

The Ordnance Survey map data included within this publication is provided by Colchester City Council of Rowan House, 33 Sheepen Road, Colchester CO3 3WG under licence from the Ordnance Survey in order to fulfil its public function to act as a planning authority. Persons viewing this mapping should contact Ordnance Survey copyright for advice where they wish to licence Ordnance Survey map data for their own use. This map is reproduced from Ordnance Survey Material with the permission of Ordnance Survey on behalf of the Controller Of Her Majesty's Stationery Office © Crown Copyright. Unauthorised reproduction infringes Crown Copyright and may lead to prosecution or civil proceedings. Crown Copyright 100023706 2017

Item No: 7.1

Application: 231412

Applicant: Marguerite Haddrell

Agent: Michael Smith

Proposal: Demolition of the double garage, relocation of existing car

parking and creation of a two bedroom detached bungalow.

Location: Land to the rear, 3 Highfield Drive, Colchester, CO3 3QA

Ward: Lexden & Braiswick

Officer: Nadine Calder

Recommendation: Approval subject to signing of a Unilateral Undertaking

1.0 Reason for Referral to the Planning Committee

- 1.1 This application is referred to the Planning Committee in the interests of consistency and because it was called in by Councillor Willets in the event of a recommendation for approval. The reasons for the call in are as follows:
 - 1. This application is located on a narrow private drive and has negligible sight splay at its junction with A1124 Lexden Road, and no remedial action is proposed as part of this application. While the traffic volumes are unlikely to cause concern to Essex County Council in regard to vehicle flow on Lexden Road, the existing access is already a hazard to pedestrians passing-by on the footway of Lexden Road. Further development at this unsuitable location will exacerbate the conflict with pedestrians using the footway. This matter of public safety is neither addressed by ECC highways policy nor by the City Council Planning Policy. Therefore in making a decision, the Planning Committee needs to take into account the wider issues of public safety pertaining to the access to this development.
 - 2. The proposed site is very small and tightly constrained and the proposed development extends over land that was a designated a vehicle turning area for this private lane, as the Planning Committee can see on previous planning applications for this site. This impedes the safe flow of traffic to the other houses in what is already a cramped geometry. Again this is not directly covered by CCC Planning Policy and needs determination by the Planning Committee.
 - 3. While each application must be determined solely on its merits, local residents point to the history of refusal of applications and appeals on this site for broadly similar developments. Planning Inspectors conclusions on previous applications need to be carefully weighed for relevance by the Planning Committee in regard to this application, including their statement that the principle of erecting any new dwelling, regardless of its size or design on the appeal site would be likely to harm the character, quality and appearance of the area.

2.0 Synopsis

- 2.1 The key issues for consideration are the impact of the development upon its surroundings in addition to any issues concerning neighbouring residential amenity, highway safety and impact upon vegetation.
- 2.2 Having assessed the application against local and national legislation, policy and guidelines, and having considered the planning history on this site in detail, it is your Officers' views that this proposed development is appropriate in this location, would not cause harm to neighbouring amenities, highway safety or existing landscape features and would provide an opportunity to enhance the visual amenity of the site for the benefit of the wider area.
- 2.3 The application is subsequently recommended for approval.

3.0 Site Description and Context

3.1 The site lies within the settlement limits for Colchester as defined in the Colchester Borough Council Local Plan and currently comprises the detached

single storey garage and part of the rear garden to No. 3 Highfield Drive, which is located off an unmade lane leading from Lexden Road and beyond the Conservation Area. The site slopes down to the adjacent lane. The host property is one of a series of three mid 20th century houses on this lane, with a further two properties at the bottom. The lane is relatively well screened with trees, especially along the western side. No trees of any merit are present on the site itself although a group of trees subject to preservation orders are found on the other side of the lane.

4.0 Description of the Proposal

4.1 The proposal comprises the demolition of the existing detached double garage associated with No. 3 Highfield Drive, the construction of a modest detached two bedroom bungalow and the creation of two off street parking spaces to the front of No. 3 Highfield Drive. The L-shaped bungalow would be positioned adjacent to the newly created shared boundary with No. 3 Highfield Drive, provide an enclosed private garden to the east of the dwelling and two off street parking spaces to the front. The front elevation of the bungalow is shown to face Highfield Drive to the north of the site.

5.0 Land Use Allocation

5.1 The site lies within the defined settlement limits for Colchester.

6.0 Relevant Planning History

6.1 There is a long planning history associated with this site, as outlined below:

222971	Creation of a three bedroom detached house	Refused 03.02.2023
211117	Erection of four bedroom detached house	Refused 09.07.2021
201371	Lawful Development Certificate for Proposed Erection of Garage and Store Building	Refused 30.07.2020
200847	Erection of four bedroom detached house	Withdrawn 17.06.2020
151993	Two storey side extension	Approved Conditional 20.11.2015
146416	Erection of two bedroom detached bungalow (Resubmission of application 145426)	Refused 21.01.2015 Appeal dismissed 24.06.2015
145559	Renewal of planning permission 111460 for a two storey side extension	Withdrawn 27.11.2014
145426	Erection of three bedroom detached house	Refused 09.10.2014 Appeal dismissed 24.06.2015
111460	Two storey side extension	Approved Conditional 15.09.2011

102315	One detached three bedroom house and replacement garages. Resubmission of 101564.	Refused 16.12.2010 Appeal dismissed 04.04.2011
101564	One detached four bedroom house and replacement of existing detached garage.	Refused 21.10.2010

- 6.2 In the interests of consistency, despite the current proposal differing materially from previous applications for planning permission on the site, the Inspector's comments for dismissed appeals 145426 and 146416 relating to the construction of a detached dwelling to the side of No. 3 Highfield Drive include (emphasis added by your Officers):
 - 6. The area includes a number of small cul-de-sacs and although it is within the built up area I consider it has **retained a sylvan character** with a significant number of trees and shrubs. The site is mainly grassed with a fence separating it from No 3 and the garages and along the road edge there is a low timber rail. Although partly fenced and somewhat unkempt at the time of my visit it **nevertheless provides an important feature that contributes to the character of the Drive and area.**
 - 7. The developments proposed are for the erection of a detached two storey, 3 bedroom dwelling or a detached 2 bedroom bungalow. These would be sited within the open area and would erode the feature that gives the area its quality. They would provide a discordant element that would fail to retain the attractive character by further urbanising the area.
 - 8. Furthermore, the existing properties on the Drive are set well back from the road frontage and whilst the areas in front of the properties are used for parking there is also a considerable amount of vegetation. The **combination** of the set back and verdant appearance contributes to the character of the area. However, the proposed developments would result in the flank wall of the dwellings being considerably closer to the Drive. This would provide a cramped form of development that would detract further from and harm the character of the area. Although the proposals include retention and reinforcement of landscaping on the site I do not consider any scheme of landscaping would reduce the harm caused by a dwelling on the site.
 - 9. The submissions refer to previous proposals to extend No 3 and to erect a new dwelling on the appeal site. Planning permission has previously been granted for a **two storey extension** to No 3 and the proposal was subsequently amended. This consent has not been implemented and has now lapsed. In any event this permission did not authorise a new dwelling and it differs significantly from the current appeal proposals as the extension was subservient to the existing house and, as it was not freestanding, **it would not intrude** to any great degree into the open space.
 - 10. There have also been a number of applications refused for a new dwelling and one appeal for the erection of one detached three bedroom house and replacement garages was dismissed in 2011. Although this decision predates

the Framework I consider the Inspector's conclusions regarding the effect of a new dwelling on the site still to be relevant. I consider the principle of erecting any new dwelling, regardless of its size or design on the appeal site would be likely to harm the character, quality and appearance of the area.

- 11. A number of matters have been put forward by the appellant to support the proposals. The site is vacant and untidy and it is suggested the proposals would improve the appearance but such arguments could easily be replicated elsewhere to justify a proposal that is otherwise unacceptable and there are other options open to the Council if the condition of the site deteriorates.
- 12. My attention has also been drawn to a relatively recent development comprising a new dwelling sited to the rear of No 1 and 2 Highfield Drive. From my visit this development differs in a number of ways from the appeal proposals as the site is considerably larger allowing space around the building to be retained and it is not a prominent corner site. I therefore do not consider the development provides support for the appeal proposals. Reference is also made to a number of other developments within the Borough but I do not have the full details nor do I know the circumstances that led to the developments. In any event I must determine these appeals on their merits.
- 13. I have noted the Council has not raised concerns regarding the external appearance of the dwellings, the effect on living conditions of nearby residents, amenity space provision or that the developments would create a highway hazard. A number of interested parties have raised concerns regarding highway and parking matters but I am satisfied that one additional dwelling would not lead to an increase in additional traffic or congestion that would justify dismissal of the appeals. The design of the proposed dwellings is pleasant and from my visit I am satisfied would not result in a loss of privacy or other impacts that would detract from the living conditions of nearby residents. However, these factors do not outweigh my concerns regarding the effect of the development on the character and appearance of the area.
- 14. Having considered carefully all the points made I do not consider the benefits of the proposal outweigh the harm to the character, quality and appearance of the area. I therefore conclude both proposals conflict with CS Policy UR2, DP Policy DP1 and the SPG.
- 6.3 Inspector's comments for dismissed appeal 102315 (emphasis added by your Officers) include:
 - 4. As I saw it at my site visit, this part of Colchester has a character which relies heavily on the interaction of the built environment with the significant amount of trees and shrubs. This character is present in Highfield Drive, where trees and bushes provide the backdrop to the dwellings making a substantial contribution to the attractive quality of the area. The site comprises part of a garden and the double garage to number 3 Highfield Drive. At the front of the site, alongside the existing dwelling, there is an

area of lawn that it fairly open with a recently erected fence at the boundary. Behind this, to the east, there is a substantial amount of reasonably dense and tall planting. At present I judge that this plays a full part in defining the attractive character of the cul-de-sac. The appeal proposal would change the character of this part of Highfield Drive, reducing the very quality which makes this an attractive living environment. I conclude that it would be contrary to Policy UR2, which resists developments which are discordant with their context and fail to enhance the character, quality and function of the area."

7.0 Principal Policies

7.1 Planning law requires that applications for planning permission must be determined in accordance with the development plan, unless material considerations indicate otherwise. The National Planning Policy Framework (NPPF) must be taken into account in planning decisions and is a material consideration, setting out national planning policy. Colchester's Development Plan is in accordance with these national policies and is made up of several documents as follows below.

7.2 Local Plan 2017-2033 Section 1

The shared Section 1 of the Colchester Local Plan covers strategic matters with cross-boundary impacts in North Essex. This includes a strategic vision and policy for Colchester. The Section 1 Local Plan was adopted on 1 February 2021. The following policies are considered to be relevant in this case:

- SP1 Presumption in Favour of Sustainable Development
- SP2 Recreational disturbance Avoidance and Mitigation Strategy (RAMS)
- SP7 Place Shaping Principles

7.3 Local Plan 2017-2033 Section 2

Section 2 of the Colchester Local Plan was adopted in July 2022. The following policies are of relevance to the determination of the current application:

- SG1 Colchester's Spatial Strategy
- SG2 Housing Delivery
- DM12 Housing Standards
- DM15 Design and Amenity
- DM17 Retention of Open Space
- DM19 Private Amenity Space
- DM22 Parking
- DM25 Renewable Energy, Water Waste and Recycling
- 7.4 Regard should also be given to the following adopted Supplementary Planning Documents (SPD):

The Essex Design Guide
External Materials in New Developments
EPOA Vehicle Parking Standards
Community Facilities
Open Space, Sport and Recreation
Managing Archaeology in Development

8.0 Consultations

- 8.1 The stakeholders who have been consulted and who have given consultation responses are as set out below. More information may be set out on our website.
- 8.2 Previous applications resulted in no objection being raised from the Archaeological Advisor, subject to a condition.
- 8.3 The Contaminated Land Officer requested an appropriate risk assessment for the site given that the proposed residential use of the site would be particularly vulnerable to the presence of contamination. It was agreed that this can be secured via conditions.
- 8.4 Environmental Protection raise no objection to the proposal subject to a condition limiting the hours of work and securing EV charging points as well as the inclusion of the Demolition and Construction Advisory Note.
- 8.5 The Highway Authority observes that Highfield Drive is classified as a Private Road and therefore does not object to the proposal.

9.0 Parish Council Response

9.1 This area is non-parished.

10.0 Representations from Notified Parties

- 10.1 The application resulted in a number of notifications to interested third parties including neighbouring properties. The full text of all of the representations received is available to view on the Council's website. However, a summary of the material considerations is given below.
- 10.2 The original scheme resulted in five letters of objection. A reconsultation following the submission of a revised scheme has led to the same five households submitting another letter of objection. The reasons for objecting remained largely the same can be summarised as follows:
 - Design is modern and out of keeping with existing properties;
 - Development would appear cramped;
 - Smaller gardens compared to more generous plot sizes in the area;
 - Development would change the fundamental nature of the area;
 - Changes to height and location of the proposed new dwelling does not change the reasons for refusing previous applications;
 - Area of open land is unsightly; prior to various applications for planning permission it was well-kept. It has been deliberately neglected;
 - Increase in traffic;
 - Highly likely that residents and visitors will park in the lane, causing potential access problems for emergency vehicles; and
 - Development would impact on turning circle at the end of the private road.

11.0 Parking Provision

11.1 The proposal includes the provision of two dedicated parking spaces for both the donor property (No. 3 Highfield Drive) and the proposed bungalow (four spaces in total).

12.0 Accessibility

12.1 The proposal has the ability to comply with the provisions of the Equality Act in respect of access for the new dwelling.

13.0 Open Space Provisions

13.1 The proposal would provide policy compliant private amenity space for the two resultant dwellings. It also provides an opportunity to improve an existing area of incidental private open space (the area to the side of No. 3 Highfield Drive), which has previously been identified as making a positive contribution towards the visual amenity of the surrounding area. This has area been left somewhat unkempt in recent years.

14.0 Air Quality

14.1 The site is outside of any Air Quality Management Area and will not generate significant impacts upon the zones.

15.0 Planning Obligations

15.1 This application is not classed as a "Major" application and therefore there was no requirement for it to be considered by the Development Team and it is considered that no Planning Obligations should be sought via Section 106 (s.106) of the Town and Country Planning Act 1990.

16.0 Report

Principle of Development

- 16.1 The current Development Plan for Colchester comprises the North Essex Authorities' Shared Strategic Section 1 Colchester Borough Local Plan (adopted 2021) and the Colchester Borough Section 2 Local Plan 2017-2033 (adopted 2022). The Development Plan is up-to-date and compliant with the Framework. The Council is also able to demonstrate an up-to-date 5 year housing land supply. As such, the presumption (at paragraph 11d of the Framework) is not engaged, and the development should be assessed against the Development Plan, unless material planning considerations indicate otherwise.
- 16.2 The site lies within the development boundary for Colchester and in a reasonably sustainable location surrounded by established residential development. In accordance with Local Plan SP1 and the Framework (which has a presumption in favour of sustainable development), the proposal should be judged on its planning merits. Regard also needs to be had to the planning history of the site as a material consideration, which includes previous refusals and appeal dismissals, together with consideration of the planning merits of the case put forward by the agent.

Design and Impact on Surrounding Area

16.3 From the planning history, as set out in Section 6 of this report, it is obvious that several previous attempts have been made to construct a detached dwelling on land adjacent to (north of) No. 3 Highfield Drive, all of which were refused by the Local Planning Authority and those refusals that were appealed were dismissed by the Planning Inspectorate. These decisions are material planning considerations in the determination of this current proposal.

- 16.4 It is however important to note that the current proposal is materially different from the previous applications, in that it comprises the demolition of the existing detached garage and the construction of a bungalow in the rear garden (to the east) of No. 3 Highfield Drive. Some of the previous unsuccessful proposals comprised the construction of a dwelling to the side (north) of No. 3 Highfield Drive, on land which is identified as an area of private open space and an area which has been repeatedly found to make a positive contribution towards the visual amenity of the surrounding area.
- 16.5 The existing detached garage is positioned to the north east (rear) of No. 3 Highfield Drive and the proposal would leave the area of private open space to the side of No. 3 open. The applicant has agreed to improve the appearance of this area of open space, which is currently fenced off and appears unsightly. The details of how the site could be improved can be secured via condition and this current application therefore, contrary to previous applications, provides an opportunity to improve the visual amenity of this existing area of private open space, rather than the complete loss of it. As such, there are clear and material differences between the current and previous applications on this site.
- 16.6 As set out above, the current proposal comprises the demolition of the existing double garage and the construction of a modest two bedroom L-shaped bungalow to the rear of No. 3 Highfield Drive. The existing garden of No. 3 would be subdivided, and the bungalow positioned adjacent to its boundary with No. 3. The proposed bungalow would therefore benefit from an east facing garden, with the bungalow shielding views from neighbouring properties along Highfield Drive. The bungalow would front onto Highfield Drive to the north and two parking spaces are proposed to the front of the building. Due to the loss of the garage, the proposal also includes the construction of two parking spaces in front of No. 3 Highfield Drive, similar to neighbouring properties along Highfield Drive.
- 16.7 The proposed bungalow is simple yet generally well designed. It features traditional materials and includes several architectural features (including, amongst others, a brick chimney, a string course and soldier courses above windows) which seek to elevate the appearance of the built form. The hipped roof to the bungalow's front elevation would aid in reducing the impact of the new built form on the wider area. A gabled roof has been introduced along the building's southern elevation, to avoid potential overlooking of the garden from neighbouring dwellings. The proposed garden area is private and, at 64m², would be policy compliant and make for a secure and usable space. It is noted that sunlight to the south eastern corner of the garden may be reduced by an existing mature oak tree in the neighbour's garden to the east. However, this is not considered to be adversely impacting on the amenities of future occupiers to such a degree that would be unacceptable.
- 16.8 Two parking spaces and soft landscaping are proposed to the front of the bungalow. It has also been agreed that a comprehensive landscape scheme, to improve the existing area of private open space to the side of No. 3 Highfield Drive, would be secured via condition. This would include details of enclosures for the bungalow and the area of open space, landscape features and future maintenance of the site, with the main aim of this being the improvement of the

- visual appearance of the area of private open space and to keep the land as open as possible.
- 16.9 As Members will recall, all previous applications for the construction of a new dwelling on land to the side of No. 3 Highfield Drive were refused on the grounds of the new dwelling's adverse impact upon its surroundings as a result of the loss of an existing area of open space which has been found to positively contribute to the visual amenity of the site. As it is evident from the above, this current application would not only retain the area of private open space, but it would also seek to enhance it, which provides wider public benefits.
- 16.10 The Inspector, as part of the joint appeal against the refusals of 145426 and 146416, agreed that this area of land was an important open green feature and that a dwelling on this site (as previously proposed) would harm the character, quality and appearance of the area. Previous applications have continuously been refused (and dismissed at appeal) due to the harm they would have caused to this small area of private open space and its contribution to the character, quality and appearance of the area. However, it also has to be noted that the area of land has been neglected over the years and now appears unkempt. Whilst this does not undermine its contribution, it does not maximise its full potential. This current application provides an opportunity to improve the quality of this area of open space and ensure it is maintained in the future. It will be important to ensure that an appropriate landscape strategy is secured via condition which could ensure that the land will remain open in perpetuity and continue to positively contribute towards the visual amenity of the surrounding area. These are benefits that no previous applications could provide and, considering the importance that has been put on this area of open space through previous (appeal) decisions, it is considered that this is a unique opportunity to improve the quality of the immediate area which represents a public benefit that weighs heavily in favour of the proposed development.
- 16.11 Taking into account all of the above, your Officers consider that the proposed development makes an effective use of land, is well designed and provides significant landscape benefits to the immediate area. Although it is noted that the donor property and the proposed development would be provided with smaller rear gardens than neighbouring properties, they comply with current policy standards and are not held to diminish the quality of the surrounding area to such a degree that would be visually or materially harmful. In any event, the benefits of the proposed development, as identified above, are held to outweigh any harm that may be caused to the character, quality and appearance of the area.

Impact upon neighbouring residential amenity

16.12 The proposed development is capable of being provided without causing material harm to the residential amenities of the donor property or any other neighbouring dwellings due to its positioning and single storey height. There is sufficient distance between the proposed development and neighbouring properties to ensure that no harm would be caused as a result of loss of light or overbearing impacts. Additionally, the orientation and single storey nature of the proposed bungalow would ensure that no loss of privacy to neighbouring occupiers would occur, nor would there be any overlooking of the bungalow or

private garden from neighbouring occupiers. The development is therefore held to be acceptable with regards to its impact on residential amenities.

Highway Matters

- 16.13 The development would include the provision of two parking spaces to the front of No. 3, similar to Nos. 1 and 2 Highfield Drive, with the proposed bungalow being provided with two parking spaces on the frontage, thus complying with current policy requirements.
- 16.14 Similar to previous applications, local objection comments (and the call in request from Councillor Willets) have raised a number of concerns about the access on to Lexden Road, the width of the lane, current congestion and highway safety issues. However, as repeatedly noted in previous applications, the access to Lexden Road exists and the introduction of one dwelling would not substantially intensify vehicular traffic along this private road. The Highway Authority do not object to the proposed development and none of the previous applications which related to the construction of an additional dwelling have been refused on the basis of highway safety impacts. The development would retain sufficient space for vehicles to turn at the end of Highfield Drive, thus ensuring that no highway users are put at risk. The residual cumulative impacts of the proposed development on the road network would not be severe as referred to in paragraph 111 of the Framework. Consequently, it is not considered that there is a justification to refuse the application on highway safety or parking provision grounds.

Other Matters

- 16.15 The proposed development is situated within the area of archaeological interest that has been defined in the Colchester Historic Environment Record, is within the area of a Roman cemetery. A Roman inhumation burial is recorded less than 75m to the southwest of this property (Colchester HER no. MCC2504). Groundworks relating to the application would cause ground disturbance that has potential to damage any archaeological deposits that exist. There however are no grounds to consider refusing planning permission in order to achieve preservation in situ of any important heritage assets subject to any permission granted being the subject of a planning condition to record and advance understanding of the significance of any heritage asset before it is damaged or destroyed.
- 16.16 It is not considered there is a justification for refusal on site specific wildlife grounds. This is a relatively small parcel of land with no particular wildlife value.
- 16.17 A Unilateral Undertaking (UU) is in the process of being signed which would secure contributions towards access improvements to Highfields allotments (£3,749.02) and the improvements of St Leonard's Church Community Hall (£1,641.62). Should the UU not have been completed by the date of the Planning Committee, it is suggested that Members delegate powers to Officers following the Committee to issue a decision on the application once the UU has been completed (subject to this being completed within a reasonable timeframe).

- 16.18 The UU would also include the RAMS wildlife mitigation payment (1x £156.76) which is required by all new residential developments to mitigate against recreational disturbance to designated coastal wildlife sites.
- 16.19 There is a mature oak tree covered by a Tree Protection Order in the neighbour's garden to the south east of the site. The existing garage, which is considered to be a newer structure than the tree, sits within the root protection area of this tree and the ground in this area has therefore previously been disturbed. The proposed bungalow would be located further away from the tree, with the tree not overhanging it, and it is therefore considered that the development could be built without causing significant harm to the protected tree. However, no formal assessment has been submitted as part of this application, and in order to secure the long term protection of the tree, it is suggested that an appropriate Arboricultural Impact Assessment, Method Statement and Tree Protection Plan is secured via condition, to be submitted to, and approved in writing by, the local planning authority prior to any work commencing on site.
- 16.20 The Contaminated Land Officer requested an informal risk assessment to be carried out and submitted by the applicant/agent as the proposed use will introduce vulnerable new receptors (people) to the site, so it is essential to ensure there are no contamination risks present. The information provided as part of this application does not cover the requirements in full. Therefore, an appropriate risk assessment will have to be secured via conditions. This must be submitted and agreed upon prior to undertaking any works.
- 16.21 The relevant pre-commencement conditions, as suggested below, have been agreed by the agent as per the requirements of the Town and Country Planning (Pre-commencement Conditions) Regulations 2018.

17.0 Planning Balance and Conclusion

- 17.1 The Framework makes it plain that the purpose of the planning system is to contribute to the achievement of sustainable development, identifying three dimensions to sustainable development: an economic, social and environmental dimension. In respect of the first of these, the current proposal would provide minor economic benefits through the creation of temporary jobs during the construction phase. The social role of sustainable development is described as fostering a well-designed and safe built environment, with accessible services and open spaces that reflect current and future needs. The proposal is considered to meet these objectives. In respect of the environmental dimension, the proposal would provide the opportunity to improve the quality of an existing area of private open space, which has repeatedly been found to make a positive contribution towards the visual amenity of the area, despite its somewhat neglected state. This would enhance the landscape and biodiversity of this site and provide significant public benefits which weigh heavily in favour of the proposed development.
- 17.2 The proposed development is therefore considered to represent sustainable development. There is also sufficient evidence to be confident that overall, the development would not cause significant harm to the amenity of nearby residents, create noise pollution or have a severe impact upon the highway

network. The proposal is therefore considered to be acceptable subject to the recommended conditions below.

18.0 Recommendation to the Committee

18.1 The Officer recommendation to the Committee is for:

APPROVAL of planning permission subject to the signing of a legal agreement (UU) under Section 106 of the Town and Country Planning Act 1990, within 6 months from the date of the Committee meeting. In the event that the legal agreement is not signed within 6 months, to delegate authority to the Head of Service to refuse the application, or otherwise to be authorised to complete the agreement. Delegated authority to make non-material amendments to planning conditions as necessary. The Permission will also be subject to the following conditions:

1. Time Limit for Full Permissions

The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

Reason: To comply with the requirements of Section 91 of the Town and Country Planning Act 1990, as amended by the Planning and Compulsory Purchase Act 2004.

2. Development in accordance with approved plans

The development hereby permitted shall be carried out in accordance with the details shown on the submitted Drawing Numbers

OC206-PL-01 Rev A (Location Plan)

OC206-HT-01 Rev J (Proposed House Style Floor Plans & Elevations)

OC206-01-PL-02 Rev K (Proposed Site Layout)

OC206-PL-03 Rev J (Detailed Site Layout)

Reason: For the avoidance of doubt and to ensure that the proposed development is carried out as approved.

3. Archaeology

No works shall take place until the implementation of a programme of archaeological work has been secured, in accordance with a Written Scheme of Investigation that has been submitted to and approved, in writing, by the Local Planning Authority.

The scheme of investigation shall include an assessment of significance and research questions; and:

- a. The programme and methodology of site investigation and recording.
- b. Provision to be made for analysis of the site investigation and recording.
- c. Provision to be made for reporting, publication and dissemination of the analysis and records of the site investigation.
- d. Provision to be made for archive deposition of the analysis and records of the site investigation.
- e. Nomination of a competent person or persons/organisation to undertake the works set out within the Written Scheme of Investigation.
- f. The scheme of investigation shall be completed as agreed and approved in writing by the Local Planning Authority.

Reason: To safeguard archaeological assets within the approved development boundary from impacts relating to any groundworks associated with the development scheme and to ensure the proper and timely investigation, recording, reporting and

presentation of archaeological assets affected by this development, in accordance Colchester Local Plan 2017-2033 policy DM16 and the Colchester Borough Adopted Guidance titled Managing Archaeology in Development (2015).

4. Materials As Stated in Application

The external facing and roofing materials to be used shall be those specified on the submitted application form and drawings, unless otherwise agreed, in writing, by the Local Planning Authority.

Reason: To ensure that materials are of an acceptable quality appropriate to the area

5. Arboricultural Impact Assessment

No works shall be carried out until an Arboricultural Implications Assessment, Arboricultural Method Statement and Tree Protection Plan in accordance with BS 5837, have been submitted to and approved, in writing, by the Local Planning Authority (LPA). Unless otherwise agreed, the details shall include the retention of an Arboricultural Consultant to monitor and periodically report to the LPA, the status of all tree works, tree protection measures, and any other arboricultural issues arising during the course of development. The development shall then be carried out strictly in accordance with the approved method statement.

Reason: To adequately safeguard the continuity of amenity afforded by existing trees.

6. Simple Landscaping Scheme Part 1 of 2

No works shall take place until a scheme of hard and soft landscaping works for the publicly visible parts of the site (including the private area of open space shown on land edged in blue) has been submitted to and agreed, in writing, by the Local Planning Authority. This scheme shall include any proposed changes in ground levels, means of enclosure and also accurately identify positions, spread and species of all existing and proposed trees, shrubs and hedgerows on the site, as well as details of any hard surface finishes and external works, which shall comply with the recommendations set out in the relevant British Standards current at the time of submission.

Reason: In order to ensure that there is a sufficient landscaping scheme for the relatively small scale of this development where there are public areas to be laid out but there is insufficient detail within the submitted application.

7. Simple Landscaping Scheme Part 2 of 2

All changes in ground levels, hard landscaping, planting, seeding or turfing shown on the approved landscaping details shall be carried out in full prior to the end of the first planting and seeding season following the first occupation of the development or in such other phased arrangement as shall have previously been agreed, in writing, by the Local Planning Authority. Any trees or shrubs which, within a period of 5 years of being planted die, are removed or seriously damaged or seriously diseased shall be replaced in the next planting season with others of similar size and species, unless the Local Planning Authority agrees, in writing, to a variation of the previously approved details.

Reason: In order to ensure that there is a sufficient landscaping scheme for the development where there is insufficient detail within the submitted application.

8. Landscape Maintenance Schedule

No works shall take place until a schedule of landscape maintenance for a minimum period of ten years has been submitted to and agreed, in writing, by the Local

Planning Authority for the area of private open space to the north of No. 3 Highfield Drive, as outlined in blue on the approved drawings. The schedule shall include details of the arrangements for its implementation and the development shall thereafter be carried out in full accordance with the approved schedule.

Reason: To ensure that there is a satisfactory schedule for the maintenance of this development in order to establish and integrate the development within its setting.

9. Contaminated Land Part 1 of 4 (Site Characterisation)

No works shall take place until an investigation and risk assessment, in addition to any assessment provided with the planning application, has been completed in accordance with a scheme to assess the nature and extent of any contamination on the site, whether or not it originates on the site. The contents of the scheme are subject to the approval, in writing, of the Local Planning Authority. The investigation and risk assessment must be undertaken by competent persons and a written report of the findings must be produced. The written report is subject to the approval in writing of the Local Planning Authority. The report of the findings must include:

- (i) a survey of the extent, scale and nature of contamination, including contamination by soil gas and asbestos;
- (ii) an assessment of the potential risks to:
- human health,
- property (existing or proposed) including buildings, crops, livestock, pets, woodland and service lines and pipes,
- adjoining land,
- groundwaters and surface waters,
- · ecological systems,
- · archaeological sites and ancient monuments;

(iii) an appraisal of remedial options, and proposal of the preferred option(s).

This must be conducted in accordance with DEFRA and the Environment Agency's 'Model Procedures for the Management of Land Contamination, CLR 11' and the Essex Contaminated Land Consortium's 'Land Affected by Contamination: Technical Guidance for Applicants and Developers'.

Reason: To ensure that risks from land contamination to the future users of the land and neighbouring land are minimised, together with those to controlled waters, property and ecological systems, and to ensure that the development can be carried out safely without unacceptable risks to workers, neighbours and other offsite receptors

10. Contaminated Land Part 2 of 4 (Submission of Remediation Scheme)

No works shall take place until a detailed remediation scheme to bring the site to a condition suitable for the intended use by removing unacceptable risks to human health, buildings and other property and the natural and historical environment has been prepared and then submitted to and agreed, in writing, by the Local Planning Authority. The scheme must include all works to be undertaken, proposed remediation objectives and remediation criteria, timetable of works and site management procedures. The scheme must ensure that the site will not qualify as contaminated land under Part 2A of the Environmental Protection Act 1990 in relation to the intended use of the land after remediation.

Reason: To ensure that risks from land contamination to the future users of the land and neighbouring land are minimised, together with those to controlled waters, property and ecological systems, and to ensure that the development can be carried out safely without unacceptable risks to workers, neighbours and other offsite receptors

11. Contaminated Land Part 3 of 4 (Implementation of Approved Remediation Scheme)

No works shall take place other than that required to carry out remediation, the approved remediation scheme must be carried out in accordance with the details approved. The Local Planning Authority must be given two weeks written notification of commencement of the remediation scheme works. Following completion of measures identified in the approved remediation scheme, a verification/validation report that demonstrates the effectiveness of the remediation carried out must be produced, and is subject to the approval in writing of the Local Planning Authority. Reason: To ensure that risks from land contamination to the future users of the land and neighbouring land are minimised, together with those to controlled waters, property and ecological systems, and to ensure that the development can be carried out safely without unacceptable risks to workers, neighbours and other offsite receptors.

12. Contaminated Land Part 4 of 4 (Reporting of Unexpected Contamination)

In the event that contamination is found at any time when carrying out the approved development that was not previously identified it must be reported in writing immediately to the Local Planning Authority. An investigation and risk assessment must be undertaken in accordance with the requirements of condition 9, and where remediation is necessary a remediation scheme must be prepared in accordance with the requirements of condition 10, which is subject to the approval in writing of the Local Planning Authority. Following completion of measures identified in the approved remediation scheme a verification report must be prepared, which is subject to the approval in writing of the Local Planning Authority in accordance with condition 11. Reason: To ensure that risks from land contamination to the future users of the land and neighbouring land are minimised, together with those to controlled waters, property and ecological systems, and to ensure that the development can be carried out safely without unacceptable risks to workers, neighbours and other offsite receptors

13. Validation Certificate

Prior to the first occupation of the development, the developer shall submit to the Local Planning Authority a signed certificate to confirm that the remediation works have been completed in accordance with the documents and plans detailed in Condition 12.

Reason: To ensure that risks from land contamination to the future users of the land and neighbouring land are minimised, together with those to controlled waters, property and ecological systems, and to ensure that the development can be carried out safely without unacceptable risks to workers, neighbours and other offsite receptors

14. Parking Laid Out Prior to Occupation In Accordance With Plan

Prior to the first occupation of the development hereby permitted, the four parking spaces shall have been laid out within the site in accordance with the approved plan OC206-PL-03 Rev J. The approved parking spaces shall thereafter be maintained free from obstruction and available for parking use at all times.

Reason: To ensure that there is satisfactory parking provision at the site at the time when the development becomes occupied.

15. Removal of PD for All Residential Extensions & Outbuildings

Notwithstanding the provisions of Classes A, B, C, D and E of Part 1 Schedule 2 of the Town and Country Planning (General Permitted Development) Order 2015 (or the equivalent provisions of any order revoking and re-enacting that Order), no extensions, ancillary buildings or structures shall be erected unless otherwise subsequently approved, in writing, by the Local Planning Authority.

Reason: In the interest of visual amenity and to ensure the development avoids an overdeveloped or cluttered appearance.

16. Limits to Hours of Work

No demolition or construction work shall take outside of the following times:

Weekdays: 08:00-18:00 Saturdays: 08:00-13:00

Sundays and Bank Holidays: No working.

Reason: To ensure that the construction phase of the development hereby permitted is not detrimental to the amenity of the area and/or nearby residents by reason of undue noise at unreasonable hours.

19.1 Informatives

19.1 The following informatives are also recommended:

Advisory Note on Construction & Demolition

The developer is referred to the attached advisory note *Advisory Notes for the Control of Pollution during Construction & Demolition Works* for the avoidance of pollution during the demolition and construction works. Should the applicant require any further guidance they should contact Environmental Control prior to the commencement of the works.

Informative on Conditions Stating Prior to Commencement/Occupation

PLEASE NOTE that this permission contains a condition precedent that requires details to be agreed and/or activity to be undertaken either before you commence the development or before you occupy the development. This is of critical importance. If you do not comply with the condition precedent you may invalidate this permission and be investigated by our enforcement team. Please pay particular attention to these requirements. To discharge the conditions and lawfully comply with conditions should make application you an www.colchester.gov.uk/planning or by using the application form entitled 'Application for approval of details reserved by a condition following full permission or listed building consent' (currently form 12 on the planning application forms section of our website). A fee is also payable, with the relevant fees set out on our website.

Informative on Archaeology

PLEASE NOTE The submitted scheme of archaeological investigation should be in accordance with an agreed brief. This can be procured beforehand by the developer from Colchester Borough Council. Please see the Council's website for further information: http://www.colchester.gov.uk

Informative on Highways

All work within or affecting the highway is to be laid out and constructed by prior arrangement with and to the requirements and specifications of the Highway Authority; all details shall be agreed before the commencement of works.

The applicants should be advised to contact the Development Management Team by email at development.management@essexhighways.org.

EV Charging points

Residential development should provide EV charging point infrastructure to encourage the use of ultra-low emission vehicles at the rate of 1 charging point per unit (for a dwelling with dedicated off road parking) and/or 1 charging point per 10 spaces (where off road parking is unallocated).