

# Crime and Disorder Committee Meeting

**Grand Jury Room, Town Hall, High Street,  
Colchester, CO1 1PJ**

**Tuesday, 16 September 2014 at 18:00**

The Crime and Disorder Committee review and scrutinise decisions made, or other actions taken, in connection with the discharge by the responsible authorities of their crime and disorder functions, and to make reports and recommendations to the Council or the Cabinet with respect to the discharge of those functions.

# **Information for Members of the Public**

## **Access to information and meetings**

You have the right to attend all meetings of the Council, its Committees and Cabinet. You also have the right to see the agenda, which is usually published 5 working days before the meeting, and minutes once they are published. Dates of the meetings are available at [www.colchester.gov.uk](http://www.colchester.gov.uk) or from Democratic Services. Occasionally meetings will need to discuss issues in private. This can only happen on a limited range of issues, which are set by law. When a committee does so, you will be asked to leave the meeting.

## **Have Your Say!**

The Council values contributions from members of the public. Under the Council's Have Your Say! policy you can ask questions or express a view to most public meetings. If you wish to speak at a meeting or wish to find out more, please refer to Attending Meetings and "Have Your Say" at [www.colchester.gov.uk](http://www.colchester.gov.uk)

## **Audio Recording, Filming, Mobile phones and other devices**

The Council audio records all its public meetings and makes the recordings available on the Council's website. Audio recording, photography and filming of meetings by members of the public is also permitted. The discreet use of phones, tablets, laptops, cameras and other such devices is permitted at all meetings of the Council, with the exception of Committee members at all meetings of the Planning Committee, Licensing Committee, Licensing Sub-Committee and Governance Committee. It is not permitted to use voice or camera flash functionality and devices must be kept on silent mode. Where permitted, Councillors' use of devices is limited to receiving messages and accessing papers and information via the internet.

## **Access**

There is wheelchair access to the Town Hall from St Runwald Street. There is an induction loop in all the meeting rooms. If you need help with reading or understanding this document please use one of the contact details at the bottom of this page and we will try to provide a reading service, translation or other formats you may need.

## **Facilities**

Toilets with lift access, if required, are located on each floor of the Town Hall. A vending machine selling hot and cold drinks is located on the ground floor.

## **Evacuation Procedures**

Evacuate the building using the nearest available exit. Make your way to the assembly area in the car park in St Runwald Street behind the Town Hall. Do not re-enter the building until the Town Hall staff advise you that it is safe to do so.

Library and Community Hub, Colchester Central Library, 21 Trinity Square, Colchester, CO1 1JB

telephone (01206) 282222 or textphone 18001 followed by the full number you wish to call

e-mail: [democratic.services@colchester.gov.uk](mailto:democratic.services@colchester.gov.uk)

**[www.colchester.gov.uk](http://www.colchester.gov.uk)**

# **The role and work of the Crime and Disorder Committee**

## **The role**

The Committee shall meet to review or scrutinise decisions or other actions taken in connection with the functions conferred to the Committee, these being, a strategy for the reduction of crime and disorder in the Borough and a strategy for combating the misuse of drugs in the borough.

## **The Committee has to meet at least once in every twelve month period.**

The Committee may co-opt persons to serve on the Committee who are members of the public, employees, officers or members of responsible authorities, for example, the Council, Essex County Council, Essex Police Authority, Essex Fire and Rescue Authority and the Essex Probation Service.

Executive members of the Council may not be co-opted to the Committee. Co-opted persons shall not be entitled to vote on any matter, unless the Committee so determines.

## **The work**

The review of the Safer Colchester Partnership will be a year on year substantive report to be considered by the Committee.

Any Member of Colchester Borough Council may give written notice to the Scrutiny Officer that they wish an item to be included on the agenda of the Committee in relation to a local crime and disorder matter. If the matter is considered a local crime and disorder matter, the item will be included on the first available agenda of the Committee.

A crime and disorder matter is a matter involving anti-social behaviour or other behaviour adversely affecting the local environment, or the misuse of drugs, alcohol and other substances.

The Committee once it has considered a local crime and disorder matter shall consider whether or not to make a report to the Cabinet or Council, and if it decides not to, shall notify the Councillor concerned of its decision(s) and the reason(s) for it.

If the Committee decides to report to the Cabinet or Council, it will provide a copy of the report to the Councillor concerned and the responsible authorities and co-operating persons or bodies as appropriate.

**COLCHESTER BOROUGH COUNCIL**  
**Crime and Disorder Committee**  
**Tuesday, 16 September 2014 at 18:00**

**Member:**

Councillor Beverly Davies  
Councillor Marcus Harrington  
Councillor Mark Cable  
Councillor Dominic Graham  
Councillor Jo Hayes  
Councillor Peter Higgins  
Councillor Mike Hogg  
Councillor Sue Lissimore  
Councillor Chris Pearson

Chairman  
Deputy Chairman

**Substitutes:**

All members of the Council who are not Cabinet members or members of this Panel.

**AGENDA - Part A**  
(open to the public including the press)

**Members of the public may wish to note that Agenda items 1 to 5 are normally brief.**

**1 Welcome and Announcements**

- a) The Chairman to welcome members of the public and Councillors and to remind all speakers of the requirement for microphones to be used at all times.
- (b) At the Chairman's discretion, to announce information on:
  - action in the event of an emergency;
  - mobile phones switched to silent;
  - the audio-recording of meetings;
  - location of toilets;
  - introduction of members of the meeting.

**2 Substitutions**

Members may arrange for a substitute councillor to attend a meeting on their behalf, subject to prior notice being given. The attendance of substitute councillors must be recorded.

**3 Urgent Items**

To announce any items not on the agenda which the Chairman has agreed to consider because they are urgent, to give reasons for the urgency and to indicate where in the order of business the item will

be considered.

#### **4 Declarations of Interest**

The Chairman to invite Councillors to declare individually any interests they may have in the items on the agenda. Councillors should consult Meetings General Procedure Rule 7 for full guidance on the registration and declaration of interests. However Councillors may wish to note the following:-

- Where a Councillor has a disclosable pecuniary interest, other pecuniary interest or a non-pecuniary interest in any business of the authority and he/she is present at a meeting of the authority at which the business is considered, the Councillor must disclose to that meeting the existence and nature of that interest, whether or not such interest is registered on his/her register of Interests or if he/she has made a pending notification.
- If a Councillor has a disclosable pecuniary interest in a matter being considered at a meeting, he/she must not participate in any discussion or vote on the matter at the meeting. The Councillor must withdraw from the room where the meeting is being held unless he/she has received a dispensation from the Monitoring Officer.
- Where a Councillor has another pecuniary interest in a matter being considered at a meeting and where the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice the Councillor's judgement of the public interest, the Councillor must disclose the existence and nature of the interest and withdraw from the room where the meeting is being held unless he/she has received a dispensation from the Monitoring Officer.
- Failure to comply with the arrangements regarding disclosable pecuniary interests without reasonable excuse is a criminal offence, with a penalty of up to £5,000 and disqualification from office for up to 5 years.

#### **5 Have Your Say!**

a) The Chairman to invite members of the public to indicate if they wish to speak or present a petition at this meeting – either on an item on the agenda or on a general matter not on this agenda. You should indicate your wish to speak at this point if your name has not been noted by Council staff.

(b) The Chairman to invite contributions from members of the public who wish to Have Your Say! on a general matter not on this agenda.

- 6      **Minutes 10.09.13**      7 - 16  
To confirm as a correct record the minutes of the meeting held on 10 September 2013.
- 7      **Safer Colchester Partnership**      17 - 44  
See report of Executive Management Team
- 8      **Exclusion of the Public (Scrutiny)**  
In accordance with Section 100A(4) of the Local Government Act 1972 and in accordance with The Local Authorities (Executive Arrangements) (Access to Information) (England) Regulations 2000 (as amended) to exclude the public, including the press, from the meeting so that any items containing exempt information (for example confidential personal, financial or legal advice), in Part B of this agenda (printed on yellow paper) can be decided. (Exempt information is defined in Section 100I and Schedule 12A of the Local Government Act 1972).

## **Part B**

(not open to the public including the press)

## CRIME AND DISORDER COMMITTEE

### 10 SEPTEMBER 2013

*Present :-* Councillor Beverly Davies (Chairman)  
Councillors Kevin Bentley, Nick Cope, Marcus  
Harrington, Dave Harris, Jo Hayes, Mike Hogg and  
Gerard Oxford

*Substitute Member :-* Councillor Theresa Higgins for Councillor Peter Higgins

*Also in Attendance :-* Councillor Nick Barlow  
Councillor Pauline Hazell  
Councillor Will Quince  
Councillor Tim Young

### 3. Minutes

The minutes of the meeting held on 22 May 2013 was confirmed as a correct record.

### 4. Safer Colchester Partnership

**Councillor Tim Young (in respect of being Vice Chairman of the Essex Probation Service and his spouse being a Member of Essex County Council), Councillor Davies (in respect of being the Vice Chairman of CCVS and a Colchester Magistrate), Councillor Hogg (in respect of being a License Holder to sell alcohol) and Councillors Bentley, Harris and Theresa Higgins (in respect of being Members of Essex County Council) all declared a non-pecuniary interest in the following item pursuant to the provisions of Meetings General Procedure Rule 7(5):**

#### 4. Safer Colchester Partnership

The Committee was invited to consider and comment on the work of the Safer Colchester Partnership.

#### Introduction

Councillor Tim Young, Portfolio Holder for Planning, Community Safety and Culture and Member of the Police and Crime panel thanked the Committee for allowing him to introduce the Safer Colchester Partnership review.

Councillor Young introduced and welcomed the following guests attending the meeting;  
Major Adrian Grinonneau, Chief of Staff, Colchester Garrison  
Mr. Henry Griffiths, Probation Service, Colchester  
Chief Inspector Richard Phillibrown, District Commander, Essex Police  
Mr. Carl Pullen, Community Safety Liaison Officer, Essex Fire and Rescue  
Ms. Sarah Wright, Chief Executive, Open Road  
Ms. Anna Trudgian, Operations Manager, Open Road

Mrs. Alison Woolnough, Public Health, Essex County Council  
Ms. Karen Williams, Colchester Borough Homes  
Mrs. Pam Donnelly, Executive Director, Customer Operations and Customers and  
Chairman of the Safer Colchester Partnership  
Ms. Bridget Tighe, Community Initiatives Manager

Councillor Young said the guests regularly attend the Safer Colchester Partnership meetings, an important partnership, where partners worked together to fight crime and disorder in the Borough.

## **Joint Presentation**

### **Police and Crime Panel**

Councillor T. Young provided an update on the work of the Police and Crime Panel (PCP), the body responsible for scrutinising the work of the Police and Crime Commissioner (PCC).

Councillor Young said the first Commissioner was elected in November 2012.

The Police and Crime Panel is chaired by Councillor John Jowers (Colchester) as the responsible Portfolio Holder at Essex County Council.

Councillor Young said there has been a series of preparatory meetings held, with important appointments made to replace the Police Authority, e.g. Chief of Staff and the Chief Constable.

Regarding the Safer Colchester Partnership, Councillor Young said it was fundamental and key to tackling crime and disorder in the Borough, with a number of changes, for example, a new SOS Bus and the revamping of Neighbourhood Action Panels, and was achieving positive results despite the financial pressures, something to be justifiably proud of.

### **Safer Colchester Partnership (SCP)**

Mrs. Pam Donnelly presented the report on the Safer Colchester Partnership, to whom she thanked Ms. Bridget Tighe for compiling the report on her behalf.

Mrs. Donnelly said when taking on the Chairmanship of the SCP her first observation was the level of responsibility that went with the role, with a whole range of partners supporting the work to reduce crime and disorder, mirrored by those present at the meeting. She added that the Clinical Commissioning Group (CCG) whilst not present at the meeting was a new and fully committed partner to the SCP.

Mrs. Donnelly spoke of the importance of data sharing between the partners, as mentioned in the report, saying that more effective data sharing will lead to resources being targeted to where they are needed most, an important initiative moving forward.

She said the SCP action plan for this year was focusing on four priorities, i) addressing domestic abuse, ii) reducing reoffending, iii) addressing alcohol misuse, and iv)



reducing crime and the fear of crime. The level of work being done in moving towards achieving these priorities was extensive, as noted in paragraphs four of the report, and for example, in addressing domestic abuse, the partnership contributed funding to the work of the Women's Safety Worker, who during the year worked on 83 cases, the work of the Police and Probation Service in targeting and supporting offenders as part of the initiative to reduce reoffending, and the work of Crucial Crew with their initiatives to work with people with learning disabilities as part of the Keep Safe Project, and to provide help and advice to older people to enable them to reduce potential crime and reduce the fear of crime.

### Open discussion

Whilst accepting it was an over simplification, Councillor Harrington asked whether earlier closing times for clubs and pubs would reduce alcohol misuse. Councillor Young said alcohol misuse was a very wide and complex issue, and reducing opening time was one of many initiatives that could contribute towards reducing alcohol misuse. The Police do work closely with the Licensing Committee, a joint approach that gives a more balanced view, and where appropriate provides the opportunity for a tougher approach. Councillor Cope added that as Chairman of the Licensing Committee, it was part of the Licensing Committee policy to reduce crime and disorder, and to this end, welcomed the Police's involvement and advice to the Committee, when approving licenses. Councillor Hayes said that her own experience was that unless someone objects to a license application for legitimate reasons the application will be approved.

Councillor Bentley said whilst he was supportive of the successful work of the Police Commissioner and Police Crime Panel (PCP), he felt reviewing this work as part of the SCP review will not give it due justice, and suggested that the Panel invite the Police Commissioner and Chairman of the PCP to a meeting later in the Municipal Year.

Councillor Davies requested the list of organisations that have signed up to be part of the Keep Safe Project.

### **Essex Police**

Chief Inspector (CI) Richard Phillibrown addressed the Committee and provided an update on the Colchester District Command of Essex Police, regarding the reform programmes undertaken, the new Colchester District Command Structure as of September 2013 and a crime profile for the current year so far, by way of comparison with 2012.

CI Phillibrown explained that the Police had gone through various reform programmes since 2011, including, two Comprehensive Spending Reviews (CSR), the first in 2010 with the need to save £41m by 2013-14, and the second estimating a further £18m of savings will be required by 2015-16. The CSRs have had, and will continue to have a massive impact on staffing, the biggest challenge ever faced by the Police, with 300 posts lost as part of the first CSR and a further 350 or more posts anticipated to be lost as part of the second CSR.

CI Phillibrown presented two staffing structures for comparison, the Colchester District

Command as it was in January 2013, and as it is now in September 2013. He said the structure showed that the Neighbourhood Policing Teams and Neighbourhood Crime Teams will remain local and will provide greater coverage and functionality to the local force.

CI Phillibrown presented a breakdown of crime statistics for the period April – July 2013, profiled for year end against last years results, and with a year on year +/- percentage difference. He agreed that the crime statistics could be forwarded to Panel Members after the meeting.

### Open discussion

In response to Councillor Hayes, CI Phillibrown said the Police support the campaign to encourage Licensees to sell alcohol in plastic glasses. The Police also provide information to the License Committee, but it is for the Committee to either support or reject the application.

Given the Police reforms Councillor Harris asked about the morale of the Police force. CI Phillibrown said with a reducing capability, he wouldn't lie, and morale could be better. Regarding how this might affect the SCP, he added that there are common threads of work by different partners, but innovative and more effective ways of working in partnership will help the continued support. Colchester has the largest population of any district in Essex and continues to expand, with a growing local economy with a mixture of businesses with different ethnic cultures, supported by a large student population. He added that there is now a greater expectation of the Police with a reducing workforce, but he hoped more effective functional teams will to some degree go towards achieving future success.

In response to Councillor Davies, CI Phillibrown said 'Home Guard' (a poster was shown to the Committee) was a locally driven initiative introduced in May 2013. It was functioning in all wards, and whilst not progressing at speed, was working for the Police. It was an effective initiative that sees volunteers team up with Police and other partners to visit homes to appeal for information, give crime prevention advice and gather intelligence. More than 4,000 homes in Colchester have already been visited as part of the operation. He added that it provided an opportunity to deploy staff if we see a crime developing. Whilst welcoming the initiative, Councillor Bentley said the wording on the poster could possibly heighten the fear of crime, and suggested rephrasing the words would be helpful. CI Phillibrown responded to Councillor T. Higgins, saying that regarding deaf people, those with a hearing disability or people who cannot speak or read English, the Police can call upon staff who can sign (language) or who are bilingual. In order that the Police engage with all communities and people with disability, he welcomed any feedback that will improve communication. He added the land line number advertised was purposeful, set-up in conjunction with an electronic answer phone service that provided anonymity.

In response to Councillor Bentley, CI Phillibrown said in twenty years as a Police Officer, working across the County, he said Colchester was in many respects different to the other policing areas he had worked, but that said, the crime per capita in Colchester was lower than the national average, based on statistics from the National

Crime Reporting Process as used by Colchester. He believed local people are living in one of the safest parts of the Country and it was his intention to help keep it that way.

Councillor Oxford said a huge thank you to police officers Lee Ward and Daniel Potts for their hard work in engaging with young people in the Highwoods Ward.

In response to Councillor Oxford and given his experiences with the Highwoods Neighbourhood Action Panel (NAP) and the effectiveness of the NAPs to deliver on projects or issues, CI Phillibrown said the view of the Police was they had in the past had difficulty in resourcing the original twelve NAPs, but now these had been reduced to seven, with each reflecting the area of the Street Zones, there was now a commitment by the Police to provide representatives to all meetings. Anecdotal feedback suggested the Police are less effective at NAPS with fewer policing issues or issues where the Police can provide a positive contribution. He said whilst he wanted the Police to play an active role, the attendance from the public was very poor and needed addressing and if notice of meeting dates could be provided at a much earlier date it will make it easier for officers to attend. Councillor Young said NAPs remained very relevant to local communities, and the reduction in the number of NAPs was a reality due to financial restraints put on the organisers. The number of NAPs now matches the Zonal Areas and it will be possible to facilitate this level of NAP meetings. Whilst the NAPs had a very important part to play in local participation to discuss local issues it was understood that many issues relate to Essex County Council and The Highway Agency. Councillor Davies said at Prettygate there is no Parish Council or Residents Association and the NAP was the only way local people could have a voice. She didn't think the NAP had been effective in the past but looked forward to the Zone NAP operating differently in the future and will feed back her comments if it did not improve. Councillor Bentley said West Mersea had abandoned a NAP because the relationship between the Local Parish Council, Essex County Council and the Police is so good, community involvement through the Parish Council worked very well. That said he understood that one size doesn't fit all, and it's about what's good for the community. Major Grinonneau, Garrison Chief of Staff, said the Army chair the NAP in their neighbourhood. He said the NAP was vital because it was a more transient community with a 50% rotation in residents every two years. Major Grinonneau said the Army conduct their own action panel and the information is fed into the local NAP where the decisions are made and the information fed back into the army community. The army families have representatives on the NAP, and the NAP enables army families to integrate into the wider community, to understand the community they have moved into and to positively contribute to changes in the community.

Regarding knife crime, CI Phillibrown responded to Councillor Cope saying that knife crime is not a specific offence and therefore not shown in the Crime Profile Statistics presented to the Committee. That said knives can be used as part of the crime committed, for example, in the case of armed robbery and burglary and murder. Knife crime was marginally higher in Colchester than the remainder of Essex, though lower than the national average. CI Phillibrown said knife crime has been subject to a lot of study work and it is recognised that in most cases a person in possession of a knife does so either for personal protection or as a fashion statement, though studies show it is a complex subject and for example, there is not a direct correlation between drug trafficking and possession of knives. He added that it was down to education to try to

reduce knife crime, though it was more difficult to control the ownership of knives as they are not a specific weapon you can restrict like a firearm and are freely available to all people. CI Phillibrown said knife crime remains a very topical subject, and a report on knife crime will be presented to the Police and Crime Commissioner next week.

Regarding education and communication with young people in respect of drug and alcohol misuse, CI Phillibrown, in response to Councillor Hayes said the Police do engage with students at the University. With a greater number of students now on campus due to increased accommodation, the Police have a police officer working on site, engaging closely with and advising the students. With Colchester having an ever increasing number of multi-faith venues with wide cosmopolitan mix, it does attract young people, local people, students and army personnel and it is understood that many of these risk being victims of crime. He added that the force employs youth officers in all Essex districts, with three in Colchester working closely with the local schools, with a wider role than the original school officers.

In response to Councillor Davies, CI Phillibrown said the Colchester Command currently has 40 special officers, a declining number. He was now trying to increase this number and increase the number of Neighbourhood Watches in Colchester, an initiative that is especially poor in Colchester. He said he was also looking to provide 'Specials' to outlying urban areas, with the possibility of deploying officers from the West Mersea and Tiptree Fire Stations. The Police are also going to run a pilot scheme of specials in the Greenstead area from October, for a period of six months.

Councillor Hogg welcomed the Police's continued commitment to Neighbourhood Watches (NWs), and asked that any information regarding NWs will be circulated to Ward Councillors and NAPs. CI Phillibrown said for this initiative to be successful it required more voluntary contributions from the public. CI Phillibrown said he had a dedicated officer liaising with Parish Councils and NWs, but the SCP needs to lobby Colchester people to set-up more NWs and he assured the Committee that his officers will be committed to helping and advising on the set-up process.

In response to Councillor Harris and Hayes regarding domestic abuse, Councillor Young said the work on domestic abuse is primarily the function of the Probation Service. That said, the SCP was one of the few partnerships that continues to fund a Women Safety officer post and a recent presentation to the local Responsible Authorities Group highlighted the need to retain this post and continue the important work. CI Phillibrown said the Police have changed their procedures in respect of domestic abuse, and in cases of low level instances, where there are five reported cases by the same perpetrator in a three month period the Police do introduce a risk plan to address the case issues. He stressed this did not include the more significant cases that involves the Safeguarding and Crime Investigation Teams.

### **Open Road SOS Bus**

Ms Sarah Wright and Ms. Anna Trudgian gave a joint presentation on Open Road and the SOS Bus.

It was explained that Open Road is a registered charity that runs the Colchester SOS

Bus.

The SOS Bus had a night time and day time use, and was the first point of contact for those whose well being is threatened by an inability to get home, illness or injury, emotional distress or alcohol and drug misuse. Their primary role was to offer immediate assistance to individuals at risk and who present themselves at SOS Bus, provide medical attention, help to those in emotional and psychological distress, support those who are vulnerable, reduce attendances at the hospital's Accident and Emergency (A&E) Unit and reduce anti-social behaviour and crime.

The SOS Bus has helped over 5,000 vulnerable individuals since October 2008, treated over 1,900 people requiring medical assistance, assisted over 5,000 individuals, prevented more 2,000 A&E attendances and handed-out over 35,000 bottles of water.

The multi agency partnership support is crucial to the success of the project, reduces ambulance call outs and A&E attendances, reduces anti-social behaviour in the town centre and with the support from qualified healthcare professionals saved the NHS on average £14k per month.

Open Road employs one full time co-ordinator that has been with the project since 2008, plus sixty five active volunteers, with trained volunteers in conflict management, child protection, infection control, listening skills and drug and alcohol awareness. Training is taken very seriously, and has to be given the seriousness of the situations the trained volunteers are involved in, and support when necessary is provided by the Police who remain very supportive of the SOS Bus initiative.

The current cost to run the SOS Bus is £80k per annum, but following commitments from the CCG, charitable trusts, Drug Alcohol Action Team, Colchester Borough Council and public donations remained £25k short of income in the current year. Hearing the positive and complimentary comments of young people and parents regarding the SOS Bus confirms that local people want the SOS Bus to remain, but it is understood that there remains financial pressures in maintaining this service.

### Open discussion

Councillor Bentley said all the people associated with the SOS Bus operation are heroes and should be applauded for their dedication to this difficult work. He said that Colchester should have an ambition where in the future this great bus is not needed.

Ms. Wright and Trudgian said they understood the sentiments and agreed it would be a great situation to be in where the SOS Bus resource and project was not needed. They added that while the town centre pubs and clubs get a lot of negative comments for allowing young people to get drunk and disorderly, the blame doesn't just lie with them, that many of the young 'front-load' with alcohol from home or purchased from supermarkets or off-licences, and whilst reasonably sober and well behaved when entering the pubs and clubs, are tipped over the edge by only one or two further drinks. She said it was human nature that some young people will experiment with alcohol and drugs, and to get to a situation where the bus is not needed will require a

comprehensive education programme for the very young, and the SOS Bus could be a very good resource to go out to the schools to achieve this. Open Road was open to any ideas that will reduce and ultimately negate the need for the SOS Bus. But the problem is multifaceted with all the different issues making it very complex with no easy quick fixes or solutions.

Councillor Young understood Councillor Bentley's comments concerning the ambition for Colchester, but for the foreseeable future the SOS Bus and volunteer workers will be needed. He said the funding of the project remained an issue and whilst the Partnership was fully supportive of the project, difficult conversations will be taking place on Thursday with Open Road about keeping the project running. That said, the pubs and clubs (who all support the project) and supermarkets, who all in some way contribute to the need to run the SOS Bus do not contribute any money to the project and that in some way suggests that by contributing to the project they will be admitting their guilt in contributing towards the causes.

Councillor Bentley said he understood the comments. He felt there was still an opportunity for thinking innovatively about how to help the project, find ways of generating funds, for example as Councillor Harrington suggested, imposing a levy on drinking establishments based on the number of referrals to the SOS Bus, to contribute towards the costs, using the press and media to help run a campaign to inform and educate, and examine the licensing laws to establish consistency in the way they are implemented and enforced, with a view to getting tougher. He added that the subject had been discussed in Colchester for as long as he could remember and it was about time some proactive action was taken. In response to Councillor Bentley, Ms. Trudgian said many grateful parents of children being helped by the SOS Bus write letters of support and give contributions, but there are parents who do not wish to get involved. Councillor Young added that regarding establishments breaking licensing laws, a high profile local prosecution would jolt the other establishments into ensuring they operated within the law, but again this will be difficult to achieve with establishments and customers getting smarter, for example in producing what appears to be valid ID cards.

Councillor Oxford thanked Open Road for their hard work and dedication. He remained dismayed at the problem and found it difficult to understand the mentality of people simply getting fun out of going out to get drunk and disorderly, and did not witness this behaviour when recently holidaying abroad. A change of culture was needed with greater self responsibility.

Members understood the complexity of the reasons and issues surrounding drug and alcohol misuse. Ms. Trudgian said it was complex, with the need for social and cultural change. She added that if members wanted more information she would be happy to facilitate a presentation on addiction and abuse.

Councillor Young responded to Councillor T. Higgins regarding Purple Flag status (an award that recognises great hospitality and entertainment areas at night), and whether clubs and pubs have to be more involved in order to meet the award criteria, said yes the majority of pubs and clubs are supportive and these establishments do encourage responsible drinking. But there remain some establishments that do not engage and it was for the SCP and groups like Pub Watch to encourage their participation, but if they

don't, the Council needs the authority to be able to enforce change.

Councillor Cope said the discussions are to some extent questioning the way the licensing committee works and how officers enforce the laws, and wondered if it was appropriate for the Scrutiny Panel to undertake a review of the processes. He added that late night levies had been discussed with officers and the advice appeared to be changing. Mrs. Donnelly said the Committee was speaking about the statutory nature, rules and remit of the Licensing Committee, and the work of the officers involved in Licensing, and felt it was appropriate to seek advice from the Monitoring Officer and the Head of Professional Services. Mrs. Donnelly suggested that the Committee agree for her to determine this advice and brief Members of the Scrutiny Panel at the next Scrutiny briefing.

Councillor Bentley agreed in principal to a paper being submitted to a future briefing, but still believed the whole subject needed more traction. He requested all the Group Leaders (present at the meeting) to agree to a 'debate' item at Council, to discuss the issue in detail with all members, and to agree a motion, a form of words to be sent to the Minister of Justice that outlined a strong message of the seriousness of the problem.

Councillor Hayes liked very much the idea of making representation to a national level. Councillor Hayes said if the Council could somehow agree to Essex Police agreeing to the late night levy being used to fund the SOS Bus then there would be some sense to Colchester having a late night levy because levies enforced on local businesses should be used locally. Councillor Hayes said she would like any Council debate to consider asking Parliament to re-examine why alcohol drinking, linked to aggression is lawful, whereas recreational drugs, with no history of being linked to aggression, is unlawful. She felt that 'Vertical Drinking', a method used by drinking establishments to increase profits by, for example, removing seating and turning up the volume of the music, thereby leaving the customer with nothing to do but drink, should be examined, as should an initiative she once observed where young people arriving at Colchester were turned away by the Police where they were judged already to be drunk, before being allowed to wander around the town centre in a drunken state.

In response to Councillor Davies, Mrs. Donnelly agreed that the request to the SCP to provide a collective report to consider and address the issues raised was an appropriate request. The collective expertise would be essential to a comprehensive response. She added that the request will be added to a future agenda with a view to consider the request and work out the resources.

In respect of the initiatives needed to raise funds, Councillor Young responded to Councillor Davies saying the Partnership are looking at ways of providing free fuel to the SOS Bus, and whilst the local filling stations have shown no interest, there may be an opportunity to get fuel via the Essex Fire and Rescue Service.

*RESOLVED* that the Committee;

- i) Commented on and noted the Safer Colchester Partnership report.

- ii) Thanked all the guests for attending the meeting, giving presentations and responding positively to questions from Members of the Committee.
- iii) Requested the list of organisations that have signed up to be part of the Keep Safe Project.
- iv) Requested a copy of the crime statistics profile presented by CI Phillibrown.
- v) Requested Mrs. Donnelly to seek advice from the Monitoring Officer and the Head of Professional Services in respect of the Councils Licensing Laws and the remit of the Licensing Committee, and to brief the Chairman and Group Spokespersons at a future Scrutiny Panel briefing.
- vi) Requested all the Group Leaders (present at the meeting) to agree to a 'debate' item at Council, to discuss the issues raised in detail with all members, and to agree a motion, a form of words to be sent to the Minister of Justice that outlined a strong message of the seriousness of the problem.
- vii) Asked the SCP to consider a request to provide a collective report to consider and address the issues raised, and report back to the Committee at a later date, to be agreed with the Chairman and Mrs. Donnelly.



16 September 2014

Report  
of

Executive Management  
Team

Author

Melanie Rundle  
☎ 282541

Title

Safer Colchester Partnership

Wards  
affected

All

**The Panel is invited to review the work of the Safer  
Colchester Partnership**

**1. Action required**

- 1.1 To invite Crime and Disorder Committee to scrutinise the work of the Safer Colchester Partnership (SCP).

**2. Reason for scrutiny**

- 2.1 Under the Crime and Disorder (Overview and Scrutiny) Regulations 2009 the Committee is required to meet once a year to review the work and progress of the SCP in connection with the discharge by the responsible authorities of their statutory crime and disorder reduction functions.

**3. Background information**

- 3.1 The Crime and Disorder Act 1998 set out statutory requirements for local agencies to work together to tackle crime in their local area. Partners involved in this work are known as 'responsible authorities'.
- 3.2 The Safer Colchester Partnership (SCP) was set up in order to deliver this statutory duty and includes a variety of partners: Colchester Borough Council, Essex Police, Essex Fire, Essex Probation, Colchester Community Voluntary Services, Colchester Garrison, Essex County Council and Colchester Borough Homes.
- 3.3 In addition, from April 2013 the North East Essex Clinical Commissioning Group (CCG) was also required to become a member of the partnership.
- 3.4 There are many areas where the work of agencies overlaps and it is more effective to work in partnership to address issues. For instance, the Police and Probation services have worked together to address reoffending and this has resulted in fewer opportunities for offenders to slip through the net. Also, more effective data sharing between agencies enables partners to target resources to where they are needed most.
- 3.5 The Partnership has a statutory duty to carry out an annual assessment of crime. This involves analysing data on the frequency, location and types of crime in order to identify patterns and trends. The assessment is shared amongst partners and used to develop a shared action plan which prioritises the key local issues and

outlines actions to address them. The partnership then monitors this action plan throughout the year, reviewing and refocusing activity as necessary to effectively tackle the issues.

#### **4. The Partnership's work during 2013-14**

##### **4.1 The Partnership's action plan for 2013-14 focussed on 4 priorities:**

- Addressing domestic abuse
- Reducing reoffending
- Addressing alcohol misuse
- Reducing crime and the fear of crime

Below are some of the highlights from the end of year report which is attached at Appendix 1.

##### **4.2 Addressing domestic abuse (DA):**

- The partnership continues to contribute to funding the work of the women's safety worker who during the year worked on 81 cases
- An awareness raising event was in the Town Centre on 24<sup>th</sup> September 2013
- 23 referrals were received for the Sanctuary Scheme
- An education package and presentation around raising awareness of DA in teenage relationships was developed for delivery into secondary schools across Colchester from September 2013.

##### **4.3 Reducing reoffending:**

- From 1 April 2010 Essex Probation Service became a statutory partner of the Partnership, along with a new duty to formulate and implement a strategy to reduce reoffending by both adult and young offenders. Since that time a steering group has been meeting regularly in order to set up the new Integrated Offender Management (IOM) programme for Colchester and Tendring. This enables closer working between the Police and Probation in targeting and supporting offenders both in prison, just before release, and when they have been released. The top issues for offenders remain securing work and accommodation.
- From 1<sup>st</sup> April 2013, Probation mainstreamed the IOM programme so it now has two Police Officers and five Offender Managers. It has a new and permanent Police Sergeant who will continue to monitor progress throughout 2014-15. The North East Essex area is performing well against other IOM schemes, with a reoffending rate of approximately 23.4% over 2013-14.

##### **4.4 Addressing alcohol misuse:**

- The Council provided £80,000 funding towards the purchase and re-fit of a new SOS Bus. The new bus was launched in December 2013
- The Council provided £15K funding in order to set up an outreach project to tackle street drinking. The delivery of this project commenced in October 2013 and the Outreach worker has had contact with 219 street drinkers during October 13 – April 14.
- Information sharing on alcohol related ambulance call-outs and A&E attendances is informing alcohol licensing and police activity
- Partners are working together to tackle street drinking in the town centre

- A Night of Action in the town centre resulted in: : 8 arrests, 3 direction to leave notices issued, 6 'stop and search' carried out, 10 FPN's issued for littering and 7 licensed premises were visited to check licensing conditions, food, health & safety legislation and smoke free compliance.

#### 4.5 To reduce crime and the fear of crime:

A Crucial Crew event for older people was delivered in April 2014 with

- 8 agencies / services giving presentations including Police, Trading Standards, Age UK, Helpline and CVS/Timebank
- all agencies providing additional information on stands/stalls and also included CBH, Essex Carers Support, the Food Bank and the University of the 3<sup>rd</sup> Age
- 120 attendees with 99% of feedback describing the event as excellent or good

Crucial Crew for younger people was delivered in June 2013 with

- 1568 pupils attending from 63 schools
- Event ran for 2 weeks at the Weston Homes Community Stadium
- 2 sessions per day (Morning & Afternoon)
- 6 scenarios – Road Safety, Fire Safety, Crime & ASB, Rail Safety, Internet Safety, Drugs & Alcohol
- Operation Homeguard has been deployed to over 8500 homes since September 2013 with approx. 40% of these interactions being with the occupier. It now has 11 volunteers and is deployed to burglary.

It is also important to note that several members of the partnership supported a Domestic Homicide Review (DHR) following a murder in Colchester in September 2013. The Panel was chaired by Major Grinonneau from Colchester Garrison who is a member of the partnership. A report has been submitted to the Home Office alongside an action plan of lessons learned and we are hopeful of a response in the near future. New procedures to support the investigation of a DHR are being put in place Essex Wide as they are large pieces of work that do not bring any additional resource.

## **5. Changes during the year**

5.1 Essex Police was significantly restructured during 2014 (Evolve Program) which has resulted in changed resources and structure. Chief Inspector Richard Phillibrown is the District Commander and will be available at the Scrutiny Meeting to answer any questions on the nature and scale of the changes. It is important to note that the police remain committed to the work of the partnership and joint working on its priorities, and have worked with council officers to ensure that, where possible, all joint projects maintain a police resource.

### **5.2 Essex Community Rehabilitation Company (CRC) – formerly Essex Probation Trust**

Significant changes are taking place within the Probation Service with an estimated 70% of its work being offered out to other organisations to deliver and 30% remaining with the Probation Service. The 70% is made up of low to medium risk offenders (the CRC) whilst the 30% is made up of higher risk (National Probation Service - NPS). At the time of writing, the bids are in for the CRC, including a staff mutual from within Essex - Aspire2 Change, and we expect to find out the preferred bidders in the Autumn. In Essex, the staff split has been completed and they are now working closely as two separate organisations with

new processes and procedures, but ultimately delivering the same product.

The next stage will be when the new providers are known and start to implement their new models. There are some legislative changes which will come into effect at the point of share sale, namely that those sentenced to under 12 months custody will now have a statutory requirement to engage with a service for a minimum of 12 months. Additionally, within this change it is expected that Chelmsford Prison will become a resettlement prison where only Essex offenders will serve time and it will therefore be easier to maintain links to their families and communities. It is important to note that initiatives such as Integrated Offender Management (IOM) will not disappear and will continue to be a focal point of any future provider.

## **6. The Police and Crime Commissioner**

- 6.1 Cllr Tim Young is a member of the Police and Crime Panel which is the body set up to scrutinise the work of the Police and Crime Commissioner. Cllr Young will be at the committee meeting to provide an update on the work of the Panel and to answer any questions on its work.
- 6.2 The Police and Crime Commissioner (PCC), Nick Alston held a public engagement event in Colchester on 25<sup>th</sup> June 2014. The event had very low attendance from residents and he is considering the format of future events. These events are aimed at hearing first hand from residents about the community safety issues that affect them.
- 6.3 The Assistant Director for Commissioning, Greg Middleton, is reviewing the funding allocation for local authorities in future years and is giving consideration to allocating on the basis of population. A decision will be made in the autumn.

## **7. Plans for the Partnership's work during 2014-15**

- 7.1 For 2014-15 the Partnership has varied the priorities slightly and they are now:
- Protecting Vulnerable People
  - Reducing reoffending
  - Addressing alcohol misuse
  - Reducing crime and the fear of crime

(The Partnership's plan for 14-15 is attached at Appendix 2).

- 7.2 The Chair of the Partnership has begun a review of the work conducted at the Responsible Authorities Group (RAG) meetings. She is keen to see greater focus on work that is over and above 'business as usual' from partners. There will be a new structure which will allow the RAG to focus on the strategic vision for the partnership, whilst the focus groups will perform the delivery of specific projects. This will allow the partnership to react to emerging priorities throughout the year and perform a more responsive role if and when issues arise. The Chair will work closely with all partners to ensure these changes are developed collaboratively.

## **8. Strategic Plan references**

- 8.1 This work contributes to the Council's Strategic Plan 2012-15 by working in partnership to tackle crime issues and tackling anti-social behaviour.

## **9. Consultation**

- 9.1 The Partnership results of this have informed the partnership plan for the year. In addition, Community Days of Action are preceded by a two day consultation

period where local residents are encouraged to identify the issues in their local area that need tackling.

**10. Publicity considerations**

- 10.1 All publicity tries to achieve a positive reflection of the work of the Safer Colchester Partnership.

**11. Financial implications**

- 11.1 It is expected that funding for the partnership's work will continue to be reduced. Therefore, the partnership will consider the financial sustainability of any project work it undertakes.

**12. Human Rights implications**

- 12.1 There are no specific human rights implications

**13. Equality and Diversity implications**

- 13.1 There are no specific equality and diversity implications

**14. Community Safety implications**

- 14.1 The community safety implications are the subject of this report.

**15. Health and Safety implications**

- 15.1 There are no specific health and safety implications.

**Background Papers**

Appendix 1 – The Safer Colchester Partnership end of year Performance Report 13-14  
Appendix 2 - The Safer Colchester Partnership annual partnership plan 14-15.



**Colchester Community Safety Partnership** Year end performance report for 2013-14

Date: **June 2014**

Prepared by: Mel Rundle (☎ 01206 282541)

This report provides information on performance towards achieving the Annual Partnership Plan targets

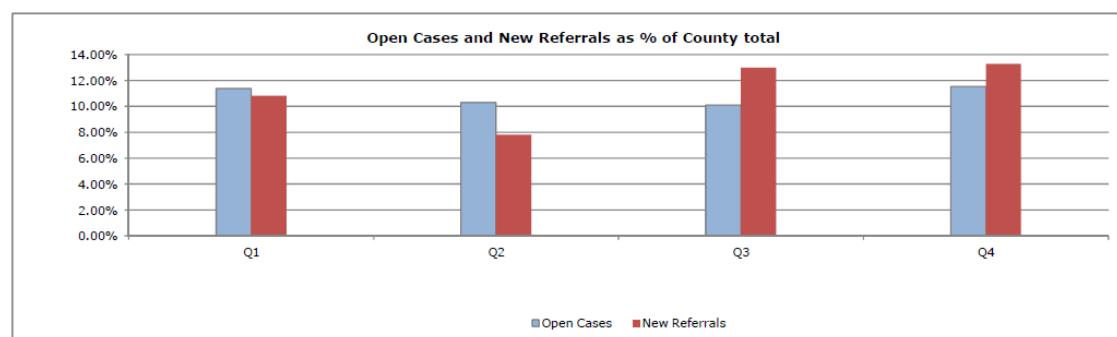
Target	Lead Agency	Deadline	Progress
Support the work of the Women's Safety Worker within the Integrated Domestic Abuse Programme	Essex Probation	Mar 2014	<p>Funding from the CSP contributes to the provision of the Women Safety Officer (WSO) posts.</p> <p>The WSO contacts all women who are known as current partners or ex-partners of men referred by the courts to attend an Integrated Domestic Abuse Programme (IDAP). Contact continues over the life of the programme, which lasts for 27 weeks, and contact may be extended for a further six months. The role of the WSO is to:</p> <ul style="list-style-type: none"><li>• inform women about the IDAP programme and ensure that the perpetrator does not shift blame in representing its content and its messages.</li><li>• raise awareness of what constitutes abuse and to assist women make decisions away from abuse.</li><li>• complete a full risk assessment of the woman in her current situation and keep this updated with changes in circumstance.</li><li>• represent the victim perspective in the Multi Agency Arrangements (MAPPA /and or MARAC) and to make referrals to MARAC when the risk is high or very high.</li><li>• assist woman to consider her and her children's safety and access further available safety measures.</li><li>• assist woman to access other resources available in the community.</li><li>• maintain contact with the woman and update them on any risk issues which arise from the work with the perpetrator.</li></ul> <p>It is not intended for the WSO role to go beyond this level of support. However, when necessary our WSOs will provide additional support.</p>

### WSO Statistical Data for Colchester CSP Q1 – Q4

Colchester CSP	End of Q1	End of Q2	End of Q3	End of Q4
Number of active cases since 1 April 2013	53	58	68	81
Active cases as a % of all Essex active cases	11%	11%	11%	11%
Number new referrals per quarter	8	5	10	13
New referrals as a % of all Essex new referrals by quarter	11%	8%	13%	13%

	District/Borough				County			
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
Open Cases	45	43	45	53	396	418	446	459
New Referrals	8	5	10	13	74	64	77	98

\* Note - Out of Area cases are excluded from the figures.



Raise awareness and support victims of Domestic Abuse

CBC

Sep 2013

- To link in with National DA Awareness Week and Essex DA Awareness Week, a multi-agency awareness raising event was held in Colchester Town Centre on September 2013. 8 agencies participated and approx 500 members of the public were issued with advice and leaflets, with approx 250 trolley coins containing the helpline numbers for both women and men issued To
  - The awareness event was supported by a 'mirror sticker' campaign, which was launched on 25<sup>th</sup> November (International End Violence Against Women Day), where approx 184 agencies (such GP surgeries, dentist, hospitals, health centres, community centres and schools to name a few) were contacted and asked to display mirror stickers in their toilets (both male and female) in order to raise



			<p>awareness and make the public aware of who to contact for help/advice. Approx 900 stickers were issued</p> <ul style="list-style-type: none"> <li>▪ Sanctuary Scheme operational despite disruption due to Essex Police undergoing a huge change in referral procures in order to adopt a county wide approach. To date, sanctuary rooms or increased security/target hardening has been installed into s approx 24 properties in Colchester (including CBC/CBH, private rented and privately owned properties). A new information sheet about the scheme has been produced which will be available on the CBC website and has already been sent to Essex Police DAST (as the majority of referrals are from this source).</li> <li>▪ An education package and presentation around raising awareness of DA in teenage relationships was developed for delivery into secondary schools across Colchester from September 2013. The sessions are being delivered in various methods; to year 8 students as part of the ACE 'Reducing Risk' road shows, via the schools Youth Health Champion campaigns (delivered by year 10 students) and as part of the One Punch session and other education sessions/assemblies delivered by Essex Police (covering years 7 through to year 11).</li> <li>▪ Due to a lack of suitable rescue centres, kennels or catteries for immediate housing, shortage and issue around recruitment of suitable fosterers and high costs have meant the pet fostering project is no longer feasible; hence it has been agreed that the funding will be used to fund an alternative project which will aim to tackle reducing domestic abuse.</li> </ul>
Reduce adult re-offending rates by working more effectively in partnership.	Essex Police & Essex Probation		<p>IOM uses a Red, Amber, Green, Blue (RAGB) system of management grading. This method allows for real-time adjustments in the IOM management response. The RAGB grading for individual offenders may change at varying frequencies, depending on their behaviour, the extent and quality of their engagement with IOM and police intelligence. As it is a fluid and responsive grading method, the RAGB status must be understood in this context and performance data will only demonstrate a 'snap shot' of the overall position at the end of each reporting period.</p>

		<table><tr><td></td><td>Q1</td><td>Q2</td><td>Q3</td><td>Q4</td></tr><tr><td>Red</td><td>11</td><td>10</td><td>10</td><td>20</td></tr><tr><td>Amber</td><td>71</td><td>83</td><td>85</td><td>65</td></tr><tr><td>Green</td><td>2</td><td>0</td><td>0</td><td>6</td></tr><tr><td>Blue</td><td>37</td><td>36</td><td>35</td><td>33</td></tr><tr><td>TOTAL</td><td>121</td><td>129</td><td>130</td><td>124</td></tr></table> <p>In Q4 the re-offending rate for Colchester &amp; Tendring is 23.4%. This is consistent with previous quarters and is close to the County average. Monies provided (£2,500) by the partnership as an operational fund have been used for varied purposes including: securing ID, securing accommodation, travel to rehabilitation and provisions on leaving prison such as toiletries. This is some of this money left which can be carried over to 13-14.</p> <p>As of 1st April Probation has mainstreamed IOM so that it now has two PCs and 5 Offender Managers who have responsibility for the management of IOM cases in Colchester and Tendring. It has a new, and permanent Police Sergeant, Mick Pickard, who will be reviewing the progress made over the past 12 months. The North East Essex area is performing well against other IOM schemes and is now an integral part of North East Essex Delivery Unit and with a new team in place aims to keep progressing through 2013/2014.</p>					Q1	Q2	Q3	Q4	Red	11	10	10	20	Amber	71	83	85	65	Green	2	0	0	6	Blue	37	36	35	33	TOTAL	121	129	130	124
	Q1	Q2	Q3	Q4																															
Red	11	10	10	20																															
Amber	71	83	85	65																															
Green	2	0	0	6																															
Blue	37	36	35	33																															
TOTAL	121	129	130	124																															
Reduce crime and offending caused by alcohol misuse	Essex Police  CBC/April Centre/NEEDAS/ EYPDAS Essex Police/NEENHS CBC/Open Road	Mar 2014	<ul style="list-style-type: none"><li>Although no actual figures are kept of amount of times the DPPO power is used, it forms a part of the daily policing plan for the town centre of Colchester and is a very valued and useful tool for Police to be able to use.</li><li>The Council has provided £15K funding in order to set up an outreach project to tackle street drinking. This will start in July 2013. –</li><li>Steet Drinkers Operational Group continues to meet on a monthly basis and is chaired and led by Essex Police.</li><li>The Council provided ongoing funding to retain pilot wet</li></ul>																																

	CSP Partners		<p>sessions at the April Centre for a further 6 month period from Apr 12-Sep12.</p> <ul style="list-style-type: none"> <li>• Reduce the Strength Campaign commenced in November 2013. Every Off-licensed premises has been contacted (74) and to date approx. 40% have signed up to either stop selling high strength beers and ciders or take responsible steps to limit the accessibility of such goods. Regular patrols are undertaken to ALL premises. A Reduce the Strength conference will take place in Colchester on 22 July 2014, where all off licences in Colchester will be invited along to hear about the campaign and hopefully sign up.</li> <li>• Regular sharing of intelligence between Public Health and Enforcement Service, Police and Trading Standards in order to tackle irresponsible drinking and alcohol related crime, and to inform licensing policy and decisions</li> <li>• £80K funding provided by CBC towards the purchase and re-fit of a new SOS Bus. This was launched in December 2013</li> <li>• CBC attending regular 'fundraising' meetings and SOS Bus discussed at these</li> <li>• Cllr Young and Sarah Wright met with Williams and Griffins to see whether they would be interested in funding the bus. They are still waiting to hear whether this approach has been successful.</li> <li>• Purple Flag Status was awarded to the borough. It is the accreditation scheme that recognises excellence in the management of town and city centres at night. Purple Flag aims to raise standards and improve the quality of towns and cities at night. Colchester will formally receive its accreditation, which lasts for one year, in July 2013. An</li> </ul>
	CSP Partners		

	CSP Partners		<p>improvement plan based on assessments of the night time economy will be the focus of activity over the next year.</p> <ul style="list-style-type: none"> <li>• On 1<sup>st</sup> December a Night of Action was held in the town centre to provide a high visibility presence and reassurance for those using the Town Centre on a Saturday evening. Some of the enforcement activity that took place included: 9 arrests, 4 Acceptable Behaviour Contracts issued, 13 Section 27 'Direction to Leave' notices issued and 15 premises inspected by CBC licensing team.</li> <li>• Operation Argus (Counter Terrorism Initiative) was delivered in February 2014 in the Town Hall, Colchester. This event was for the premises involved in the night time economy and was attended by over 20 of these, with many sending more than 1 member of staff.</li> <li>• CBC Licensing supports the use of the polycarbonate vessels but can only work within the parameters of the law and cannot apply retrospective conditions on bars. However if regular incidents involving injuries with glass occur, police can call for a review of the licence. Essex Police Licensing also fully supports the use of the vessels, but has encountered some fairly hostile resistance when this subject has been brought up previously at Pub-Watch meetings. Over the last year, Police (Licensing) have recorded four incidents where a glass was used and another four involving glass bottles; fortunately none of these incidents appear to have involved serious injury, and were all recorded as ABH.</li> </ul> <p>Both CBC and Police Licensing support the suggestion of using a bar to 'pilot' the use of the polycarbonate vessels and Yates has been suggested they are looking to refurbish in an attempt to attract a</p>
--	--------------	--	---

Street Drinkers Project			<p>more family orientated clientele and extend hours, so offers a good opportunity to discuss the possibility of using polycarbonates as a condition or as a voluntary agreement, possibility of SCP funding to carry out a trial.</p> <p>Open Road commenced delivering this newly funded role in mid October 2013 by deploying a Colchester Town 'Street Drinkers Outreach' worker. As this role had not existed before this presented us with a number of exciting challenges and opportunities to work with a cohort of people who were struggling with their addictions to alcohol, the affects upon their daily lives, the environments they were drinking within and the impact upon the residents in the town centre community. We initially identified a number of important objectives that we needed to achieve in order to implement and establish the delivery of this project.</p> <p>The first of these were:</p> <ul style="list-style-type: none"> <li>• To identify Hotspots where the Street Drinkers were gathering,</li> <li>• To establish partnerships with other agencies who knew these locations and the issues that the local communities were facing.</li> <li>• To also identify those agencies that were already working with Street drinkers.</li> <li>• To raise awareness of the new role with Street drinkers, develop a working relationship with them.</li> </ul> <p>A further critical objective was to establish a professional relationship with the existing Street Drinkers. We were already very aware that this cohort of people would be very suspicious and resistant to a person they had not known before trying to access their community and gain their trust and challenge their behaviours.</p>
-------------------------	--	--	--

Section 222			<p>We strongly believe that we have now reached a stage in the development of this role and this Pilot where it is known by a significant number of agencies, we are having a positive impact upon the Street Drinking Community within Colchester Town to a level that has caused some displacement, increased access to services through our sign posting and have developed a professional level of familiarity with Street drinkers both pre existing and new ones that enables our Out Reach worker to interact with them on the street effectively. In a way that is causing them to be provided with harm minimisation/life skills information that keep them safe, challenged when required, in order to raise their awareness as to the impacts their lifestyles are having upon the local community and information about services that are available to them that can support their Recovery or help divert them from their daily negative activities.</p> <p>Data year to Date:</p> <table><tr><th>Oct 2013 – April 2014</th><th>Number of contacts with Street drinkers</th><th>Numbers referred to other agencies</th></tr><tr><td>Monday</td><td>107</td><td></td></tr><tr><td>Wednesday</td><td>69</td><td></td></tr><tr><td>Friday</td><td>43</td><td>In total - 31</td></tr></table>	Oct 2013 – April 2014	Number of contacts with Street drinkers	Numbers referred to other agencies	Monday	107		Wednesday	69		Friday	43	In total - 31
	Oct 2013 – April 2014	Number of contacts with Street drinkers	Numbers referred to other agencies												
	Monday	107													
	Wednesday	69													
	Friday	43	In total - 31												
			<ul style="list-style-type: none"><li>On 29<sup>th</sup> November 2013 H.H. Judge MURFITT considered and granted an application for a Section 222 injunction against “Persons Unknown” and ordered that;</li></ul>												
			<ol style="list-style-type: none"><li>All persons in any public place within Colchester Town centre shall be forbidden from;<ul style="list-style-type: none"><li>Begging</li><li>Being in possession of alcohol in any open bottle,</li></ul></li></ol>												

			<p>can flask or any other open container unless consumed with permission of a licensee within the curtilage of licensed premises.</p> <p>Where a person has been found breaching the injunction for the first time he/she received a “signpost” card, a copy of the injunction and a map of the area covered by the injunction. The person’s details are taken and placed on a database.</p> <p>A second breach of the injunction results in the same action as above, but includes a direct referral to an alcohol outreach worker or homeless team member. This is to provide continual support for the offender.</p> <p>A third breach of the injunction will result in consideration of committal proceedings.</p> <p>Currently an application for committal proceedings has been made against 2 male persons who have breached the injunction on 3 occasions. Court date is awaited.</p> <p>Figures obtained from police indicate that warnings are being given as agreed in the protocol.</p> <p>January 38 warnings issued  February 12 warnings issued  March 20 warnings issued  April 3 warnings issued – this figure is distorted by redirecting police resources following major incident in castle Park.</p> <p>A multi-agency response to breaches of the injunction includes OPEN ROAD and the APRIL CENTRE who help provide</p>
--	--	--	---

			support for offenders.
--	--	--	------------------------

Reduce all crime in Colchester	Police          CBC/partners	Mar 2014	<ul style="list-style-type: none"> <li>▪ Operation Homeguard has been deployed to over 8500 homes since September 2013 with approx. 40% of these interactions being with the occupier. It now has 11 volunteers and is deployed to burglary.</li> <li>▪ Homeguard is now expanded and is offering crime prevention advice to other types of crime areas and is receiving interest from other areas who are looking to run Homeguard programmes.</li> <li>▪ Work is being undertaken with representatives of Neighbourhood Watch for the County of Essex to establish a Neighbourhood watch Steering Group for Colchester.</li> <li>▪ Operation Indent was launched in August and covered the school Summer holidays using the Neighbourhood Policing Teams to attend various incidents of ASB, Nuisance and Harassment. The operation was a success in enabling the police to respond quickly and efficiently to the increased number of calls to this type of incident during the school holidays as well as allowing other police resources to continue with other demand of policing.</li> <li>▪ Initiate Secure Planting scheme in New Town to educate residents on how to make their property less attractive to burglars (i.e. planting of bushes etc) - Poplar Nurseries has agreed to be a 'sponsor' and supply some plants free of charge. These will be planted in a 'demonstration plot' located in the New Town Community Garden (Old Heath Recreation Ground). New Town Community Garden Volunteers have</li> </ul>
--------------------------------	--	----------	--



	Police/CBC		<p>agreed to prepare the plot, set the plants and maintain the plants (these plants are low maintenance/twice a year maximum). Once planted, an official launch will take place.</p> <ul style="list-style-type: none"> <li>■ Burglary working group to be set up - This group has been set up, meets on a quarterly basis and is chaired and led by Essex Police</li> </ul>
Local residents in the borough have the opportunity to report concerns to their Neighbourhood Action Panels	Essex Police, CBC	Mar 2014	<ul style="list-style-type: none"> <li>■ The top issues were identified as: unruly dogs and dog fouling, speeding and parking issues, ASB and litter</li> <li>■ Public attendance has been sporadic or 0</li> <li>■ Some of the key achievements were: 25 people attended a Speedwatch training event; Speedwatch groups &amp; outings; drug den dismantling; dog fouling &amp; enforcement clear up day and dog &amp; litter bin installations.</li> </ul>
Engage local residents in 3 community days of action and deliver a legacy in the day of action areas through the Safer Colchester project	CBC	Mar 2014	<ul style="list-style-type: none"> <li>■ <b>St Andrews</b> CDoA took place in 15<sup>th</sup> April 2013 with the top 5 issues identified by the residents as litter, dog fouling, anti-social behaviour, parking and fly tipping. 16 organisations participated. Highlights include Essex Police launching Operation Homeguard at the event (which was attended by the new Police &amp; Crime Commissioner for Essex, Mr Nick Alston), 40 free dog chipping vouchers issued to members of the public, 470 residents attended the 'Give and Take' event in the Community Centre and 6 new bollards installed in a car park in Stanley Wooster Way to stop irresponsible use of the area.</li> <li>■ <b>Safer Colchester Project</b> carried out 3 months of follow up work including: Junior Wardens litter picks and litter competitions with local schools, a dog education day, Friday evening youth club, graffiti projects with local school, Junior Speed Watch, parking patrols and Keep Safe Scheme launched @ Greenstead Library</li> <li>■ <b>New Town</b> CDoA took place on 12<sup>th</sup> September 2013, with</li> </ul>

<p>Delivery of a Night of Action in the Town Centre</p>			<p>the top 5 issues identified by the residents as parking, litter, dogs/dog fouling, anti-social behaviour and speeding. 25 agencies participated, a new record for CDoA events! Highlights include early morning (6am) patrols on the Old Heath Recreation Ground to talk to dog walkers about dog fouling and responsible ownership, 70 roads patrolled (as identified by residents) by Parking Partnership, 8 Supermarket Trolley's removed from the River Colne, 109 vehicles passed through the speed watch scheme and Essex Fire &amp; Rescue Community Wheels was available throughout the day to provide road safety advice to young people</p> <p><b>Safer Colchester Partnership</b> carried out 3 months of follow up work including: installing bollards on a street to stop it being used as a 'rat run, daily litter picks, repaint &amp; tidy up of the St Botolphs subway / circus area, free dog-chipping event, 2 new dog waste bins installed, initiation of Secure Planting Scheme and Speed Watch Training</p> <ul style="list-style-type: none"> <li>▪ <b>Mile End</b> CDoA took place on 27<sup>th</sup> March 2014 with the top 5 issues identified by the residents as parking, dogs/dog fouling, other (inc potholes, traffic), litter and speeding. 24 agencies participated. Highlights include a dog behaviourist on hand throughout the day to offer advice to dog owners alongside evening patrols (up to 8pm) to provide dog waste education to dog walkers, a direct link to ECC Highways website available to residents to report potholes and a road traffic collision scenario took place outside Queen Boudica School to highlight road safety issues and first aid, alongside road safety advice and pedestrian training provided to both schools via ECC Road Safety Team</li> </ul> <p><b>Safer Colchester Partnership</b> will remain in the ward for 3 months of follow up work to tackle the issues mentioned</p>
---	--	--	---

			<p>above plus to work on reducing crime and fear of crime.</p> <ul style="list-style-type: none"> <li>On 30<sup>th</sup> November 2013, Colchester's 2<sup>nd</sup> Night of Action took place (between 8.00pm - 4.00am) to provide a high visibility presence and reassurance for those using the Town Centre on a Saturday evening. The event was attended by the Essex Police &amp; Crime Commissioner and 3 CBC Group Leaders (who were all offered the chance to patrol with officers for the event). Some of the activity that took place included: 8 arrests, 3 direction to leave notices issued, 6 'stop and search' carried out, 10 FPN's issued for littering and 7 licensed premises were visited to check licensing conditions, food, health &amp; safety legislation and smoke free compliance. A passive drugs dog was in operation with officers at entrances to bars and 'amnesty bins' were available for disposing of drugs.</li> </ul>
Engage with young people on issues of community safety	CBC	Mar 2014	<p>Crucial Crew was delivered in June 2013 with</p> <ul style="list-style-type: none"> <li>1568 pupils attended from 63 schools</li> <li>Event ran for 2 weeks at the Weston Homes Community Stadium</li> <li>2 sessions per day (Morning &amp; Afternoon)</li> <li>6 scenarios – Road Safety, Fire Safety, Crime &amp; ASB, Rail Safety, Internet Safety, Drugs &amp; Alcohol</li> </ul> <p>The event was advertised in the local press, radio, CBC website and via social media</p>
Engage with older people on issues of community safety	CBC	Mar 2014	<p>The second Crucial Crew event for older people was delivered in April 2014 with</p> <ul style="list-style-type: none"> <li>8 agencies / services giving presentations including Police, Trading Standards, Age UK, Helpline and CVS/Timebank</li> <li>all agencies providing additional information on stands/stalls and also included CBH, Essex Carers Support, the Food Bank and the University of the 3<sup>rd</sup> Age</li> </ul>

			<ul style="list-style-type: none"> <li>• 120 attendees with 99% of feedback describing the event as excellent or good</li> <li>• Young people from Stanway school made presentations on use of mobile phones and the internet, they also provided a fantastic service in delivering teas and coffees to all the guests</li> <li>• Students from Colchester Institute prepared and served the lunch.</li> </ul>
Engage with the 'chaotic families' agenda.	CBC       Catch 22	Mar 2014    Mar 2014	<ul style="list-style-type: none"> <li>• The LIFE Project has been running since October 2012 and is currently working with 5 families with a history of multiple needs. The team works intensively with family members in order to enable them to solve their issues and access a better quality of life with less reliance on public services. It is envisaged that this programme will be successfully amalgamated into the Family Solutions programme later in the year.</li> <li>• Funding contributed from CBH, the CSP and Colne Housing, has ensured a key worker is retained at the CHIP project which ensures families with difficulties can access 1:2:1 support and maintain their tenancy. During the year the project has successfully worked with 10 families (51 individuals including 29 children and young people).</li> </ul>
Provide places of safety for vulnerable people in Colchester	BC	Mar 2014	<ul style="list-style-type: none"> <li>• Venues HMV, 99p Stores, Poundland, The Duchess, Rileys, One Housing Group, SOS Bus, Open Road, Level Best Café, Colchester Town Hall, Colchester Leisure World, The Hythe Community Centre, ALL Essex County Council Libraries, CBC Fleet Vehicles &amp; Wardens, Colchester Police Station</li> <li>• 160 members</li> <li>• Engaged with ACE @ Old Heath Centre; presenting &amp; sign up</li> <li>• Keep Safe Day 20<sup>th</sup> June 2014 @ Colchester Library for info &amp; sign up (LD week)</li> <li>• Mail drop to all LD in/out patient units in Mile End to coincide with Safer Colchester to increase sign up</li> </ul>

			<ul style="list-style-type: none"> <li>• Approached ASDA; MK stores &amp; Cooperative (Mile End) asking to be a venue coincide with Mile End Safer Colchester</li> <li>• Evaluation of stores &amp; members will be off the back of Keep Safe Day in June</li> <li>• Possibility of branching out to older people with dementia</li> </ul>
--	--	--	--



## Safer Colchester Partnership ANNUAL PARTNERSHIP PLAN 2014-15

KEY PRIORITY 1 – Protecting vulnerable people						
Objective	Performance Outcome	Target Area	Outputs	Funding	Lead Agency or Person	By When
Raise awareness and support victims of Domestic Abuse	Awareness raising formally headed up by CDAF to ensure that victims feel supported and know who to contact to report incidents	All wards	<ul style="list-style-type: none"> <li>Deliver an awareness raising event to link in with National DA Awareness Week, Essex DA Awareness Week and International End Violence Against Women Day</li> <li>Continue to operate a Sanctuary Scheme for high risk, repeat victims of domestic abuse in Colchester</li> <li>Continue delivery of raising awareness of teenage relationship abuse within Colchester secondary schools</li> <li>Initiate a pilot project to tackle the obstacles that prevent victims leaving an abusive relationship. The team will be working in partnership with the RSPCA throughout 14-15 to ensure the delivery of a 'pet fostering' scheme.</li> </ul>	<ul style="list-style-type: none"> <li>Former CDAF monies + officer time</li> <li>SCP + CBC budget already allocated</li> <li>£2k allocated from PCC fund 13/14 + officer time</li> <li>£2,500 from Jubilee Fund (Community Safety) + officer time</li> </ul>	<ul style="list-style-type: none"> <li>CBC</li> <li>CBC</li> <li>CBC / ACE / Police</li> <li>CBC / RSPCA</li> </ul>	<p>Dec 2014</p> <p>Ongoing</p> <p>Mar 2015</p> <p>Mar 2015</p>
Increase awareness of Domestic Abuse reporting mechanisms amongst those	CBH tenants are aware of how to report domestic abuse and what support CBH can provide.	Wards with CBH homes	<ul style="list-style-type: none"> <li>Launch leaflet campaign</li> <li>Put details on CBH website</li> <li>Promote on Community Days of Action</li> <li>Promote on the SOS Bus</li> <li>Promote in Housing News</li> </ul>	CBH Officer time	CBH	Mar 2015

living in CBH homes.						
Engage with families with chaotic lifestyles	Employ a FIP worker to work with CBH and Colne tenants.	All wards	<ul style="list-style-type: none"> <li>FIP worker employed and working with identified families.</li> </ul>	<ul style="list-style-type: none"> <li>CBH &amp; Colne = £29K + CSP - £5K</li> </ul>	Catch 22, CBH + Colne	Mar 2015
Engage with older people on issues of community safety	Provide information and preventative activities for older people.	All wards	Deliver Crucial Crew event involving information on community safety issues	TBC plus staff time	CBC, Fire & partners	April 14
Provide places of safety for vulnerable people in Colchester	Maintain Keep Safe scheme and extend across the borough.	All wards	<ul style="list-style-type: none"> <li>Project launched in Town Centre in May 2013</li> <li>Build membership of the scheme</li> <li>Monitor and evaluate scheme</li> <li>Extend to older people</li> </ul>	<ul style="list-style-type: none"> <li>Officer time</li> <li>Initial funding from Jubilee Fund (Community Safety)</li> <li>Additional funding from CSP required for extension of project in 14/15</li> </ul>	CBC	Mar 15

#### KEY PRIORITY 2 – To reduce re-offending through integrated offender management

Objective	Performance Outcome	Target Area	Outputs	Funding	Lead Agency or Person	By When
Reduce adult re-offending rates by working more	Monitor the progress of the Integrated Offender Management programme. Make amendments to structure	All wards	<ul style="list-style-type: none"> <li>Monitor and report on the progress of the Colchester &amp; Tendring IOM</li> <li>Monitor the work of the new</li> </ul>	Essex Probation  PCC / Essex Police	Essex Probation  Essex	Mar 2015



effectively in partnership.	or process when necessary.		Link Worker	.	Probation	
Keep the CSP updated on the changes to Essex Probation	CSP receives updates at each RAG meeting on the proposed changes to the Probation Service	All wards	<ul style="list-style-type: none"> <li>Update provided to RAG at each quarterly meeting</li> <li>Update RAG on bidding process</li> <li>Update RAG on companies bidding to provide CRC for Essex</li> <li>Introduce representative from new CRC to CSP so their attendance at meetings can be arranged</li> </ul>	Essex Probation	Essex Probation	Oct 2014

KEY PRIORITY 3 – To address alcohol misuse						
Objective	Performance Outcome	Target Area	Outputs	Funding	Lead Agency or Person	By When
Reduce crime & offending caused by alcohol misuse	Crime and offending caused by alcohol misuse is reduced	Town Centre	<ul style="list-style-type: none"> <li>Police to enforce the DPPO for Colchester</li> <li>Sustainable funding source to be identified to revenue fund the SOS Bus; funding working group to discuss £30k shortfall</li> <li>Continuation of the street drinkers outreach worker post from April to September and its work monitored and evaluated</li> <li>Continuation of Street Drinkers Operational Group (set up from June 13) to meet on a monthly basis to identify top 3 Street Drinkers</li> <li>Carry out consultation to</li> </ul>	<ul style="list-style-type: none"> <li>Officer time</li> <li>£35k required</li> <li>Officer time</li> <li>Officer time</li> <li>Officer time +</li> </ul>	<p>Essex Police</p> <p>CBC, Police, Open Road</p> <p>Open Road, Police, CBC &amp; partners</p> <p>Police, CBC &amp; partners</p> <p>CBC &amp; CSP partners</p>	<p>Mar 2015</p> <p>Mar 2015</p> <p>Sept 2014</p> <p>Ongoing</p> <p>Ongoing</p>

			establish feasibility of replacing glasses in pubs & clubs with polycarbonate drinking vessels (pdv's) <ul style="list-style-type: none"> <li>Partners continue to work together to address issues relating to Night Time Economy (see to priority 4)</li> <li>Monitor 'Section 222' which will provide an injunction area around the town centre (not including Castle Park), where opened alcoholic drink vessels will not be permitted</li> <li>Monitor "Reduce the Strength" to target retailers and ask they reduce the strength of alcohol</li> </ul>	funding required for purchase of PDV's <ul style="list-style-type: none"> <li>Officer time</li> <li>CBH Officer time</li> <li>Officer time</li> </ul>	CSP partners  CBH & Essex Police CBH & partners  Essex Police & CBC	Ongoing  Mar 2015  Mar 2015
--	--	--	---	---	--	---

KEY PRIORITY 4 – To reduce crime and the fear of crime						
Objective	Performance Outcome	Target Area	Outputs	Funding	Lead Agency or Person	By When
Reduce crime in Colchester	This is a target to work in partnership with other agencies to reduce crime across Colchester Borough	All wards	<ul style="list-style-type: none"> <li>Operation Homeguard to deploy in affected areas to target burglary</li> <li>Initiate Secure Planting scheme in New Town to educate residents on how to make their property less attractive to burglars (i.e. planting of bushes etc)</li> <li>Continuation of Burglary working</li> </ul>	<ul style="list-style-type: none"> <li>Officer time</li> <li>CSP funding to be sought + officer time</li> <li>Officer time</li> </ul>	Police  CBC / partners  Police, CBC & partners	Ongoing  Sept 2014  Ongoing

			<p>group (set up Oct 2013)</p> <ul style="list-style-type: none"> <li>Re-launch and maintain a Neighbourhood Watch scheme in Colchester</li> </ul>	<ul style="list-style-type: none"> <li>Officer time</li> </ul>	Essex Police & CBC	Mar 2015
Local residents in the Borough have the opportunity to report concerns to their Neighbourhood Action Panels.	Residents feel they have local group to which they can report their concerns and identify their safety priorities.	All wards	<ul style="list-style-type: none"> <li>CSP continues to provide support to all 7 NAPs</li> </ul>	<ul style="list-style-type: none"> <li>officer time + funding required for room bookings &amp; projects</li> </ul>	Essex Police & CBC	Mar 2015
Engage local residents & agencies in 3 Community Days of Action and Safer Colchester projects	Residents feel they have been involved in concentrated day of action and a presence maintained for a period of 3 months	3 wards	<ul style="list-style-type: none"> <li>Partners work together to deliver a day that tackles issues of community safety</li> <li>Partners work together to maintain a presence in the area for 3 months</li> </ul>	<ul style="list-style-type: none"> <li>Officer time + funding required for venues, projects &amp; publicity</li> </ul>	CBC & partners	Mar 2015
Delivery of 'Night of Action' in the Town Centre	Partners continue to work together to address issues relating to Night Time Economy	Castle / Town centre	<ul style="list-style-type: none"> <li>Partners work together to deliver a Night of Action in the town centre</li> </ul>	<ul style="list-style-type: none"> <li>Funding via CDoA budget</li> </ul>	Essex Police/ CBC	Dec 14
Engage with Young People on issues of community safety	Provide information and preventative activities for young people.	All wards	Deliver Crucial Crew event involving 6-8 crime reduction scenarios to 1500 + year 6 school children.	<ul style="list-style-type: none"> <li>officer time + £3000 allocated from 13/14 budget</li> </ul>	CBC & partners	June 14

Engage and work with young people (13 -18yrs) to minimise ASB	Work with partners to provide a Army Fun Day to help combat school exclusion, truancy and social isolation	All wards	<ul style="list-style-type: none"> <li>• Work with young people who has not engage in ASB in last 3 month through rewarding for good behaviour, develop working as a team and and a sense of belonging to a community.</li> <li>• Career development - enable young people to get a taste of the Army.</li> </ul>	<ul style="list-style-type: none"> <li>• Officer times</li> <li>• Funding from CBH Community grant</li> </ul>	CBH, Colchester Garrison and CBC Zone Wardens	August 2014
Set up Quarterly ASB Working Group	Work with other key Housing Associations in Colchester to share good practice, ASB tools and training to provide a consistent and effective service to residents in the borough.	All wards	<ul style="list-style-type: none"> <li>• Launch working group</li> <li>• Hold quarterly meetings</li> <li>• Write and monitor action plan</li> </ul>	<ul style="list-style-type: none"> <li>• Officer time</li> </ul>	CBH	??
Work with young people to tackle ASB	Work with partners in order to ensure young people can maintain their tenancies and ASB is reduced	All wards	<ul style="list-style-type: none"> <li>• Hold activity events</li> <li>• Run pre-tenancy workshops</li> <li>• Run education programmes in schools</li> </ul>	<ul style="list-style-type: none"> <li>• Officer time</li> </ul>	CBH	??