# Governance and Audit Committee Meeting

Grand Jury Room, Town Hall, High Street, Colchester, CO1 1PJ Tuesday, 26 November 2019 at 18:00

The Governance and Audit Committee considers and approves the Council's Statement of Accounts and reviews the Council's annual audit letter. The Committee also deals with the Council's governance, risk management and audit arrangements. To make recommendations to the Council on functions such as Elections and bye laws, and determine Community Governance Reviews.

#### Information for Members of the Public

#### Access to information and meetings

You have the right to attend all meetings of the Council, its Committees and Cabinet. You also have the right to see the agenda (the list of items to be discussed at a meeting), which is usually published five working days before the meeting, and minutes once they are published. Dates of the meetings are available here:

https://colchester.cmis.uk.com/colchester/MeetingCalendar.aspx.

Most meetings take place in public. This only changes when certain issues, for instance, commercially sensitive information or details concerning an individual are considered. At this point you will be told whether there are any issues to be discussed in private, if so, you will be asked to leave the meeting.

#### Have Your Say!

The Council welcomes contributions and representations from members of the public at most public meetings. If you would like to speak at a meeting and need to find out more, please refer to the Have Your Say! arrangements here: <a href="http://www.colchester.gov.uk/haveyoursay">http://www.colchester.gov.uk/haveyoursay</a>.

#### Audio Recording, Mobile phones and other devices

The Council audio records public meetings for live broadcast over the internet and the recordings are available to listen to afterwards on the Council's website. Audio recording, photography and filming of meetings by members of the public is also welcomed. Phones, tablets, laptops, cameras and other devices can be used at all meetings of the Council so long as this doesn't cause a disturbance. It is not permitted to use voice or camera flash functions and devices must be set to silent. Councillors can use devices to receive messages, to access meeting papers and information via the internet. Looking at or posting on social media by Committee members is at the discretion of the Chairman / Mayor who may choose to require all devices to be switched off at any time.

#### Access

There is wheelchair access to the Town Hall from St Runwald Street. There is an induction loop in all the meeting rooms. If you need help with reading or understanding this document please take it to the Library and Community Hub, Colchester Central Library, using the contact details below and we will try to provide a reading service, translation or other formats you may need.

#### **Facilities**

Toilets with lift access, if required, are on each floor of the Town Hall. A water dispenser is available on the first floor.

#### **Evacuation Procedures**

Evacuate the building using the nearest available exit. Make your way to the assembly area in the car park in St Runwald Street behind the Town Hall. Do not re-enter the building until the Town Hall staff advise you that it is safe to do so.

Library and Community Hub, Colchester Central Library, 21 Trinity Square, Colchester, CO1 1JB

telephone (01206) 282222 or textphone 18001 followed by the full number you wish to call e-mail: democratic.services@colchester.gov.uk

www.colchester.gov.uk

#### Governance and Audit Committee - Terms of Reference (but not limited to)

#### **Accounts and Audit**

To consider and approve the Council's Statement of Accounts and the Council's financial accounts, and review the Council's external auditor's annual audit letter.

#### Governance

To consider the findings of the annual review of governance including the effectiveness of the system of internal audit and approve the signing of the Annual Governance Statement.

To have an overview of the Council's control arrangements including risk management and in particular with regard to the annual audit plan and work programme, and to approve the policies contained in the Council's Ethical Governance Framework.

#### Other regulatory matters

To make recommendations to Council on functions such as elections, the name and status of areas and individuals, and byelaws.

To determine and approve Community Governance Reviews.

#### Standards in relation to Member Conduct

To consider reports from the Monitoring Officer on the effectiveness of the Members' Code of Conduct, and to advise the Council on the adoption or revision of the Code.

To receive referrals from the Monitoring Officer into allegations of misconduct and to create a Hearings Sub-Committee to hear and determine complaints about Members and Co-opted Members referred to it by the Monitoring Officer.

To conduct hearings on behalf of the Parish and Town Councils and to make recommendation to Parish and Town Councils on improving standards or actions following a finding of a failure by a Parish or Town Councillor.

To inform Council and the Chief Executive of relevant issues arising from the determination of Code of Conduct complaints.

To grant dispensations, and to hear and determine appeals against refusal to grant dispensations by the Monitoring Officer.

To make recommendations to Council regarding the appointment of Independent Persons.

#### General

To review of the Constitution including governance issues around formal meetings, processes and member training and to make recommendations to Council.

# **COLCHESTER BOROUGH COUNCIL Governance and Audit Committee Tuesday, 26 November 2019 at 18:00**

#### The Governance and Audit Committee Members are:

Councillor Chris Pearson Councillor Sam McCarthy Councillor Nick Barlow

Councillor Paul Dundas

Councillor Mark Goacher

Councillor Dennis Willetts

Councillor Barbara Wood

Chairman
Deputy Chairman

#### The Governance and Audit Committee Substitute Members are:

All members of the Council who are not Cabinet members or members of this Panel.

## AGENDA THE LIST OF ITEMS TO BE DISCUSSED AT THE MEETING (Part A - open to the public)

Please note that Agenda items 1 to 6 are normally dealt with briefly.

#### 1 Welcome and Announcements

The Chairman will welcome members of the public and Councillors and remind everyone to use microphones at all times when they are speaking. The Chairman will also explain action in the event of an emergency, mobile phones switched to silent, audio-recording of the meeting. Councillors who are members of the committee will introduce themselves.

#### 2 Substitutions

Councillors will be asked to say if they are attending on behalf of a Committee member who is absent.

#### 3 Urgent Items

The Chairman will announce if there is any item not on the published agenda which will be considered because it is urgent and will explain the reason for the urgency.

#### 4 Declarations of Interest

Councillors will be asked to say if there are any items on the agenda about which they have a disclosable pecuniary interest which would prevent them from participating in any discussion of the item or

participating in any vote upon the item, or any other pecuniary interest or non-pecuniary interest.

#### 5 Have Your Say!

The Chairman will invite members of the public to indicate if they wish to speak or present a petition on any item included on the agenda. Please indicate your wish to speak at this point if your name has not been noted by Council staff.

#### 6 Minutes of Previous Meeting

No minutes of previous meetings are submitted for approval to this meeting.

#### 7 Review of the Council's Ethical Governance Policies

9 - 100

The Committee will consider a report to review the Council's updated Ethical Governance policies. These are the key policies which set out the standards of conduct and integrity that the Council expects of councillors, staff, partners, suppliers and customers when conducting Council business. They contain procedures for dealing with breaches of the policies and processes to be followed.

### 8 Annual review of the Members' Code of Conduct and the Council's Localism Act Arrangements

101 -104

The Committee will consider a report reviewing the Councillors' (Members') Code of Conduct, the Council's Localism Act Arrangements for dealing with complaints made regarding councillors and to make recommendations to Full Council regarding any amendments. The report also provides an update on the number and types of complaints received under the Members' Code of Conduct.

#### 9 Review of Local Code of Corporate Governance

105 -136

137 -

148

The Committee will consider a report reviewing the Local Code of Corporate Governance for 2019/20. The Local Code of Corporate Governance is how the Council demonstrates that its structures comply with the recognised principles of good governance.

### 10 Gifts and Hospitality – Review of Guidance for Councillors and Policy for Employees

The Committee will consider a report inviting it to approve updated guidance for councillors and policy for employees. The Council provides guidance for councillors regarding any gifts and hospitality received in their role as a councillor. The Council has also adopted a policy for its employees in relation to any gifts and hospitality received.

#### 11 Review of Member / Officer Protocol

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The Committee will consider a report reviewing the Member / Officer Protocol which provides a framework for good working relationships between Councillors and Officers.

12	Guidance for Members on Dispensations	159 -
	The Committee will consider a report on the guidance it provides on its process for councillors regarding the granting of dispensations for councillors who, due to having a Disclosable Pecuniary Interest, are precluded from participating on agenda items.	168
13	Guidance for Councillors and Officers on Outside Bodies	169 -
	The Committee will consider a report providing guidance for councillors and officers who are appointed by it to outside bodies and their respective roles and responsibilities.	182
14	Annual Review of Business Continuity	183 -
	The Committee will consider a report providing Members with an overview of the of the Council's Business Continuity activity for the period from 01 October 2018 to 30 September 2019.	194
15	Treasury Management Strategy - Mid Year Review Report 2019/20	195 - 206
	The Committee will consider a report on the mid-year review of the Council's treasury management.	
16	Work Programme 2019-20	207 - 210
	The Committee will consider a report which sets out the current Work Programme 2019-2020 for the Governance and Audit Committee.	
17	Exclusion of the Public (not Scrutiny or Executive)	
	In accordance with Section 100A(4) of the Local Government Act 1972 to exclude the public, including the press, from the meeting so that any items containing exempt information (for example confidential personal, financial or legal advice), in Part B of this agenda (printed on yellow paper) can be decided. (Exempt	

Part B (not open to the public including the press)

information is defined in Section 100l and Schedule 12A of the Local

Government Act 1972).

#### 18 Treasury Management Strategy 2019-2020

The Committee will consider a not for publication appendix to the report at item 15 of the agenda.