sustainability Task and Finish Group.<br>This is developing an Action Plan for the<br>Council to be carbon neutral by 2020. |

## **PRINCIPLE TWO**

| Core Principle 2 – Members and Officers working together to achieve a common purpose with clearly defined functions and roles  |   |   |  |
|--|---|---|--|
| Our aims in relation to Members and Officer roles are to:  | Our aims in relation to Members and Officers working together to achieve a common purpose with clearly defined functions and roles are to:  |   |  |
| <ul> <li>2.1 Ensure effective leadership throughout the authority and being clear about executive and non-executive functions and of the roles and responsibilities of the scrutiny function</li> <li>2.2 Ensure that a constructive working relationship exists between authority members and officers and the responsibilities of members and officers are carried out to a high standard</li> <li>2.3 Ensure relationships between the authority, its partners and the public are clear so that each knows what to expect of the other</li> </ul> |   |   |  |
| In order to achieve our aims we have/will:   | Source documents/Processes  | Further work ongoing  |  |
| 2.1.1 Set out a clear statement of the respective roles and responsibilities of the executive and of the executive's members individually and the authority's approach towards putting this into practice  | Constitution (Cabinet terms of reference)<br>Record of decisions and supporting materials<br>Member/Officer Protocol<br>Member Training and Development<br>Senior officer training<br>Member role profiles<br>Committee and Councillor area on the Council<br>website<br>Publication Scheme/Transparency Code           | The Constitution will continue to be reviewed on a rolling basis. |  |
| 2.1.2 Set out a clear statement of the respective roles and responsibilities of other authority members, members generally and of senior officers  | Constitution (Statutory Officer positions, Terms of<br>Reference for Committees, Member roles)<br>Protocols on planning, the representational role of<br>Members, Chairmen, Officer/Members<br>Schemes of Delegation<br>Terms and Conditions of Employment<br>Member role profiles<br>Website and its Datashare section |   |  |

| In order to achieve our aims we have/will:  | Source documents/Processes  | Further work ongoing  |
|---|---|---|
| 2.2.2 Make the chief executive or equivalent responsible and accountable to the authority for all aspects of operational management   | Development of the Committee and Councillor<br>area on the Council website provides more<br>complete and easily accessible information about<br>Councillors and the Council's decision making<br>processes.<br>Chief Executive designated Head of Paid Service<br>Constitution (Head of Paid Service<br>responsibilities)<br>Conditions of Employment<br>Schemes of Delegation<br>Job Accountability Statement /Person<br>Specification<br>Signature on Annual Governance Statement | The Constitution will continue to be<br>reviewed on a rolling basis.<br>Support for this from Chief Operating<br>Officer  |
| 2.2.3 Develop protocols to ensure that the<br>leader and chief executive (or equivalent)<br>negotiate their respective roles early in the<br>relationship and that a shared understanding<br>of roles and objectives is maintained  | Constitution<br>Member/Officer Protocol<br>Regular 1:2:1s   | The Constitution will continue to be<br>reviewed on a rolling basis.<br>The development of the CCH/Amphora<br>companies, and the implementation of<br>their high-level goals, financial targets and<br>management agreements. |
| 2.2.4 Make a senior officer (usually the section 151 officer) responsible to the authority for ensuring that appropriate advice is given on all financial matters, for keeping proper financial records and accounts, and for maintaining an effective system of internal financial control | Strategic Finance Manager is the Council's Chief<br>Financial Officer (S151 Officer).<br>Constitution<br>Job Accountability Statement / Person<br>Specification<br>S151 Officer Protocol<br>Report template includes financial implications<br>before report considered by Members<br>Officer Pay Policy agreed by Full Council   |   |

| In order to achieve our aims we have/will:  | Source documents/Processes   | Further work ongoing  |
|---|--|---|
| 2.2.5 Make a senior officer (other than the responsible financial officer) responsible to the authority for ensuring that agreed procedures are followed and that all applicable statutes, regulations are complied with (usually the Monitoring Officer) | Strategic Governance Manager is the Council's<br>Monitoring Officer<br>Monitoring Officer Protocol<br>Job Accountability Statement / Person<br>Specification<br>Report template requires that Legal Services are<br>consulted before a report is considered by<br>Members  |   |
| 2.3.1 Develop protocols to ensure effective communication between members and officers in their respective roles  | Member / Officer Protocol<br>Planning Procedures Code of Practice<br>Outside Bodies advice given to Members<br>Member and Officer Codes of Conduct   | Portfolio Holder briefings  |
| 2.3.2 Set out the terms and conditions for<br>remuneration of members and officers and an<br>effective structure for managing the process<br>including an effective remuneration panel (if<br>applicable)   | Pay and conditions policies and practices<br>Independent Remuneration Panel Terms of<br>Reference and Reports<br>Regular liaison meeting with Unison<br>Officer Pay Policy agreed by Full Council  |   |
| 2.3.3 Ensure that effective mechanisms exist to monitor service delivery  | Performance reporting and performance<br>indicators<br>Complaints Procedure<br>Assistant Directors monitoring Service Plans<br>Performance Management Board<br>Performance management system<br>Scrutiny Panel<br>Annual Governance Statements for the Council,<br>Colchester and Ipswich Museums Service and<br>North Essex Parking Partnership<br>Publication Scheme/Transparency Code | Customers and Partnerships' strand of<br>Senior Management Team meetings<br>Customer insight work<br>Datashare brings key performance and<br>related data into one place on the website |

| In order to achieve our aims we have/will:   | Source documents/Processes   | Further work ongoing   |
|--|--|--|
| 2.3.4 Ensure that the organisation's vision,<br>strategic plans, priorities and targets are<br>developed through robust mechanisms, and<br>in consultation with the local community and<br>other key stakeholders, and that they are<br>clearly articulated and disseminated   | Strategic Plan underpinned by a review of all<br>existing consultation work.<br>Medium Term Financial Strategy<br>Performance reporting and indicators<br>Council Website<br>ICT, Communication and Technology Strategy<br>News releases, e-newsletters and social media<br>Customer insight groups<br>Service Reviews | Policy Review and Public Initiatives Panel<br>set up to provide legislative, improvement<br>and policy advice to Cabinet and Portfolio<br>Holders on issues that may affect<br>executive functions.<br>Cabinet identifying and resourcing new<br>strategic priorities. |
| 2.3.5 When working in partnership ensure<br>that members are clear about their roles and<br>responsibilities both individually and<br>collectively in relation to the partnership and<br>to the authority  | Constitution<br>Individual Partnership Agreements<br>Service Level Agreements<br>Advice given to Members in relation to outside<br>bodies<br>Partnership Strategy  | Community Hub at Colchester library<br>brings a range of partners together to<br>provide customer-facing services.<br>Scrutiny Panel work programme includes<br>review of partnership arrangements, with<br>presentations from partners at Scrutiny                    |
| <ul> <li>2.3.6 When working in partnership:</li> <li>ensure that there is clarity about the legal status of the partnership</li> <li>ensure that representatives or organisations both understand and make clear to all other partners the extent of their authority to bind their organisation to partner decisions.</li> </ul> | Constitution<br>Individual Partnership Agreements<br>Service Level Agreements<br>Advice given to Members in relation to outside<br>bodies<br>Partnership Strategy<br>Monitoring Officer role and protocol  | Customers and Partnerships' strand of<br>Senior Management Team meetings   |

#### PRINCIPLE THREE

| Core Principle 3 – Promoting values for the authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour  |  |  |
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| <ul> <li>Our aims in relation to promoting values for the authority and demonstrating the values of good governance through upholding high standards of conduct and behaviour are to:</li> <li>3.1 Ensuring authority members and officers exercise leadership by behaving in ways that exemplify high standards of conduct and effective governance</li> <li>3.2 Ensuring that organisational values are put into practice and are effective</li> </ul> |  |  |
| In order to achieve our aims we have/will:   | Source documents/Processes   | Further work ongoing   |
| 3.1.1 Ensure that the authority's leadership<br>sets a tone for the organisation by creating a<br>climate of openness, support and respect   | Constitution<br>Chief Executive's and Leader's blog on the<br>Council's intranet<br>Performance reporting<br>Governance and Audit Committee has an overall<br>view of conduct issues established by its terms<br>of reference<br>Member and Officer Codes of Conduct<br>Member/Officer Protocol<br>Whistleblowing Policy<br>Anti-Fraud and Corruption Policy<br>Freedom of Information Policy statement and<br>publication scheme<br>Monitoring Officer and S151 Officer Protocols<br>Localism Act Member conduct regime<br>Annual review of Ethical Governance policies<br>Peer Challenge | Staff survey and taking action on its<br>findings<br>Leadership Development Programme led<br>by Executive Management Team<br>Social media, including Yammer on<br>relaunched Council intranet<br>Datashare on the Council's website and<br>on <u>www.data.gov.uk</u> supports the<br>importance of openness and<br>transparency<br>Employee Assistance Programme |

| In order to achieve our aims we have/will:   | Source documents/Processes   | Further work ongoing  |
|--|--|---|
| 3.1.1 continued  | Planning Procedures Code of Practice<br>Officer Register of Gifts and Hospitality<br>Officer voluntary register of interests<br>Members' Register of Interests<br>Website and intranet<br>Portfolio Holder monthly sessions with senior<br>officers<br>"Corporate Governance" section on the<br>Council's website bringing all relevant<br>information together under one heading  |   |
| 3.1.2 Ensure that standards of conduct and<br>personal behaviour expected of members<br>and staff, of work between members and<br>staff and between the authority, its partners<br>and the community are defined and<br>communicated through codes of conduct and<br>protocols | Member and Officer Codes of Conduct<br>Performance management system<br>Complaints procedures<br>Anti-fraud and Corruption Policy<br>Member/Officer Protocols<br>Induction for new Members and staff<br>Member Development Programme<br>Member Personal Development Plans<br>Officer training on Member/ officer relationship<br>Whistleblowing Policy<br>Information and Communication Technology<br>(ICT) Security Policy<br>Safeguarding Policy<br>Intranet<br>Annual review of Ethical Governance policies<br>Review of Complaints Procedure | Embedding the Council's core values of<br>'customer, business and culture' with<br>identified attitudes and behaviours.<br>The Job Accountability Statement/Person<br>Specification template highlights the core<br>values to applicants, and the revised staff<br>appraisal scheme now makes how you<br>conduct yourself against the values,<br>attitudes and behaviours to be equally<br>important to achieving the SMART<br>objectives that apply to the role. |

| In order to achieve our aims we have/will:   | Source documents/Processes  | Further work ongoing   |
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| 3.1.3 Put in place arrangements to ensure<br>that members and employees of the<br>authority are not influenced by prejudice,<br>bias or conflicts of interest in dealing with<br>different stakeholders and put in place<br>appropriate processes to ensure that they<br>continue to operate in practice | Member and Officer Codes of Conduct<br>Equality and Diversity training for Members and<br>Officers<br>Financial Procedure Rules,<br>Contract Procedure Rules<br>Ethical Governance policies<br>Registers of Interests (Officers and Members)<br>Services and processes are underpinned by<br>Equality Impact Assessments<br>Equality Objectives<br>Officer induction and training<br>Annual review of Ethical Governance Policies<br>Job Accountability Statements include whether<br>or not a role is politically restricted | Introduction of mandatory Member<br>training on Equality and Diversity   |
| 3.2.1 Develop and maintain shared values including leadership values both for the organisation and staff reflecting public expectations and communicate these with members, staff, the community and partners  | Member and Officer Codes of Conduct<br>Strategic Plan, objectives and priorities in place<br>and shared<br>Performance reporting<br>Strategic Plan Action Plan – progress is reported<br>to scrutiny on a half-yearly basis   | People Strategy actions (existing) and<br>development of 2020 update<br>Embedding the Council's core values of<br>'customer, business and culture' with<br>identified attitudes and behaviours |
| 3.2.2 Put in place arrangements to ensure<br>that procedures and operations are designed<br>in conformity with appropriate ethical<br>standards, and monitor their continuing<br>effectiveness in practice   | Contract Procedure Rules<br>Ethical Governance Policies<br>Member and Officer Codes of Conduct<br>Monitoring of the above takes place by the<br>Governance and Audit Committee<br>ICT Security Policy<br>Annual reporting to Governance and Audit<br>Committee  |  |

| In order to achieve our aims we have/will:   | Source documents/Processes  | Further work ongoing   |
|--|---|--|
| 3.2.3 Develop and maintain an effective Standards Committee  | Member conduct issues (standards) within remit<br>of Governance and Audit Committee<br>Agenda and Minutes<br>Terms of Reference<br>Regular meetings<br>Member training on Code of Conduct<br>Work programme   | Annual review of the Localism Act<br>arrangements by the Governance and<br>Audit Committee.  |
| 3.2.4 Use the organisation's shared values<br>to act as a guide for decision making and as<br>a basis for developing positive and trusting<br>relationships within the authority   | Member and Officer Codes of Conduct<br>Strategic Plan, objectives and priorities in place<br>and being shared<br>Performance Appraisals<br>Portfolio Holder briefing with Senior Managers<br>Policy Framework | Embedding the Council's core values of<br>'customer, business and culture' with<br>identified attitudes and behaviours   |
| 3.2.5 In pursuing the vision of a partnership,<br>agree a set of values against which decision<br>making and actions can be judged. Such<br>values must be demonstrated by partners'<br>behaviour both individually and collectively | Values agreed with each partner<br>Partnership Strategy   | Annual report to Cabinet on Members'<br>appointments to outside bodies, including<br>feedback on outcomes, issues and<br>engagement<br>Scrutiny Panel work programme includes<br>review of partnership arrangements, with<br>presentations from partners at Scrutiny |

#### **PRINCIPLE FOUR**

#### Core Principle 4 – Taking informed and transparent decisions which are subject to effective scrutiny and managing risk

Our aims in taking informed and transparent decisions which are subject to effective scrutiny and managing risk are to:

- 4.1 Being rigorous and transparent about how decisions are taken and listening and acting on the outcomes of constructive scrutiny
- 4.2 Having good quality information, advice and support to ensure that services are delivered effectively and are what the community wants/needs
- 4.3 Ensuring that an effective risk management system is in place
- 4.4 Using their legal powers to the full benefit of the citizens and communities in their areas

| In order to achieve our aims we have/will:   | Source documents/Processes  | Further work ongoing   |
|--|---|--|
| 4.1.1. Develop and maintain an effective scrutiny function which encourages constructive challenge and enhances the organisation's performance overall and of any organisation for which it is responsible | Scrutiny is supported by robust evidence and<br>data analysis<br>Agenda and Minutes<br>Scrutiny Panel Work programme<br>Successful outcome of reviews<br>Ownership of work programme<br>Training for scrutiny chairman and members<br>Scrutiny of partners and joint projects | Scrutiny Panel work programme includes<br>review of partnership arrangements, with<br>presentations from partners at Scrutiny<br>Specialised training provided to Scrutiny<br>members on the scrutiny of commercial<br>companies and treasury management |
| 4.1.2 Develop and maintain open and<br>effective mechanisms for documenting<br>evidence for decisions and recording the<br>criteria, rationale and considerations on<br>which decisions are based          | The Constitution, its committees and panels<br>Decision making protocols<br>Record of decisions and supporting materials<br>Report template<br>Decision list published (members)<br>Live audio streaming of meetings on the website<br>Website                                | The Policy Review and Public Initiatives<br>Panel has been set up to provide<br>legislative, improvement and policy<br>advice to Cabinet and Portfolio Holders<br>on issues that may affect executive<br>functions.                                      |

| In order to achieve our aims we have/will:  | Source documents/Processes  | Further work ongoing   |
|---|---|--|
| 4.1.3 Put in place arrangements to<br>safeguard members and employees against<br>conflicts of interest and put in place<br>appropriate processes to ensure that they<br>continue to operate in practice   | Member and Officer Codes of Conduct<br>Member and Officer Registers of Interests<br>Declaration of Interests at meetings<br>Code of Conduct guidance and training provided<br>to Members and Officers<br>Planning procedures Code of Practice<br>Governance and Audit Committee<br>(responsibility) and Monitoring Officer (reports)<br>Politically restricted posts<br>Ethical Governance Policies, and annual review<br>Secondary Employment Policy |  |
| 4.1.4 Develop and maintain an effective<br>Audit Committee (or equivalent) which is<br>independent or make other appropriate<br>arrangements for the discharge of the<br>functions of such a committee  | Audit issues within remit of Governance and<br>Audit Committee<br>Member Development Programme<br>Agenda and Minutes<br>The Constitution  | Continue to review Member training<br>programme with specific reference to<br>audit and governance                         |
| 4.1.5 Put in place effective transparent and accessible arrangements for dealing with complaints  | Complaints procedure "Help us get it right" on<br>website with full details<br>Annual letter from Local Government and Social<br>Care Ombudsman<br>Customer insight work<br>Social media<br>Review of Complaints Procedure  | Feedback tab on webpages (on the right)  |
| 4.2.1 Ensure that those making decisions<br>whether for the authority or partnership are<br>provided with information that is fit for the<br>purpose – relevant, timely and gives clear<br>explanations of technical issues and their<br>implications | Council's Website<br>Report templates dealing with key aspects<br>Report by Assistant Director with necessary<br>technical expertise included<br>Training and professional development<br>Equality Impact Assessments   | Datashare<br>Projects carried out by the Council's<br>Customer Improvement and Engagement<br>Team<br>Customer insight work |

| In order to achieve our aims we have/will:  | Source documents/Processes  | Further work ongoing   |
|---|---|--|
| 4.2.2 Ensure that professional advice on<br>matters that have legal or financial<br>implications is available and recorded well in<br>advance of decision making and used<br>appropriately    | Report template requires that consultation is<br>undertaken with legal and financial functions<br>before report considered by Members<br>Record of decision making and supporting<br>materials<br>S151 and Monitoring Officer Protocols<br>Equality Impact Assessments<br>Clear and well understood decision making<br>processes with published timelines.  | Business Partners for Policy and<br>Corporate services, including legal and<br>financial matters   |
| 4.3.1 Ensure that risk management is<br>embedded into the culture of the<br>organisation, with members and managers<br>at all levels recognising that risk<br>management is part of their job | Risk Management Strategy - Policy Framework<br>Corporate Risk Manager<br>Corporate/service planning<br>Cabinet Member with accountability for risk<br>management<br>Half-yearly reporting to Governance and Audit<br>Committee<br>Performance Management Board quarterly risk<br>review<br>Risk Registers- Strategic, Operational and<br>Project<br>Risk and Control self-assessment completed by<br>all managers<br>Training for Members and Officers<br>Intranet area for Risk Management<br>Corporate Governance Team, bringing together<br>the co-ordination of governance processes. | Embedding of risk management<br>processes into projects, with a review of<br>what constitutes a significant project<br>Integrating operational, strategic and<br>project risks into the risk reporting<br>process to senior management |
|   | Clear and well understood decision making<br>processes with published timelines<br>Publication Scheme and Transparency Code   |  |

| In order to achieve our aims we have/will:   | Source documents/Processes  | Further work ongoing   |
|--|---|--|
| 4.4.1 Actively recognise the limits of lawful activity placed on them by, for example the ultra vires doctrine but also strive to utilise powers to the full benefit of their communities  | Constitution<br>Monitoring Officer<br>Report templates<br>Equality Impact Assessments<br>Equality Objectives  |  |
| 4.4.2 Recognise the limits of lawful action<br>and observe both the specific requirements<br>of legislation and the general responsibilities<br>placed on local authorities by public law  | Availability of professional legal advice<br>Knowledge of current and forthcoming legislation<br>and regulations<br>Monitoring Officer Protocol<br>S151 Officer Protocol<br>Report templates<br>Constitution<br>Equality Impact Assessments<br>Equality Objectives<br>Training and Policy updates   | Business Partners for Policy and<br>Corporate services, including legal and<br>financial matters |
| 4.4.3 Observe all specific legislative<br>requirements placed upon them, as well as<br>the requirements of general law, and in<br>particular to integrate the key principles of<br>good administrative law – rationality, legality<br>and natural justice into their procedures and<br>decision making processes | Availability of professional legal advice<br>Knowledge of current and forthcoming legislation<br>and regulations<br>Monitoring Officer Protocol<br>S151 Officer Protocol<br>Procedure Rules<br>Report template<br>Constitution<br>Format for quasi-judicial committees<br>"Have Your Say" processes<br>Planning Procedure Code of Practice<br>Equality Impact Assessments<br>Equality Objectives<br>Datashare | Business Partners for Policy and<br>Corporate services, including legal and<br>financial matters |

#### **PRINCIPLE FIVE**

#### Core Principle 5 – Developing the capacity and capability of Members and Officers to be effective Our aims in relation to developing the capacity and capability of Members and Officers to be effective are: 5.1 Making sure that Members and Officers have the skills, knowledge, experience and resources they need to perform well in their roles 5.2 Developing the capability of people with governance responsibilities and evaluating their performance as an individual and as a group 5.3 Encouraging new talent for membership of the authority so that best use can be made of individuals' skills and resources in balancing continuity and renewal In order to achieve our aims we have/will: Source documents/Processes Further work ongoing 5.1.1 Provide induction programmes tailored Member training and development Member skills development to individual needs and opportunities for Member training records on the website Member and Officer Induction programmes Members and Officers to update their Intranet section with e-induction options knowledge on a regular basis and information for new starters. Refresher courses Briefings Performance reviews for officers MyLearning is being developed as the 'one stop shop' for staff e-learning and People Strategy **Personal Development Plans** development needs - from induction to Learning and Development Strategy essential skills and wellbeing. Charter Status for Elected Member Development Introduction of mandatory member renewed July 2018 development in respect of GDPR, safeguarding, equality and diversity and chairing skills. 5.1.2 Ensure that the statutory officers have Appraisals and regular 1 to 1 sessions Talent Management/Career Track for the skills, resources and support necessary **Personal Development Plans** staff to perform effectively in their roles and that Training and development Recruitment and Induction Future Leader programme

| these roles are properly understood throughout the organisation | Monitoring Officer and S151 Officer Protocols<br>Employee Policies<br>Learning and Development Strategy/Annual<br>Learning and Development Plan |  |
|---|---|--|
|---|---|--|

| In order to achieve our aims we have/will:   | Source documents/Processes  | Further work ongoing  |
|--|---|---|
| 5.2.1 Assess the skills required by Members and Officers and make a commitment to          | Performance reviews for officers<br>SMART objectives  | Member skills development   |
| develop those skills to enable roles to be<br>carried out effectively                      | Personal Development Plans for officers<br>Member training and development<br>People Strategy | Developing the training records on the<br>Member Information System   |
|  | Learning and Development Strategy/Annual<br>Learning and Development Plan                     | Talent Management/Career Track for<br>staff   |
|  | Charter Status for Elected Member Development<br>renewed July 2018                            | Introduction of mandatory Member<br>development in respect of GDPR,<br>safeguarding, equality and diversity, and<br>chairing skills.<br>Specialised training provided to Scrutiny<br>members on the scrutiny of commercial<br>companies and treasury management |
| 5.2.2 Develop skills on a continuing basis to improve performance including the ability to | Performance reviews for officers<br>Personal Development Plans for officers                   | Member skills development   |
| scrutinise and challenge and to recognise<br>when outside expert advice is needed          | Member training and development<br>Member scrutiny training<br>People Strategy                | Talent Management/Career Track for staff  |
|  | Colchester Learning Managers<br>Vine HR and East of England Local Government                  | Learning and Development – commercial<br>and Office365 skills   |
|  | Association – meetings, best practice and<br>briefings<br>Peer Challenge and action plan      | Specialised training provided to Scrutiny<br>members on the scrutiny of commercial<br>companies and treasury management   |

|   | Charter Status for Elected Member Development renewed July 2018   |   |
|---|---|---|
| 5.2.3 Ensure that effective arrangements<br>are in place for reviewing the performance of<br>the authority as a whole and of individual<br>members and agreeing an action plan which<br>might for example aim to address any<br>training or development needs | Performance reporting and indicators<br>Performance and Improvement Framework<br>Performance management and appraisals – staff<br>SMART objectives<br>People Strategy<br>Peer Challenge and action plan<br>Annual Audit Letter<br>Members' Personal Development Plans<br>Annual Training Plan<br>Local Government Ombudsman Annual Letter |   |
| In order to achieve our aims we have/will:  | Source documents/Processes  | Further work ongoing  |
| 5.3.1 Ensure that effective arrangements designed to encourage individuals from all   | Equality Impact Assessments on services and policies  | Apprenticeship scheme   |
| sections of the community to engage with,<br>contribute to and participate in the work of   | Consultations, Research and Statistics on website   | Community Enabling Strategy   |
| the authority   | Voluntary Sector Grants programme<br>Public meetings  | Locality Budgets  |
|   | Equality Objectives<br>Strategic Plan Consultation  | Use of social media   |
|   | Local Development Framework consultation<br>Community development work  | Council's commitment to paying the Living Wage as a minimum for its staff |
|   | Consultations   | including, for example, those helping to                                  |
|   | Customer insight work   | support the Council's elections work at                                   |
|   | Improvement and Engagement Team projects<br>Have Your Say! processes  | polling stations  |
|   | Appointment of Independent Persons<br>Audio streaming of Council meetings   | Establishment of Policy and Public Initiatives Panel.                     |

| 5.3.2 Ensure that career structures are in place for Members and Officers to encourage participation and development | People Strategy<br>Internal Recruitment Process<br>Internal Secondments<br>Personal Development Plans for officers<br>Personal Development Plans for members<br>Talent Management/Career Track for staff<br>Member skills development | Talent Management/Career Track - the<br>SMT Talent Panel considers critical<br>roles; moderate career track paths;<br>confirm Future Leader or Future Potential<br>assessments; and then consider those<br>on the Future Leader career track and<br>manage their development |
|--|---|--|
|  | Staff structure charts  | Future Leader Programme  |
|  |   | Staff Recognition Scheme   |
|  |   | Opportunities such as the District Council<br>Staff Development Programme and the<br>Local Authority Challenge as they arise   |

#### PRINCIPLE SIX

| Core Principle 6 – Engaging with local people and other stakeholders to ensure robust public accountability   |   |   |
|---|---|---|
| Our aims in relation to engaging with local   | people and other stakeholders to ensure robus   | t public accountability are to:   |
| <ul> <li>6.1 Exercise leadership through a robust scrutiny function which engages effectively with local people and all local institutional stakeholders, including partnerships, and develops constructive accountability relationships</li> <li>6.2 Take an active and planned approach to dialogue with and accountability to the public to ensure effective and appropriate service delivery whether directly, in partnership or by commissioning</li> <li>6.3 Make best use of human resources by taking an active and planned approach to meet responsibility to staff</li> </ul> |   |   |
| In order to achieve our aims we have/will:  | Source documents/Processes  | Further work ongoing  |
| 6.1.1 Make clear to themselves, all staff and<br>the community, to whom they are<br>accountable and for what  | Constitution<br>Community Enabling Strategy<br>Stakeholder identification<br>Targets and Performance Monitoring<br>Website and intranet<br>Consultation Strategy<br>ICT, Communication and Technology Strategy<br>Asset Management Strategy<br>Datashare section on the Council's website<br>brings together all information required under<br>statutory codes such as the 'Local Government<br>Transparency Code' to make this easily<br>accessible<br><u>Structure charts</u> for senior management | A key part of the Government's<br>Transparency agenda is to bring<br>information together into one searchable<br>website - <u>www.data.gov.uk</u> to provide<br>clarity on these issues. The information<br>on the Datashare section of the Council's<br>website is now also being published on<br>www.data.gov.uk<br>Locality Budgets for councillors have<br>been brought in with clearer guidelines<br>and all spend/activity transparently<br>available on the Council's website. |

| In order to achieve our aims we have/will:      | Source documents/Processes  | Further work ongoing                     |
|---|---|--|
| 6.1.2 Consider those institutional              | Stakeholder identification  | Ongoing review of Freedom of             |
| stakeholders to whom they are accountable       | Statutory provisions  | Information requests to see if there are |
| and assess the effectiveness of the             | Stakeholder surveys   | items which could be put onto the        |
| relationships and any changes required          | Consultation Strategy   | website or Datashare, so that a repeat   |
|   | ICT, Communication and Technology Strategy                          | request would not be needed as the item  |
|   | Partnership Strategy  | had been made freely available.          |
|   | Scrutiny Panel and the Crime and Disorder                           | Examples have been business rate and     |
|   | Committee Work Programme  | public funeral information now published |
|   | Datashare   | as a matter of routine.                  |
| 6.1.3 Produce an annual report on scrutiny      | Annual Scrutiny Report  |  |
| function activity                               |   |  |
| 6.2.1 Ensure that clear channels of             | ICT, Communication and Technology Strategy                          | Social media and text messaging          |
| communication are in place with all sections    | News releases, e-newsletters and social media                       |  |
| of the community and other stakeholders         | Websites for the Council and subsidiaries                           | Customer and demand projects             |
| including monitoring arrangements to ensure     | Equality Impact Assessments   |  |
| that they operate effectively                   | Safeguarding Policies   |  |
|   | Datashare, Freedom of Information and Data                          |  |
|   | Protection section of the website                                   |  |
|   | Recordings of meetings on the website                               |  |
| 6.2.2 Hold meetings in public unless there      | Constitution  |  |
| are good reasons for confidentiality            | Access to Information Rules   |  |
|   | Compliance with Localism Act access to                              |  |
|   | information regulations   |  |
|   | Audio streaming of Council meetings                                 |  |
| 6.2.3 Ensure arrangements are in place to       | Strategic Plan  | Holding public consultations on key      |
| enable the authority to engage with all         | Website - "Consultations, Research and Statistics"                  | issues to encourage different sections   |
| sections of the community effectively. These    | section   | with differing views to take part        |
| arrangements should recognise that different    | Consultation strategy<br>ICT, Communication and Technology Strategy |  |
| sections of the community have different        | Community development work  |  |
| priorities and establish explicit processes for | Equality Objectives and Equality Impact                             |  |
| dealing with these competing demands            | Assessments   |  |

| In order to achieve our aims we have/will:   | Source documents/Processes  | Further work ongoing   |
|--|---|--|
| 6.2.4 Establish a clear policy on the types of<br>issues they will meaningfully consult on or<br>engage with the public and service users<br>including a feedback mechanism for those<br>consultees to demonstrate what has<br>changed as a result               | Statement of Community Involvement<br>Customer insight project team and its work<br>Partnership framework<br>ICT, Communication and Technology Strategy<br>Consultation Strategy<br>Budget Consultation - meeting and online<br>Strategic Plan consultation<br>Website - "Consultations, Research and<br>Statistics" section<br>Cabinet and Council – progress of questions<br>raised by the public |  |
| 6.2.5 On an annual basis, publish a performance plan giving information on the authority's vision, strategy, plans and financial statements as well as information about its outcomes, achievements and the satisfaction of service users in the previous period | Statement of Accounts<br>Strategic Plan<br>Performance Reporting and Performance<br>Indicators<br>Council website has "Performance and<br>Improvement", "Council Awards and<br>Achievements" and "Council and Democracy"<br>sections<br>Publication Scheme and Transparency Code  | Strategic Plan Action Plan – progress is<br>reported to Scrutiny and Cabinet on a<br>half-yearly basis<br>A webpage has been set up to bring all<br>annual reports into one central place on<br>the Council's website for improved<br>transparency |

**Budget Consultation Meeting** 

| In order to achieve our aims we have/will:   | Source documents/Processes   | Further work ongoing   |
|--|--|--|
| 6.2.6 Ensure that the authority as a whole is<br>open and accessible to the community,<br>service users and its staff and ensure that it<br>has made a commitment to openness and<br>transparency in all its dealings, including<br>partnerships subject only to the need to<br>preserve confidentiality in those specific<br>circumstances where it is proper and<br>appropriate to do so | Constitution<br>Customer service standards<br>Voluntary Sector Compact<br>"Have Your Say" at meetings<br>Freedom of Information Act Publication Scheme<br>Member and Officer Codes of Conduct<br>Ethical Governance Policies<br>Monitoring Officer Protocol<br>ICT, Communication and Technology Strategy<br>Data Protection Policy<br>ICT Security Policy<br>Council website<br>Datashare, Freedom of Information and Data<br>Protection section of the website<br>National Fraud Initiative - Fair Processing Notice<br>Egress Switch Secure Email Encryption<br>Publication Scheme and Transparency Code<br>Audio Streaming of Council meetings | Community Hub at Colchester library<br>brings a range of partners together to<br>provide customer-facing services for<br>customers of the Council and other<br>organisations. This town centre location<br>is easy to access for those who do not<br>wish to self-serve or would like some<br>assistance to do so online. It is open plan<br>with a Welcome Zone where staff work<br>with customers, but also includes areas<br>where confidential discussions can be<br>carried out if needed or appropriate<br>Security checks on staff who process<br>official/sensitive information using the<br>Public Sector Network or who need a<br>secure GCSX e-mail address |
| 6.3.1 Develop and maintain a clear policy on<br>how staff and their representatives are<br>consulted and involved in decision making   | Investors in People<br>Facilities and Recognition Agreement with<br>UNISON – including monthly meetings.<br>Internal Communications Strategy<br>Service Reviews and other operational reviews<br>include consultation and involvement<br>arrangements as part of the process/staff<br>communications   | Staff survey and taking action on its<br>findings<br>Staff suggestion boxes<br>Investors in People – reaccredited for<br>three years to 2021.  |